ATTACHMENT A

MONTGOMERY COUNTY PLANNING DEPARTMENT THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

> MCPB Item No Date: 4-12-12

Preliminary Plan Amendment in Response to a Violation No. 11998096B, Kaufman Property - Lot 11, Block A

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Completed: 03/29/12

Description

Limited Amendment to Preliminary Plan 11998096B for **the** purpose of amending the Final Forest Conservation Plan to replace the existing 0.086-acre Category I Conservation Easement with a Category II Conservation Easement

- Request is in response to a Notice of Violation
- 1020 Heartfields Drive, Silver Spring, MD 20904
- Lot 11, Block A of the Kaufman Property Subdivision
- 0.25 acres, R-90
- 1997 White Oak Master Plan
- Applicant Christopher M. and Robin Pirtle
- Filing date: 9/30/2011



Summary

- Staff recommends denial.
- Staff does not support this Preliminary Plan Amendment because:
 - The Planning Board deliberately placed a Category I Conservation Easement on Lot 11 (Subject Property) and other lots in the 49-lot Kaufman Property subdivision (the Subdivision).
 - The conservation easement on the Subject Property is part of a larger, contiguous protected area; changing the designation to a Category II Conservation Easement would create a discontinuity.



Overview

The owners (the Applicant) of the Subject Property have requested a Limited Amendment to the Preliminary Plan in order to amend the approved Forest Conservation Plan (FCP) by replacing the existing Category I Conservation Easement with a Category II Conservation Easement. The Category I Conservation Easement on the Subject Property is part of a larger Category I Conservation Easement area that covers adjoining lots in this Subdivision. (See Figure 1)



Figure 1 -- Existing Category I Conservation Easements on the Subject Property and the Subdivision

This application was submitted in response to a violation of the Category I Conservation Easement; the violation consisted of clearing of understory and the construction of a swing set. The Administrative Law Judge heard the case on December 8, 2010, and recommended an administrative civil penalty and corrective action. On March 10, 2011, the Planning Board reviewed the Administrative Law Judge's recommendations and decided that:

- 1. Respondent must pay an administrative civil penalty of \$2,697.50 to the Commission within 60 days of the mailing date of this Resolution; and
- 2. Respondent must do one of the following:
 - a. Respondent must file a preliminary plan amendment to modify the Category I Conservation Easement located on Respondent's property modified to a Category II Conservation Easement (herein "Conservation Easement Modification") subject to the following conditions:
 - *i.* Respondent must submit a complete application for the Conservation Easement Modification no later than 60 days after the mailing date of this resolution; and
 - *ii.* Respondent's application for the Conservation Easement Modification must be approved no later than 6 months after the mailing date of this Resolution.

If Respondent timely complies with this condition he is not required to perform the corrective actions required by the Recommended Order.

b. If Respondent does not timely comply with each of the requirements of condition (a) above, he must perform the corrective actions required by the Recommended Order no later than 60 days after failing to comply.

The Applicant paid the administrative civil penalty on September 30, 2011 and has chosen to follow condition 2(a). After analyzing the regulatory history, the intent of the Planning Board's decision to place a Category I Conservation Easement, and site-specific factors involved in this case, staff recommends denial of this amendment and recommends that the Applicant follow the Administrative Law Judge's corrective action, as outlined in 2(b).

Review Authority

The Forest Conservation Regulations require Planning Board action on certain types of modifications to an approved FCP. Section 22A.00.01.13.A(1) of the Forest Conservation Regulation states:

Minor amendments which do not result in more than a total of 5000 square feet of additional forest clearing may be approved by the Planning Director on a case by case basis...

Although the total modification is below the 5000-square foot threshold, the Planning Board has established a policy that the removal of, or change to, any recorded conservation easement warrants consideration in a public forum with a final decision by the Planning Board.

Background

The Planning Board approved Preliminary Plan No. 119980960 for the Subdivision and the associated Preliminary Forest Conservation Plan, on December 17, 1998. This approval created 49 lots on 18.5 acres using the cluster method of the R-90 Zone. The Subdivision is located in the northeast quadrant of the intersection of New Hampshire Avenue (MD 650) and Columbia Pike (US 29). (See Figure 2)

At the time of Preliminary Plan approval, the Subdivision site was forested and contained the intermittent remnant of a headwater stream. The topography of the



Figure 2 -- Vicinity map

Subdivision is characterized by an abrupt hill along the northern property line, which makes the backyards of the Subdivision lots along Heartfields Drive between 10 and 18 feet higher than the adjacent properties. Category I Conservation Easements were placed along the northern and eastern

borders of the Subdivision and on the HOA property to ensure community compatibility and protect the surrounding communities from adverse effects of development, exacerbated by the elevation differential. (See Figure 1)

Site Description

The 0.25-acre Subject Property is located at 1020 Heartfields Drive, and backs up to single-family residences on comparably-sized lots. It sits between 14 and 16 feet higher than the adjacent properties in the rear (fronting on Kathryn Road, see Figure 2), and generally slopes to the north with stormwater draining to the northeast corner of the property. The Category I Conservation Easement was placed in the rear of the Subject Property, along with other properties in the Subdivision, to protect existing forest and to provide compatibility with the existing adjacent properties. (See Figure 3)



Regulatory History

- May 11, 1998 Preliminary Plan No. 119980960 filed by Elm Street Development.
- December 10, 1998 and December 17, 1998 Planning Board Hearing on the Preliminary Plan, staff recommended Preliminary FCP with modified Category II Conservation Easements. After substantial testimony from the public, the Planning Board required Category I Conservation Easements to ensure compatibility and preserve environmental quality. Preliminary Plan and Preliminary FCP approved with conditions. (Attachment 1 Preliminary FCP, Attachment 2 Opinion)
- June 22, 1999 Preliminary FCP revised at the staff level to reflect Planning Board's conditions, with Category I Conservation Easements placed on the plan. (Attachment 3 – Revised Preliminary FCP)
- September 28, 1999 Planning Board Hearing in response to reconsideration request. The specific issue involved a traffic signal but the hearing was broadened to reconsider all issues. The Planning Board reconfirmed the use of Category I Conservation Easements. (Attachment 4 Opinion, Attachment 5 Minutes)
- April 21, 2000 Staff approved Final FCP. (Attachment 6 Final FCP)
- March 21, 2001 Record plats recorded with Category I Forest Conservation Easements clearly shown. (Attachment 7 – Record plat for Lot 11, Block A)
- October 12, 2001 Applicant bought the Subject Property.
- March 7, 2002 Elm Street Development sent letter to the HOA and all homeowners, informing owners of easements. (Attachment 8 – Letter to Applicant from Elm Street)
- September 3, 2002 Montgomery County Department of Permitting Services issued a permit to the Applicant to build a deck on rear of home, outside of the Category I Conservation Easement, constraining the usable yard area. (Attachment 9 – Approved deck plans)

Figure 3-- Subject Property with conservation easement area in the rear

- June 16, 2003 The Subdivision Home Owners Association (Sherbrooke HOA) wrote letter to Planning Department inquiring about changing Category I Conservation Easements to Category II Conservation Easements. (Attachment 10
 - Letter from Sherbrooke HOA)
 July 17, 2003 Staff responded with
- July 17, 2003 Stall responded with explanation of process, but stated staff opposition due to the history of the easements. (Attachment 11 – Letter from staff to Sherbrooke HOA)
- August 7, 2008 The Planning Department received a complaint from a neighboring property owner about clearing of understory and grading that occurred within the Category I Conservation Easement on the Subject Property.
- August 7, 2008 Planning Department inspection staff visited the Subject Property to verify the complaint. Additionally, staff observed a 15'x20' patch of ground marked by 6x6 timber box frame installed in the easement area. Staff issued a \$500 administrative citation to the Applicant for removing the understory, grading, and planting and maintaining grass in the easement area, with remedial action to be completed by September 26, 2008 to satisfy the violation.
- August 7, 2008 Inspection staff advised the Applicant not to install a swing-set. (Attachment 12 – Administrative citation)



Figure 4 --Swing-set installed within the Category I Conservation Easement Area

- February 17, 2010 On a follow-up site visit to check remedial action, inspection staff noted that a swing-set was installed inside the timber box frame.
- February 19, 2010 Inspection staff issued a Notice of Violation (NOV) to the Applicant with a compliance date of March, 31, 2010 to remove the encroachments. (Attachment 13 Notice of Violation)
- April 6, 2010 Staff met with the Applicant to discuss the violation and remedial action.
- May 26, 2010 Staff issued another administrative citation to the Applicant for failing to comply with NOV remedial action requirements, with a compliance date of June 25, 2010. (Attachment 14 – Administrative citation)
- October 5, 2010 The Planning Department issued a formal Notice of Hearing to the Applicant to be held on November 3, 2010. The Applicant requested a postponement due to a scheduling conflict.
- November 16, 2010 The Planning Department issued a formal Notice of Hearing to the Applicant to be held on December 8, 2010.
- December 8, 2010 Hearing held by Maryland Office of Administrative Hearings.
- The Administrative Law Judge found that a violation did occur and ordered an administrative civil penalty of \$2,697.50 and directed the Applicant to take corrective actions, which included: removing the swing set and associated timbers; replacing grass with wildflower mix or mulch;

and planting of ten native shrubs. (Attachment 15 – Administrative Law Judge Recommended Order)

- March 10, 2011 Planning Board Hearing to review the Recommended Order. The Planning Board reviewed the Administrative Law Judge's recommendations and heard presentations from the M-NCPPC Legal Counsel and the Applicant and their legal representative, as well as testimony from a neighboring property owner. The Applicant argued that changing the Category I Conservation Easement to a Category II Conservation Easement would be an appropriate remedy. Testimony from a neighboring property owner alleged an increase in stormwater runoff on their property because of the removal of forest understory, and supported the Hearing Examiner's recommendations. While the Planning Board and Planning staff recognized the Applicant's right to submit an Amendment to the Preliminary Plan, there was extensive conversation signifying that such an application would be considered on its own merit, and that submission of such an application did not guarantee, or favor, approval or support. (Attachment 16 – Opinion, Attachment 17 – Transcript of discussion).
- On September 30, 2011, the Applicant submitted an application to amend the Preliminary Plan
 of Subdivision and Forest Conservation Plan No. 11998096 by removing 0.086 acres of Category
 I Conservation Easement and replacing it with a Category II Conservation Easement over the
 same area. The Applicant proposed to mitigate the removal of Category I Conservation
 Easement by buying credits in an off-site forest conservation bank. (Attachment 18 Submitted
 Amended FFCP)

Analysis

After reviewing the history, regulatory implications, and environmental issues, staff does not support the applicant's request to change the Category I Conservation Easement to a Category II Conservation Easement for the following reasons.

1. The Planning Board deliberately placed a Category I Conservation Easement on the Subject Property and other lots in the Subdivision. There has been no change in the issues and consideration that formed the basis for the Board's decision to place Category I Conservation Easements on the subject property and the Subdivision to justify the requested modification.

The Planning Board placed the Category I Conservation Easements on properties in the Subdivision after considerable testimony and discussion. Staff had initially recommended a modified Category II Easement on the north side of the Subdivision (which includes the Subject Property) due to site-specific conditions including the zoning; Master Plan recommendations; the proposed use; and the location, configuration, age and character of on-site forest and tree stands. However, after significant public testimony, the Planning Board decided that a Category I Conservation Easement was more appropriate for compatibility purposes, and to balance the needs of existing development against the requirements of new development. The elevation difference between the new development and existing communities was a major factor. The Category I Conservation Easements on the 12 residential lots are uniformly 50 feet deep for compatibility reasons, in excess of the minimum depth of 35 feet required for forest conservation purposes at the time. (Chapter 22A was amended in 2001 to increase the minimum easement depth to 50 feet.) The designation of the forested and planted areas as protected in a Category I Conservation Easement was reconfirmed in a subsequent reconsideration hearing. None of these conditions and considerations have changed since the Board originally placed Category I Easement on the Subdivision; consequently, there is no justification to change the Category I Conservation Easement.

2. The conservation easement on the Subject Property is part of a larger, contiguous protected area. Changing the designation to a Category II Conservation Easement on the Subject Property would undermine the goal of creating and preserving a naturally regenerating forest through a continuous Category I Conservation Easement around this edge of the Subdivision.

The Category I Conservation Easement on the Subject Property is part of a contiguous easement that crosses 12 residential lots and one HOA parcel. The Category I Conservation Easements on the 12 residential lots are uniformly 50 feet deep. Changing the easement on the Subject Property would create an inequitable solution without regard to the Category I Conservation Easement's function. Essentially, the Applicant would be rewarded for violating the terms of the easement.

The change in this one easement would also make it easier for the other property owners and the HOA to request easement changes on their properties. While some property owners may prefer the Category II Conservation Easements, others might prefer to retain a Category I Conservation Easement. The net effect would be a community with no uniformity in easement application, and the areas retained in Category I Conservation Easement would no longer meet the definition of forest due to size requirements (minimum 10,000 square feet).

3. The Category I Conservation Easement provides environmental compatibility that a Category II Conservation Easement does not.

A Category I Conservation Easement protects forest and is intended to maintain a naturally regenerating forest while a Category II Conservation Easement protects only the tree cover on a property and does not ensure canopy regeneration since any tree less than 6 inches in diameter can be removed. Forest provides more environmental benefits than tree cover, such as improved air quality, stormwater runoff reduction, improved soil quality, erosion reduction, wildlife habitat, carbon sequestration, and groundwater recharge.

The Planning Board specified the Category I Conservation Easements due to the steep hill to the north and east of the Subdivision. These slopes exceed 36% in the area directly adjacent to the Subject Property. While the slope is primarily on the adjoining properties, the conversion from forest to tree cover on the Subject Property has a substantial effect on the slope due to an increase in stormwater runoff. The Subject Property slopes to the north and east, directing the runoff down the slope. While tree cover (over grass lawn areas) does decrease the amount of runoff, forest does a much better job of decreasing the runoff because the understory and forest floor both intercept and retain water. The addition of impervious area combined with the clearing of understory and brush on the subject property has apparently increased runoff causing erosion and damage on the adjoining properties. (Attachment 19 – Correspondence)

Mitigation

The Applicant has proposed to mitigate for the permanent removal of the Category I Conservation Easement by purchasing credits in an off-site forest mitigation bank at a ratio of 2:1, and convert the Category I Conservation Easement to a Category II Conservation Easement. The 2:1 mitigation proffered meets the Planning Board's mitigation policy, as articulated on October 30, 2008 and supported by numerous Planning Board cases. If the Planning Board were to approve this Amendment to the Preliminary Plan, the proposed mitigation would be acceptable.

Notification and Outreach

The Subject Property was properly signed with notification of the proposed Preliminary Plan amendment prior to the September 30, 2011 submission. All adjoining and confronting property owners, civic associations, and other registered interested parties have been notified of the public hearing on the proposed amendment. All correspondence received is attached and addressed. (Attachment 19 – Correspondence)

Conclusion

Based on a review of the history of this development, the specific purpose and siting of the Category I Conservation Easement on the Subject Property, and the analyses contained in this report, staff recommends:

- 1. Denial of this application; and
- 2. Implementation of the recommendations of the Administrative Law Judge (Attachment 15 Administrative Law Judge Recommended Order).

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List of Attachments

Attachment 1 – Preliminary FCP (12/10/98 & 12/17/98 Planning Board Hearing)

- Attachment 2 Planning Board Opinion (12/10/98 & 12/17/98)
- Attachment 3 Revised Preliminary FCP (6/22/99)
- Attachment 4 Planning Board Opinion (9/28/99 Reconsideration Hearing)
- Attachment 5 Planning Board Minutes (9/28/99 Reconsideration Hearing)
- Attachment 6 Final FCP (4/21/00)
- Attachment 7 Record plat for Lot 11, Block A
- Attachment 8 Elm Street letter to Applicant
- Attachment 9 Approved deck plans
- Attachment 10 Sherbrooke HOA letter
- Attachment 11 Staff response letter to Sherbrooke HOA
- Attachment 12 Administrative citation (8/07/08)
- Attachment 13 Notice of Violation
- Attachment 14 Administrative citation (5/26/10)
- Attachment 15 Administrative Law Judge Recommended Order
- Attachment 16 Planning Board Opinion (3/10/11)
- Attachment 17 Transcript of discussion
- Attachment 18 Amended FFCP submitted for Lot 11, Block A
- Attachment 19 Correspondence





Date of Mailing: May 6, 1999 A

Attachment 2



MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION 8787 Georgia Avenue • Silver Spring, Maryland 20910-376D

MONTGOMERY COUNTY PLANNING BOARD OPINION

Preliminary Plan No.: 1-98096 Project: Kaufman Property Date of Hearing: December 10,1998 (continued on December 17, 1998 for Planning Board deliberation and action)

Action: *APPROVAL SUBJECT TO CONDITIONS*. (Motion to approve was made by Commissioner Perdue; duly seconded by Commissioner Holmes; with a vote of 3-1, Commissioners Perdue, Holmes and Hussmann voting in favor. Commissioner Richardson voted to deny. Commissioner Bryant was necessarily absent.)

INTRODUCTION

On May 11, 1998, Elm Street Development ("Applicant") filed a preliminary plan application seeking the subdivision of a residentially-zoned 18.5-acre parcel into 49 lots under the optional cluster method of development. The application was designated Preliminary Plan No. 1-98096.

After due notice, the Montgomery County Planning Board ("Planning Board") held a public hearing on the application on December 10, 1998, which was duly recessed to and concluded on December 10, 1998, in accordance with the requirements of Maryland Code Ann., Art. 28 ("Regional District Act"), the Montgomery County Code, Chapter 50 ("Code"), and the Planning Board's Rules of Procedure. At the public hearing, the Planning Board heard testimony from its expert technical staff ("Staff"), the Montgomery County Department of Permitting Services ("MCDPS"), the Applicant, neighboring property owners and community and civic organizations, and received evidence into the record on the application.

In presenting the application to the Planning Board, Staff prepared packets of information including a Staff report and analysis of the proposal, plan drawings and other information supplied by the Applicant, vicinity maps, summaries of traffic accidents on New Hampshire Avenue in the site area, and correspondence between Staff and Montgomery County Council member Marilyn Praisner, the Maryland Department of Transportation State Highway Administration ("SHA") and the community. Staff distributed the information packets to the Planning Board and they are part of the record on the application.

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THE SUBJECT PROPERTY

The subject property is located in White Oak on the northeast side of New Hampshire Avenue (MD Rt. 650), approximately 1,800 feet northwest of the intersection with Columbia Pike (US 29). The site is part of the "Milestone Tract" and is zoned R-90 (Residential Zone, with a minimum lot size of 5,000 square feet). The site is wooded and contains the intermittent remnant of an intermittent headwater stream and associated environmental buffer. The property lies within the Paint Branch watershed. The topography is characterized by an abrupt hill along the northern property line, which makes the site significantly higher than many of the adjoining lots.

The site is bordered on the north by the Springbrook Manor subdivision and on the east by 11 single-family residential lots that were developed in the early 1990's. A child day-care facility is located to the southeast. The property located immediately south of the site is undeveloped. On the west, the site is bordered by the White Oak Public Library and a parcel that recently received approval for an elderly care/assisted living center as Preliminary Plan No. 1-98088 ("Heartlands of White Oak").

The subject property is located within the area covered by the 1996 Approved and Adopted Fairland-White Oak Master Plan ("Master Plan"). To provide a compatible transition to the existing residential neighborhoods, the Master Plan recommends single-family, detached dwellings and R-90 zoning for the subject property. The Master Plan also supports a grade-separated interchange at US 29 and Stewart Lane. The Master Plan further recommends that the road network within the Milestone Tract (or Milestone Drive properties) provide access to New Hampshire Avenue and US 29, discourage cut-through traffic, and provide pedestrian and bicycle access to the library. In addition, the Master Plan recommends mitigation of noise impacts from US 29 and New Hampshire Avenue for the group of properties. Finally, the Master Plan identifies this part of the Paint Branch watershed as an Environmental Restoration Area, to which "existing guidelines and regulations for new development shall be applied"

The Applicant proposes the creation of 49 lots on 18.5 acres under the optional "cluster" method of development to allow the construction of 49 detached single-family houses. The proposed lot sizes range from 8,000 square feet to 20,000 square feet. Common open space is provided in three locations on the site: the forest save, open and recreational areas in the center; the landscaped area surrounding the stormwater management facility in the northwestern corner; and the forest save and planting area in the northeastern corner. A Category I Conservation Easement will be placed over the forest-save areas located in common open space, approximately 1.5 acres. In addition, linear

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strips of mixed tree-save and planting areas are located along the eastern property line and part of the northern property line. These areas are not counted as forest preservation areas, but will be placed under a modified Category II Conservation Easement. Additional forest planting will be required as provided for in the final forest conservation plan at an off-site location, if possible within the Paint Branch watershed. Stormwater management and storm drain systems consist of a dry pond, a sand filter and a network of small earth berms, swales and yard inlets for on-site water quantity and quality control. Access will be provided from New Hampshire Avenue via an extension of the driveway that currently serves the White Oak Public Library. The plan also provides a connection for future alternative access to Stewart Lane and US 29 if further development occurs on the adjoining properties to the south.

