

# MONTGOMERY COUNTY PLANNING DEPARTMENT

THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

MCPB Item No.5 Date: 5-22-14

## Wayside Elementary School Revitalization and Modernization

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## JAC John Carter, Chief, Area 3

## Description

Wayside Elementary School Revitalization and Modernization

- A. Preliminary Forest Conservation Plan: Wayside Elementary School Revitalization and Modernization 10011 Glen Road, Rockville, R-200 Zone, Potomac Subregion Master Plan *Review Basis:* Chapter 22A of the Montgomery County Code Staff Recommendation: Approval with Conditions
  B. Mandatory Referral No. 2014029 Wayside Elementary School Revitalization and Modernization
  - **Wayside Elementary School Revitalization and Modernization** Review Basis: Section 7.1112, Regional District Act **Staff Recommendation:** Approval to transmit comments to Montgomery County Public Schools



Staff Report Date: 05/08/14

## Summary

The Montgomery County Public Schools has applied under Mandatory Referral to replace the aging portion of the existing Wayside Elementary School located at 10011 Glen Road, Rockville, MD. A facility life-cycle analysis undertaken in 2006-2007 evaluated modernization of the existing facility and demonstrated significant savings in favor of eventual replacement of the full facility. To meet interim expanding enrollment, a phased plan was proposed in 2007 consisting of firstly, an initial limited addition constructed as a modular component to the existing structure; the second phase, "Modernization," comprises replacement of the 1969-1973 facility while retaining the 2007 addition as a "take-off" point for the design and construction of a new school facility.



SOUTH ELEVATION

## FOREST CONSERVATION

#### **Recommendations: Preliminary Forest Conservation Plan 2014029**

Approval, subject to the following conditions:

- 1. The Final Forest Conservation Plan must be consistent with the approved Preliminary Forest Conservation Plan.
- 2. Permanent Category I Conservation Easement signs must be placed along the perimeter of the conservation easement area at the time of forest planting.
- 3. Category I conservation easement must be placed over all areas of forest retention and planting, as shown on the approved Final Forest Conservation Plan, prior to clearing and grading.

#### MANDATORY REFERRAL

#### **Recommendations: Mandatory Referral 2014029**

Approval to transmit the following comments to Montgomery County Public Schools:

- 4. Comply with conditions of Stormwater Management Concept Approval addressed by the Montgomery County Department of Permitting Services, dated May 8, 2014.
- 5. Submit Local Area Transportation Review (LATR) studies if the student enrollment of the Wayside Elementary School exceeds the 640 students analyzed in the traffic study for this application; or as part of a traffic statement for a mandatory referral submission requirements for any subsequent school development plans for this site.
- 6. Provide full cut-off shield lighting; pole lighting should not exceed a mounted height of 20 feet.
- 7. Provide additional landscaping as follows:
  - a. Ten shade trees to be planted on the islands within the existing surface parking area;
  - b. Six shade trees to be planted along the Glen Road frontage;
  - c. Six shade trees to be planted along the western boundary of the surface parking areas;
  - d. Trees should be a large leaf species such a red oak; provide trees sized at 3.0 inch caliper at the time of planting.

#### INTRODUCTION

#### **Project Summary**

The applicant, the Montgomery County Public Schools (MCPS) intends to complete construction of its phased master plan for the full replacement of the Wayside Elementary School. The school is located on the north side of Glen Road, at an equal distance (3/4 mile) between Falls Road to the east and Glen Mill Road to the west. The elementary school is part of the Winston Churchill Cluster that includes Herbert Hoover Middle School as the receiving facility.

The original school building was constructed in 1969 (41,472 square feet); a gymnasium and ancillary classroom (16,277 square feet) was added in 1973. These dated structures, with 57,749 square feet in total, were constructed as a one-story facility featuring a modest building footprint

covering 14.25% of the 9.3-acre site. The building ensemble was designed to accommodate 491 students, with a school master plan recommendation for the addition of four additional, permanent classrooms. By 2007, Wayside Elementary enrollment reached approximately 604 students, using four re-locatable classrooms to the rear of the building to provide space for the kindergarten through 5th grade levels. A facility feasibility study was performed in 2006-2007, which led to a two-phase plan for enlarging and modernizing the school, starting with new construction of a compact, 2-story addition, designed to be retained as the first phase of a total facility replacement.

## **Subject Site**

Wayside Elementary School is bounded by residential neighborhoods of single-family detached housing in the Glen Oaks, Potomac Green and Bedfordshire subdivision in the RE-1, R-200 and R-200/TDR zones. The Watts Branch Stream Valley Park forms the predominate topography that bisects this enclave between Falls Road and Glen Mill Road, lying approximately 1,800 west of the school property. The neighborhoods feature large lots with mature tree stands and attractive understory vegetation. The Country Glen Swim and Tennis Club adjoins the school site on the west. The school property comprises frontage along Glen Road, classified as a primary residential road, with a minimum recommended right-of-way of 70 feet.





Aerial photograph showing surrounding residential pattern and proximity to Watts Branch Stream Valley

The site, nearly trapezoidal in shape, slopes steeply from east to west and north to south. The site provides about 400 feet of frontage along the north side of Glen Road, and extends approximately 800 feet from the public street. Like the surrounding residential properties, the site is zoned R-200, while the Swim Club property is zoned RE-1. The 9.3-acre property features 5.2 acres of pervious surface. Two paved areas for vehicular service are provided along the street frontage: one, a dedicated loop with two curb cuts for bus parking that serves the building entrance, and the other a surface parking area for 57 cars that is organized around its internal vehicular loop for parent drop-off/pick-up that is accessed by a single curb cut.

The widening open space to the rear of

the lot is utilized for outdoor play; this area is further defined by its topography, with the eastern plateau steeply elevated approximately 25 feet above the lower western play field. The upper portion is currently used for a ball field, while the lower field accommodates more both formal and informal outdoor activities.

## **Description of the Project**

The full-facility modernization plan is proposed as a phased project, leading with the 2007 addition that accommodated expanding enrollment and provided future stormwater management, followed by Phase 2 that replaces the old structures, with built-in capacity to outfit classrooms for future expansion in Phase 3, forecast for 2019.

