MCPB Item No. 5

Date: 10-11-12

#### Zoning Text Amendment (ZTA) No. 12-14, Bikeshare Facility - Incentive



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Completed 10/4/12

#### **Description**

ZTA No. 12-14 proposes to define a bikeshare facility, and to allow a building permit for a bikeshare facility under certain circumstances without a requirement for conformance to an approved site plan.

#### **Summary**

Staff recommends approval of ZTA 12-14, as introduced, to define a bikeshare facility, and allow a building permit for a bikeshare facility under certain circumstances without a requirement for conformance to an approved site plan.

Bikeshare systems are programs in which bicycles are made available for shared use by people who do not own them. They are comprised of bicycles and the stations where they are stored when not in use. Members can borrow a bicycle from one station and return it to another. Membership is available on an annual, monthly, 24-hour, or three day period. As currently structured, trips under 30 minutes are free, but after 30 minutes a fee is charged. This pricing structure is intended to encourage short trips instead of longer rides. The central concept of these systems is to provide free or affordable access to bicycles for short-distance trips in an urban area as an alternative to motorized public transportation or private vehicles, thereby reducing traffic congestion, noise, and air pollution. Bicycle sharing systems have also been cited as a way to solve the "last mile" problem and connect users to public transit networks.

In the Washington metro area, Capital Bikeshare is the bikeshare operator. Capital Bikeshare began operating in Washington DC and Arlington in September 2010 with 400 bicycles and 49 stations. It has since grown to about 1,670 bicycles operating from 175 stations, and expanded into Alexandria in 2012. Capital Bikeshare is expected to expand to Bethesda, Silver Spring, Takoma Park, Friendship Heights, Rockville and Shady Grove by Spring 2013, with an additional 50 stations and 400 bicycles.

It should be noted that the County Council introduced Bill 25-12 to complement ZTA 12-14. The bill modifies Chapter 52 (Taxation) of the Code to allow transportation impact tax funds to be used for certain bikeshare stations approved by the Department of Transportation. Section 52-58 of the Code currently allows the use of impact tax funds for a number of other transportation-related projects including but not limited: to road widening for bike lanes; hiker-biker trails primarily for transportation; and bicycle lockers. Staff believes that the addition of bikesharing stations to this list is consistent with the overall intent for this funding. Attachment 2 depicts the bill as introduced.

# **Analysis**

Under ZTA 12-14, Section 59-A-2 of the Zoning Ordinance is amended to define a bikeshare facility as follows:

A facility that includes a bikeshare dock and bicycles and is part of a network of bikeshare facilities that is available for shared use by the public and approved by the Director of the Department of Transportation or the Director's designee.

The proposed definition ensures that a bikeshare facility is part of a network of bikeshare stations and is defined as such only if approved by the Department of Transportation. As defined these facilities are clearly differentiated from a traditional bike rental establishment.

Section 59-D-3.0.1.1 of the Montgomery County Zoning Code reads as follows:

#### 59-D-3.0.1.1. Permits exempt from conforming to an approved site plan.

In any zone identified in Article 59-C as requiring site plan approval, the Department may, without a finding of conformance to an approved site plan, issue a building permit for any building or structure on property subject to a site plan that was completed at least 5 years before the permit application if the permit is for:

- (a) constructing an accessibility improvement;
- (b) repairing an existing structure;
- (c) replacing an existing structure other than a building with a structure other than a building that has the same use and is similar in size; or
- (d) outdoor lighting with full cut-off fixtures.

The Department must submit a copy of any permit issued under this section to the Planning Director for inclusion in the record of the site plan. Any modification to an improvement shown on an approved site plan that is identified in this section does not require an amendment to the site plan.

\* \* \*

ZTA 12-14 adds the construction of a bikeshare facility to the list of structures that would be allowed to receive a building permit without the need for a finding of conformance to an already approved site plan for a property. The ZTA also eliminates the requirement that a site plan be completed at least five years before the building permit application; an existing requirement that could hinder the establishment of a bikeshare system and that staff generally believes is not a necessary requirement for the types of permits that could take advantage of the exemption.