THE SUBDIVISION CRITERIA

An application for subdivision requires the Planning Board to undertake its legislatively delegated authority under the Regional District Act and the Code. The Planning Board administers Chapter 50 of the Code, the Subdivision Regulations. The application must also meet the requirements of Chapter 59 of the Code, the Zoning Ordinance.

Section 50-35 of the Code provides the approval procedure for preliminary subdivision plans. After presentation of the plan to the Planning Board, the Planning Board must act to approve or disapprove the plan, or to approve the plan subject to conditions and/or modifications necessary to bring the plan into accordance with the Code and all other applicable regulations.

The general provisions for lot design for a subdivision are set forth in Section 50-29 of the Code. Lot size, width, shape and orientation must be appropriate for the location of the subdivision and for the type of use contemplated in order to be approved by the Planning Board. Lots must also abut a dedicated street or public road.

Section 50-35(k) also requires the Planning Board to determine "that public facilities will be adequate to support and service the area of the proposed subdivision . . . [including] roads and public transportation facilities . . . in accordance with the guidelines and limitations established by the County Council in its Annual Growth Policy."

The record on the subject application includes information about the lot size, width, shape and orientation of the proposed 49-lot subdivision and the relationship of the lots to public roads. The record also contains information as to the Preliminary Plan's conformance with the development standards for the R-90 Zone. In addition, the Applicant has submitted a traffic study that analyzes the existing conditions in the vicinity of the site and the traffic impacts and transportation needs that will be generated by the proposed development.

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DISCUSSION OF ISSUES

In its report and through testimony at the public hearing, Staff described the subject property, the proposal, the surrounding neighborhood, existing traffic conditions and planned road improvements. Staff testified that it conducted a comprehensive review of the development of the entire northeast quadrant of the intersection of New Hampshire Avenue and US 29 during the recent review of the preliminary plan for Heartlands of White Oak. Staff also worked with the Applicant and adjoining property owners to develop a coordinated circulation pattern and concept for the Milestone Tract and the US 29/Stewart Lane interchange. Staff stated that all of the development proposals for the Milestone Tract have been and will be reviewed in the context of the Master Plan.

Staff explained that the "cluster" method of development provides for flexibility in lot layout by allowing the variation of lot sizes and encourages the provision of community open space and tree preservation. The cluster method permits the same density as ordinarily allowed in the R-90 Zone. For the subject property, the maximum density allowed under the cluster provisions of Section 59-C-1.53 of the Zoning Ordinance is 66 dwelling units. However, if the Applicant proposed more than 49 units, the moderately-priced dwelling unit ("MPDU") provisions of Section 59-C-1.61 would apply. The MPDU provisions would allow a maximum of 81 dwelling units, of which 13 would be MPDUs. Because the Applicant has elected to limit development to 49 units, the MPDU provisions do not apply to the subject Preliminary Plan.

Staff testified that its comparison of the proposed 49-lot cluster plan with a 49-lot standard method plan, showed that development under the cluster method would provide larger and better protected forest and tree save and planting areas. Nevertheless, because of concerns that the plan did not provide enough open space in the northeastern corner of the site, Staff originally recommended approval of only 47 lots (deletion of two lots), subject to conditions. In response to Staff's concerns, the Applicant modified the plan to increase the open space in the northeastern corner of the site and to minimally reduce the central open area without loss of lots. To address additional concerns raised by the community, the Applicant also increased the width of the tree save and planting areas from 35-40 feet to 50 feet along the eastern and northern property lines where the site adjoins existing residences. Staff reviewed the modifications and found the revised Preliminary Plan, including setbacks and buffering, to be compatible with surrounding development and in conformance with the Subdivision Regulations and the Zoning Ordinance. Staff recommended approval of the modified plan, subject to conditions.

The Applicant testified that the proposed 49-lot plan meets the requirements of the Zoning Ordinance, the Subdivision Regulations, the Master Plan, the cluster method of development and the forest conservation law. The existing adjacent lots to the north and east range in size from 9,000 to

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12,000 square feet. The proposed lots that abut existing homes average almost 12,000 square feet. The setbacks for the proposed lots along the northern boundary of the property are comparable to the setbacks of the abutting lots. On the eastern side of the property, the proposed setbacks significantly exceed the setbacks of the existing houses. Thus, the plan provides appropriate and desired detached single-family housing at a reasonable density, which is only 60% of the density allowed by the Zoning Ordinance. To further enhance compatibility, the plan includes a tree-save and tree planting buffer area around the perimeter of the property.

Neighboring property owners and community associations submitted extensive correspondence and a petition into the record detailing their concerns. Several neighbors and representatives of community organizations also testified at the public hearing. Many neighbors stated that they do not oppose residential development of the subject property, but that more consideration must be given to their concerns about traffic and site access, tree removal, wetlands disturbance, buffering, stormwater control and noise. They also contended that there has been insufficient coordination of the development of the subject site with the development of the other properties that comprise the Milestone Tract, as recommended by the Master Plan. Accordingly, the community recommended modifications to the proposed plan, including: (1) retention of a 100-foot tree buffer between existing homes and the new development; (2) relocation of the stormwater management pond away from existing homes; (3) review of the road configuration for this project in conjunction with proposals for development on adjoining properties; and (4) preservation of the most valuable forest and wetlands on the subject property.

These issues were discussed in greater detail, as follows:

Traffic

Adequacy of Public Facilities

Staff explained that a general moratorium exists for residential development in the Fairland/White Oak Policy Area because there is a negative net remaining traffic capacity for housing units. Therefore, the Applicant has requested approval under the FY99 Annual Growth Policy Alternative Review Procedures for Expedited Development Approval ("Pay-and-Go"), which allows the payment of an excise tax to satisfy the adequate public facilities test.¹ The Applicant paid ten



[•] On May 13, 1998, the Montgomery Council adopted Resolution 13-1271, which amended Resolution 13-1087, to limit the availability of the Pay-and-Go program to non-residential development. Resolution 13-1271 did not affect the applicability of the Pay-and-Go guidelines to the subject application which had already been submitted for Staff review.



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percent of the total excise tax prior to the public hearing. Condition #1 requires payment of the balance of the tax prior to receipt of building permits. The Applicant has identified a potential improvement at the US 29/Oak Leaf Drive intersection, agreed to dedicate right-of-way or easement for the future construction of a grade-separated interchange at the US 29/Stewart Lane intersection, design and construct the extension of the access road, and improve the intersection of the access road and New Hampshire Avenue if that improvement has not been implemented by others prior to construction.

Site Access

Staff described the current and future circulation patterns for the site vicinity and testified that the subject Preliminary Plan addresses Master Plan concerns about cut-through traffic, provides access to the site from New Hampshire Avenue, provides for a future connection to US 29, and accommodates a proposed future grade-separated interchange at US 29 and Stewart Lane. Staff explained that access will be provided from New Hampshire Avenue via an extension of the driveway that currently serves the White Oak Public Library. Heartlands of White Oak will also access New Hampshire Avenue by way of the existing driveway, which will be widened to 36 feet in conjunction with the development of that facility. The Applicant will extend the access road into the subject subdivision as a 26-foot tertiary street, providing direct access to 42 lots and ending in a cul-de-sac. A connecting internal road will provide direct access to 7 lots and the potential for a future connection, reliant upon further development on the adjoining properties to the south, to Stewart Lane and US 29. In addition, the intersection with New Hampshire Avenue will be improved, with a right-in/right-out/left-in configuration. Staff noted that other access and circulation options were considered, but were not feasible.

Pursuant to Commissioners' requests, Staff also presented information regarding the number, type and location of accidents on New Hampshire Avenue, from Milestone Drive to Jackson Road (0.68 miles), for 1994, 1995 and 1996. Staff testified that the accident rate for this road segment was significantly lower than the average accident rate for a multi-lane highway with uncontrolled access in an urban area in Maryland for each of the three years studied. In response to Commissioners' questions regarding the safety of 33 additional rush-hour U-turns, Staff noted that only one of the reported accidents involved a U-turn. In addition, Staff advised the Planning Board that the Applicant had requested approval of a traffic signal at the intersection of the access road, New Hampshire Avenue and Quaint Acres Drive, but SHA had responded that the location did not warrant signalization. Staff further advised the Planning Board that SHA's denial did not result from

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high-density residential zoning and detached single-family housing for the subject property. However, the forest conservation legislation and Planning Board precedent do not require that the plan achieve the break-even point with tree-save areas on site. Off-site forest planting will be provided as required by the final forest conservation plan. The perimeter tree-save and planting buffer is consistent with previous Planning Board approvals regarding buffering between similar uses.

Several neighboring property owners and representatives of community organizations disagreed with Staff and the Applicant about the plan's compliance with the forest conservation laws. They also disagreed with Staff's conclusion that the intermittent stream valley is the best location for the stormwater management pond and road crossing. They expressed concerns about the destruction of the most densely forested portion of the site and the impact of the forest loss on the restoration of the watershed, animal habitat, erosion and neighboring properties. The neighbors testified that the Applicant has identified 14.8 acres of the site as Priority I and II areas, but only 1.5 acres of existing forest will be retained and a significant number of large trees will be destroyed. The neighbors contend that such extensive clearing is not necessary or in compliance with Section 22A-12 of the Montgomery County Code, the Tree Manual, ("Trees, Approved Technical Manual," 1992 M-NCPPC) which direct developers to retain stream valley buffers and avoid clearing trees from Priority I areas wherever possible and to give consideration to preserving Priority II areas. The Tree Manual also states that developers should strive to reach the "break-even point" on forested sites. The neighbors also expressed concern that the tree-save buffer is not wide enough and trees along the edge may die as a result of disturbance during construction. Therefore, the community recommended increasing the tree-save buffer around the northern perimeter to 100 feet to provide maximum compatibility and on-site tree retention.

<u>Noise</u>

Staff testified that the Master Plan review process included a noise analysis for the Milestone Tract based on projected Year 2010 noise levels. As a result of the noise analysis, the Master Plan intent is to provide noise buffering for the properties along the perimeter of the Milestone Tract abutting US 29 and New Hampshire Avenue. Staff testified that the recommendation does not apply to the subject property, which is located toward the interior of the quadrant and will contain dwellings located outside the noise impact area of 65 dBA, LDN on lots set back a significant distance from New Hampshire Avenue and US 29. Staff also noted that intervening existing and future development will buffer the subject property. In addition, Staff testified that the subject property will continue to provide some noise mitigation for existing residences because of the setback and berm effect of its size and location on a ridge.

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a design or funding problem, but strictly because the traffic numbers did not meet the warrants. Staff also noted that the Applicant had offered to pay a portion of the cost of a new signal.

Regarding the US 29/Stewart Lane interchange, Staff explained that SHA has approved the location, but that the final design and construction of the interchange has not been funded. The proposed Preliminary Plan provides for a future connection to the interchange, but cannot access Stewart Lane or Milestone Drive now without crossing two intervening properties. Moreover, such an access design would be temporary and inconsistent with the Master Plan. Staff advised the Planning Board that the interchange improvements include merging Stewart Lane with relocated Milestone Drive to become a one-way ramp to westbound New Hampshire Avenue. The original plan for the interchange showed a road that would connect the subject property and the future ramp. The Applicant's plan slightly modified the design to allow the road to enter the subdivision at an appropriate grade and curvature. The modified design accommodates all necessary traffic movements and continues to provide a direct connection from the interchange into the community as recommended in the Master Plan. SHA has reviewed the Applicant's proposed modification and will conduct further environmental and operational review during the final design stage. SHA has advised Staff that the Applicant's modification is acceptable, the development will not interfere with or inhibit any options for the interchange, and the proposal is consistent with the Master Plan.

Several neighboring property owners and representatives of community associations and the PTAs of Jackson Road Elementary School and White Oak Middle School testified regarding their concerns about traffic and the proposed use of U-turns to access southbound New Hampshire Avenue. The community described this portion of New Hampshire Avenue as already overcrowded and dangerous. They testified that the proposed U-turns will be impossible during rush hour because of traffic gridlock and dangerous at other times because of high speeds. The community is concerned that traffic seeking to go south from the subject property will use neighborhood streets in Springbrook Manor to access the traffic signal at Jackson Road or to wind back to Milestone Drive and Stewart Lane rather than attempt U-turns on New Hampshire Avenue. They testified that the neighborhood streets are narrow, curved and hilly and are not capable of handling much additional traffic. They further testified that the increased traffic will be hazardous to children and other pedestrians because the neighborhood does not have sidewalks, commuter vehicles often exceed the speed limit and a very large number of students walk to the schools in this neighborhood because bus service is not available. The residents of Quaint Acres, which is located directly across New Hampshire Avenue, also stated concerns about the increased danger to pedestrians crossing New Hampshire Avenue to access school buses, the library, public transportation and Martin Luther King Park. In addition, several neighbors testified that the Applicant's traffic study significantly underestimated the number of southbound trips that will be generated by the new development.

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The community also expressed concerns about the Applicant's changes to the design of the US 29/Stewart Lane interchange. They noted that the Master Plan includes a specific design for the interchange and a connecting road through the subject property.

Several neighbors suggested that installing a traffic signal at the intersection of the site access road, Quaint Acres Drive and New Hampshire Avenue would improve the current situation and provide safe ingress and egress for the new subdivision. Although SHA denied their request for a traffic signal approximately five years ago, the Quaint Acres community believes that changed conditions on New Hampshire Avenue, together with the additional traffic from the subject development proposal, the approved elderly care facility and another potential retirement community on adjoining property, warrant signalization. However, the NWOCA representative testified that SHA must follow federal guidelines and that, even with the proposed development, the intersection will not warrant a light on a six-lane highway. NWOCA suggested that the ingress/egress for the subject property should be limited to a connection through the adjoining property to the south to Milestone Drive and the future interchange at US 29/Stewart Lane. They advised the Planning Board that a proposal for a nursing home on the adjoining property to the south (not yet submitted) includes a road configuration that could connect the subject property with Milestone Drive and the proposed US 29/Stewart Lane interchange.

In response to the community's suggestions, Staff reminded the Planning Board that the subject property cannot access Milestone Drive or Stewart Lane without crossing two intervening parcels. Staff suggested that the Applicant and Staff could pursue SHA approval of a signal based on a combination of existing and future traffic, and other factors, including the particular traffic patterns created by the proximity of the intersection to the US 29 ramps, Milestone Drive and several other roads. Alternatively, Staff suggested that it might be possible to convince SHA to relocate the partial signal that allows left turns from northbound New Hampshire Avenue to US 29 to the subject intersection.

Environmental Guidelines and Forest Conservation

At the public hearing, Staff testified that the proposed Preliminary Plan is in compliance with the Planning Board Environmental Guidelines and the Montgomery County Forest Conservation Law. Staff explained that there are no minimum requirements for on-site forest retention. The conservation thresholds contained in the State and County forest conservation laws are goals for onsite forest retention. Staff further explained that the appropriate amount of on-site preservation is determined as part of the review of a development project and its forest conservation plan, which takes into consideration site-specific conditions including: the zoning; Master Plan MCPB Opinion Kaufman Property 1-98096 Page Nine

recommendations; the proposed use; the minimum area required for development; the location, configuration, age and character of on-site forest and tree stands; the relationship to any off-site forest areas; other natural features and possible road access points for the site. Staff also explained that the "break-even point" is the amount of forest that must be preserved on-site if the Applicant wants to avoid reforestation requirements.

For the subject site, Staff found that the Master Plan recommendation for single-family, detached residential development and the high-density residential zoning greatly limit the ability to retain forest on the site. Moreover, some disturbance of the intermittent stream channel and associated buffer area, clearing and loss of trees in the northwestern portion of the site is unavoidable for access, stormwater management and a sewer connection. Staff explained that the northwestern portion of the site is technically classified as Priority I for forest preservation because it contains the remnant of a headwater stream, part of the associated buffer and a concentration of large trees. However, Staff testified that the value of the stream channel and its buffer as a functioning part of the natural stream system has been diminished by the use of an enclosed storm drain system in the adjoining subdivisions. The stream channel is an isolated section that is no longer connected to and is significantly separated from other natural components of the Paint Branch ecosystem. The remaining natural stream is located near Paint Branch Stream Valley Park, approximately 3,000 feet from the subject property.

Staff further explained that part of the buffer area is located on adjoining property and has already been cleared (the library parking area) or approved for clearing (the stormwater management area for Heartlands of White Oak). In addition, the only feasible access for the site requires road construction in the buffer area. A sewer connection must also be located in this area to connect to the existing sewer line in Kathryn Road. Staff further explained that the proposed location of the stormwater management facility will most effectively and efficiently (1) control stormwater runoff from the proposed development; and (2) maintain existing levels, and perhaps reduce water runoff levels to adjoining houses. Therefore, Staff concluded that the proposed disturbance is necessary and appropriate. In addition, Staff compared forest conservation under the cluster and standard plans for the site and found that the cluster plan provides more on-site forest preservation, tree save and tree planting areas (approximately 3 acres compared to 1.5 acres). Staff also noted that the cluster plan locates the forest-save areas on common open space, which allows more effective long-term maintenance and enforcement when compared with forest save areas located on private lots on a standard plan. Finally, Staff has recommended, and the Applicant is pursuing, the location of off-site reforestation within the Paint Branch watershed, if possible.

The Applicant testified that it could not meet all of the requirements of the forest conservation legislation on site because of the combination of Master Plan recommendations for

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Regarding the future US 29/Stewart Lane overpass, Staff testified that it does not have enough information on the engineering and design of the overpass to evaluate the potential noise impacts. Staff did note, however, that the ramp to the new interchange will not be elevated where it abuts the subject property. Staff advised the Planning Board that SHA and staff will evaluate any noise impacts and mitigation when the relevant section of US 29 moves into the design phase.

Several neighboring property owners disagreed with Staff's interpretation of the Master Plan and testified that, because of existing problems with noise from US 29 and New Hampshire Avenue, the Master Plan recommends appropriate noise buffering for the <u>entire</u> quadrant. Noting that the noise levels will increase if the overpass is constructed, traffic increases or a bus lane is added, the neighbors stated that additional buffering is necessary to protect the future residents of the subject property and the existing neighborhood. Therefore, the community advocates a 100-foot tree buffer between existing homes and the new development, which it contends will reduce the noise level by 50% by reflecting and absorbing sound energy.

Stormwater Management

Staff testified that the proposed stormwater management plan for the site is designed to maximize the capture of surface water runoff, avoid exacerbation of existing runoff problems and possibly improve existing conditions by reducing stormwater runoff and associated water drainage problems on adjoining lots. On-site stormwater management controls include a dry pond for quantity control, a sand filter for quality control, and a network of small earth berms, swales and yard inlets on lots parallel to the northern and eastern property lines to convey runoff to the facility and away from existing houses. The yard inlets will be located within a stormwater management easement to allow County repair or maintenance, if necessary. The dry pond and sand filter are located in the northwestern corner of the site, which is the low point and the most effective and efficient location. The pond will be excavated and the slight slope will be planted with a double row of evergreens for screening. Stormwater leaving the facility will be conveyed through an enclosed pipe to the existing storm drain system in the unimproved Hedge Road right-of-way. The stormwater management concept and dam breach analysis were approved by MCDPS on December 3, 1998.

Staff also explained that most of the subject property is located in the Tanley Road subwatershed, which the Countywide Stream Protection Strategy (CSPS) identifies as a Watershed Restoration Area. For this area, the CSPS recommends an overall restoration approach because of adverse impacts from past development. The southeastern portion of the site is part of the Middle Mainstem subwatershed, a Watershed Protection Area, for which the CSPS recommends a remedial level of protection to address sediment deposition and erosion problems. Staff stated that the

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approved stormwater management concept is consistent with the CSPS designations because it provides for the control of stormwater runoff so that existing downstream, erosion and sedimentation problems are not exacerbated. In addition, the concept will probably improve water drainage problems on some adjoining lots. Finally, because the site is located on a ridge, it does not receive uncontrolled runoff from any existing development and cannot be used for retrofit or restoration purposes.

The Applicant testified that the most significant concern expressed by the neighbors at its initial meeting with the North White Oak Civic Association was that development of the subject property would exacerbate adjacent homeowners' existing stormwater drainage problems. To address the concerns, the Applicant based the site design on controlling the maximum amount of runoff possible. Based on information obtained through borings, monitoring wells and interviews with adjacent residents, the Applicant and MCDPS determined that the maximum amount of runoff could be controlled by locating the stormwater management pond as close to the unimproved Hedge Road right-of-way as possible. The Applicant further testified that the proposed stormwater management concept will eliminate most of the stormwater runoff from the site.