MCPS proposes to retain the recently constructed 2-story addition (Phase 1). Phase 2 proposes to demolish the old structure and to replace the existing school with the modernized facility. The new building will provide teaching spaces to support functions for a permanent core capacity of 640 students with a master planned capacity of 740 students. The new



facility will provide space for full-day kindergarten, as well as classrooms for the 1<sup>st</sup> through 5<sup>th</sup> grades. Unfinished classrooms on the second floor are reserved for the future revitalization and expansion (2019).



The building will be in full compliance with the Americans with Disabilities Act while its design will achieve LEED Silver certification or higher by the U.S. Green Building Council (USGBC). The modernized Wayside Elementary School will provide the required teaching spaces and support spaces for all school programs. It will offer a safe environment for students and staff by including a secure entry and visual monitoring of the site entry points. Building design allows for efficient internal circulation, as well as dedicated, public access to the gymnasium

(upper left of drawing), the multipurpose room and kitchen (lower right of drawing), and the media center while setting restricted access to the rest of the structure as desired.



At top: East Building Elevation showing the new facility (rendered) and the 2007 building addition (white), as seen from adjoining residential properties. At far left is the Multi-Purpose Room, accessible for public events.

At bottom: North Building Elevation as seen from the playfields. Note the 2007 classrooms addition (white) and its connection to the new structures which wrap its sides. Note the gymnasium at the far right with clerestory fenestration; the music rooms are located on the far left.

## Architectural Program

The new facility will provide 21 classrooms: 11 within the existing building addition and 10 within the new structure; four will be Special Education rooms. Adaptable classrooms will achieve flexibility for varied-size groups of students, presentation formats, and access to alternative media and resources. The proposed expansion provides for these key features:

- Interactive educational technology with wireless access and interactive whiteboards.
- Flexible teaching spaces where students can be organized into small groups for projectoriented instruction, or traditional teaching lectures.
- Multipurpose Room with controlled exterior public access located near music rooms, kitchen and loading dock.
- Centralized outdoor courtyard for activities and environmental study.

Wayside Elementary Scho	ol Modernization an	d Revitalization			
Current and Future Capacity					
Size and Capacity	Existing Facility	Proposed Expansion			
Lot Acerage	9.2594 a.c.	9.2594 a c.			
Impervious Area	3.63 a c.	3.93 ac.			
Building SF this phase	77,507	73,282			
Building SF Full Build-out		93,040 sf			
Building Footprint	61,190 sf	68,185 sf			
Student Enrollment					
Student Enrollment Current	525	569			
Student Full Capacity	670	641			
Master Plan Capacity		740			
1st Year Capacity		529			
Staff					
Full Time Staff	57	59			
Part Time Staff	14	15			
Volunteers - part time, daily	5	5			
Parking					
Parking: Staff/Student/Visitor	63	80			
Parking: Handicapped	3	5			
Bus Parking Full Size	0	0			
Bus Parking Special Education	0	0			
Hours of Operation					
School Day	M-F 9:15am - 3:30pm	M-F 9:15am - 3:30pm			
Evening	M-F Until 5pm	M-F Until 5pm			
Weekends <sup>1</sup>	Yes	Yes			

# Site Design



The site is currently improved with a one and two-story school building, a softball field, three mulched playgrounds, paved play areas, parking lots totaling 66 spaces, a student drop-off loop, a loading area, and a bus loop. The student drop-off and parking lot are accessed from Glen Road. The site is split into two distinct terraces, sloping from the softball field at the northeastern corner down to the school building and play areas. In the proposed site design, the existing field is retained in its current location. Existing hard and soft play areas to the northwest of the school building will be retained where possible, while new mulch play areas will be provided to the northeast of the school building. The existing bus loop will be reconfigured to allow for more bus queuing on site as well as new parking spaces at the main entrance. The student drop-off loop will be expanded to provide additional parking (85 total spaces are proposed) and additional car queuing.

The site design proposes a unified, compact drop-off/pick-up lanes with surface parking logically organized. The extended parking area will provide generous vehicular stacking room that will facilitate drop-off and pick-up of students. Parking provided meets requirements; for overflow parking demand, MCPS has arranged a shared parking agreement with the Country Glen Recreation Club that adjoins the school property on the west. Efficient site design utilizes the underground storm water management areas as hardscape basketball courts. Soft-scaped, mulched play areas are proposed as well as new ramps that provide ADA access to the elevated ball fields to the northeast. The site design maintains the existing four pedestrian connections from the surrounding residences and swim club. Loading and service is maintained on the east side of the using the bus loop for access.

## **Building Design**

The modernization proposes using the linear building extension as a "take-off" point from which to create an architectural form that, in plan, functions as a shifting 9-Square featuring a central open garden in its center. This central void offers visual and physical relief from its surrounding "solid" and orients the interior perspectives both transverse and longitudinal. This shear applied to the form emphasizes the diagonal in plan, with extruded volumes that are identified as public spaces, the gymnasium on the northwest, and the multi-purpose room on the southeast. The resulting massing creates interesting interior adjacencies



that offer functional advantages while enlivening the circulation pattern and creating the opportunity for a varied palette of spaces. It is the juxtaposition of these spaces, with skillfully set proportions, in ceiling height and thoughtfully drawn fenestration that creates the sense of an interesting, inviting, and navigable environment for children.



Plan analysis illustrates the shifted 9-Square, program element relationships and the pivotal form of the central open "square."



The design aesthetic is well integrated in plan, section and elevation, where the shifting volumes, overlapping edges and vertical, finely articulated fenestration point to the interplay between old and the new, defining edge conditions and marking the volumes to reveal the logic of the underlying plan, all while clarifying the architectural program.



Massing Analysis shows design aesthetic of shifting volumes and the integration of plan and elevations

The proposed modernized building, designed to meet MCPS educational specifications, is a partial two-story, steel-framed structure with brick veneer and masonry interior walls. There will be four master-planned classrooms that will be provided as an unfinished building shell to be fit-out and finished in the future. The main entrance will be relocated adjacent to the main parking lot where

the visitors to the building will enter. The main entrance will be visible from the Glen Road side of the building and the bus loop. The administrative suite will be located in the corner facing both the bus loop and the parking lot with student drop-off. There will be a glass entrance vestibule open only to the administrative lobby requiring all visitors to check-in at the front office before entering the school. The instructional media center, multipurpose room, and gymnasium will be available for after-hours use and public events, while allowing the remainder of the building to be secured.