ZTA 12-14 reflects the changes to Section 59-D-3.0.1.1 necessary to make it easier for a developer to provide a bikeshare facility on a property with an approved site plan without an amendment to the site plan. This, in turn, will facilitate the establishment of a bikeshare network in a timely manner and with minimal impact with existing approved site plans.

#### **ATTACHMENTS**

- 1. ZTA 12-14 as introduced
- 2. Bill 25-12, Impact Tax Funding for Bikesharing
- 3. Examples of Bikeshare facilities (Capital Bikeshare)

GR/MD/am

# **ATTACHMENT 1**

Zoning Text Amendment No.: 12-14 Concerning: Bikeshare Facility -

Incentive

Draft No. & Date: 1 - 7/23/12Introduced: September 11, 2012

Public Hearing:

Adopted: Effective: Ordinance No.:

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND SITTING AS THE DISTRICT COUNCIL FOR THAT PORTION OF THE MARYLAND-WASHINGTON REGIONAL DISTRICT WITHIN MONTGOMERY COUNTY, MARYLAND

By: Council President Berliner and Councilmember Ervin

# **AN AMENDMENT** to the Montgomery County Zoning Ordinance to:

- define bikeshare facility;
- allow a building permit for a bikeshare facility under certain circumstances without a requirement for conformance to an approved site plan; and
- generally amend the provision concerning permits exempt from conforming to an approved site plan

By amending the following sections of the Montgomery County Zoning Ordinance, Chapter 59 of the Montgomery County Code:

Division 59-A-2. "Definitions and Interpretation."

Section 59-A-2.1. "Definitions." Division 59-D-3. "Site Plan."

Section 59-D-3.0.1.1. "Permits exempt from conforming to an approved site plan."

**EXPLANATION:** Boldface indicates a Heading or a defined term.

<u>Underlining</u> indicates text that is added to existing law by the original text amendment.

[Single boldface brackets] indicate text that is deleted from existing law by the original text amendment.

<u>Double underlining</u> indicates text that is added to the text amendment by amendment.

[[Double boldface brackets]] indicate text that is deleted from the text amendment by amendment.

\* \* \* indicates existing law unaffected by the text amendment.

# **ORDINANCE**

The County Council for Montgomery County, Maryland, sitting as the District Council for that portion of the Maryland-Washington Regional District in Montgomery County, Maryland, approves the following ordinance:

1 Sec. 1. Division 59-A-2 is amended as follows: 2 DIVISION 59-A-2. DEFINITIONS AND INTERPRETATION. 3 Sec. 59-A-2.1. Definitions. 4 \* 5 Bikeshare facility. A facility that includes a bikeshare dock and bicycles and is 6 7 part of a network of bikeshare facilities that is available for shared use by the public and approved by the Director of the Department of Transportation or the 8 Director's designee. 9 \* 10 Sec. 2. Division 59-D-3 is amended as follows: 11 DIVISION 59-D-3. SITE PLAN. 12 \* \* \* 13 59-D-3.0.1.1. Permits exempt from conforming to an approved site plan. 14 In any zone identified in Article 59-C as requiring site plan approval, the 15 Department may, without a finding of conformance to an approved site plan, issue 16 a building permit for any building or structure on property subject to a site plan 17 that was completed [at least 5 years] before the permit application, if the permit is 18 for: 19 (a) constructing an accessibility improvement; 20 (b) repairing an existing structure; 21 (c) replacing an existing structure other than a building with a structure other 22 than a building that has the same use and is similar in size; [or] 23 (d) outdoor lighting with full cut-off fixtures; or 24

Section to the Planning Director for inclusion in the record of the site plan. Any

The Department must submit a copy of any permit issued under this [section]

constructing a bikeshare facility.

(e)

25

26

| 28 | modification to an improvement shown on an approved site plan that is identified |  |  |
|----|--|--|--|
| 29 | in this [section] <u>Section</u> does not require an amendment to the site plan. |  |  |
| 30 | * * *  |  |  |
| 31 | Sec. 3. Effective date. This ordinance becomes effective 20 days after the       |  |  |
| 32 | date of Council adoption.  |  |  |
| 33 |  |  |  |
| 34 | This is a correct copy of Council action.  |  |  |
| 35 |  |  |  |
| 36 |  |  |  |
|    | Linda M. Lauer, Clerk of the Council   |  |  |

#### MEMORANDUM

TO: County Council

FROM: Michael Faden, Senior Legislative Attorney

SUBJECT: Introduction: Bill 25-12, Taxation – Impact Tax - Bikesharing

Bill 25-12, Taxation – Impact Tax - Bikesharing, sponsored by Council President Berliner and Councilmember Ervin, is scheduled to be introduced on September 11, 2012. A public hearing is tentatively scheduled for October 23 at 1:30 p.m.