Several neighbors testified regarding their concerns about stormwater runoff. They explained that, because of the steep hill, water from the subject property floods neighboring yards and streets. They further explained that the neighborhood stormwater drainage system has insufficient capacity and the few collection drains already overflow and pond for several days after heavy storms. The neighbors are concerned that the removal of much of the existing forest, the increased impervious surfaces and the regrading on the site will aggravate the runoff problems.

Some of the neighbors also stated concerns about the location of the stormwater management pond only 35 feet from existing homes. They are concerned about the potential flooding of neighboring properties if the drain in the pond gets clogged or if the dam is breached. They are also concerned about the potential danger the pond presents to neighborhood children. Accordingly, the neighbors advocated moving the pond at least 75 feet away from adjoining properties.

In response, Staff and MCDPS explained that the stormwater management pond is located 30 feet from the property line. Relocating the pond further away from the adjoining properties would mean moving it uphill and increasing the height of the berm to maintain the necessary storage volume. The higher berm would be more prominent visually, require the clearing of a larger area and increase the potential for a dam breach. Moreover, relocating the pond would decrease the area of the site from which surface water runoff could be controlled.

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FINDINGS

After review and consideration of the evidence of record, including testimony given at the public hearing, the Planning Board finds that: (1) the proposed lots are appropriate with regard to lot size, width, shape and orientation for the location of the subdivision and the contemplated residential use; (2) the proposed lots will abut public roads; (3) the Preliminary Plan meets the development standards of the R-90 Zone; (4) the Preliminary Plan is in accordance with the Master Plan; and (5) the site is adequately served by public facilities under the standards imposed by the FY99 Annual Growth Policy and the Pay-and-Go provisions. The Planning Board also finds that review of the development plans for the subject property and the remainder of the Milestone Tract has been comprehensive and coordinated. The Planning Board further finds that development under the cluster method is appropriate for the subject property and best addresses the goals of stormwater management, traffic safety, forest preservation and buffering on the site. In addition, the Planning Board finds that the proposed conditions, as modified, will ensure the appropriate use of the subject property, and adequate access and road improvements, forest conservation measures, stormwater management and screening.

Regarding the proposed road configuration and improvements, the Planning Board accepts Staff's finding that the proposed access to New Hampshire Avenue is the only feasible site access without further development and road construction on adjoining properties to the south. The Planning Board finds that it would be unreasonable to require the Applicant to obtain access via the adjoining properties to the south because the Applicant does not have any control over the construction of roads on those properties. However, taking existing traffic conditions into consideration, the Planning Board finds that the absence of a traffic signal at the intersection of the site access road and New Hampshire Avenue would create unsafe conditions by requiring drivers to make U-turns on New Hampshire Avenue or cut through neighborhood streets in order to travel south. Therefore, the Planning Board finds that Condition #12 should be added to require the Applicant to pursue SHA approval of a traffic signal at the subject intersection. Commissioner Richardson also acknowledged the traffic safety concerns, but disagreed with the other Commissioners and advocated recommending, rather than conditioning approval upon, the installation of a traffic signal.

Regarding the conflicting goals of stormwater management and forest conservation, both of which are important to the adjoining and future residents and the whole community, the Planning Board accepts the findings of Staff and MCDPS that the proposed location for the stormwater management pond would best mitigate existing runoff problems on adjoining properties and provide

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effective stormwater management for the subject site. The Planning Board also accepts Staff's finding that some disturbance of the stream valley and buffer and loss of trees in the northwestern portion of the site would be unavoidable even if the pond were relocated. Moreover, the Planning Board finds that relocating the pond would result in additional tree loss and replanting, decrease the number of lots, and increase the dam breach hazard potential. The Planning Board further finds that it is not necessary nor legally required to preserve every tree on the subject property. Accordingly, the Planning Board finds that the Applicant's compliance with Conditions #2, 3 and 10 will ensure that forest conservation requirements are met. Condition #2 requires compliance with the preliminary forest conservation plan in accordance with the standards of the Forest Conservation Law, including the location of off-site planting within the Paint Branch watershed if possible, and the protection of as much on-site forest area as feasible by inclusion in a Category I Conservation Easement and supplemental planting to achieve buffer objectives. Condition #3 provides for the delineation of the conservation easements on the record plats. Condition #10 requires that the homeowners' association ("HOA") documents describe the restrictions that apply to all common open space and conservation easement areas. The Planning Board therefore adopts Conditions #2, 3 and 10.

The Planning Board further finds that the stormwater management plan and the conditions of the stormwater management concept approval are adequate to protect adjoining properties. The Planning Board accepts MCDPS' determination that the Stormwater Management Concept meets MCDPS' standards and finds that the subject application meets all applicable stormwater management requirements. In addition, the Planning Board accepts Staff's interpretation that the Master Plan recommendation for noise mitigation does not apply to the subject property as the site is outside of the 65 - decibel impact are a referenced in the master plan. The Planning Board finds that intervening development will provide sufficient buffering from the highways to the south and west. The Planning Board further finds that the proposed 50-foot wide tree-save and planting area will provide sufficient buffering between the proposed use and the existing houses to the north and east. Finally, the Planning Board finds that Conditions # 6, 10 and 11 will ensure notice to future homeowners of the forest conservation provisions and potential US 29/Stewart Lane interchange improvements. Therefore, the Planning Board adopts Staff's conditions, as modified.

CONCLUSION

Based on the testimony, evidence and exhibits presented, as well as the contents of the Preliminary Plan file, the Planning Board finds Preliminary Plan No. 1-98096, as modified by the Applicant, to be in accordance with the Subdivision Regulations of the Montgomery County Code

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and the provisions of the Maryland Code Ann., Art. 28. Therefore, the Planning Board approves Preliminary Plan No. 1-98096, as modified by the Applicant, pursuant to the FY99 Annual Growth Policy Alternative Review Procedures for Expedited Development Approval subject to the following conditions:

1) Prior to recording of plats, applicant to enter into an Adequate Public Facilities agreement (APF) with the Planning Board to limit development to a maximum of forty-nine single family detached dwelling units, and to pay to the Montgomery County Department of Finance the balance of the expedited development approval excise tax prior to receipt of building permits, as provided by County law.

2) Compliance with the conditions of approval for the preliminary forest conservation plan, dated December 4, 1998. The final forest conservation plan must be approved prior to the recording of plat. The applicant must meet all conditions prior to recording of plat or MCDPS issuance of sediment and erosion control permit(s), as appropriate. Conditions include, but are not limited to, the following:

a. Off-site forest planting to be located within the Paint Branch watershed unless it can be demonstrated to Staff's satisfaction that the Applicant has conducted a reasonable search and cannot find appropriate land areas.

b. Category I conservation easement to be placed over forest preservation and planting areas located in proposed parcels A, B, C and part of White Oak library site that is adjacent to Parcel A and contains trees. Easements to be shown on record plats.

c. Forest and tree-save areas to include supplemental planting of trees and shrubs, as necessary, to achieve forest and landscape buffer objectives. Number, size and location of trees and shrubs for supplemental planting to be determined by M-NCPPC staff after initial clearing and grading of site and added to the final forest conservation plan.

3) Record plat to reflect the delineation of all conservation easements over the areas of tree preservation/landscaping, as stipulated by the forest conservation plan.

4) Prior to recording of plats, submit for technical staff approval, a landscape plan for the areas along the northern and eastern property lines.

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5) Access and improvements to be approved by MCDPW&T prior to recording of plat.

6) Record plat to reference grading easement in the area of the Stewart Lane/US 29 interchange as shown on plan and accepted by MDSHA.

7) Conditions of MCDPS stormwater management approval, dated 12-3-98.

8) Dedication of all rights of way to occur simultaneously with or after dedication of rights of way included in preliminary plan 1-98088.

9) Other necessary easements.

10) Prior to recording of plats, submit Home Owner's Association (HOA) documents for technical staff approval. HOA documents shall describe the restrictions that apply to all common open space areas and conservation easement areas.

11) Prior to ratification of any sales contract, owner/developer shall disclose to all prospective home buyers the location and design concept of the Stewart Lane/RT 29 interchange.

12) Construct a traffic signal at the intersection of the site access road and New Hampshire Avenue.

13) This preliminary plan will remain valid until June 5, 2002 (37 months from the date of mailing which is May 5, 1999). Prior to the expiration of this validity period, a final record plat for all property delineated on the approved preliminary plan must be recorded or a request for an extension must be filed.

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Plotted: June 11, 1999

Inc. Attachment 3 MARTIN LUTHE Charles P. Johnson & Associates, Planners - Engineers - Landscape Architects - Surv 1751 elton Road Sutte 300 Silver Sprung, Marvland Phone (30) 434-7000 E-mailsseadela.com Fax:Gon434 D VICINITY MAP LANDSCAPE ARCHITECT CERTIFICATE I HEREBY CERTIFY THAT THIS PLAN IS PREPARED IN ACCORDANCE WITH MONTGOMERY COUNTY FOREST _____ CONSERVATION REGULATIONS. 6-16.99 Cuercus rubra - Red cok 20 reze cworr conceluce 35 cuercer (962 S.F.) 91 Trees clong HeorisTield Drive (Total crec- 87,542 S.F. or 2.01 cc.) Acer sacchrum 'Bonfire'- Sugar Waple 20 YEAR CANOPY COVERAGE 30' DUWETER (707 S.F.) 19 Trees clong Sherbrooke Woods Lane (Total area=13,433 S.F. or .31 oc) BOTH SPECIES APPROVED BY MCDOT AS BEING USED AS MAJOR STREET TREES. SPECIES DESIGNATED ARE FAIRLY TOLERANT TO DEICING SALTS AND POLLUTANTS. NOTE APPLICANT WILL PROVIDE DISCHOOLINE TO PARK AND PLANNING DISCLOSING ON LOT CONSERVATION EASEMENT AND POTENTIAL PROXIMITY OF HOUSES TO THE CONSERVATION EASEMENT ON LOTS 13,14,15,20. COPERTY CTION DISTRICT Y, MARYLAND ______ Acres CONSERVATION 626 PROPERTY LECTION DISTRI O____ Acres 18.4 Acres 2.8 Acres 3.7 Acres CALCULATION OF BREAK-EVEN POINT IF K <- 0 AND I >- G, BREAK EVEN POINT EQUALS I:
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Attachment 4



Date of Mailing: November 16, 1999

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION 8787 Georgia Avenue • Silver Spring, Maryland 20910-3760



MONTGOMERY COUNTY PLANNING BOARD OPINION

Preliminary Plan No.: 1-98096 Project: Kaufman Property Date of Hearing: September 28, 1999

Action: <u>APPROVAL SUBJECT TO CONDITIONS</u>. (Motion to approve was made by Commissioner Bryant; duly seconded by Commissioner Perdue; with a vote of 4-0, Commissioners Hussmann Bryant, Perdue and Wellington voting in favor. Commissioner Holmes necessarily absent.)

The date of this written opinion is November 16, 1999. Any party authorized by law to take an administrative appeal must initiate such an appeal as provided in the Maryland Rules of Procedure. If no administrative appeal is timely filed, then this Preliminary Plan shall remain valid as set forth in Section 50-35(h).

INTRODUCTION

On May 11, 1998, Elm Street Development ("Applicant") filed a preliminary plan application seeking the subdivision of a residentially-zoned 18.5-acre parcel into 49 lots under the optional cluster method of development. The application was designated Preliminary Plan No. 1-98096. After due notice, the Montgomery County Planning Board ("Planning Board") held a public hearing on the application on December 10, 1998, which was duly recessed to and concluded on December 17, 1998, in accordance with the requirements of Maryland Code Ann., Art. 28 ("Regional District Act"), the Montgomery County Code, Chapter 50 ("Code"), and the Planning Board's Rules of Procedure. At the public hearing, the Planning Board heard testimony from its expert technical staff ("Staff"), the Applicant, neighboring property owners and community and civic organizations, and received evidence into the record on the application. The Planning Board issued a written opinion dated May 6, 1999, approving Preliminary Plan 1-98096, subject to specific conditions. Pursuant to the Planning Board's Rules of Procedure, the Applicant submitted a timely written request seeking reconsideration of Condition No. 12 of the original opinion. The Board on May 27, 1999, granted the request. A de novo preliminary plan hearing was duly noticed, and held on September 28, 1999. The record incorporates all materials contained in the record on the original application and all testimony received and materials submitted with respect to the de novo hearing.

THE SUBJECT PROPERTY

The subject property is located in White Oak on the northeast side of New Hampshire Avenue (MD Rt. 650), approximately 1,800 feet northwest of the intersection with Columbia Pike (US 29). The site is part of the "Milestone Tract" and is zoned R-90 (Residential Zone, with a minimum lot size of 5,000 square feet). The site is wooded and contains the remnant of an intermittent headwater stream and associated environmental buffer. The property lies within the Paint Branch watershed. The topography is characterized by an abrupt hill along the northern property line, which makes the site significantly higher than many of the adjoining lots.

The site is bordered on the north by the Springbrook Manor subdivision and on the east by 11 single-family residential lots that were developed in the early 1990's. A child day-care facility

is located to the southeast. The property located immediately south of the site is undeveloped. On the west, the site is bordered by the White Oak Public Library and a parcel that recently received approval for an elderly care/assisted living center as Preliminary Plan No. 1-98088 ("Heartlands of White Oak").

The subject property is located within the area covered by the 1996 Approved and Adopted Fairland-White Oak Master Plan ("Master Plan"). To provide a compatible transition to the existing residential neighborhoods, the Master Plan recommends single-family, detached dwellings and R-90 zoning for the subject property. The Master Plan also supports a grade-separated interchange at US 29 and Stewart Lane. The Master Plan further recommends that the road network within the Milestone Tract (or Milestone Drive properties) provide access to New Hampshire Avenue and US 29, discourage cut-through traffic, and provide pedestrian and bicycle access to the library. In addition, the Master Plan recommends mitigation of noise impacts from US 29 and New Hampshire Avenue for the group of properties. Finally, the Master Plan identifies this part of the Paint Branch watershed as an Environmental Restoration Area, to which "existing guidelines and regulations for new development shall be applied"

The Applicant proposes the creation of 49 lots on 18.5 acres under the optional "cluster" method of development to allow the construction of 49 detached single-family houses. The proposed lot sizes range from 8,000 square feet to 20,000 square feet. Common open space is provided in three locations on the site: the forest save and multi-age play areas in the center; the stormwater management facility and surrounding landscaped and forest planting areas in the northwestern corner; and the forest save and planting area in the northeastern corner. Stormwater management and storm drain systems consist of a dry pond, a sand filter and a network of small earth berms, swales and yard inlets for on-site water quantity and quality control. Access will be provided from New Hampshire Avenue via a street adjacent to an existing driveway that serves the White Oak Public Library, and via a second access connecting the subject site to Milestone Drive, across two abutting properties.

THE SUBDIVISION CRITERIA

An application for subdivision requires the Planning Board to undertake its legislatively delegated authority under the Regional District Act and the Code. The Planning Board administers Chapter 50 of the Code, the Subdivision Regulations. The application must also meet the requirements of Chapter 59 of the Code, the Zoning Ordinance. Section 50-35 of the Code provides the approval procedure for preliminary subdivision plans. After presentation of the plan to the Planning Board, the Planning Board must act to approve or disapprove the plan, or to approve the plan subject to conditions and/or modifications necessary to bring the plan into accordance with the Code and all other applicable regulations. Section 50-35(k) also requires the Planning Board to determine "that public facilities will be adequate to support and service the area of the proposed subdivision . . . [including] roads and public transportation facilities . . . in accordance with the guidelines and limitations established by the County Council in its Annual Growth Policy."

The general provisions for lot design for a subdivision are set forth in Section 50-29 of the Code. Lot size, width, shape and orientation must be appropriate for the location of the subdivision

and for the type of use contemplated in order to be approved by the Planning Board. Lots must also abut a dedicated street or public road. The record on the subject application includes information about the lot size, width, shape and orientation of the proposed 49-lot subdivision and the relationship of the lots to public roads. The record also contains information as to the Preliminary Plan's conformance with the development standards for the R-90 Zone. In addition, the Applicant has submitted a traffic study that analyzes the existing conditions in the vicinity of the site and the traffic impacts and transportation needs that will be generated by the proposed development.

DISCUSSION OF ISSUES

In its report and through testimony at the public hearing, Staff described the subject property, the proposal, the surrounding neighborhood, existing traffic conditions and planned road improvements. The project proposed the "cluster" method of development, which allows flexibility in lot layout by allowing the reduction of standard lot sizes in exchange for the preservation of additional community open space and trees. The cluster method permits the same density as ordinarily allowed in the R-90 Zone. For the subject property, the maximum density allowed under the cluster provisions of Section 59-C-1.53 of the Zoning Ordinance is 66 dwelling units; the Applicant has elected to limit development to 49 units.

Staff testified that its comparison of the proposed 49-lot cluster plan with a 49-lot standard method plan, showed that development under the cluster method would provide larger and better protected forest and tree save and planting areas. The tree save and planting areas are 50 feet deep along the eastern and northern property lines where the site adjoins existing residences. Staff found the Preliminary Plan, including setbacks and buffering, to be compatible with surrounding development and in conformance with the Subdivision Regulations and the Zoning Ordinance. Staff recommended approval of the plan, subject to conditions.

The Applicant testified that the proposed 49-lot plan meets the requirements of the Zoning Ordinance, the Subdivision Regulations, the Master Plan, the cluster method of development and the forest conservation law. The existing adjacent lots to the north and east range in size from 9,000 to 12,000 square feet. The proposed lots that abut existing homes average almost 12,000 square feet. The setbacks for the proposed lots along the northern boundary of the property are comparable to the setbacks of the abutting lots. On the eastern side of the property, the proposed setbacks significantly exceed the setbacks of the existing houses. Thus, the plan provides appropriate and desired detached single-family housing at a reasonable density, which is only 60% of the density allowed by the Zoning Ordinance.

Neighboring property owners and community associations submitted extensive correspondence into the record detailing their concerns. Several neighbors and representatives of community organizations also testified at the public hearing. Many neighbors stated that they do not oppose residential development of the subject property, but that more consideration must be given to their concerns about traffic and site access, tree removal, wetlands disturbance, buffering, stormwater control and noise. They also contended that there has been insufficient coordination of the development of the subject site with the development of the other properties that comprise the Milestone Tract, as recommended by the Master Plan.

SPECIFIC ISSUES

Adequacy of Public Facilities

Staff explained that a general moratorium exists for residential development in the Fairland/White Oak Policy Area because there is a negative net remaining traffic capacity for housing units. Therefore, the Applicant has requested approval under the FY99 Annual Growth Policy Alternative Review Procedures for Expedited Development Approval ("Pay-and-Go"), which allows the payment of an excise tax to satisfy the adequate public facilities test.¹ The Applicant paid ten percent of the total excise tax prior to the public hearing. Condition #1 requires payment of the balance of the tax prior to receipt of building permits. The Applicant has identified a potential improvement at the US 29/Oak Leaf Drive intersection, agreed to dedicate right-of-way or easement for the future construction of a grade-separated interchange at the US 29/Stewart Lane intersection, design and construct the extension of the access road, and improve the intersection of the access road and New Hampshire Avenue if that improvement has not been implemented by others prior to construction.

Site Access

Staff described the current and future circulation patterns for the site vicinity and testified that the subject Preliminary Plan addresses Master Plan concerns about cut-through traffic, provides access to the site from New Hampshire Avenue, provides for a future connection to US 29, and accommodates a proposed future grade-separated interchange at US 29 and Stewart Lane. Staff explained that access will be provided from New Hampshire Avenue to the site via an access road adjacent to the driveway that currently serves the White Oak Public Library. A connecting internal road will provide direct access to 7 lots. In addition, the Applicant proffered an alternative access road connecting the subject site to Milestone Drive. This access would require the Applicant to secure access easements over two abutting properties. The intersection with New Hampshire Avenue will be improved, with a right-in/right-out/left-in configuration. The Applicant testified it does not have access to these easements at this time. Applicant, however, accepted on the record as a condition of approval that it would acquire access easements across the two adjacent properties as detailed in the Condition 3, below.

Staff advised the Planning Board that the Applicant had requested approval of a traffic signal at the intersection of the access road, New Hampshire Avenue and Quaint Acres Drive, as required by Condition No. 12 of the original Preliminary Plan, but SHA had responded that the location did not warrant signalization. Staff further advised the Planning Board that SHA's denial resulted because the traffic numbers did not meet the warrants. As part of its request for

¹ On May 13, 1998, the Montgomery County Council adopted Resolution 13-1271, which amended Resolution 13-1087, to limit the availability of the Pay-and-Go program to non-residential development. Resolution 13-1271 did not affect the applicability of the Pay-and-Go guidelines to the subject application which had already been submitted for Staff review.

reconsideration, the Applicant proffered to escrow \$100,000 to be used for construction of the traffic signal at New Hampshire Avenue and the site access, should SHA determine a need for that traffic signal, as reflected in Condition No. 4.