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The modernized building will connect to both ends of the 2007 addition which will create a circulation loop utilizing the existing corridors in the addition and the



## Sections and Elevations

The proposed building exterior features a contrasting brick veneer pattern that articulates the massing and identifies the functional spaces of the interior. Well-placed window openings establish the façade rhythm, broken by larger expanses of glass block at the stairwells that serve to bring natural lighting into the internal circulation areas.





# Energy Efficiency

This project is registered and will be certified for silver or higher rating in conformance with Leadership in Energy and Environmental Design (LEED) certification through the United States Green Building Council. One of the primary factors pursued via design decisions for this building addition addresses conservation of energy, as seen in the selection of building materials, configuration and orientation of the addition, and the mechanical /electrical systems employed. Direct digital automatic temperature control will monitor all new HVAC equipment. The mechanical design will incorporate ANSI/ ASHRAE/ IWA Energy Efficiency Design for New Buildings. Some of the sustainable aspects of the project include the following:

- Encouraging alternative transportation by providing bike racks and preferred parking for low emitting/fuel efficient vehicles and carpools
- Preserving a high percentage of vegetated open space to protect the ecosystem
- Managing stormwater to both reduce runoff quantity and improve quality
- Using highly-reflective roof surfaces to reduce heat island effect and heat gain to the building
- Installing water conserving, low-flow plumbing fixtures
- Employing a highly energy efficient building envelope, lighting system and HVAC system utilizing a geo-exchange system
- Optimizing equipment selection, installation, and operation of HVAC equipment through enhanced commissioning of the building energy systems
- Diverting construction "waste" from landfills that can instead be salvaged for reuse or recycled
- Adhering to construction indoor air quality management plans and using low-emitting building materials to safeguard occupant health
- Providing a high level of occupant control over individual lighting and thermal comfort to promote enhanced indoor environment
- Promoting user education to increase awareness of the buildings green features and to utilize the school as a teaching tool for environmental and sustainability topics
- Using construction materials that are recycled and regionally manufactured
- Implementing a Green Housekeeping plan
- Maximizing daylight in classrooms
- Minimizing background noise level from HVAC systems in classrooms and other core learning spaces and control reverberation time with sufficient sound absorptive materials

## Mechanical Systems:

Heating, Ventilation and Air-Conditioning System:

The modernized school will be heated and cooled by a two-pipe Hydronic Heat Pump (HHP) system. The HHP system will consist of individual, vertical water-cooled units for each classroom. Heating and cooling are provided by a geothermal ground source heat pump system. Ventilation for the classroom will be provided by an HHP integrated energy-recovery unit mounted on the roof.

#### Plumbing System:

Plumbing fixtures will comply with the ADA requirements. The sanitary sewer /domestic water systems will comply with WSSC plumbing code and regulations. Water-saving plumbing fixtures will be used.

## Fire Protection System:

The school will be fully-sprinklered with a wet system in accordance with the National Fire Protection Association Code (NFPA-13 and 14) and will be provided with a voice-annunciated fire alarm system.

## Energy Management System:

The importance and consideration of energy conservation will be reflected in the configuration and orientation of the building, the selection of materials and the mechanical/electrical systems utilized. A direct digital automatic temperature control system will control all HVAC equipment from a central building management system. The system is designed to exceed ASHRAE 90.1-2007 energy requirements and IBC Basic Energy Conservation codes as well as Montgomery County energy conservation codes. The design will incorporate the ANSI/ASHRAE/IES Energy Efficient Design.

## **Electrical Systems**

#### Power distribution:

The modernized school will receive a new 277/480-volt, 3-phase, 4-wire electrical service. It will also have emergency power by a natural gas-fueled generator to handle fire alarm, emergency lighting, telecommunications, kitchen freezer and cooler as well as the energy recovery units that provide freeze protection. Lighting will be energy efficient 2x4 fluorescent fixtures in common areas with direct and pendant type lighting in the classrooms.

#### Public Address System:

A new public address system will be provided to serve the new facility. Each classroom will have a call back switch and speakers. The corridors and restrooms will have speakers only.

#### Security System:

The building will include a visitor management system that will provide the ability to monitor and control visitor access. The system operates by computer-based visitor sign-in system to monitor and track all visitors. The building will feature a security system consisting of motion and contact sensors at all exterior doors monitored by the MCPS Department of Safety and Security. In addition, a secure entry vestibule will direct visitors to the front desk before entering the school with the second set of doors locked during school hours.

#### Technology Infrastructure:

The building will be equipped with data/voice/video VoIP, video and wireless systems. The network system design will include outlet boxes, conduits, surface raceways, conduit sleeves, and properly sized telecommunications closets for the low voltage systems. The infrastructure will consist of a fiber-optic backbone cable system with category 5E UTP cable and supporting switched 10/100/1000 Mbps Ethernet. . For video distribution, a 1,000 MHz bidirectional, broadband system with coax trunk cable and RG-6 quad-shielded coax drop cable will be utilized. The system allows full cable spectrum to every part of the building with five dedicated channels: one for school distribution from the studio, two for school distribution or two-way video from any point in the building and two spare channels available for future use.

#### Landscape and Lighting

The submitted Landscape Plan proposes tree save throughout the site, ornamental trees bounding the storm water filtration areas, and foundation planting along the building line. Shade trees and ornamental trees are proposed for the surface parking areas. The lighting plan proposed standard single shoebox fixtures on 25-foot high poles. The plan proposes 6 new pole lighting fixtures to serve the new parking lot and its drive aisle along the west property line. The lighting plan shows no light spill at the property boundaries; however, it is recommended that the lighting fixtures near the ROW at the entrance be equipped with cut-off shields to limit spill beyond the site boundaries.



## Capacity Analysis

The Wayside Modernization Project completes a series of school facility improvements in the immediate area. Bells Mills, Beverly Farm, and Seven Locks Elementary School have all been recently modernized. These elementary schools in the Churchill Cluster, in addition to Wayside Elementary are operating below design capacity. Potomac Elementary School is the one exception and scheduled next for Revitalization/Expansion. At this time there is no need for any boundary change (redistricting) considerations.