Bill 25-12 would allow transportation impact tax funds to be used for certain bikesharing stations.

| This packet contains:      | <u>Circle #</u> |
|----------------------------|-----------------|
| Bill 25-12                 | 1               |
| Legislative Request Report | 3               |

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| Bill No           | <u> 25-12</u>  |              |  |  |  |
|-------------------|----------------|--------------|--|--|--|
| Concerning:       | Taxation -     | Impact Tax - |  |  |  |
| <u>Bikeshar</u>   | ing            |              |  |  |  |
| Revised: _7-      | -19-12         | Draft No1_   |  |  |  |
| Introduced: _     | <u>Septemb</u> | er 11, 2012  |  |  |  |
| Expires:          | March 11       | , 2014       |  |  |  |
| Enacted:          |                |              |  |  |  |
| Executive:        |                |              |  |  |  |
| Effective:        |                |              |  |  |  |
| Sunset Date: None |                |              |  |  |  |
| Ch. Li            | aws of Mont    | . Co.        |  |  |  |

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Council President Berliner and Councilmember Ervin

# AN ACT to:

(1) allow transportation impact tax funds to be used for certain bikesharing stations; and

(2) generally amend the law governing the transportation impact tax.

# By amending

Montgomery County Code Chapter 52, Taxation Section 52-58

Boldface Heading or defined term.

<u>Underlining</u> *Added to existing law by original bill.*[Single boldface brackets]

\*\*Deleted from existing law by original bill.

Double underlining Added by amendment.

[[Double boldface brackets]] Deleted from existing law or the bill by amendment.

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act:

# 1 Sec. 1. Section 52-58 is amended as follows: 2 52-58. Use of impact tax funds. 3 Impact tax funds may be used for any: new road or widening of an existing road that adds highway or (a) 4 intersection capacity or improves transit service or bicycle commuting, 5 such as bus lanes or bike lanes; 6 7 (b) new or expanded transit center or park-and-ride lot, bus added to the Ride-On bus fleet, but not a replacement bus; 8 (c) new bus shelter, but not a replacement bus shelter; 9 (d) hiker-biker trail used primarily for transportation; 10 (e) bicycle locker that holds at least 8 bicycles; 11 (f) bikesharing station (including bicycles) approved by the Department of 12 (g) Transportation; 13 [(g)] (h) sidewalk connector to a major activity center or along an arterial or 14 15 major highway; or [(h)] (i) the operating expenses of any transit or trip reduction program. 16 17 Approved: 18 Roger Berliner, President, County Council Date 19 Approved: 20 Isiah Leggett, County Executive Date 21 This is a correct copy of Council action. 22 Linda M. Lauer, Clerk of the Council Date

#### LEGISLATIVE REQUEST REPORT

Bill 25-12
Taxation - Impact Tax - Bikesharing

**DESCRIPTION:** 

Allows transportation impact tax funds to be used for bikesharing

stations approved by the Department of Transportation.

PROBLEM:

Need to encourage expansion of bikesharing.

GOALS AND OBJECTIVES:

To allow transportation impact tax funds to be used for bikesharing.

**COORDINATION:** 

Department of Transportation, Planning Board

FISCAL IMPACT:

To be requested.

ECONOMIC IMPACT:

To be requested.

**EVALUATION:** 

To be requested.

**EXPERIENCE** 

To be researched.

**ELSEWHERE:** 

SOURCE OF

Michael Faden, Senior Legislative Attorney, 240-777-7905; Glenn

**INFORMATION:** Orlin, Deputy Council Staff Director, 240-777-7936.

APPLICATION

WITHIN

**MUNICIPALITIES:** 

Transportation impact tax applies County-wide.

**PENALTIES:** 

Not applicable.