Regarding the US 29/Stewart Lane interchange, Staff explained that SHA approved the location, but final design and construction of the interchange has not been funded. Staff advised the Planning Board that the interchange improvements include merging Stewart Lane with relocated Milestone Drive to become a one-way ramp to westbound New Hampshire Avenue. The Applicant's plan allows the road to enter the subdivision at an appropriate grade and curvature. This design accommodates all necessary traffic movements and continues to provide a direct connection from the interchange into the community as recommended in the Master Plan. SHA has advised Staff that the Applicant's proposal is acceptable, and the development will not interfere with or inhibit any options for the interchange, and the proposal is consistent with the Master Plan.

Several neighboring property owners and representatives of community associations and the PTA of Jackson Road Elementary School testified regarding their concerns about traffic and the proposed use of U-turns to access southbound New Hampshire Avenue. The community described this portion of New Hampshire Avenue as already overcrowded and dangerous. They testified that the proposed U-turns will be difficult during rush hour because of traffic congestion and unsafe at other times because of high speeds. They further testified that the increased traffic will be hazardous to children and other pedestrians because the neighborhood does not have sidewalks, commuter vehicles often exceed the speed limit and a very large number of students walk to the schools in this neighborhood because bus service is not available. The residents of Quaint Acres, which is located directly across New Hampshire Avenue, also stated concerns about the increased danger to pedestrians crossing New Hampshire Avenue to access school buses, the library, public transportation and Martin Luther King Park.

Environmental Guidelines and Forest Conservation

At the public hearing, Staff testified that the proposed Preliminary Plan is in compliance with the Planning Board Environmental Guidelines and the Montgomery County Forest Conservation Law. Staff explained that there are no minimum requirements for on-site forest retention. The conservation thresholds contained in the State and County forest conservation laws are goals for on-site forest retention. Staff further explained that the appropriate amount of on-site preservation is determined as part of the review of a development project and its forest conservation plan, which takes into consideration site-specific conditions including: the zoning; Master Plan recommendations; the proposed use; the minimum area required for development; the location, configuration, age and character of on-site forest and tree stands; the relationship to any off-site forest areas; other natural features and possible road access points for the site. Eighteen of the site's 18.5 acres are forested; 16.3 acres will be cleared. Less than two of the 7.6 acres required to be re-forested will be located on-site. In addition, some landscaping trees will be credited toward reforestation, as allowed in the forest conservation law.

Staff found that the Master Plan recommendation for single-family, detached residential development greatly limited the ability to retain forest on the site. Moreover, some disturbance of

the intermittent stream channel and associated buffer area, clearing and loss of trees in the northwestern portion of the site is unavoidable for access, stormwater management and a sewer connection. Staff explained that the northwestern portion of the site is classified as Priority I forest for forest preservation because it contains the remnant of a headwater stream, the associated buffer and a concentration of large trees. Staff testified that the value of the stream channel and its buffer has been diminished by the use of an enclosed storm drain system in the adjoining subdivisions. The stream channel is an isolated section that is no longer connected to and is significantly separated from other natural components of the Paint Branch ecosystem. The remaining natural stream is located near Paint Branch Stream Valley Park, approximately 3,000 feet from the subject property.

A sewer connection must also be located in this area to connect to the existing sewer line in Kathryn Road. Staff explained that the proposed location of the stormwater management facility within currently forested area will most effectively and efficiently (1) control stormwater runoff from the proposed development; and (2) maintain existing, and perhaps reduce water runoff levels to adjoining houses, many of which currently experience water drainage problems. Therefore, Staff concluded that the proposed disturbance is necessary and appropriate. In addition, Staff compared forest conservation under the cluster and standard plans for the site and found that the cluster plan provides more on-site forest preservation, tree save and tree planting areas. Staff also noted that the cluster plan locates the forest-save areas on common open space, which allows more effective long-term maintenance and enforcement when compared with forest save areas located on private lots on a standard plan.

The Applicant testified that it could not provide all reforestation on site because of the Master Plan recommendation for a high-density detached single-family housing zone.

Stormwater Management

Staff testified that the proposed stormwater management plan for the site is designed to maximize the capture of surface water runoff from the site, avoid exacerbation of existing runoff problems and possibly improve existing conditions by reducing stormwater runoff and associated water drainage problems on adjoining lots. On-site stormwater management controls include a dry pond for quantity control, a sand filter for quality control, and a network of small earth berms, swales and yard inlets on lots parallel to the northern and eastern property lines to convey runoff to the facility and away from existing houses. The yard inlets will be located within a stormwater management easement to allow County repair or maintenance, if necessary. The dry pond and sand filter are located in the northwestern corner of the site, which is the low point and the most effective and efficient location. The pond will be excavated and the land along the property line next to the stormwater management facility will be conveyed through an enclosed pipe to the existing storm drain system in the unimproved Hedge Road right-of-way. The stormwater management concept and dam breach analysis were approved by MCDPS on December 3, 1998.

The Applicant testified that the most significant concern expressed by the neighbors at its initial meeting with the North White Oak Civic Association was that development of the subject

property would exacerbate adjacent homeowners' existing stormwater drainage problems. To address the concerns, the Applicant based the site design on controlling the maximum amount of runoff possible. Based on information obtained through borings, monitoring wells and interviews with adjacent residents, the Applicant and MCDPS determined that the maximum amount of runoff could be controlled by locating the stormwater management pond as close to the unimproved Hedge Road right-of-way as possible. The Applicant further testified that the proposed stormwater management concept will effectively control most of the stormwater runoff from the site.

Several neighbors testified regarding their concerns about stormwater runoff. They explained that, because of the steep hill, water from the subject property floods neighboring yards and streets. They further explained that the neighborhood stormwater drainage system has insufficient capacity and the few collection drains already overflow and pond for several days after heavy storms. The neighbors are concerned that the removal of much of the existing forest, the increased impervious surfaces and the regrading on the site will aggravate the runoff problems.

FINDINGS

After review and consideration of the evidence of record, including testimony given at the public hearing, the Planning Board finds that: (1) the proposed lots are appropriate with regard to lot size, width, shape and orientation for the location of the subdivision and the contemplated residential use; (2) the proposed lots will abut public roads; (3) the Preliminary Plan meets the development standards of the R-90 Zone; (4) the Preliminary Plan is in accordance with the Master Plan; and (5) the site is adequately served by public facilities under the standards imposed by the FY99 Annual Growth Policy and the Pay-and-Go provisions. The Planning Board further finds that development under the cluster method is appropriate for the subject property and best addresses the goals of stormwater management, forest preservation and buffering on the site. In light of the Master Plan recommendations highlighting the need to protect the Paint Branch watershed and to meet the goals of the cluster zone (i.e., to preserve trees), the Board further finds that six acres of existing forest that otherwise might be developed must be protected. This requirement is in lieu of the standard off-site reforestation requirement (which allows an applicant to plant young trees on vacant land as a replacement measure). In addition, the Planning Board finds that the proposed conditions, as modified, will ensure the appropriate use of the subject property, and adequate access and road improvements, forest conservation measures, stormwater management and screening.

Regarding the proposed road configuration and improvements, the Planning Board accepts Staff's recommendation that the proposed access to New Hampshire Avenue be supplemented with a second access to Milestone Drive. The Board accepts Applicant's proffer to secure the offsite easements necessary to achieve this access. The Board also accepts Applicant's proffer to escrow funds for a traffic signal at the intersection of the site access road, Quaint Acres Drive, and New Hampshire Avenue, as detailed in its letter requesting reconsideration of the original preliminary plan approval.

Regarding the conflicting goals of stormwater management and forest conservation, both of which are important to the adjoining and future residents and the whole community, the Planning

Board accepts the findings of Staff and MCDPS that the proposed location for the stormwater management pond would best mitigate existing runoff problems on adjoining properties and provide effective stormwater management for the subject site. The Planning Board also accepts Staff's finding that some disturbance of the stream valley and buffer and loss of trees in the northwestern portion of the site would be unavoidable even if the pond were relocated. Moreover, the Planning Board finds that relocating the pond would result in additional tree loss and replanting, decrease the number of lots, and increase the dam breach hazard potential. The Planning Board finds that the Applicant's compliance with Condition No. 2 will ensure that forest conservation requirements are met. Condition #2 requires compliance with a final Forest Conservation Plan ("FCP") in accordance with the standards of the Forest Conservation Law, including the preservation of six acres of existing forest, in the Paint Branch watershed, that otherwise would be subject to development. On-site forest area will be protected by a Category I Conservation Easement. Condition #2 also provides for the delineation of the conservation easements on the record plats. Condition #6 requires that the homeowners' association ("HOA") documents describe the restrictions that apply to all common open space and conservation easement areas. The Planning Board therefore adopts Condition Nos. 2 and 6.

The Planning Board further finds that the stormwater management plan and the conditions of the stormwater management concept approval are adequate to protect adjoining properties. The Planning Board accepts MCDPS' determination that the Stormwater Management Concept meets MCDPS' standards and finds that the subject application meets all applicable stormwater management requirements. The Planning Board further finds that the proposed 50-foot wide tree-save and planting area will provide sufficient buffering between the proposed use and the existing houses to the north and east. Finally, the Planning Board finds that Condition Nos. 7 and 8 will ensure notice to future homeowners of the forest conservation provisions and potential US 29/Stewart Lane interchange improvements. Therefore, the Planning Board adopts Staff's conditions, as modified.

CONCLUSION

Based on the testimony, evidence and exhibits presented, as well as the contents of the Preliminary Plan file, the Planning Board finds Preliminary Plan No. 1-98096, as modified by the Applicant, to be in accordance with the Subdivision Regulations of the Montgomery County Code and the provisions of the Maryland Code Ann., Art. 28. Therefore, the Planning Board approves Preliminary Plan No. 1-98096, as modified by the Applicant, pursuant to the FY99 Annual Growth Policy Alternative Review Procedures for Expedited Development Approval subject to the following conditions:

Prior to recording of plats, Applicant to enter into an Adequate Public Facilities agreement (APF) with the Planning Board to limit development to a maximum of forty-nine single family detached dwelling units, and to pay to the Montgomery County Department of Finance the balance of the expedited development approval excise tax prior to receipt of building permits, as provided by County law.
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- 2) Compliance with the conditions of approval of a final Forest Conservation Plan ("FCP"). The Applicant must meet all FCP conditions prior to recording of plat or MCDPS issuance of sediment and erosion control permit(s), as appropriate. Conditions include, but are not limited to, the following:
 - a. Before going to record plat, applicant must place six acres of off-site existing forest. located within the Paint Branch watershed under a Category I Conservation Easement. The six acres must be located on property that otherwise would be subject to the threat of development (e.g., outside of environmental buffers).
 - b. Category I Conservation Easement to be placed over forest preservation and planting areas located on proposed parcels A, B, C, and on lots 8 through 20 (inclusive). Small landscaped areas that are credited in the forest conservation plan (excluding street trees) to be placed in Category II conservation easement. Easements to be shown on record plats.
 - c. Forest and tree-save areas to include supplemental planting of trees and shrubs to achieve forest and landscape buffer objectives, specifically including the property line that abuts the library site. Number, size and location of trees and shrubs for supplemental planting to be determined by M-NCPPC staff after initial clearing and grading of site and added to the final FCP.
- 3) Applicant to submit binding commitments acceptable to legal staff from appropriate representatives of Parcel 725 and Parcel 790, which will provide ultimate access from the Kaufman property to Milestone Drive. Easement acceptable to the Montgomery County Department of Public Works and Transportation (MCDPW&T) or dedication for 60 feet rightof-way across Malasky Property (Parcel 725) and to connect Milestone Drive through the Clark Property (Parcel 790). Coordinate with the Maryland State Highway Administration (MDSHA) and MCDPW&T regarding construction of this additional access. This access road to be constructed and approved/accepted by MCDPW&T prior to the Applicant receiving the twenty-first (21) building permit.
- 4) Applicant to post a bond in the amount of \$100,000 with M-NCPPC, which will expire after five years after the date of issuance, to pay for the installation of a traffic signal at the intersection of New Hampshire Avenue and Heartfield Drive - Quaint Acres Drive should MDSHA determine before the expiration of the bond that the traffic volumes warrant the signal's installation. Bond be posted prior to MCPB release of any building permits.
- 5) No construction traffic shall enter the site via Heartfield Drive once connection is made to Milestone Drive.

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- 6) Prior to recording of plats, submit Homeowner's Association (HOA) documents for review and approval. HOA documents shall describe the restrictions that apply to all common open space areas, conservation easement areas and stormwater management area.
- 7) Prior to ratification of any sales contract, owner/developer shall disclose to all prospective home buyers the location and design of the Stewart Lane/Route 29 interchange.
- 8) Record plat to reference grading easement in the area of Stewart Lane/Route 29 interchange as shown on plan and accepted by MDSHA.
- 9) Dedication of all rights-of-way to occur simultaneously with or after dedication of right-ofway included in Preliminary Plan 1-98088.
- 10) Conditions of MCDPS stormwater management approval dated 12-3-98.
- 11) Terms and conditions of access to be granted by MCDPW&T and MDSHA prior to the release of building permits.
- 12) All common ingress/egress easements to be referenced on record plats.
- 13) Other necessary easements.

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THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION



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APPROVED <u>MINUTES</u>

The Montgomery County Planning Board met in regular session on Tuesday, September 28, 1999, at 7:35 p.m. in the Montgomery Regional Office in Silver Spring, Maryland, and adjourned at 10:30 p.m.

Present were Chairman William H. Hussmann, and Commissioners Allison Bryant, Wendy Collins Perdue, and Meredith Wellington. Vice Chairman Arthur Holmes, Jr., was necessarily absent.

ITEM 1. PRELIMINARY PLAN NO. 1-98096 - KAUFMAN PROPERTY; R-90 ZONE; FORTY-NINE (49) LOTS REQUESTED (SINGLE FAMILY DETACHED); 18.5 ACRES; EAST SIDE OF NEW HAMPSHIRE AVENUE (MD 650), APPROXIMATELY 1,400 FEET NORTH OF THE INTERSECTION OF COLUMBIA PIKE (US 29), BEHIND THE WHITE OAK LIBRARY; FAIRLAND - WHITE OAK POLICY AREA

ACTION: Motion of Bryant Second by Perdue
4-0 (Holmes absent)
Approved staff recommendation to approve subject to conditions, modifying the conditions to require binding agreements securing the right-of-way through intervening properties to Milestone Drive; increased buffering of the Library and additional review of the design of the stormwater management facility with a view to creating a larger buffer area; and six acres of off-site replacement of trees, as stated in the attached Opinion.

In opening remarks, Development Review staff noted that the Board first took action on this preliminary plan in December 1998. Subsequently, the applicant requested reconsideration of a condition placed on the approval of the plan that required the applicant to install a traffic signal at the intersection of the access road and New Hampshire Avenue. In requesting reconsideration, the applicant reported that State Highway Administration will not allow the traffic signal to be installed because it does not meet the warrants for a signal. The Planning Board agreed to reconsider its action, noting that the entire action, rather than just one condition, would be reconsidered. Tonight's hearing is the reconsideration of the preliminary plan. Staff noted that State Highway Administration continues to object to the installation of a traffic signal. Staff noted that the Planning Board's information packet includes the staff reports and citizen correspondence from the previous hearing and a cover memorandum that highlights the major issues at the previous hearing and conditions placed on the approval of the plan to address those issues. In addition, staff noted that additional correspondence received has been distributed separately.

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Staff presented the proposal to create 49 lots under the optional cluster method of development on property in the northwest quadrantof the intersection of US 29 and New Hampshire Avenue, abutting the White Oak Library, as detailed in the staff report. Staff described the surrounding development, pointing out an exhibit GIS map that included a wider area than the maps in the information packets, south past Lockwood Drive and north past Jackson Road. Staff described the surrounding development, noting that the lot sizes in the Springbrook Manor subdivision to the north range from 8,000 to 15,000 square feet, with the abutting lots in the 8,000 to 11,000 square foot range. The lots on Caplinger Court to the east are 10,000 to 13,000 square feet. Staff reported that the proposed lots are comparable in size to the surrounding lots and the house setbacks on the proposed lots are the same or greater than the setbacks on the abutting lots. In addition, there is a daycare facility to the southeast. Pending adjacent development, staff said, includes the Constellation elderly housing and care facility across the access road from the Library, which has an approved special exception and preliminary plan; and the pending Sunrise assisted-living and day care facility to the south at the intersection of US 29 and New Hampshire Avenue.

Staff pointed out various features of the preliminary plan, noting particularly a 50-foot buffer area along the north and east property lines that abut existing homes to address concerns about compatibility. Staff also noted the relocation of two units from the northeast corner of the site to create more open space and tree preservation in that area.

With regard to the access issue, staff pointed out that the applicant is proposing, and has revised the plan to show, an extension of the interior street to provide a second point of access south through two intervening properties to Milestone Drive for access to US 29. That road extension, which will be a 60-foot secondary residential street, will also provide access for the Malasky property, the Sunrise property, and two additional adjoining properties. Staff noted that SHA has reviewed and approved this proposed access in terms of tying into the future Stewart Lane/US 29 interchange.

Concluding, staff briefly reviewed the proposed conditions of approval, noting that condition 4 requires the applicant to post a bond for the future installation of a traffic signal at the intersection of the access road and New Hampshire Avenue, if SHA determines within five years from posting of the bond that the traffic volume warrants a signal. In addition, condition 3 limits building permits to 20 prior to construction of the alternative access to Milestone Drive.

Mr. Steve Kaufman, attorney representing the applicant, introduced Mr. John Clark of the applicant company and Mr. Les Powell, the engineer. He noted for the record that he is no relation to the seller of the subject property. Mr. Kaufman reiterated that SHA has disapproved the installation of the traffic signal required as a condition of the previous approval of the plan,

which is why the applicant requested reconsideration of that condition. The applicant had suggested putting money in escrow to install that signal when it is deemed to be warranted, and is still willing to do so. In addition, he affirmed, the applicant is now proposing the additional access described by staff, and he cited letters in the information packet related to arrangements for crossing the adjoining properties for access to Milestone Drive. Concluding, Mr. Kaufman concurred in the staff recommendation and noted that the applicant has made all the changes to the plan mandated by the previous approval.

Chairman Hussmann raised questions about the alignment of the right-of-way for the future Stewart Lane/US 29 interchange, the impact on the adjoining lots, the tie-in with the proposed new access road, and about whether that access road will have to be closed and regraded when the interchange is built.

Responding, Transportation Planning staff stated that the design of the future interchange is completed enough to ascertain the alignment and a small portion of the Kaufman property will be needed for a grading easement. Development Review staff clarified that the affected lot will still have 55 feet for a rear yard.

Mr. Les Powell, the applicant's engineer, verified that the new access road to the south will tie in to the future interchange at grade and will remain open during construction of the interchange.

The following speakers offered testimony on the proposal: Mr. Neal Fitzpatrick, representing the Audubon Naturalist Society; Mr. Barry Wides, representing the North White Oak Civic Association; Mr. Jim Fary, representing the Sierra Club; Ms. Patricia Brennan, representing the Jackson Road Elementary School Parent-Teachers Association; Mr. Robert Ferraro, representing the Eyes of Paint Branch; and adjacent property owners Ms. Marie Daniele Zartman, Ms. Anne Lucker, Ms. Jane Rising, Mr. Robert Rising, Ms. Kady Burke, Mr. Donald Krizek, Mr. Charles Campbell, Mr. Robert Lynn, Ms. Maria Germany, Mr. Mark Abbruzzese, and Ms. Holly Berardi. The speakers, many of whom distributed written testimony and material, raised concerns about exacerbating existing traffic problems on New Hampshire Avenue, particularly related to U-turns; increased traffic on neighborhood streets with no sidewalks and the safety of children walking to school; the need for a traffic signal at the intersection of the access road and New Hampshire Avenue; the need for guarantees that the alternate access to Milestone Drive will actually be constructed; preservation of all or more of the mature forest on the subject property, including the area abutting the Library property, by decreasing the size or number of lots and increasing to 100 feet the buffer next to abutting homes; the need for protection against increased noise and pollution from US 29 and New Hampshire Avenue; problems with increased flooding caused by loss of trees; and the location of the stormwater management facility too close to abutting homes.

In addition, Mr. Kevin Fay, representing the abutting property owner Dora Malasky, offered testimony about the proposed access through the Malasky property, noting that the property owner supports it, but the property is under contract for sale; any access easement, he stated, will have to be granted by the purchaser of the property.