Wayside Elementary School Modernization and Revitalization							
Current and Future Capacity							
Size and Capacity	Existing Facility	Proposed Expansion					
Lot Acerage	9.2594 a.c.	9.2594 a.c.					
Impervious Area	3.63 a c.	3.93 ac.					
Building SF Modernization - Phase 2	77,507	73,282					
Building SF Revitalization - Phase 3		93,040 s f					
Building Footprint	61,190 sf	68,185 sf					
Student Enrollment							
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Parking							
Parking: Staff/Student/Visitor	63	80					
Parking: Handicapped	3	5					
Bus Parking Full Size	0	0					
Bus Parking Special Education	0	0					
Hours of Operation							
School Day	M-F 9:15am - 3:30pm	M-F 9:15am - 3:30pm					
Evening	M-F Until 5pm	M-F Until 5pm					
Weekends <sup>1</sup>	Yes	Yes					

#### Transportation Analysis: Vehicular and Pedestrian Circulation

Vehicular and pedestrian access to the School is from Glen Road. The 2002 Potomac Subregion Master Plan classifies this section of Glen Road as a two-lane primary residential road with a minimum right-of-way of 70 feet. There are three access points for the school on Glen Road. The

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access point on the western portion of the site has full movement (entrance and egress) for employees and allows parents to drop-off and pick-up students. The remaining access points are separated and defined as one entry point and one egress point to create a one-way a loop for bus operations and visitor parking. The full-length dimension of the student drop-off and pick-up loop provides sufficient space for stacking of vehicles.

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Pedestrians can access the school through various entry points. There are asphalt sidewalk connections from Weatherwood Court, Gregerscroft Road, Hunting Ridge Court, and a path from the Country Glen Club to the School as depicted below. An existing sidewalk is located on the southern portion of Glen Road across from the School. This crosswalk proposed will be relocated from its current location to access the school site at the island between the parent pick-up/drop-off access and the exit for the bus operations.



Wayside Elementary Traffic Queuing Diagram: Note the dedicated bus loop that is separate from parent drop-off/pick-up.

Ride-On Bus 37 stop is located 500 feet east of the existing crosswalk. Within the School, there are sidewalks located around the parking facilities, school entrances, play areas, and connecting to the neighborhood paths.

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## **Parking**

Buses will be parked off-site when they are not in operation. Eleven buses can be parked on the bus loop while waiting for students at the end of the day. The School will provide 85 parking spaces with six of those spaces for visitors and the remaining spaces for full-time, part-time, and volunteer staff. The School will provide two bike racks, one at the bus drop-off loop and one at the main entrance. Staff suggests that the School monitor the use of the bicycle racks and if racks are not used, the School may want to move racks closer to the playground equipment or fields for use outside of school hours.



Aerial photograph showing the existing Wayside Elementary (2013) and the pedestrian connections (denoted by red lines) from the adjoining Country Glen Recreation Club and the surrounding residential neighborhoods. The existing pedestrian connections will be retained for the Phase 2 Modernization and the future Revitalization.

## Local Area Transportation Review

The Wayside Elementary School is proposing a modernization. The School's current program capacity is 670 students with a proposed program capacity of 641, while the student enrollment will increase from 525 to 569 students over the next five years.

A traffic study is not required per the Process Guidelines for Mandatory Referral Projects (September 7, 2011) for classroom additions or modernization projects for <u>existing</u> or replacement elementary schools. In 2007, the school submitted a mandatory referral (Number 07403-MCPS-1) for an enrollment of 675 students. A traffic study was done and approved as part of that mandatory referral. It was determined that the "675 students would generate 410 morning and 213 evening peak hour trips using the trip generation rates obtained from the existing traffic counts at the school."

Capacity analysis presented in the traffic study indicated that under Total Traffic Building Condition, critical lane volume at the study intersections would fall below the applicable congestion standard for the Potomac Policy Area, thus satisfying the LATR requirements of the Adequate Public Facilities test. The current mandatory referral is proposing 569 students, significantly below the 675 students proposed in 2007.

#### <u>Noise</u>

The project will be in compliance with the Montgomery County Noise Ordinance, Section 31(b) of the County Code; the proposed plan should not impose objectionable noise levels upon the surrounding area.

#### Stormwater Management

A new stormwater management system will be provided for quality controls on-site in accordance with the most current state and Montgomery County stormwater management regulations. The proposed Environmental Site Design (ESD) measures as required by the state and Montgomery County, which include micro-bioretention, landscape infiltration, infiltration berms that will capture and treat average rainfalls. When storms create runoff that exceeds the capacity of these facilities, an on-site storm drain system will provide safe conveyance to existing public storm drains. When the neighborhood was developed, a local pond on Leopold Terrace was designed to accommodate a portion of the school's runoff. Half of the school's runoff will flow through the existing system to the Leopold Drive pond. The remainder will flow through a new storm drain down the slope to Redland Road.

The existing stormwater management system installed as part of the 2007 addition will be retained; that system accommodated run off via underground vaults for quantity and quality controls. The vaults are located just to the northwest of the 2007 building addition, provide a dual function as the surface for the basketball courts, and will be incorporated into the new overall site stormwater management.

#### **Utilities and Exterior Lighting**

All existing utilities, including water, sewer, gas, and electrical services will be upgraded to support the needs of the modernized school. The exterior lighting of the modernized school will be designed to shield adjacent residences from intrusive glare while maintaining light levels for safety and security. The light fixtures will be 100% down-lighting to minimize light pollution into the night sky.

### ANALYSIS

#### **Relationship to the Master Plan**

#### The 2002 Approved and Adopted Potomac Subregion Master Plan recognizes that

Public schools are an essential component of community life and an integral part of community structure. Montgomery Count's public schools are divided into clusters of elementary, middle, and high schools, with cluster boundaries drawn to serve their surrounding residential communities, while maintaining a balanced socio-economic student population.

#### Likewise, the plan continues:

The Board of Education programs funds for school modernizations through its capital budget, with funds set aside to improve the quality of existing schools and to building new schools. The Board of Education also modifies service areas to balance enrollment with facility space. As growth has varied in each of the Subregion's four community areas, so has school capacity.

The plan carries no specific recommendations regarding Wayside Elementary School, nor for the Elementary School classification in general.