In rebuttal, Mr. Kaufman addressed the issue of the right-of-way first. He noted that the applicant has an agreement with the contract purchaser of the Malasky property for the right-ofway, and he said that the applicant will accept a condition that the right-of-way must be secured prior to release of building permits. In addition, Mr. Kaufman noted that such an agreement also exists with the Sunrise property owners and the access will be built whether or not the anticipated interchange is ever constructed.

With regard to tree preservation, Mr. Kaufman cited the staff report and the previous Board opinion, which state that the proposal meets all requirements and, in fact, saves more than twice the number of trees that would be saved under standard development of the property. He added that the proposed density is 60 percent of the possible density under the current zoning.

In terms of stormwater management, Mr. Kaufman stated that the proposed location is the best place on the property for the facility and the existing situation will be significantly improved.

Mr. Les Powell, the applicant's engineer, elaborated on those issues. He noted that the tree buffer area around the perimeter has been increased from 35 to 50 feet and there will be significant replanting in the pond area in addition to other trees being saved on the site. Mr. Powell displayed a cross-section exhibit of the stormwater management pond and discussed the types of planting to be used. Responding to questions from Commissioner Wellington, Mr. Powell pointed out the area that was identified as a priority one forest area and he noted that the priority one status will be lost when the road is constructed.

Responding to questions from Chairman Hussmann, Environmental Planning staff elaborated on the issue of the priority one forest area, verifying that the area is technically priority one because there is the remnant of an intermittent stream and a buffer area. However, staff stated that the construction of the road and installation of the sewer line will fragment the priority one area. Staff also said that if the stormwater management pond is moved to another location on the site, a dam would have to be created and there would be the possibility of dam breach. In addition, more trees would be lost.

Mr. Kaufman contended that the site has been carefully engineered and reviewed, with efforts to balance many different priorities and meet all the requirements. He reiterated that the proposed location for the stormwater management pond is the safest and best place for that facility.

Chairman Hussmann raised concern about clearing the priority one area. He also noted that the area abuts the Library, and he questioned whether there will be adequate buffering. He suggested that the six lots adjacent to that area should be deleted to address the environmental issues and provide greater buffering.

Mr. Kaufman suggested that, rather than reducing the density, it would be more meaningful to the Paint Branch watershed to increase the quality and size of the plantings, phase the grading, and provide a significant off-site preservation or reforestation. Mr. Kaufman said that

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the applicant will work with the community about screening for the stormwater pond and the Library. He also suggested that the fact that the property owner previously donated the land for the Library should be taken into consideration.

Mr. John Clark, of the applicant company, noted that they have been working with County Department of Permitting Services (DPS) with regard to where trees can be planted in the area around the stormwater management pond.

Mr. Dave O'Brien, one of the applicant's engineers, provided additional information about the phasing of clearing and grading and about the stormwater management facility. He noted that the Maryland Department of the Environment and the Corps of Engineers have reviewed the proposal and its environmental impact and have granted permission to fill in the intermittent stream area.

At Mr. Kaufman's request, Mr. Powell discussed the connection of the second access to Milestone Drive and verified that access will be provided to US 29 whether or not the future interchange is constructed. Mr. Kaufman reiterated that there is no objection to a condition requiring evidence that the right-of-way is available prior to release of building permits and he added that if additional tree preservation if desired, it can be accomplished in alternate ways rather than redesigning the plan and deleting lots.

There followed additional discussion about the right-of-way through the adjoining properties to the south for the access to Milestone Drive. It was noted that the developers of the Sunshine project do not yet own the property and that project must come before the Board for approval, at which time the alignment through that property will be finalized. It was agreed that a condition should be added that requires the applicant to secure binding letters of agreement demonstrating that the right-of-way will be available for the applicant to construct the road prior to release of the first building permit.

Returning to the forest conservation issues, Chairman Hussmann said he is not convinced that a maximum effort has been made to avoid clearing the priority one forest area. He reiterated the view that if the first five or six lots on the north side of the street were deleted the stormwater management facility could be moved farther from the Library, the priority one area could be retained, and the buffering for the Library increased.

There followed additional discussion of possible relocation of the stormwater management pond. Environmental Planning staff suggested that the sand filter then also would have to be moved into the conservation buffer and, therefore, additional trees in that area would be lost. In addition, staff noted that moving the pond from the lowest point on the property would likely cause less drainage into the pond and more runoff to existing homes.

In response to the Chairman's concerns about buffering for the Library and Commissioner Wellington's questions about a letter in the information packet with concerns from the Library, Mr. Clark provided information about various negotiations with the Library related to screening and access. He noted that an offer was made to the Library to provide a connection to

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the interior road for access through the subject site to Milestone Drive, and to provide fencing and plantings on the sloped area next to the parking lot. In addition, he noted that the applicant secured permission to construct a closed-section road into the site, which will save trees adjacent to the Library. Mr. Clark said he will work with the Library and staff to ensure that there is adequate buffering, and Mr. Kaufman suggested a new condition to that effect. *

Commissioner Perdue noted that it is unfortunate that the low point of the site is located in that area and said she is convinced by the technical staff testimony that the proposed location is the best for the stormwater management facility and moving it will create other complications. She noted, however, that she would like to see stronger language about better buffering for the Library. In addition, Commissioner Perdue expressed the view that it is not irrelevant that the owner of the property donated the land for the Library and for that reason, because it is a close call, she is willing to shift the equity enough to allow this to move forward with appropriate buffering, rather than penalizing the property owner for the impact on the Library. She also supported requiring evidence of a binding agreement for the right-of-way through both adjoining properties to Milestone Drive.

Commissioner Wellington shared the Chairman's concerns about the location of the stormwater management facility, the priority one area, and buffering for the Library.

Commissioner Perdue raised the question of additional off-site tree save areas, to which Mr. Kaufman responded that the applicant is willing to consider off-site tree save in addition to looking again at the stormwater management facility design to see if additional buffer space can be created.

In making the motion, Commissioner Bryant included modifications to the conditions to address the issues of guaranteeing the right-of-way to Milestone Drive, providing increased buffering for the Library and reviewing the design of the stormwater management facility with a view to creating a greater buffer area, and requiring off-site replacement of trees.

Staff offered wording to insert at the beginning of condition 3 to address the requirement for evidence of right-of-way to Milestone Drive, which was accepted by Commissioner Bryant.

In seconding the motion, Commissioner Perdue clarified her understanding of the element of the motion related to review of the stormwater management facility, noting that she expects it will not create a significant amount of increased buffer, but may create some increase.

There followed some discussion of the proposed off-site planting in the Paint Branch watershed and whether the requirement should be for new plantings or preservation of existing trees through creation of a conservation easement.

Mr. Kaufman spoke in support of additional plantings, although Chairman Hussmann noted that there are often problems with retaining new plantings.

Staff supported preserving existing trees, particularly in an area that is likely to be threatened by development, although staff noted that a survey has not been conducted to identify potential tree-save areas. Staff suggested a combination of new plantings and preservation of existing trees.

Mr. Kaufman suggested that if there has been a problem with retention of new trees, the applicant could plant more mature stock and guarantee that it will be replaced if it does not survive.

Chairman Hussmann suggested that creating six acres of tree preservation would likely have greater significance than new plantings in the Paint Branch watershed.

The maker and seconder of the motion accepted that proposal to require six acres of tree preservation in an area subject to the threat of development, rather than additional off-site tree plantings.

In conclusion, the Chairman said that he would rather have more on-site tree preservation to address the community concerns, but he acknowledged that the off-site tree preservation will have significance for the watershed. He added that the plan is much improved with the second point of access.

There being no further business, the meeting was adjourned at 10:30 p.m. The next regular meeting of the Planning Board will be held Thursday, September 30, 1999, at 12:00 p.m. in the Montgomery Regional Office in Silver Spring, Maryland.

Ellvn Dve ⁽

Technical Writer

Agenda for Montgomery County Planning Board Meeting Tuesday, September 28, 1999, 7:30 P.M.

8787 Georgia Avenue Silver Spring, Maryland 20910-3760

1. Preliminary Plan No. 1-98096 - Kaufman Property

R-90 Zone; Forty-Nine (49) Lots Requested (Single Family Detached); 18.5 Acres Community Sewer and Community Water

East Side of New Hampshire Avenue (MD 650), Approximately 1,400 Feet North of the Intersection of Columbia Pike (MD 29), Behind the White Oak Library

Policy Area: Fairland - White Oak

APPLICANT: Elm Street Development ENGINEER: Charles P. Johnson and Associates ATTORNEY: Linowes and Blocher

Staff Recommendation: See Conditions of Approval Enumerated in Staff Report.

BOARD ACTION

Motion:

Vote:

Yea:

Nay:

Other:

Action: SEE MINUTES.



1. Contractor is to perform soil tests in proposed planting areas prior to site preparation, to identify potential nutrient and pH deficiencies. 2. Apply soil amendments, if specified, prior to tilling, disking, raking, final grading, etc. Soil amendments are to be determined by the University of Maryland Cooperative Extension Service and/or a qualified ecologist based on soil test results. 5. Flat areas and slopes up to 3:1 grade shall be loose and friable to a depth of at least 6 inches. 4. Slopes steeper than 3:1 grade shall have the top 1-3 inches of soil loose and friable before seeding. 5. Seed and fertilize. Seed with a hydro-seeder for sites larger than one half acre. Dry seed with a manual centrifugal spreader for sites less than one half acre or that are inaccessible to hydroseeding







Attachment 7



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March 7, 2002

Robin & Christopher Pirtle 1020 Heartsfield Drive Silver Spring, Maryland 20904

Re: Sherbrooke - Conservation Easement

Dear Mr. and Mrs. Pirtle:

Recently there have been numerous inquiries regarding the woodland areas in Sherbrooke. These areas, some located on private land and some on common land, are protected against clearing and other activities by a conservation easement. These areas were planned to remain forested. However, some of these areas were cleared to permit grading and will be replanted.

Enclosed is a copy of the conservation easement. A map showing the easement locations is available on the second floor of the Maryland National Capital Park and Planning Commission building at 8787 Georgia Avenue, Silver Spring, Maryland and on the individual lot plats that you have received or will be given at settlement.

If you have any questions regarding these easements please contact me at 703-734-9730 or Steve Cary of MNCP&PC at 301-495-4581.

Sincerely,

Mike Bingley Project Manager

cc: John Clarke Steve Cary CMI Management



TREX DECKING BOARDS 2+6 TRIM PRIMED PINE ALUMINUM SCREEN SYSTEMI ROOF SHINGLES TO MATCH HOUSE Guardrails shall be Min. SHINGLES 36" high. Spacing between intermediate rails shall MATCH HOUSE be less than 4". SCREEN ALL TRIM ON HANDRAIL AND GAZEBU WILL BE WHITE ELAT PANEL 35 MATCH But winder ≁ DerAIL 个 (2) 1/2 BOLTS 4. (2) 3/2 LARS Toose 210 +6+6 POSTS STEPS 43566.3F The 16"x 16"x 8" footers Hort B' typical Shall comply with IRC, Sec. R-403 PINE CUSTOM BUILDERS INC SCALE 1/4 = 1'0"



Drawn by Checked by REFERENCE

Sherbrooke Homeowners Association, Inc.

Silver Spring, Maryland

Board Of Directors: Kamala Edwards, President

Michael Galloucis, Vice President

Grant DeMeritte, Secretary/Treasurer

June 16, 2003

Environmental Planning MNCPPC 8787 Georgia Avenue Silver Spring, MD 20910

RE: Conservation Area around Sherbrooke

Dear Sir/Madam,

What steps do we need to take to have a conservation easement changed from a category 1 to a category 2? Sherbrooke, located behind White Oak Library between Route 29 and New Hampshire Avenue, is bordered by a category 1 conservation easement around much of it's perimeter. Any help that you can provide on how to go about petitioning for a change in this status to a category 2 would be greatly appreciated. Thank you.

If you need to contact me, feel free to call me at (301)215-8542. Thank you.

Sincerely,

+ Filemeritte

Grant F DeMeritte Secretary/Treasurer

cc: Kamala Edwards, Ph.D.

THE MARYLAND NATIONAL CAPITAL PARK AND PLANNING COMMISSION	
JUN 1 8 2003	
ENVIRONMENTAL PLANNING DIVISION]



Mr. Grant DeMeritte Secretary/Treasurer Sherbrooke Homeowners Association, Inc. 1002 Heartsfields Drive Silver Spring, Maryland 20904

> Re: Request to change conservation easements from Cateogy I to Category II in the Sherbrooke subdivision (preliminary plan no. 1-98096)

Dear Mr. DeMeritte:

This letter is in response to the Sherbrooke Homeowners Association's letter, dated June 16, 2003, requesting information on how to change a conservation easement from Category I to Category II.

As you and the other members of the HOA's board of directors are aware, there are Category I conservation easements on the back of some of the lots in the Sherbrooke subdivision. Some of the HOA common open space land also have Category I conservation easements. These easements were created to protect existing forest or forest planting areas, as required by the Montgomery County Forest Conservation Law. These conservation easements were created as part of the forest conservation plan approved by the Planning Board for the Sherbrooke subdivision.

Changing conservation easements from Category I to Category II in an entire subdivision is a major change to both the approved preliminary subdivision plan and the subdivision's forest conservation plan. A Category I conservation easement is used to protect native trees, shrubs, and understory vegetation in an existing forest or newly-planted forest in a natural setting. A Category II easement protects individual trees or stands of trees, but allows understory vegetation to be non-native or landscaped, as long as such plantings do not adversely affect the trees. Changing from Category I to Category II conservation easements in a large part or the entirety of the subdivision requires amendments to the preliminary plan and the forest conservation plan that have to be approved by the Planning Board through a public hearing process.

If the HOA is requesting a change to these conservation easements, the HOA would be the applicant for the proposed amendments to the preliminary plan and the forest conservation plan. Each property owner that has a conservation easement affected by the proposed amendments would have to agree to these changes. In addition, the

application would have to include a proposal to replace the areas of Category I conservation easements that would be lost under the proposed amendments. The proposed replacement areas would have to be of equal or greater value and amount than the forested areas that would be lost.

The proposed amendments would be reviewed by both staff and the Planning Board through a public hearing process. This process also allows comments from interested parties, such as homeowners adjoining the Sherbrooke subdivision.

It should be noted that staff would *not* support a request to convert conservation easements from Category I to II. This subdivision was extensively reviewed and discussed with respect to forest conservation requirements by both the Planning Board and its staff during the regulatory review process. There were lengthy discussions at the public hearing regarding the need to retain some forest on-site and the desire of surrounding residents for substantial vegetated buffers to provide screening between new and existing homes. To change the conservation easements to Category II would effectively remove long-term protection for the forested areas that have been retained or are planted on-site. Staff believes this change would be contrary to the intent of the Planning Board when it approved the preliminary subdivision plan. The final decision, however, will be made by the Board.

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If you or other members of the HOA have additional questions regarding the subdivision's forest conservation plan, please contact me at (301)-4954-4543. Questions related to the preliminary plan amendment process may be directed to Malcolm Shaneman in the Development Review Division at (301)-495-4587.

Sincerely,

Candy Burnay

Candy Bunnag, Environmental Planner Countywide Planning Division

Cc: Michele Rosenfeld Malcolm Shaneman Cathy Conlon

Civil Citation The Maryland-National Capital Park and Planning Commission

VS.
Name: Christopher Pirtle
First Middle Last Company/Position: Address: 1020 Headfulds Dr. 20904
Phone Number: Email:
Location and Description of Violation: Address/location of site: /0.20 Heartfields Dr
Pursuant to the M-NCPPC's authority under Article 28 of the Annotated Code of Maryland and Chapter 50 of the Montgomery County Code, it is formally charge that the above named defendant on
Clearing understory, grading, and seeding in a catagon forest conservation easement
In violation of: Montgomery County Code, Chapter 22A Plan No. Plan No. Other:
Civil Fine and Compliance: 1. (a) ↓ You shall pay a fine of \$ 200 by _ 8/29/08 (date) and complete the remedial action listed below, if any, to avoid trial. (b) ↓ You shall pay a daily fine of \$ 25 if the original fine has not been paid and/or the remedial action has not been completed by 2. ↓ You shall pay a daily fine of \$
Checks should be made payable to M-NCPPC and shall be paid during normal business hours at the Information Counter of M-NCPPC's Montgomery Region Office located at 8787 Georgia Avenue, 2 nd Floor, Silver Spring, Maryland 20910, 301-495-4610. Failure to comply with this citation may result in formal couraction or issuance of additional citations including additional fines. You may also elect to stand trial. If you elect to stand trial, you must notify the M-NCPP Office of the General Counsel, in writing, at 8787 Georgia Avenue, Suite 205, Silver Spring, Maryland 20910, within 15 days of date of citation. The District Coursel will thereafter notify you of the trial date.
Remedial Action: 1. B Remeve grass and replace is mulch
Leplant and w/ native Shrubs + (10) and or 1"
by: (date)

You have violated Chapter 22A of the Montgomery County Code, and maybe subject to an Administrative Civil Penalty, which may include an additional 2. monetary fine in addition to corrective measures. You must contact Environmental Planning Department of M-NCPPC at 8787 Georgia Avenue, 1st Floor, Silver Spring, Maryland 20910, 301-495-4540, within 15 days of issuance of this citation.

Acknowledgement:

I sign my name as a receipt of a copy of this Citation and not as an admission of guilt. I will comply with the requirements set forth in this Citation. I have a right to stand trial for the offense(s) sharged. If I do not exercise my right to stand trial, I agree to entry by the court of judgment on affidavit for the amount of the line.

Defendant's Signature

Date

Affirmation:

I solemnly affirm under the penalties of perjury, and upon personal knowledge or based on the affidavit, that the contents of this citation are true to the best of my knowledge, information and belief and that I am competent to testify on these matters. The defendant is not now in the military service, as defined in the Soldier's and Sailor's Civil Relief Act of 1940 with amendments, nor has been in such service within thirty days hereof.

Inspector's S Ignature Print nam

Date

Attachment 12

4UZ

Citation No. DRD 0 C

Hay

Phone number: 301-495-4658

District Court to bend notices to M-NCPPC, Office of the General Counsel, 8787 Georgia Avenue, Suite 205, Silver Spring, Maryland 20910.



MONTGOMERY COUNTY PLANNING DEPARTMENT

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

8787 Georgia Avenue, Silver Spring, Maryland 20910

Environmental Planning Division 301.495.4540 Fax: 301.495.1303

www.MontgomeryPlanning.Org

NOTICE OF VIOLATION

FOR MONTGOMERY COUNTY, MARYLAND, the undersigned issuer, being duly authorized, states that:

On,_	<u>2/19/10</u>	the	recipient of this NOTICE,	Chris Pirtle	
	Date			Recipient's Name	
who r	AS ABOVE)				
	- •	- • ´ <u>- · · · · · · · · · · · · · · · · · · </u>		roperty Owner's Name	
is not	ified that a violati	on of the Montgom		ion Law (Chapter 22-A) exists at the	
follow	ving location: <u>102</u>	0 Heartfields Dr. Si	ilver Spring, MD 20882	· · · ·	
	-				
Plan N	vo. 119980960	Explanation: C	Category I Forest Conservatio	n Easement Encroachments	
			VIOLATION:		
	Failure to hold a re	quired pre-construction	n meeting.		
	Failure to have tree	e protection measures i	nspected prior to starting work.		
	Failure to install or	maintain tree protection	on measures per the approved Fore	est Conservation or Tree Save plan.	
X Failure to comply with terms, conditions and/or specifications of an approved Forest Conservation plan or directed by Forest Conservation Inspector.					
	a property of 40,00	0 square feet or greater	r.	ior to cutting, clearing, or grading 5,000 squ	lare feet on
	Failure to comply	with reforestation or af	forestation requirements of a Fores	st Conservation Plan.	,
	Failure to obtain w easement.	ritten approval for a fe	nce permit prior to installing a fen	ce that passes through or around a conservat	ion
X			agreement: Violations include con st conservation easement.	tinual grass cutting and installation of a 6x6	timber post
		<i></i>			
Failu	re to comply with	this NOV by _3/31/	10 may result in i) is	suance of a citation, ii) issuance of a S	top Work
Orde	r, and/or iii) issua	nce of a Notice of H	earing to appear before the P	lanning Board for appropriate Admin	nistrative
				the corrective action is complete. Th	le
follow				any timeframes specified below:	
	Stake out limits of	disturbance (LOD) and	l contact Forest Conservation Insp	ector for a pre-construction meeting:	
	Install tree protecti	on measures and/or tre	e care as directed by Forest Conse	rvation Inspector.	
	Submit required ap 4540.	plication for complian	ce with Chapter 22A of the Count	Code. Contact Environmental Planning at	301-495-
	resume work.			val from Forest Conservation Inspector is re	•
				or to the reforestation of afforestation planting	
X				e action to be performed by a date certain. H	
				of a citation, ii) issuance of a Stop Work O	rder, and/or
\$7				appropriate Administrative Action.	
X			hade trees and (1) 1" caliper decid	Remove the grass from the easement area area area uous tree within the easement.	nd add bark
MNCI		Josh Kaye	<u>^ -</u>	2/19/10	
Inspec					
	P	rinted Name	Signature	Date	
RECE	IVED BY:	Chris Pirtle	SENT VIA CER	TUAL	
		rinted Name	Signature	Date	

		Citation No.
	Administrative Citation	
	Forest Conservation	
The Mar	ryland-National Capital Park and Planning Commiss	sion
. Chris	VS.	\overline{D} //
Name:First	Middle	Pirtle
	Middle	Last
Address: 1020 HEANTEIELDS	5 Dr. SILVER SPRING, MD 20	704
Phone Number: 202-413-9919	Fax Number: Ema	iil:
Location and Description of Violation:		
Address/location of site: /0 2-0	HEANTFIELDS DR.	
	2A of the Montgomery County Code, it is formally charged that the following: The following: Contract The contract for the following for	
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*		
In violation of		
 Montgomery County Code, Chapter 22A Approval of <u>FCP</u> Plan No. 	119980960 DOther:	
1		
Civil Fine and Compliance:	by <u>6/25/10 (date)</u> and complete the remedi if the original fine has not been paid. by <u>elistra</u> (date). T	
(b) \Box You shall pay a faile of 5_{-2} i	by $\underline{\varphi/25}/10$ (date) and complete the remedi if the original fine has not been paid by $\frac{1}{2}\sqrt{2}/20$ (date)	al action listed below the daily fine shall accrue (until the original
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MONTGOMERY COUNTY PLANNING DEPARTMENT		BEFORE STUART G. BRESLOW,
DEFACTMENT	*	AN ADMINISTRATIVE LAW JUDGE
THE MARYLAND NATIONAL CAPITAL PARK AND PLANNING COMMISSION v. CHRISTOPHER PIRTLE,	*	OF THE MARYLAND OFFICE
	*	OF ADMINISTRATIVE HEARINGS
	*	VIOLATION OF FOREST CONSERVATION
CIRCISTOT HER TIRTLE,		PLAN #119980960
RESPONDENT	*	i i i i i i i

RECOMMENDED DECISION

STATEMENT OF THE CASE ISSUES SUMMARY OF THE EVIDENCE FINDINGS OF FACT DISCUSSION CONCLUSIONS OF LAW RECOMMENDED ORDER

STATEMENT OF THE CASE

On November 16, 2010, the Montgomery County Planning Department (MCPD) of the Maryland National Capital Park and Planning Commission (MNCPPC or Agency) issued a Notice of Hearing (Notice) to Chris Pirtle (Respondent) alleging that the Respondent violated the Montgomery County Forest Conservation Law¹ as a result of removing the understory in a Category I Conservation Easement; cutting grass in a Category I Conservation Easement and installing a swing set and six foot by six foot timbers edging in a Category I Conservation Easement that is located on property owned by the Respondent and his wife.²

¹ Code of Montgomery County Regulations (COMCOR), Chapter 22A.

² An identical Notice of Violation was sent to the Respondent on October 27, 2010, but was returned to the MCPD as unclaimed. The case was previously postponed on November 3, 2010 at the request of the Respondent. The Respondent was personally served with the Notice by Joshua Kaye, Inspector, MCPD on November 16, 2010.

I held a hearing on December 8, 2010 at the MNCPPC offices located at 8787 Georgia Avenue, Silver Spring, Maryland 20910. Andree Green, Associate General Counsel, MNCPPC, represented the Agency. The Respondent was present and represented himself.

The contested case provisions of the Administrative Procedure Act, the Rules of Procedure of the Office of Administrative Hearings, the Montgomery County Planning Board Enforcement Rules (June 22, 2010) and the Rules for Hearings and Appeals of the Montgomery County Code govern the procedure in this case. Md. Code Ann., State Gov't §§ 10-201 through 10-226 (2009 & Supp. 2010); COMAR 28.02.01; Montgomery County Planning Board Enforcement Rules, Chapters 1 through 4 (June 17, 2010) and COMCOR 22A-10.

ISSUES

- 1. Did the Respondent violated COMCOR 22A?
- 2. If the Respondent violated COMCOR 22A, should he be assessed an administrative penalty; and if so, in what amount?

SUMMARY OF THE EVIDENCE

<u>Exhibits</u>

1 5

I admitted the following exhibits on behalf of the Agency:

- PD #1 Letter from Mark Pfefferie, Acting Chief of Environmental Planning, to the Respondent, dated October 5, 2010, attaching the Notice and the Agency's Enforcement Rules
- PD#2 Notice, dated October 27, 2010
- PD#3 Notice, dated November 16, 2010
- PD#4 Montgomery County Planning Board Opinion, dated November 16, 1999
- PD#5 Forest Conservation Easement Agreement, recorded December 30, 1994 among the land records of Montgomery County at Liber 13178, Folio 412
- PD#6 Final Forest Conservation Plan plat, Kaufman Property

PD#7 Plan of the Kaufman Property

PD#8 Record Plat depicting the lot owned by the Respondent, dated January 12, 2000

- PD#9 Letter from Mike Bingley, Project Manager, to the Respondent and his wife, dated March 7, 2002
- PD#10 Letter from Grant F. DeMeritte, Secretary/Treasurer, Sherbrooke Homeowners Association, Inc. to the Agency, dated June 16, 2003

PD#11 Notice of Violation issued to Respondent, dated February 19, 2010

PD#12 Administrative Citation issued to Respondent, dated May 26, 2010

PD#13 Three black and white photographs, August 2008 investigation

PD#14 Three black and white photographs, November 2010 investigation

The Respondent did not offer any exhibits on his behalf.

Testimony

Joshua Kaye, Inspector, MCPD and Mark Pfefferle, Forest Conservation Program

Manager, Supervisor of Inspectors and Acting Chief of Environmental Planning testified on

behalf of the Agency.

The Respondent testified on his own behalf and did not present any additional witnesses.³

FINDINGS OF FACT

I find the following by a preponderance of the evidence:

1. The Respondent is the owner of Lot 11A, located on the Kaufman property plan.

It is also known as 1020 Heartfield Drive, Silver Spring, Maryland (Property).

2. Prior to the development of the Kaufman property, the Montgomery County Planning Board held a public hearing to consider the areas to remain forested and the areas that were to be cleared for development. The final forest conservation plan was approved for the

³ The Respondent offered the testimony of Susan Marney, an owner of a lot in the Sherbrooke subdivision; however, I ruled, after objection by the Agency, that her proffered testimony was not relevant to the issues in this case.

Kaufman property on November 16, 1999.

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3. The subdivision record plat for the Sherbrooke development, which includes part of the Kaufman property, also includes the Property. It was approved and recorded among the land records of Montgomery County at Liber 17693, Folio 424. (PD#8).

4. The record plat for the Sherbrooke development identifies the Category I Conservation Easements for the Property and others in the subdivision. It also references the agreement establishing Category I Conservation easements, which are found among the land records of Montgomery County at Liber 13178, folio 412.

5. The Respondent purchased the Property on October 12, 2001.

6. On March 7, 2002, the developer of the Sherbrooke property informed the Respondent and his wife that certain areas in the development were protected from clearing and other activities due to a conservation easement. Along with the letter, the developer enclosed a copy of the conservation easement and directed the Respondent to the MNCPPC office to review the map showing the easement locations. The Respondent received the copy of the conservation easement.

7. The Category I Conservation Easement covers 3,750 square feet of the Property behind the dwelling.

8. The Category I Conservation Easement extends from the property line at the rear portion of the Property to the Respondent's dwelling.

9. The Respondent graded, seeded and removed understory in the rear of the Property.

10. Of the 3,750 square feet of property affected by the Category I Conservation Easement, 3,250 square feet of the Property was affected by grading, seeding and removal of

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understory by the Respondent. No trees were removed by the Respondent.

11. On June 16, 2003, the Secretary/Treasurer of Sherbrooke Homeowners Association, Inc., requested that the MNCPPC change the Conservation Easement that exists on the Sherbrooke property from a Category I Easement to a Category II Easement.

12. On July 17, 2003, the Environmental Planner of the Countywide Planning Division of the MNCPPC responded with instructions on the procedures for changing the easement designation and further explained that the staff would not support the requested change from a Category I Conservation Easement to a Category II Conservation Easement.

13. The Respondent supports changing the classification of the conservation easement from a Category I to a Category II, but has not initiated any action to apply for a change in easement designation.

14. On August 8, 2008, in response to a complaint, Joshua Kaye, MCPD Inspector, visited the Property.

15. Mr. Kaye observed that understory removal and grading had occurred on the portion of the Property located in the Category I Conservation Easement. In addition, Mr. Kaye observed six foot by six foot timbers in the same area that were going to be used as a boundary for a swing set.

16. Mr. Kaye advised the Respondent that a swing set was not permitted in a Category I Conservation Easement and was warned not to install the swing set.

17. On February 17, 2010, Mr. Kaye conducted a follow-up visit to the Property and discovered that the swing set was installed, despite his warning to the Respondent on August 8, 2008. The Respondent was issued a notice of violation as a result of this inspection. He was required to remediate the situation by March 31, 2010 but failed to do so.

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The Respondent was issued an Administrative Citation for violating the Category
 I Conservation Easement on May 26, 2010 for failing to comply with the notice of violation
 remedial requirements.

DISCUSSION

The Agency has the burden of proof to establish by a preponderance of the evidence that

the Respondent has committed the violation charged in the Notice of Hearing that was hand

delivered to the Respondent on November 16, 2010. (PD#3). Montgomery County Planning

Board Enforcement Rules, 3.11.

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The Montgomery Council finds that trees and forest cover provide a valuable and

important resource for the county. COMCOR 22A-2(a). The purpose of the Montgomery

County Forest Conservation Law is to:

(1) save, maintain, and plant trees and forested areas for the benefit of County residents and future generations;

(2) establish procedures, standards, and requirements to minimize tree loss as a result of development and to protect trees and forests during and after construction or other land disturbing activities;

(3) establish procedures, standards, and requirements for afforestation and reforestation of land subject to an application for development approval or a sediment control permit;

(4) establish a fund for future tree conservation projects, including afforestation and reforestation; and

(5) provide a focused and coordinated approach for County forest conservation activities. (1992 L.M.C., ch. 4, § 1) COMCOR 22A-2(a).

On December 30, 1994, a Category I Conservation Easement was established by

agreement which was intended, in accordance with the Forest Conservation Plan, to protect and

preserve natural forest cover. (PD#5). The Category I Conservation Easement runs with the

land. The subject Property falls under the Category I Conservation Easement. The Category I

Conservation Easement prohibits construction, grading and erection of play equipment. (PD#5, page 3, paragraphs 6a and b). The Respondent does not dispute that he graded and seeded an area behind the dwelling of his Property that fell within the boundary of the Category I Conservation Easement. He had prior notice that the rear portion of his Property was subject to the Category I Conservation Easement, and as a result, was prohibited from grading and removing the understory as well as building a swing set. He had an opportunity to carefully review the maps showing the easement boundaries prior to settling on his house.

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Although he was fully aware prior to grading the Category I Conservation Easement on his Property and making preparations for a swing set that he would be in violation of the Category I Conservation Easement, he proceeded with the work to grade and seed his backyard and made preparations for building a swing set by placing a six foot by six foot timber boundary where the swing set was to be installed.

Not only did he knowingly violate the terms of the Category I Conservation Easement by taking these actions, he further violated the Category I Conservation Easement by installing a swing set after being warned not to install it by the MCPD Inspector. When questioned at the hearing on why he flagrantly disregarded the warning of the Inspector, the Respondent replied that his backyard was not suitable in its natural condition for his child to use as a play area; therefore, he cleared the area and installed a swing set so his son could play in the rear portion of his Property.

The Respondent did not dispute that he was in violation of the Category I Conservation Easement on his Property and admitted to the violations. The Agency has sustained its burden of proof by a preponderance of the evidence.

While not disputing the violations, the Respondent seeks a stay of this proceeding so that

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he can apply to have the Category I Conservation Easement changed to a Category II Conservation Easement. A Category II Conservation Easement is not nearly as restrictive as a Category I Conservation Easement regarding what is allowed to be done to property that is subject to the easement. There was no evidence offered, however, that the Respondent had begun the process of applying to have the designation changed from a Category I Conservation Easement to a Category II Conservation Easement.

Remedies

The Agency is seeking both administrative civil penalties (COMCOR 22A-16) and corrective action. (COMCOR 22A-17) as a result of the Respondent's violations. As to the requested corrective action, the Agency is recommending that a professional survey be conducted at the expense of the Respondent that shows the boundaries of the Category I Conservation Easement on the Property. In addition, the Agency requests that the Respondent remove the grass and replace it with groundcover, native wildflower mix, or mulch within the planted forest area. The Respondent is to remove the swing set and the six foot by six foot timbers. The Agency also wants the Respondent to install signage to demark all forest Category I Conservation Easement boundaries on the Property and to plant three ³/₄ inch to 1 inch caliper native canopy trees and ten native shrubs.

The authority to seek corrective actions is found in COMCOR 22A-17(a). The Agency can seek the following corrective actions:

- (1) stop the violation;
- (2) stabilize the site to comply with a reforestation plan;
- (3) stop all work at the site;
- (4) restore or reforest unlawfully cleared areas;
- (5) submit a forest conservation plan for the property;

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(6) place forested or reforested land under long-term protection by a conservation easement, deed restriction, covenant, or other appropriate legal instrument; or

(7) submit a written report or plan concerning the violation.

Clearly, the Agency has the authority to stop the violation and require the Respondent to restore the area that was disturbed by his actions. Removal of the swing set and the timbers, along with mulching and planting wildflowers, will allow the area to return, in time, to its natural condition. As there was no evidence introduced that trees had been removed from the Property, the Agency's request that trees be planted is not supported by the corrective action authority found in COMCOR 22A-17(a). Furthermore, there is no authority to require the Respondent to conduct a survey or to demark the boundaries and post them with six by six foot posts and signage.

In addition to the corrective actions, the Agency is seeking an administrative civil penalty as well. COMCOR 22A-16. The Planning Board or Planning Director must consider the following eight factors in considering the amount of the administrative civil penalty. COMCOR 22A-16(d)(2). They are as follows:

(A) the willfulness of the violations;

(B) the damage or injury to tree resources;

(C) the cost of corrective action or restoration;

(D) any adverse impact on water quality;

(E) the extent to which the current violation is part of a recurrent pattern of the same or similar type of violation committed by the violator;

(F) any economic benefit that accrued to the violator or any other person as a result of the violation;

(G) the violator's ability to pay; and

(H) any other relevant factors.

The administrative civil penalty may not be less than \$0.30 per square foot. Md. Code Ann., Nat. Res.§ 5-1608 (2005). The maximum penalty is \$9.55 per square foot, which was established by Montgomery County Resolution 15-1271. In this case, the Agency recommended a penalty of \$1.08 per square foot after weighing all of the factors. There was no testimony concerning the Respondent's ability to pay and as a result, no value was assigned to this factor. Likewise, there was no penalty assigned to the "other" factor. As to "willfulness," the Agency recommended a penalty of \$3.00 per square foot.

The Respondent did not disturb the easement by accident. He knew that the Property was subject to a Category I Conservation Easement when he purchased the Property. He acknowledged receiving the easement documents at settlement. He was warned by Joshua Kaye not to install his child's swing set, but ignored the admonition and installed it anyway. The Respondent's actions were a blatant disregard of the law. Rather than try and change the designation of the Category I Conservation Easement before clearing the land and installing the swing set, the Respondent decided to ignore the law, anticipating that he would be able to obtain a stay of the enforcement proceedings at a hearing. As outlined earlier, the only issues before me are whether a violation occurred, and if so, should an administrative penalty be assessed. The issue of whether the proceeding should be stayed is not an issue before me. Accordingly, I find that the \$3.00 factor assigned to the willfulness category was not unreasonable and, if anything, was generous in light of the willfulness of the Respondent's actions.

I also considered the \$1.00 per square foot assessment proposed for resource damage. The Respondent testified that he did not remove any trees from the Property. The resource damage calculation was based, in part, on the trees that were removed from the area. The Agency was not able to prove by a preponderance of the evidence that

-10-

there were trees on the Property that the Respondent had removed. As a result, I have elected not to assign a penalty to this factor. The water quality impact has also not been proven by the Agency by a preponderance of the evidence. The representative testified that trees and their root systems improve the water quality and, therefore, their removal would adversely affect water quality. If the Agency was unable to establish that trees were removed, then it follows that it is unable to establish by a preponderance of the evidence that the water quality was adversely impacted. Therefore, I have not assigned a penalty to this factor as well. The Respondent received an economic benefit for having a backyard that his child could play in. The Agency assigned a value of \$1.00 per square foot for the economic benefit. This figure is not unreasonable given the benefit the Respondent received by his actions.

The actions of the Respondent in clearing the Property of understory took place over a period of time. In addition, the swing set was installed only after the Inspector warned against installing the swing set. This activity establishes a recurrent pattern of behavior that supports the penalty of \$1.50 per square foot that was recommended by the Agency. As to the resource damage, the grading and removal of the understory clearly damaged the resource that was protected by the Category I Conservation Easement. As such, a \$1.00 per square foot penalty is appropriate and not unreasonable.

Finally, the Agency allows for a credit to be considered for the cost of performing the corrective actions. The Agency assigned a credit of \$1.00 per square foot. This credit would include not only the restoration of the affected area, but would also take into account all of the other corrective actions the Agency is seeking including the boundary survey and the planting and signage requirements. Since the corrective actions I am

-11-

proposing are not as comprehensive as requested by the Agency, I have reduced the credit by one-half to \$0.50 per square foot. As a result, the average administrative penalty is now \$0.83 per square foot. Since the total square feet affected is 3,250 square feet, the proposed administrative civil penalty is \$2,697.50.

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CONCLUSIONS OF LAW

I conclude that the Agency has established by a preponderance of the evidence that the Respondent has violated the Category I Conservation Easement located on the Property. Land Records of Montgomery County at Liber 13178, Folio 412; Montgomery County Planning Board Enforcement Rules, 3.11.

I further conclude that as a result of the violations, the Respondent is subject to administrative civil penalties in the amount of \$2,697.50 and corrective actions. COMCOR 22A-16 and COMCOR 22A-17.

RECOMMENDED ORDER

I **PROPOSE** that the Montgomery County Planning Board of the Montgomery County Planning Department, Maryland National Capital Park and Planning Commission

ORDER that the Respondent be found in violation of a Category I Conservation Easement; and

ORDER that the Respondent pay an administrative civil penalty of \$2,697.50; and

ORDER that the Respondent take corrective action to remove the grass and replace it with groundcover native wildflower mix, or mulch within the planted forest area. The Respondent is to remove the swing set and the six foot by six foot timbers and install ten native shrubs.
ORDER that the records and publications of the Montgomery County Planning

Department of the Maryland National Capital Park and Planning Commission reflect this

decision.

January 6, 2011 Date Decision Mailed

Stuart G. Breslow Administrative Law Judge

SGB/rbs #119204

<u>RIGHT TO FILE EXCEPTIONS</u>

Upon mailing of this recommended decision, affected parties have fourteen (14) days to file exceptions with the Montgomery County Planning Board. Montgomery County Planning Board Enforcement Rules 4.2. Each exception must contain a concise statement of the issues presented, specific objections to one or more findings of fact and conclusions of law in the recommended decision and order; and arguments that present clearly the points of law and facts relied on in support of the position taken on each issue. A party may file an answer opposing any exception within fourteen days after the exceptions are served. Written exceptions should be addressed to the Chair of the Montgomery County Planning Board, 8787 Georgia Avenue, Silver Spring, Maryland 20904. The Office of Administrative Hearings is not a party to any review process.