# Development Standards in the R-200 Zone

Wa	ayside Elementary School N	Modernization P	roject		
Chapter 59	Development Standard	R-200 Zone	2014 Project		
		Required	Proposed		
59-C-1.322	Lot size - minimum	minimum			
	Lot Area - minimum - sf	20,000 sf	403,339 sf		
	Lot Area - minimum - ac.	0.45 ac.	9.2594 ac.		
	Lot Width at Street - min.	100 feet	417 feet		
	Lot frontage - If	25 feet	259 feet		
59-C-1.322	Building Setbacks	minimum			
Front yard setbacks		40 feet	115 feet		
	Side yard - one side	12 feet	49.5 feet		
	Side yard - sum of both sides	25 feet	177 feet		
	Rear yard	30 feet	251.9 feet		
59-C-1.322	Building Height	minimum			
	Building Height - max	50 feet	30'-8"		
59-C-1.322	Building Coverage	maximum			
	Building Coverage - sf		68,185 sf		
	Building Coverage - %	25%	17%		
59-C-2.81	Parking Setbacks	minimum			
	Front	40 feet	12.8 feet		
	Side/sum of both sides	12/25 feet	98.1 feet		
	Rear		275.5		
	Green Space				
Green space - parking		5%	15%		
	Green space - within lot lines		60%		
	Parking Supply				
Staff Parking Visitor Parking Handicapped Parking		*	60		
		*	20		
		3	5		
	Bicycle Parking		22		

## FOREST CONSERVATION

#### **Recommendations: Preliminary Forest Conservation Plan 2014029**

Approval, subject to the following conditions:

- 1. The Final Forest Conservation Plan must be consistent with the approved Preliminary Forest Conservation Plan.
- 2. Permanent Category I Conservation Easement signs must be placed along the perimeter of the conservation easement area at the time of forest planting.
- 3. Category I conservation easement must be placed over all areas of forest retention and planting, as shown on the approved Final Forest Conservation Plan, prior to clearing and grading.

#### **Environmental Guidelines**

A stream originates at the northwest corner of the property, flows across the adjacent site where it becomes a perennial stream and continues through the neighborhood to the north. Existing impacts to this area include sewer infrastructure, unmitigated stormwater drainage, a rip-rapped channel leading to the stream, existing buildings and pavement within the stream buffer on the adjacent site and an elevated play area on the school site within the buffer that slopes steeply into the stream valley.

The stormwater management plan proposes to enhance existing structural sand filter with underground storage pipes with micro-bioretention devices. The overflow outfall may require up to 0.05 acres of forest clearing. This acreage may be further reduced when stormwater design in finalized. Other than outfall construction, the forest in the stream valley and adjacent slope is proposed to remain in its existing condition.

#### **Forest Conservation**

As required by the County Forest Conservation Law (Section 22A of the County Code), a Forest Conservation Plan (FCP) for the project was submitted with the Mandatory Referral application. 1.04 acres of forest exist in the northwest corner of the site. Encroachments beyond the existing developed area include improvements to the stormwater management outfall and existing trail. This will result in 0.36 acres of forest loss. Forest preservation and planting will result in 1.3 acres of forest will be placed in a forest conservation easement. An additional 0.63 acres of off-site forest mitigation is required. These numbers will be finalized as part of the Final Forest Conservation Plan.

#### Forest Conservation Plan Variance

Forest Conservation Variance, Section 22A-12(b) (3) of the County Code requires applicants to identify certain trees, shrubs, plants, and specific areas as priority for retention and protection ("Protected Trees"). This section requires those areas to be left in an undisturbed condition unless the applicant obtains a variance in accordance with Chapter 22A-21 of the County code. More specifically the vegetation to remain undisturbed includes:

A. Trees, shrubs, or plants determined to be rare, threatened, or endangered under:

- (1) The federal Endangered Species Act of 1973,
- (2) The Maryland Nongame and Endangered Species Conservation Act, Natural Resources Article, §§10-2A-01—10-2A-09, Annotated Code of Maryland, and
  (2) COMMP 00.02.02
- (3) COMAR 08.03.08;
- B. Trees that:
  - (1) Are part of an historic site,
  - (2) Are associated with an historic structure, or
  - (3) Have been designated by the State or the Department as a national, State, or county champion tree; and
- C. Any tree having a diameter measured at 4.5 feet above the ground of:
  - (1) 30 inches or more, or
  - (2) 75 percent or more of the diameter, measured at 4.5 feet above the ground, of the current State champion tree of that species as designated by the Department of Natural Resources.

## Unwarranted Hardship Basis

There are eight (8) Protected Trees in the project area that will be impacted and one that will be removed. All of these trees are located along the perimeter of the school property. Redevelopment of the already developed school site, together with encroachment into the perimeter forest area, creates the impact to the trees. Staff has reviewed the Applicant's justification and based on the existing conditions of the property, finds that there would be an unwarranted hardship if a variance were not considered.

## Variance Findings

The Planning Board must make findings that the Applicant has met all requirements of this Chapter 22A-21 before granting the variance. Staff has made the following determination on the approval of the variance:

1. Will not confer on the Applicant a special privilege that would be denied to other applicants;

Granting the variance will not confer a special privilege on the Applicant as disturbance and removal of trees are due to redevelopment of the existing school and improvements to the stormwater management system. Granting a variance to allow land disturbance within this area is not unique to this applicant.

2. Is not based on conditions or circumstances which are the result of the actions by the Applicant;

The Applicant has prepared and submitted plans which meet all applicable master plan, and forest conservation requirements. The requested variance is based upon existing site conditions, including the number and locations of the large trees.

3. Is not based on a condition relating to land or building use, either permitted or non-conforming, on a neighboring property;

The requested variance is a result of the proposed development and not a result of land or building use on a neighboring property.

4. Will not violate State water quality standards or cause measurable degradation in water quality.

A Stormwater Management Concept Plan has been accepted by the MCDPS – Stormwater Management Section. In accordance with that approval, the concept design will maintain appropriate water quality standards.

## County Arborist's Recommendation on the Variance

In accordance with Montgomery County Code Section 22A-21(c), the Planning Department is required to refer a copy of the variance request to the County Arborist in the Montgomery County Department of Environmental Protection for a recommendation prior to acting on the request. The request was forwarded to the County Arborist at the Montgomery County Department of Environmental Protection, whose recommendation pointed to a finding that the applicant qualified for the subject variance. (*Attachment 8: Letter from Montgomery County Arborist Laura Miller, dated April 22, 2014*)

Staff recommends that the variance be granted and finds that the Final Forest Conservation Plan meets all applicable requirements of Chapter 22A of the County Code.

## **Community Outreach**

MCPS developed the plans for the modernization based on specific educations specifications and conducted four work sessions beginning in July 2006 through May 2013 with members of the Facility Advisory Committee that included parents, neighborhood residents, Wayside Elementary School officials and staff, and PTA members. Advisory committee meetings were held on the following dates:

- Work Session: March 13, 2013
- Work Session: April 4, 2013
- Work Session: April 17, 2013
- Work Session: May 1, 2013
- Community Presentation: May 7, 2013

No public comments were received at the time of the writing of this memorandum.

#### Attachments

- 1. Vicinity Map
- 2. Zoning Map
- 3. Oblique Aerial Photography
- 4. Existing Conditions Site Plans: 1973, 2013
- 5. Department of Permitting Services Stormwater Concept Approval, dated May 8, 2014
- 6. Montgomery County Public Schools: Public Notice
- 7. Forest Conservation Review Documents: Variance request, dated October 25, 2013
- 8. Montgomery County Arborists Response to Request for Variance, dated April 22, 2014

# Attachment #1: Vicinity Map



Attachment #2: Zoning Map



# Attachment #3: Oblique Aerial Photography





# Attachment #4(a): Existing Conditions Plan (2007-14)

Attachment #4(b): 1973 Site Plan





Attachment #5 Wayside Elementary School

#### DEPARTMENT OF PERMITTING SERVICES

Isiah Leggett County Executive Diane R. Schwartz Jones Director

May 8, 2014

Mr. Jason Fritz, PE ADTEK Engineers, Inc. 97 Monocacy Blvd, Unit H Frederick, Maryland 21701

Re: Stormwater Management *CONCEPT* Request for Wayside Elementary School Modernization SM File #: 258516 Tract Size/Zone: 9.25 acres/school Total Concept Area: 5.18 acres Lots/Block: N.A Parcel(s): P603 Watershed: Watts Branch

Dear Mr. Fritz:

Based on a review by the Department of Permitting Services Review Staff, the stormwater management concept for the above mentioned site is **acceptable**. The stormwater management concept proposes to meet required stormwater management goals via Micro-bioretention (8) and an existing structural sand filter with underground storage pipes.

The following **conditions** will need to be addressed **during** the detailed sediment control/stormwater management plan stage:

- 1. A detailed review of the stormwater management computations will occur at the time of detailed plan review.
- 2. An engineered sediment control plan must be submitted for this development.
- 3. All filtration media for manufactured best management practices, whether for new development or redevelopment, must consist of MDE approved material.
- 4. Maximize the drainage area from the proposed parking area to the existing structural sand filter.
- 5. Pull the outfall at end wall #1 back so as to impact the WSSC easement area as little as possible.
- Landscaping shown on the approved Landscape Plan as part of the approved Site Plan are for illustrative purpose only and may be changed at the time of detailed plan review of the Sediment Control/Storm Water Management plans by the Mont. Co. Department of Permitting Services, Water Resources Section.

This list may not be all-inclusive and may change based on available information at the time.

Payment of a stormwater management contribution in accordance with Section 2 of the Stormwater Management Regulation 4-90 **is not required**.

255 Rockville Pike, 2nd Floor • Rockville, Maryland 20850 • 240-777-6300 • 240-777-6256 TTY www.montgomerycountymd.gov



Mr. Jason Fritz, P.E. May 8, 2014 Page 2

This letter must appear on the sediment control/stormwater management plan at its initial submittal. The concept approval is based on all stormwater management structures being located outside of the Public Utility Easement, the Public Improvement Easement, and the Public Right of Way unless specifically approved on the concept plan. Any divergence from the information provided to this office; or additional information received during the development process; or a change in an applicable Executive Regulation may constitute grounds to rescind or amend any approval actions taken, and to reevaluate the site for additional or amended stormwater management requirements. If there are subsequent additions or modifications to the development, a separate concept request shall be required.

If you have any questions regarding these actions, please feel free to contact Leo Galanko at 240-777-6242.

Sincerely,

Mark C. Etheridge, Manager Water Resources Section Division of Land Development Services

MCE: me: Img

cc: C. Conlon SM File # 258516

ESD Acres: STRUCTURAL Acres: WAIVED Acres: 4.8 acres 0.4 acres N/A





Montgomery County Public Schools (MCPS) is scheduled to begin the Schematic Design Phase for an approved capital project in your neighborhood.

The purpose of these meetings is to develop a preliminary design for the school project. This is an evolving process whereby input from the previous meeting is incorporated into the ongoing proposed design. These meetings are to determine spatial relationships within the school's interior, the pedestrian and traffic flow of the site, and how the school will fit into the community at large.

Participants will include representatives of the school, PTA, neighbors, government agencies, the design architects, and staff from MCPS Division of Construction.

This notice is to inform you of the scheduled Schematic Design Meetings for the approved capital project. MCPS extends an invitation to you to participate in this process. While all are invited, the community is encouraged to send representatives from their respective streets, areas, and associations. Everyone present will have the opportunity to hear about the study process for the proposed project.

The dates and times for the work sessions are shown on the opposite side of this mailing. The work sessions are scheduled in the afternoons and evenings to allow for maximum community and school staff involvement. Thank you.

Sign language interpreter services will be provided upon request with notice as far in advance as possible but not less than 5 business days to the event. If you need this or other services or aids to participate in this activity, please call Mr. James Tokar, project manager, Division of Construction at 240-314-1008 voice: TTY users should call Maryland Relay (711) or email James R Tokar@mcpstnd.org, Taking these steps will help us have sufficient time to best meet your needs. Thank you.



Schematic Design Meetings for Wayside Elementary School Modernization Project

Meeting Location 10011Glen Road, Potomac, MD 20854

Meeting Schedule Work Session Meeting #1 Wednesday, March 13, 2013 3:45 pm Work Session Meeting #2 Thursday, April 4, 2013 7:00 pm Work Session Meeting #3 Wednesday, April 17, 2013 3:45 pm Work Session Meeting #4 Wednesday, May 1, 2013 7:00 pm **Community Presentation Meeting** Tuesday, May 7, 2013 7:00 pm

All meetings are open to the public. If you have any questions regarding this process please contact Mr. James Tokar at 240-314-1008 or send an email to James R Tokar@mcpsmd.org

Montgomery County Public Schools **Division of Construction** 45 West Gude Drive, Suite 4300 Rockville, Maryland 20850