Copies Mailed To:

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Andree Green, Associate General Counsel Montgomery County Planning Department Montgomery National Capital Park and Planning Commission 8787 Georgia Avenue Silver Spring, MD 20910

Carol S. Rubin, Office of General Counsel Montgomery County Planning Department Montgomery National Capital Park and Planning Commission 8787 Georgia Avenue Silver Spring, MD 20910

Mark Pfefferie Acting Chief of Environmental Planning Montgomery County Planning Department 8787 Georgia Avenue Silver Spring, MD 20910

Chris Pirtle 1020 Heartfields Drive Silver Spring, MD 20904

MONTGOMERY COUNTY PLANNING		BEFORE STUART G. BRESLOW,
DEPARTMENT	*	AN ADMINISTRATIVE LAW JUDGE
THE MARYLAND NATIONAL CAPITAL PARK AND PLANNING COMMISSION	*	OF THE MARYLAND OFFICE
COMINISSION	*	OF ADMINISTRATIVE HEARINGS
v. CHRISTOPHER PIRTLE,	*	VIOLATION OF FOREST CONSERVATION
CHRISTOPHER FIRTLE,	*	PLAN #119980960
RESPONDENT * * * * * *	*	* * * * * *

Exhibits

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I admitted the following exhibits on behalf of the Agency:

- PD #1 Letter from Mark Pfefferie, Acting Chief of Environmental Planning to the Respondent, dated October 5, 2010, attaching the Notice and the Agency's Enforcement Rules
- PD#2 Notice, dated October 27, 2010
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PD#13 Three black and white photographs, August 2008 investigationPD#14 Three black and white photographs, November 2010 investigationThe Respondent did not offer any exhibits on his behalf.

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MONTGOMERY COUNTY PLANNING BOARD THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

MCPB No. 11-43 Forest Conservation Plan No. 119980960 Respondent: Chris Pirtle Date of Hearing: March 10, 2011

ORDER

WHEREAS, pursuant to Montgomery County Code Chapter 22A, the Montgomery County Planning Board is vested with primary enforcement authority of the Montgomery County Forest Conservation Law; and

WHEREAS, on November 16, 2010 the Montgomery County Planning Department of the Maryland-National Capital Park and Planning Commission issued a Notice of Hearing to Chris Pirtle (Respondent), alleging that the Respondent violated the Montgomery County Forest Conservation Law by removing forest understory, cutting grass, and installing a swing set and timber edging in a Category I Conservation Easement that is located on Respondent's lot; and

WHEREAS, on December 8, 2010, Administrative Law Judge, Stuart G. Breslow, of the Maryland Office of Administrative Hearings, held a hearing at the Commission offices located at 8787 Georgia Avenue, Silver Spring, Maryland 20910; and

WHEREAS, on January 6, 2011, the Administrative Law Judge filed a Recommended Order, attached herein, proposing that the Montgomery County Planning Board find that Respondent violated a Category I Conservation Easement, and order the Respondent to:

- 1. pay an administrative civil penalty of \$2,697.50; and
- 2. take corrective action to:
 - a. Remove the grass and replace it with groundcover native wildflower mix, or mulch within the planted forest area; and
 - b. Remove the swing set and the six by six timbers and install ten native shrubs; and

WHEREAS, following review and analysis of the Recommended Order by Planning Board staff and the staff of other governmental agencies, on March 10, 2011 the Board held a public hearing to review the Recommended Order; and

WHEREAS, at the hearing, the Board heard arguments concerning the Recommended Order; and

Approved as to Legal Sufficiency:

M-NCPPC Legal Department 8787 Georgia Avenue, Silver Spring, Maryland 20910 Chairman's Office: 301.495.4605 Fax: 301.495.1320 www.MCParkandPlanning.org E-Mail: mcp-chairman@mncppc.org MCPB No. 11-43 Forest Conservation Plan No. 119980960 Respondent: Chris Pirtle Page 2

WHEREAS, on March 10, 2011, the Planning Board adopted the Recommended Order subject to certain modifications on motion of Commissioner Dreyfus; seconded by Commissioner Wells-Harley; with Commissioners Alfandre, Carrier, and Presley voting in favor of the motion;

NOW, THEREFORE, BE IT RESOLVED that, pursuant to the relevant provisions of Montgomery County Code Chapter 22A, the Montgomery County Planning Board hereby adopts and incorporates by reference the recommendation and analysis set forth in the Recommended Order except for the following modifications:

- Respondent must pay an administrative civil penalty of \$2,697.50 to the Commission within 60 days of the mailing date of this Resolution; and
- 2. Respondent must do one of the following:
 - Respondent must file a preliminary plan amendment to modify the Category I Conservation Easement located on Respondent's property modified to a Category II Conservation Easement (herein "Conservation Easement Modification") subject to the following conditions:
 - i. Respondent must submit a complete application for the Conservation Easement Modification no later than 60 days after the mailing date of this resolution; and
 - ii. Respondent's application for the Conservation Easement Modification must be approved no later than 6 months after the mailing date of this Resolution.

If Respondent timely complies with this condition he is not required to perform the corrective actions required by the Recommended Order.

b. If Respondent does not timely comply with each of the requirements of condition (a) above, he must perform the corrective actions required by the Recommended Order no later than 60 days after failing to comply.

BE IT FURTHER RESOLVED, that this resolution incorporates by reference all evidence of record, including maps, drawings, memoranda, correspondence, and other information; and

BE IT FURTHER RESOLVED, that the mailing date of this Resolution is and ; and

BE IT FURTHER RESOLVED, that any party authorized by law to take an administrative appeal must initiate such an appeal within thirty days of the date of this

MCPB No. 11-43 Forest Conservation Plan No. 119980960 Respondent: Chris Pirtle Page 3

Resolution, consistent with the procedural rules for the judicial review of administrative agency decisions in Circuit Court (Rule 7-203, Maryland Rules).

* * * * * * * * *

CERTIFICATION

This is to certify that the foregoing is a true and correct copy of a resolution adopted by the Montgomery County Planning Board of The Maryland-National Capital Park and Planning Commission on motion of Commissioner Presley, seconded by Commissioner Dreyfuss, with Chair Carrier, Commissioner Dreyfuss, and Commissioner Presley voting in favor of the motion, and Vice Chair Wells-Harley and Commissioner Alfandre absent, at its regular meeting held on Thursday, June 2, 2011, in Silver Spring, Maryland.

Françoise M. Carrier, Chair Montgomery County Planning Board

SUE CARTER 200-B MONROE STREET ROCKVILLE, MD 20850

PAUL H. WIESTMA 1109 KATHERYN ROAD SILVER SPRING, MD 20904 CHRIS PIRTLE 1020 HEARTFIELDS DRIVE SILVER SPRING, MD 20904 THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

₩.,

PARTIAL [FINAL 13 MINUTES]

TRANSCRIPT OF

ENFORCEMENT HEARING:

MONTGOMERY COUNTY PLANNING DEPARTMENT V. CHRISTOPHER PIRTLE

BEFORE THE

MONTGOMERY COUNTY PLANNING BOARD

MARCH 10, 2011

COMMISSIONERS PRESENT:

FRANCOISE M. CARRIER, CHAIR

MARYE WELLS-HARLEY, VICE CHAIR

JOE ALFANDRE

NORMAN DREYFUSS

COMMISSIONERS ABSENT:

AMY PRESLEY

1	MS. CHRISTINA SORRENTO, M-NCPPC LEGAL COUNSEL
2	REPRESENTING THE PLANNING DEPARTMENT, THE PLAINTIFF: I do
3	have to just say that the whole mitigation that the, that Mr.
4	Pirtle has brought up of converting it to a Category II, it
5	was in front of the Hearing Examiner, but the Hearing
6	Examiner recommended Category I. So, in a way,
7	CHAIR FRANÇOISE M. CARRIER: But the Hearing Examiner
8	didn't know that there was a neighbor directly behind
9	MS. SORRENTO: That's correct.
10	CHAIR CARRIER: who argues that he's suffering from
11	stormwater damage. I mean, we have no way to assess that
12	information. That is a, that is an adjudicatory function that
13	we can't perform, to decide whether it's true, you know,
14	whether
15	MS. SORRENTO: That's correct.
16	CHAIR CARRIER: engineering-wise that's actually what's
17	happening
18	MS. SUE CARTER, ATTORNEY REPRESENTING THE RESPONDENT,
19	MR. CHRISTOPHER PIRTLE: And may I just suggest that, I don't
20	know, but it would seem to me that if we're going to be back
21	here, if the Board were inclined to do what we've asked and
22	to allow us to come back and to amend the plan, perhaps that
23	issue could be addressed as part of the consideration.
24	CHAIR CARRIER: You know, if the applicant would, ah, you

MCPB 3-10-11, Enforcement Hearing: Christopher Pirtle [Partial transcript] 1 know, that certainly 2 COMMISSIONER NORMAN DREYFUSS: That was where I was 3 going. CHAIR CARRIER: that is the obvious way to go about this, 4 is to figure out a way for you to do something that would 5 satisfy this problem. I don't know if you will succeed in 6 that endeavor, and in a violation case, we don't want to go 7 on indefinitely waiting to find out. 8 9 COMMISSIONER DREYFUSS: What are the, ah, Ms. Sorrento, if we follow your recommendation, does this Board see 10 anything again or does the, ah, who gets to approve the plan 11 that is submitted by Mr. Pirtle to, ah, go to a Category II? 12 13 MS. SORRENTO: The Planning Board does. The Planning Board approves all 14 15 COMMISSIONER DREYFUSS: So we will see a plan when it 16 comes back. 17 MS. SORRENTO: Yes, the Planning Board approves all plans that change easements. 18 19 COMMISSIONER DREYFUSS: Okay. Okay. 20 MS. CARTER: And if I might, and this is, again, we're going sort of beyond, to me, the record, but to the, um, it's 21 been pointed out to me that this gentleman's property only, 22 um, a portion of the rear yard here, it's really a little bit 23 further. And you know, again, this is getting all into the 24

1 testimony

	2	CHAIR CARRIER: My fooling in the
	3	CHAIR CARRIER: My feeling is if the applicant is willing to offer to undertake to i
	4	to offer to undertake to try and find a way to satisfy Mr.
	5	Wiestma as part of a plan, I think that would be fine. And we
		can allow him to do that, right, Mr. Lieb?
	6	COMMISSIONER DREYFUSS: Voluntarily.
	7	CHAIR CARRIER: But if
	8	MR. DAVID LIEB, LEGAL COUNSEL TO THE BOARD: Yes. I have
	9	concerns if that's unable to happen we're going to be back
1	0	here [inaudible] in a potentially awkward position.
1	1	CHAIR CARRIER: If that doesn't happen then we have to
1:	2	decide whether to send it back to the Hearing Examiner to
13	3	hear evidence on remedy. We have the authority to remand it,
14	1	don't we? Ms. Sorrento?
15	;	MR. LIEB: Yes. You do have the authority to remand it.
16		MS. SORRENTO: The Planning Department, though, asks
17		strictly for a decision on whether this should be, whether
18	r	Mr. Pirtle should be allowed by a
19	j ē	Mr. Pirtle should be allowed to submit for a Category II, for
20	I	an amendment to convert his Category I easement to a Category
21	w	I now. Otherwise, the other option is just to stick with
22		hat the Hearing Examiner originally recommended and doing
		mose corrective actions.
23		COMMISSIONER DREYFUSS: I would make a motion to follow
24	tł	ne recommendation of, ah, the revised recommendation

MCPB 3-10-11, Enforcement Hearing: Christopher Pirtle [Partial transcript] CHAIR CARRIER: It's actually the recommendation of the 1 2 Hearing Examiner. COMMISSIONER DREYFUSS: No, it was the recommendation of 3 the staff as to mitigation, not the Hearing Examiner. The 4 Hearing Examiner recommended that it goes back to Category I. 5 CHAIR CARRIER: Well, we have to start with the Hearing 6 7 Examiner's recommendation, with a finding of violation. 8 COMMISSIONER DREYFUSS: Okay. We find there was a 9 violation. 10 CHAIR CARRIER: And then we [inaudible] penalty. 11 COMMISSIONER DREYFUSS: I agree with the penalty. CHAIR CARRIER: The penalty that the Hearing Examiner 12 COMMISSIONER DREYFUSS: The Hearing Examiner set a dollar 13 amount. And I would recommend that the staff, or, is it staff 14 or Planning Board, or Department of Environment, who is 15 16 making the recommendation? 17 CHAIR CARRIER: What is it that you're trying to 18 VICE CHAIR MARYE WELLS-HARLEY: [simultaneous speakinginaudible] COMMISSIONER DREYFUSS: I'm trying to accept the revised MR. LIEB: The staff has recommended that the Board order the respondent to file within 60 days an amended preliminary and forest conservation plan necessary to convert the Category I easement to a Category II.

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COMMISSIONER DREYFUSS: Right. And pay the fine. All the 1 recommendations that Ms. Sorrento brought out. 2 UNIDENTIFIED VOICE: Except. Except 3 COMMISSIONER DREYFUSS: All. 4 UNIDENTIFIED VOICE: Okay. 5 COMMISSIONER DREYFUSS: And then they have to come back 6 7 here with a plan for approval for a new preliminary plan and a record plat and, so that [simultaneous speaking-inaudible] 8 9 yeah the payments qo into the [simultaneous speakinginaudible] 10 CHAIR CARRIER: Does your motion include anything 11 12 regarding Mr. Wiestma's allegations? 13 COMMISSIONER DREYFUSS: No. 14CHAIR CARRIER: You would just ignore those? 15 COMMISSIONER DREYFUSS: Well, I would hope that the applicant doesn't ignore them, but I think it was clear that 16 17 it's not part of the record and we can't add them. CHAIR CARRIER: I would be inclined to remand it for 18 another hearing, personally. 19 UNIDENTIFIED VOICE: May I ask a question? 20 CHAIR CARRIER: I mean, unless we're going to allow the 21 applicant the chance to work something out. I just think we 22 can't, how can we craft an appropriate remedy? Unless 23 somebody's going to tell me that this is just beyond the 24

1 || purposes of the forest conservation law

2

[simultaneous speaking-inaudible]

MS. SORRENTO: I would argue that this is beyond the violation specifically for Mr. Pirtle's property and putting sa swing set in a Category I conservation easement. And I would argue that

7 CHAIR CARRIER: Well, ah, I'm sorry, go ahead and finish.
8 MS. SORRENTO: I would argue that this is outside of the
9 scope of the purposes of what this violation hearing was
10 brought forth.

11 CHAIR CARRIER: But isn't the forest conservation law partly to retain trees and forest because it has benefits for 12 surrounding properties. Just like the allegations here, that 13 when you take out forest and understory, it changes things 14 like stormwater flow. So it seems to me that it is relevant 15 to deciding whether in this individual case, it is 16 appropriate and within the purposes of the forest 17 conservation law, to allow a conversion to Category II. This 18 may be a circumstance where the topography and so forth makes 19 it inappropriate and, this particular property owner should 20 be required to do what the Planning Department originally 21 asked for, which was to plant some bushes, and plant some 22 ground cover, and take out the swing set. That was not what I 23 expected at the beginning of this, but 24

	1	MR. LIEB: Maybe I can, ah, sorry, maybe I can suggest a
	2	solution. The Board has before it the issue of how to act,
	3	how to, um, what to do in response to the Hearing Examiner's
	4	recommended order, um, as in the modification of the Category
	5	I to Category II that's been proposed here, that contemplates
	6	this matter coming back before the Board.
	7	CHAIR CARRIER: Right.
	8	
	9	MR. LIEB: When a forest conservation plan is put before the Board, that itself. I think
1	0	the Board, that itself, I think, is something that is subject to public testimony about the add
1	1	to public testimony about the adequacy of that plan. And so there, I think, there would be an opportunity for this
1	2	gentleman, he'll have to be a live
1	3'	gentleman, he'll have to be a little vigilant and make sure he's aware that that plan is
14	4	he's aware that that plan is coming, but for him to come back and testify about the adapt
15	5 .	and testify about the adequacy of that plan in the context of
16		a plan review. And that might factor into whether the Board
17	r	decides to accept the proposed forest conservation plan or
18		UNIDENTIFIED VOICE, MAR
19	1	UNIDENTIFIED VOICE: Will that plan contain grading ines?
20		MR. LIEB. I think to be
21	w	MR. LIEB: I think typically a forest conservation plan ill contain
22		CHAIR CARRIER: No? Mr. Pfefferle?
23		
24		UNIDENTIFIED VOICE: Will it show water flow?
		MR. LIEB: a natural resources inventory that would show,
		7

1 || I think, some topography.

UNIDENTIFIED VOICE: Yeah, topography. The grading lines. 2 3 MR. MARK PFEFFERLE, ENVIRONMENTAL PLANNING STAFF: For 4 the record, Mark Pfefferle. That plan would show existing 5 topography; if there were any changes required that he's 6 supposed to do, it would show new contours. If there are no 7 changes, it would show existing contours. 8 UNIDENTIFIED VOICE: Okay. Fine. 9 VICE CHAIR WELLS-HARLEY: So, would there be any way at 10 that juncture, that we would have, or information that was 11 definitive, to determine that the actions of Mr. Pirtle was, 12 in fact, the cause 13 MS. CARTER: Right. And that's what, I guess, I wanted to 14 say is that, I mean, Mr. Pirtle, who's anxious to speak, is 15 telling me that whatever problem there may be pre-existed 16 even this Category I easement. So at that time, I think, we 17 would have to address whether or not we, indeed, agreed that 18 this was even a factor in whatever issues this gentlemen was 19 experiencing. We'd have to address that, at the hearing. 20 VICE CHAIR WELLS-HARLEY: Is that something that we would 21 take a look at when we were determining whether it was 22 appropriate to change it to a Category II? 23 MR. PFEFFERLE: Yes, we would take it into consideration. 24

I would take into consideration a number of different things,
 and that is one of them. I'd also take into consideration
 what was the purpose of putting the easement there to begin
 with.

VICE CHAIR WELLS-HARLEY: Okay.

5

6 COMMISSIONER DREYFUSS: Can your review include 7 recommendations for ground cover for an area for reasons of 8 controlling stormwater flow, or absorption of the soil? Is that some comment you make in a Category II or not? 9 10 MR. PFEFFERLE: No. Typically we don't make that 11 COMMISSIONER DREYFUSS: Can an applicant proffer that? 12 MR. PFEFFERLE: An applicant could, yes. 13 CHAIR CARRIER: Well it sounds like we would have some leeway when we review a forest conservation plan to consider 14 more than we can appropriately consider today. 15 16 MS. CARTER: To take into account any [inaudible] factual, because I think Mr. Pirtle would like the 17 18 opportunity at that point, then, to respond, because it is his sense that whatever waters, any water problem is not, 19 it's unrelated to his rear yard. 20 21 MR. LIEB: There would be an opportunity for 22 MS. CARTER: At that time. 23 MR. LIEB: At that time, Mr. Pirtle would be in the 24 position of an applicant seeking to amend the forest

MCPB 3-10-11, Enforcement Hearing: Christopher Pirtle [Partial transcript] 1 conservation plan. 2 MS. CARTER: Okay. So he would have the opportunity to 3 provide MR. LIEB: So there would be an opportunity to present 4 information about that at that time, yes. So. 5 6 MS. CARTER: Okay. 7 MS. SORRENTO: If I may, I think I could offer something that might be a bit of a solution here. If Mr. Pirtle comes 8 forward with his plan, and the Planning Board finds that 9 conversion from a Category I to a Category II is not 10 appropriate, then at that time, and maybe this can be written 11 into the Planning Board's resolution from this enforcement 12 case, at that time the Hearing Examiner's original 13 recommendation of removing the swing set, six by six timbers, 14 planting of native shrubs, and putting wildflower mix down, 15 that that would then be required. 16 CHAIR CARRIER: I'm not sure that we want to decide right 17 now that that is the inevitable outcome, but that certainly 18 19 seems 20 MR. LIEB: As a practical matter, the Category I easement is going to remain here until there's an amended easement. 21 22 CHAIR CARRIER: I mean, if we reject the plan that Mr. Pirtle comes up with, then the obvious alternative is to go 23 to the Hearing Examiner's recommendation. 24

	MS. SORRENTO: Well, okay. As long as the Board is
	2 comfortable with that, just because right now we have a swing
	3 set in a Category I conservation easement, and if they submit
	4 for a plan now, it's going to remain in a Category I
	5 conservation easement until that's resolved. So, I don't know
	6 if it's such a natural assumption on Mr. Pirtle's part that
	7 if his plan doesn't go through, that he would have to go and
8	do those things.
2	MS. CARTER: I think we understood that, that this would
10	enable us to have an opportunity to attempt to amend that
11	
12	put back, tear out the grass, put everything back, then apply
13	and then come back and undo it all if we were successful. We
14	
15	enforcement measures consistent with what the Hearing
16	Examiner had recommended if he's unsuccessful.
17	MS. SORRENTO: I just ask that the Planning Board's
18	resolution reflect that, so that it ties this enforcement
19	case up, completely, and that there's no need to remand back
20	to a Hearing Examiner.
21	CHAIR CARRIER: Okay. Well, Mr. Dreyfuss, would your
22	motion include the idea that if the plan is not approved, if
23	we do not approve a plan within six months of its submission,
24	then the ah, we will revert to the remedy recommended by the

1	Hearing Examiner, which was to return the property to its
2	original condition
3	VICE CHAIR WELLS-HARLEY: And maintain the Category I
4	CHAIR CARRIER: And maintain the Category I easement.
5	COMMISSIONER DREYFUSS: Yeah. I was just going to say,
6	that doesn't automatically happen if we don't, if the time
7	frame that you've set
8	CHAIR CARRIER: I think you have to say it.
9	VICE CHAIR WELLS-HARLEY: Yeah.
10	MR. LIEB: I think there's a good argument that it ought
11	to automatically happen that way, but I think Ms. Sorrento
12	has helpfully, ah, suggested that it just be tied up in the
13	language of the resolution so there isn't any question
14	COMMISSIONER DREYFUSS: Okay. I agree with that language.
15	And then one other thing that Mr. Alfandre reminded me of,
16	that the applicant asked for 60 days instead of 30 days,
17	which is, I think okay with me
18	CHAIR CARRIER: To pay the penalty?
19	COMMISSIONER DREYFUSS: Yeah to pay the penalty. It's
20	okay with me, so I'll modify my motion, and also add Ms.
21	Sorrento's penalty phase, or, end result if it doesn't work.
22	Whatever you want to call it.
23	VICE CHAIR WELLS-HARLEY: I would support that.
24	CHAIR CARRIER: Is that a second?