> Homeowner 111 Sample Way Sample, MD...zip

Attachment #7 Wayside Elementary School MR 2014029

## NORTON LAND DESIGN LANDSCAPE ARCHITECTURE + ENVIRONMENTAL PLANNING 17830 NEW HAMPSHIRE AVENUE, SUITE 101 P.240.342.2329 F.240.342.2632 WWW.NORTONLANDDESIGN.COM

October 25, 2013 REVISED March 20, 2014

Mr. Mark Pfefferle Environmental Planning Division Maryland National Capital Park and Planning Commission (M-NCPPC) 8787 Georgia Avenue Silver Spring, Maryland 20910

> Re: Wayside Elementary School Request for Specimen Tree Variance MNCPPC NRI# 420140520

Dear Mr. Pfefferle:

On behalf of the Montgomery County Public Schools and pursuant to Section 22A-21 *Variance provisions* of the Montgomery County Forest Conservation Ordinance and recent revisions to the State Forest Conservation Law enacted by S.B. 666, we are writing to request a variance(s) to allow impacts to or the removal of the following trees identified on the approved Natural Resource Inventory/Forest Stand Delineation for the above-named County construction project:

# Project Description:

The existing Wayside Elementary School is located at 10011 Glen Road in Rockville, Montgomery County, Maryland. The site is approximately 9.26 acres and is comprised of one parcel owned by The Board of Education. The site currently hosts the existing school, play areas and associated parking. There is approximately 1.04 acres of forest onsite, and there is a stream with a buffer that extends onto the subject property. The site is surrounded by residential properties and bordered by the Country Glen Club pool facility to the west.

Proposed construction consists of a new school, improved circulation and parking, additional play areas and updates for ADA accessibility.

# **Requirements for Justification of Variance:**

Section 22A-21(b) *Application requirements* states that the applicant must:

- (1) Describe the special conditions peculiar to the property which would cause the unwarranted hardship;
- (2) Describe how enforcement of these rules will deprive the landowner of rights commonly enjoyed by others in similar areas;

- (3) Verify that State water quality standards will not be violated or that a measurable degradation in water quality will not occur as a result of the granting of the variance; and
- (4) Provide any other information appropriate to support the request.

## Justification of Variance:

(1) Describe the special conditions peculiar to the property which would cause the unwarranted hardship;

Response: As part of the program, the task was to provide the community with an updated elementary school facility that can accommodate a growing number of students as well as a modernized, safe and healthy environment for young students to learn. Efforts have been made to impact as little of the forest on site as possible because forest is a highly valuable resource.

This buildable site area is restricted by steep slopes and a stream buffer and leads to a tight fit for an elementary school. A previous building addition is to remain as well as the large slope and existing ball field onsite. The majority of impacts to specimen trees are relatively minor and should not prohibit survival.

This work will require disturbance of the root zones of a total of nine (9) specimen trees. One (1) of the nine (9) impacted trees will be required to be removed. The removal of specimen tree #19 is due to the proposed stormwater outfall into the forested area. Alternative options for the outfall were explored with the current layout identified as the best option. Using the existing stormwater outfall will prove to overload the existing stream channel which may cause flooding of the adjacent property. The existing outfall and subsequent stream drainage and stream channel would require re-grading and further disturbance of forest in a stream buffer. In order to prevent stormwater concerns with the adjacent property and to keep from greatly impacting additional environmental features, the ideal method is to release the outfall safely downstream. It should be noted that the tree which requires removal is part of the existing forest on site.

Three (3) of the specimen trees are showing impacts for the replacement inkind of the asphalt pathway only. These impacts have little impact on the trees, however an LOD is shown for reconstruction of the pathway only.

If MCPS is not allowed to impact the trees, the school will not be able to be updated due to the close proximity of specimen trees to the school parking, amenities and stormwater facilities. As such, this would cause an *unwarranted hardship* to the community that it serves.

(2) Describe how enforcement of these rules will deprive the landowner of rights commonly enjoyed by others in similar areas;

Response: If the County were required to keep all improvements outside the root zones of the specimen trees, the building would fail to be rebuilt due to the close proximity of specimen trees.

(3) Verify that State water quality standards will not be violated or that a measurable degradation in water quality will not occur as a result of the granting of the variance;

Response: Tree removals have been minimized by compact design of the layout ensuring the preservation of as many specimen trees as possible. In addition, this property will be developed in accordance with the latest Maryland Department of the Environment criteria for stormwater management. This includes Environmental Site Design to provide for protecting the natural resources to the Maximum Extent Practicable. This includes limiting the impervious areas and providing on-site stormwater management systems. A Stormwater Management Concept is currently under review by the Montgomery County Department of Permitting Services to ensure that this criterion is enforced. Therefore, the proposed activity will not degrade the water quality of the downstream areas and will not result in *measurable degradation in water quality*.

(4) Provide any other information appropriate to support the request.

Response: The forest onsite is preserved to the greatest extent possible. Additional forest planting will serve to create greater ecological quality while establishing further buffering of adjacent land uses (residential).

As further basis for its variance request, the applicant can demonstrate that it meets the Section 22A-21(d) *Minimum criteria*, which states that a variance must not be granted if granting the request:

(1) Will confer on the applicant a special privilege that would be denied to other applicants;

Response: The Wayside Elementary School Modernization is in conformance with the County's General plan. As such, this is not a *special privilege* to be conferred on the applicant.

(2) Is based on conditions or circumstances which are the result of the actions by the applicant;

Response: Montgomery County Public Schools has taken no *actions leading to the conditions or circumstances* that are the subject of this variance request.

(3) Arises from a condition relating to land or building use, either permitted or nonconforming, on a neighboring property; or

Response: The surrounding land uses (residences/private club) do not have any inherent characteristics or conditions that have created or contributed to this particular need for a variance.

(4) Will violate State water quality standards or cause measurable degradation in water quality.

Response: Granting this variance request will not violate State water quality standards or cause measurable degradation in water quality.

Specimen Impacts Summary 30" +							
Tree	Species	Species	D.B.H	Tree	Comments	% CRZ	Disposition
#	(Scientific Name)	(Common Name)	(inches)	Condition		Impacts	
7	PLATANUS OCCIDENTALIS	SYCAMORE	32	GOOD	CO-OWNED/EXPOSED&DAMAGED ROOTS/LEAN	26%	SAVE & PROTECT
8	LIRIODENDRON TULIPIFERA	YELLOW POPLAR	31	GOOD	CO-OWNED/EXPOSED&DAMAGED ROOTS/DIEBACK/BROKEN LIMBS	20%	SAVE & PROTECT
18	LIRIODENDRON TULIPIFERA	YELLOW POPLAR	35	GOOD	OFFSITEINCLUDED BARK	8%	SAVE & PROTECT
19	LIRIODENDRON TULIPIFERA	YELLOW POPLAR	37	GOOD	DEAD&BROKEN LIMBS	32%	TO BE REMOVED
23	LIRIODENDRON TULIPIFERA	YELLOW POPLAR	31	GOOD	IRREGULAR TRUNK/DEAD AND BROKEN LIMBS	1%	SAVE & PROTECT
26	QUERCUS FALCATA	S. RED OAK	34	GOOD	DIEBACK/BROKEN LIMBS	35%	SAVE & PROTECT
27	QUERCUS ALBA	WHITE OAK	35	FAIR	LEAN/CAVITY/HEART ROT/DEAD&BROKEN LIMBS	33%	SAVE & PROTECT
30	QUERCUS RUBRA	RED OAK	37	FAIR	TRUNK DAMAGE/HEARTROT/FUNGUS/DIEBACK/DEAD LIMBS	16%	SAVE & PROTECT
56	ACER SACCHARINUM	SILVER MAPLE	34	FAIR	OFFSITE/EXPOSED ROOTS/VINES/INCLUDED BARK/DIEBACK	16%	SAVE & PROTECT

# Conclusion:

For the above reasons, the applicant respectfully requests that the Planning Board APPROVE its request for a variance from the provisions of Section 22A of the Montgomery County Forest Conservation Ordinance, and thereby, GRANTS permission to impact/remove the specimen trees in order to allow the construction of this vital project.

The recommendations in this report are based on tree conditions noted at the time the NRI/FSD field work was conducted. Tree condition can be influenced by many environmental factors, such as wind, ice and heavy snow, drought conditions, heavy rainfall, rapid or prolonged freezing temperatures, and insect/disease infestation. Therefore, tree conditions are subject to change without notice.

The site plans and plotting of tree locations were furnished for the purpose of creating a detailed Tree Protection Plan. All information is true and accurate to the best of my knowledge and experience. All conclusions are based on professional opinion and were not influenced by any other party.

Sincerely,

211

**Michael Norton** 

Copy to: Mr. Jim Tokar, MCPS



Attachment #8 Wayside Elementary School Mandatory Referral 2014029

## DEPARTMENT OF ENVIRONMENTAL PROTECTION

Isiah Leggett County Executive Robert G. Hoyt Director

April 22, 2014

Françoise Carrier, Chair Montgomery County Planning Board Maryland National Capital Park & Planning Commission 8787 Georgia Avenue Silver Spring, Maryland 20910

## RE: Wayside Elementary School, MR 2014029, NRI/FSD application accepted on 9/16/2013

Dear Ms. Carrier:

All applications for a variance from the requirements of Chapter 22A of the County Code submitted after October 1, 2009 are subject to Section 22A-12(b)(3). Accordingly, given that the application for the above referenced request was submitted after that date and must comply with Chapter 22A, and the Montgomery County Planning Department ("Planning Department") has completed all review required under applicable law, I am providing the following recommendation pertaining to this request for a variance.

Section 22A-21(d) of the Forest Conservation Law states that a variance must not be granted if granting the request:

- 1. Will confer on the applicant a special privilege that would be denied to other applicants;
- 2. Is based on conditions or circumstances which are the result of the actions by the applicant;
- 3. Arises from a condition relating to land or building use, either permitted or nonconforming, on a neighboring property; or
- 4. Will violate State water quality standards or cause measurable degradation in water quality.

Applying the above conditions to the plan submitted by the applicant, I make the following findings as the result of my review:

- 1. The granting of a variance in this case would not confer a special privilege on this applicant that would be denied other applicants as long as the same criteria are applied in each case. Therefore, the variance <u>can be granted</u> under this criterion.
- 2. Based on a discussion on March 19, 2010 between representatives of the County, the Planning Department, and the Maryland Department of Natural Resources Forest Service, the disturbance of trees, or other vegetation, as a result of development activity is not, in and of itself, interpreted as a condition or circumstance that is the result of the actions by the applicant. Therefore, the

**Division of Environmental Policy & Compliance** 

variance <u>can be granted</u> under this criterion, as long as appropriate mitigation is provided for the resources disturbed.

- 3. The disturbance of trees, or other vegetation, by the applicant does not arise from a condition relating to land or building use, either permitted or nonconforming, on a neighboring property. Therefore, the variance <u>can be granted</u> under this criterion.
- 4. The disturbance of trees, or other vegetation, by the applicant will not result in a violation of State water quality standards or cause measurable degradation in water quality. Therefore, the variance <u>can be granted</u> under this criterion.

Therefore, I recommend a finding by the Planning Board that this applicant qualifies for a variance conditioned upon the applicant mitigating for the loss of resources due to removal or disturbance to trees, and other vegetation, subject to the law based on the limits of disturbance (LOD) recommended during the review by the Planning Department. In the case of removal, the entire area of the critical root zone (CRZ) should be included in mitigation calculations regardless of the location of the CRZ (i.e., even that portion of the CRZ located on an adjacent property). When trees are disturbed, any area within the CRZ where the roots are severed, compacted, etc., such that the roots are not functioning as they were before the disturbance must be mitigated. Exceptions should not be allowed for trees in poor or hazardous condition because the loss of CRZ eliminates the future potential of the area to support a tree or provide stormwater management. Tree protection techniques implemented according to industry standards, such as trimming branches or installing temporary mulch mats to limit soil compaction during construction without permanently reducing the critical root zone, are acceptable mitigation to limit disturbance. Techniques such as root pruning should be used to improve survival rates of impacted trees but they should not be considered mitigation for the permanent loss of critical root zone. I recommend requiring mitigation based on the number of square feet of the critical root zone lost or disturbed. The mitigation can be met using any currently acceptable method under Chapter 22A of the Montgomery County Code.

In the event that minor revisions to the impacts to trees subject to variance provisions are approved by the Planning Department, the mitigation requirements outlined above should apply to the removal or disturbance to the CRZ of all trees subject to the law as a result of the revised LOD.

If you have any questions, please do not hesitate to contact me directly.

Sincerely,

a Jull

Laura Miller County Arborist

cc: Katherine Nelson, Senior Planner