	MCPB 3-10-11, Enforcement Hearing: Christopher Pirtle [Partial transcript]
1	VICE CHAIR WELLS-HARLEY: Second.
2	CHAIR CARRIER: Is there any further discussion? Hearing
3	none, all those in favor, say Aye.
4	UNANIMOUS: Aye.
5	CHAIR CARRIER: Any opposed? The motion carries. So the
6	upshot of this is that the applicant has to submit a plan
7	within 60 days and then he has six months to get it approved.
8	UNIDENTIFIED VOICE: Okay.
9	CHAIR CARRIER: And I'm sure that you will hear from the
10	applicant in that time frame.
11	MR. PFEFFERLE: Yes, you would be notified as an
12	adjoining or confronting property owner.
13	CHAIR CARRIER: Good.
14	
15	
16	
17	I wanted and National Capital Park and Planning Commission,
18	Montgomery County Planning Board, In the Matter of
19	v. Christopher Pirtle, held in the audicorram at over
20	Il hald an horoin annears, dilu tilat tilto to a
21	
23	2 EBDye
2	3 Ellyn Dye
2	4 Technical Writer
	13



KAUFMAN PROPERTY LOT 11; BLOCK A (1020 Heartfields Drive)

Montgomery County, Maryland

LIST OF AMENDMENT ITEMS:

1. REVISION TO EXISTING CATEGORY I CONSERVATION EASEMENT

FINAL FOREST CONSERVATION PLAN NOTES:

1. EXISTING CATEGORY I CONSERVATION EASEMENT ON PROPERTY: 3,750 SQUARE FEET 2. PROPOSED TO CHANGE TO A CATEGORY II CONSERVATION EASEMENT: 3,750 SQUARE FEET 3. MITIGATION FOR CHANGE TO CATEGORY OF CONSERVATION TO BE SATISFIED BY PURCHASING **CREDITS AT A FOREST CONSERVATION BANK**

1. AREA OF PROPERTY - 11,236.0 SQUARE FEET

2. EXISTING ZONING - R-90

3. SITE IS SERVED BY PUBLIC WATER AND SEWER

4. EXISTING SEWER & WATER SERVICE CATEGORIES: S-1, W-1

5. LOCATED IN CABIN PAINT BRANCH WATERSHED

6. PROPERTY LOCATED ON TAX MAP JQ562; WSSC SHEET 215NE01

7. UTILITIES (as available): Washington Gas, Verizon, PEPCO





PRELIMINARY PLAN-LIMITED PLAN AMENDMENTS KAUFMAN PROPERTY LOT 11; BLOCK A (1020 Heartfields Drive) Montgomery County, Maryland



NOTES:

- 1. AREA OF PROPERTY 11,236.0 SQUARE FEET
- 2. EXISTING ZONING R-90
- 3. SITE IS SERVED BY PUBLIC WATER AND SEWER
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- 7. UTILITIES (as available): Washington Gas, Verizon, PEPCO



Lindsey, Amy

From:	Paul H. Wietsma <phwietsma@verizon.net></phwietsma@verizon.net>
Sent:	Saturday, October 22, 2011 1:40 PM
То:	Butler, Patrick
Cc:	Lindsey, Amy
Subject:	Re: Forest Conservation Plan #119980960-Chris Pirtle

Mr. Butler & Ms. Lindsey,

Thank you for responding. Mr. Joshua Kaye referred me to you as the Lead Reviewer on this case. Future correspondence will be through Ms. Lindsey.

Spring/Summer of 2008 I reported to MNCPPC the neighbor behind me was clearing the understory of I what believed to be a Forest Conservation Easement. Mr. Kaye was the MNCPPC representative who responded to my enquiry.

Subsequently Mr. Mark Pfefferle informed me of my right to testify at the March 10, 2011 Planning Board hearing on the Pirtle Enforcement case to voice my concerns/issues. I did testify and can forward the testimony to you. Montgomery County Planning Board copied me on August 1, 2011 the Resolution MCPB No.11-43 ORDER which defines the Resolution.

This week I received a copy of NOTICE OF APPLICATION Preliminary Plan for the Kaufman Property, Lot 11; Block A as prepared by B&A, Inc. Land Planning Consultants dated October 14, 2011. The description states I may participate in the review by either sending written comments to M-NCPPC or by contacting the M-NCPPC Lead Reviewer. The Plan depicts a portion of my property, it is Lot 9; Block D Springbrook Manor.

Thank you for your time.

Paul H. Wietsma AIA

----- Original Message -----From: Butler, Patrick To: Paul H. Wietsma Cc: Lindsey, Amy Sent: Friday, October 21, 2011 3:43 PM Subject: RE: Forest Conservation Plan #119980960-Chris Pirtle

Hello Sir.

The environmental review on this case is Amy Lindsey. Her email is attached and her phone number is 301-495-2189. Let us know how we can help.

Thanks

Patrick Butler Planner Mid-County, Team 2 Maryland-National Capital Park and Planning Commission 8787 Georgia Avenue Silver Spring, MD 20910 301-495-4561 patrick.butler@mncppc-mc.org From: Paul H. Wietsma [mailto:phwietsma@verizon.net]
Sent: Friday, October 21, 2011 3:25 PM
To: Butler, Patrick
Subject: Forest Conservation Plan #119980960-Chris Pirtle

Mr. Butler,

As the original complainant I wish to participate in the review of the Proposed Plan to Modify the Forest Conservation Plan.

My cell number is 301 633 7173.

Paul H. Wietsma AIA

Lindsey, Amy

From:	Paul H. Wietsma <phwietsma@verizon.net></phwietsma@verizon.net>
Sent:	Monday, October 24, 2011 12:36 PM
То:	Lindsey, Amy
Subject:	Re: Forest Conservation Plan #119980960-Chris Pirtle

Ms. Lindsey,

Thank you for your timely and informative response.

I'm somewhat familar with the difference between a Category I and a Category II Forest Conservation Easement. Mr. Pfefferle previously had referred me to the MontgomeryPlanning.org web site Types of Conservation Easements.

The clearing of the understory has increased the amount of surface water coursing downhill. This water is causing erosion/silting on my property. I have photos showing the amount of water and damage to my property.

The concern is the amendment will establish a precedence for the other homeowners uphill from my property.

I'll review the plans as submitted on the link and call you.

Thank you, Paul H. Wietsma AIA 301 633 7173

----- Original Message ----- **From:** <u>Lindsey, Amy</u> **To:** <u>Paul H. Wietsma</u> ; <u>Butler, Patrick</u> **Sent:** Monday, October 24, 2011 10:02 AM **Subject:** RE: Forest Conservation Plan #119980960-Chris Pirtle

Mr. Wietsma, Here is a link to the plans as submitted -

http://www.daicsearch.org/imageENABLE/search.asp?Keyword=11998096B

Essentially, the applicant is proposing to amend the forest conservation easement from a Category I to a Category II. A Category I Forest Conservation easement protects forest (tree cover and understory); a Category II Forest Conservation easement protects tree cover.

Please let me know if you have any questions. Amy

Amy Lindsey, Senior Planner Area 2 - East County Team 301.495.2189

From: Paul H. Wietsma [mailto:phwietsma@verizon.net] Sent: Saturday, October 22, 2011 1:40 PM To: Butler, Patrick Cc: Lindsey, Amy Subject: Re: Forest Conservation Plan #119980960-Chris Pirtle

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Thank you for your time.

Paul H. Wietsma AIA

----- Original Message -----From: Butler, Patrick To: Paul H. Wietsma Cc: Lindsey, Amy Sent: Friday, October 21, 2011 3:43 PM Subject: RE: Forest Conservation Plan #119980960-Chris Pirtle

Hello Sir.

The environmental review on this case is Amy Lindsey. Her email is attached and her phone number is 301-495-2189. Let us know how we can help.

Thanks

Patrick Butler Planner Mid-County, Team 2 Maryland-National Capital Park and Planning Commission 8787 Georgia Avenue Silver Spring, MD 20910 301-495-4561 patrick.butler@mncppc-mc.org

From: Paul H. Wietsma [mailto:phwietsma@verizon.net]
Sent: Friday, October 21, 2011 3:25 PM
To: Butler, Patrick
Subject: Forest Conservation Plan #119980960-Chris Pirtle

Mr. Butler,

As the original complainant I wish to participate in the review of the Proposed Plan to Modify the Forest Conservation Plan.

My cell number is 301 633 7173.

Paul H. Wietsma AIA

Lindsey, Amy

From:	Barry Wides <barrywides@gmail.com></barrywides@gmail.com>
Sent:	Sunday, November 06, 2011 3:54 PM
То:	MCP-Chair
Cc:	Lindsey, Amy; Barron, Bill; Bunnag, Candy; Oconnor, Kristin; Carter, John
Subject:	1020 Heartfields Drive Application (11998096B)

Dear Ms. Carrier:

I am writing concerning the application by the owners of 1020 Heartsfield Drive to convert their Category 1 conservation easement to a Category 2 easement. While I have served as President of the North White Oak Civic Association for the past 13 years, I am writing this letter in my personal capacity as this issue has not yet been brought before the members of our association for a vote and I was encouraged by Amy Lindsey to express my views to you as quickly as possible concerning this matter. I support keeping the type 1 conservation easement at 1020 Heartfields in order to mitigate the storm runoff from this property to adjacent property owners.

Prior to 1998, the land on which this and other homes in the Sherbrooke subdivision was a heavily forested area known as the Kaufman property. The Kaufman property backed up to homes along Kathryn Road, Eden Drive, and Caplinger Road. For the homes on Kathryn Road and Eden Drive, this forested area was elevated by about 10-30 feet from existing homes. The slopes along the back of the property lines in some cases was quite steep. When the Sherbrooke subdivision was proposed, our association testified at the public hearing in favor of a 100 foot forest conservation area between existing homes and the new homes. Our concern was that maintaining this forest conservation buffer would mitigate the impacts of runoff from this new subdivision on existing homes. Our concern about environmentally sensitive development of this property was the subject of the cover story in the Washington Post Sunday magazine section on July 2, 2000 entitled "Whose Back Yard: The Problem with the Solution to Suburban Sprawl."

The planning board approved the Sherbrooke development with a Type 1 forest conservation easement being placed in the back yards of the the properties that abutted many of the existing properties on Caplinger Road, Eden Drive, and Kathryn Road. 1020 Heartfields Drive is one of the properties with such a Type 1 easement.

I'm told that in 2008, much of the foliage in the conservation easement at 1020 Heartfields was removed and grass was planted in its place. Now only a small strip of foliage remains at the back of this property between this home and those immediately behind it. One of the neighbors immediately behind 1020 Heartfield (Mr. Wietsma at 1009 Kathryn Road) tells me that he has been experiencing significantly greater runoff since grass was planted in place of the foliage at 1020 Heartfields. Mr. Wietsma tells me he has incurred significant costs in his attempts to remediate the runoff.

I would ask that the Planning Board refrain from changing from a Type 1 to Type 2 easement at 1020 Heartfields.

Thank you for your consideration of my views on this matter.

Barry Wides 11803 Ithica Drive Silver Spring, MD 20904

Lindsey, Amy

From:	Wides, Barry <barry.wides@occ.treas.gov></barry.wides@occ.treas.gov>
Sent:	Monday, November 07, 2011 11:27 AM
То:	MCP-Chair
Cc:	Lindsey, Amy; phwietsma@verizon.net
Subject:	Correction: 1020 Heartfields Drive Application (11998096B)

Dear Ms. Carrier,

There is a correction to my previous correspondence on this case. Mr. Wietsma's address is 1109 Kathryn Road.

Thank you.

Barry Wides 11803 Ithica Drive Silver Spring, MD 20904

From: Barry Wides [mailto:barrywides@gmail.com]
Sent: Sunday, November 06, 2011 3:54 PM
To: MCP-Chair@mncppc-mc.org
Cc: amy.lindsey@montgomeryplanning.org; bill.barron@mncppc-mc.org; candy.bunnag@mncppc-mc.org; kristin.oconnor@mncppc-mc.org; john.carter@mncppc-mc.org
Subject: 1020 Heartfields Drive Application (11998096B)

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Barry Wides 11803 Ithica Drive Silver Spring, MD 20904

Lindsey, Amy

From:	Maria Germany <chica_germany@hotmail.com></chica_germany@hotmail.com>
Sent:	Saturday, November 12, 2011 5:30 PM
То:	patrick.buttler@montgomeryplanning.org
Cc:	Lindsey, Amy
Subject:	Plan # 11998096B
Attachments:	IMG_2064.JPG; IMG_2065.JPG

Dear Mr. Buttler,

Thanks again for taking my call regarding plan # 11998096B where applicant Chris Pirtle asks for converting his easement in the former Kaufman Property from category I to category II. I live right next to his development and intend to testify opposing this application. I therefore would appreciate it if you could notify me of the hearing date once it has been set.

In developing the Kaufman Property the easement was established after a long and intense process of participation between the community, the developer, and staff of Park and Planning and Permitting Services. Plans were revised and re calibrated until neighbors were satisfied, among other things, that water run off and water pressure from the new development would not cause damage to adjacent properties, as they are located down hill from it.

The plan can serve its intended purpose only if it is preserved as originally designed. Changes do have serious consequences and I am familiar with three instances: 1) When owners of the property behind my house literally razed the easement in their (lot 13) property, a cement retaining wall in front of my basement door bowed (see attached pictures). An engineer we consulted told us the below-the-surface water pressure was causing the bowing. The bowing stopped after the owners were forced to restore the easement. 2) The neighbor's yard below the applicant's easement (lot 11) has suffered enormous damage after the easement was converted into a lawn. The affected gentleman has spent \$8,000 and he still has water run off problems. 3) My next door neighbor bought his house 5 years ago after researching the area and being assured that his backyard abutted a category II easement, but he has battled water and privacy issues as the easement behind his house is now effectively a category II following underbrush removal and a lawn established instead.

Allowing one owner to convert the easement to category II pocks holes in the original plan and sets a precedent that invites other owners to apply for the same ruling. This not only makes water run offs and other ills worse and more wide spread but influences the market value of properties. As you may imagine, a house located below a property with a category I easement will command a different price than the house next to it located below a category II easement. By the same token, owners with category I easements will market value their properties differently than those with category II. Moreover, allowing individual conversions will only reinforce the widespread conviction that the county is not serious about easements and that by paying a modest fee you can legally change the character of your property. That will invite even more brazen violations like the one perpetuated behind my backyard where the owners erased the easement the very first weekend they moved in, despite fervent pleas from everybody to stop.

The applicant asking for conversion to category II states in his application that he has small children that need a bigger yard to play. I can sympathize with his desire for more playing space but he has other options available to him, namely a large community open space a stone throw away from his house, in addition to the development playground located quite close to his property.

Having an easement in one's property is an obligation that is acquired voluntarily after signing a document that clearly spells out the conditions and obligations involved. Yet some home buyers choose to buy the property even when they consider the easement to be an inconvenience because they figure that they can can easily violate the terms of the contract and get away with it. Enforcement of compliance should be for everybody just as it is expected of any other legal obligation, namely property taxes, zoning, permits, HOA dues, condo fees, etc. Making exceptions and converting from Category I to Category II just because it is more convenient to the particular owner cheapens the environmental policy of the county and sends the wrong message to neighborhoods.

Our neighborhood has already had its share of exceptions granted by Park and Planning in the form of a police station to

be built next door (accompanied by a future tall building), and off-site reforestation of the Kaufman property. We think they are more than enough. We are urging you to keep the easements as originally agreed.

Thanks in advance for your attention to this matter.

Maria C. Germany 11604 Caplinger Rd. Silver Spring, MD 20904 (301) 622-3560




Documents and Photos from Mr. Wietsma

KART Landscape 13711 Travilah Road Rockville, MD 20850 Phone: (301) 424-0238 Fax: (301) 424-4453 KARTLANDSCAPE@COMCAST.NET	PROPOSAL May 4, 2011
Customer:Mr. Paul WietsmaAddress:1109 Kathryn RoadSilver Spring MD20904	Company: Property Address (if different):
CC:	Home Phone: 301-633-7173 Work Phone: Email:

We hereby submit specifications and estimates for: LANDSCAPE WORK TO ELIMINATE DRAINAGE AND EROSION DEFICIENCIES AT THE BACK SLOPE OF THIS HOME

- 1. At a number of places in the back of your home near your property line, water is flowing through from your neighbor's property and eroding the slope at the back of your house. This is particularly notable on the right corner near the property line and on the left portion of your backyard from the middle of the yard over to the timber retaining steps. At several places behind a stone retaining wall, the hillside has washed out, including washing out some of your boxwoods. To correct this deficiency, we would fill in the existing washed out areas with a soil mixture including a clay-base to help hold the soil in place and then topdress it with composted topsoil.
- 2. We would install 1 x 4 wood bed edgers at several places on the slope to help hold the groundcover plantings discussed below.
- 3. We would then provide and install a combination of Ivy and Periwinkle plants in 2 ¹/₄" peat pots. We estimate approximately 1,800 plants to be installed 6" on center to cover all of the eroded areas.
- 4. Once the planting has been completed, we would mulch all of these areas with a hardwood shredded mulch.
- 5. We would also use Periwinkle plants in the stone retaining wall so that would grow out and drape over this wall. These plants are included in the total figure mentioned above.

KART Landscape 13711 Travilah Road Rockville, MD 20850 Phone: (301) 424-0238 Fax: (301) 424-4453 KARTLANDSCAPE@COMCAST.NET

Customer:	Mr. Paul Wiestma	Company:
Address:	1109 Kathryn Road	Property Address (if different):
	Silver Spring MD 20904	

NOTES: The above described work should help to eliminate the erosion caused by the water draining from the neighboring property. However, we cannot guarantee there will be no future erosion. This work can be done approximately 5-6 weeks from acceptance of this proposal and receipt of deposit. The work will take 2-3 days for completion. Our Home Improvement License is #18642. We will use top quality groundcover plantings. However, because of the erosion nature of the area, we cannot guarantee these plants.

WE HEREBY PROPOSE to furnish material and labor – complete in accordance with the above specifications, for the sum of : Four Thousand Seven Hundred Sixty Dollars \$4,760.00

Payment to be made as follows: A deposit of \$1,585.00 will be made with the acceptance of this proposal. The balance will be paid upon completion of the job.

All work is to be completed in a professional manner according to standard practices. Any alteration or deviation from above specifications involving extra costs will be executed only upon written orders and will become an extra charge over and above the estimate. All agreements are contingent upon strikes, accidents or delays beyond our control. Owner to carry fire, tornado and other necessary insurance.

Note: This proposal may be withdrawn by us if not accepted within 15 days.	ACCEPTANCE OF PROPOSAL: The above prices, specifications, and conditions are satisfactory and are hereby accepted. You are authorized to do the work as specified. Payment will be made as outlined above.
Authorized Signature:	

Robert B. Ramsburg

Client Signature

Date



MHIC #42490MEMBER BBBVHIC #2705MEMBER LCAICPI CertifiedNCMA CERTIFIED

PROPOSAL

Date: 5/28/2011

Estimate #W006

QTY WORK DESCRIPTION BACKYARD EROSION SOLUTION Construct two sets of mini retaining walls using existing and new 6x6" pressure treated ties. Yards of top soil to fill in low spots, holes and eroded areas. 3 30 Flats of Pachysandra on top of section approximately 6-8" apart. Add mulch. Middle section will remain as a grassy area for now. We PROPOSE hereby to furnish material and labor complete in accordance with above specifications: 1/3 down, 1/3 mid way through, and the balance due upon completion. Office: (301) 421-4141 *2000 Spencerville Road* Total: \$4,482.00 Spencerville, Maryland 20868

Paul Wietsma 1109 Kathyrn Rd. Silver Spring, MD 20904 Client's email adress (301) 633-7173























