

APPROVED MINUTES

The Montgomery County Planning Board met in regular session on Thursday, April 18, 2013, at 9:12 a.m. in the Montgomery Regional Office in Silver Spring, Maryland, and adjourned at 9:35 p.m.

Present were Chair Françoise M. Carrier, Vice Chair Marye Wells-Harley, and Commissioners Casey Anderson, Norman Dreyfuss, and Amy Presley.

Item 1 is reported on the attached agenda.

The Board met in closed session to discuss Item 8 of the Planning Board agenda.

In compliance with §10-509(c)(2), State Government Article, Annotated Code of Maryland, the following is a report of the Board's Closed Session:

The Board convened in Closed Session at 9:20 a.m., on motion of Commissioner Anderson, seconded by Commissioner Presley, with Chair Carrier, Vice Chair Wells-Harley, and Commissioners Anderson, Dreyfuss, and Presley present and voting in favor of the motion. The meeting was closed under authority of Annotated Code of Maryland, State Government Article, §10-508(a)(7), to consult with Counsel to obtain legal advice.

Also present for the Closed Session were: Associate General Counsel Carol Rubin of the Legal Office; Acting Director Rose Krasnow, Robert Kronenberg, and Neil Braunstein of the Planning Department; and M. Clara Moise of the Commissioners' Office.

In Closed Session the Board discussed pending issues related to the Suburban Hospital project to be discussed during the morning session and received advice from legal counsel.

The Closed Session was adjourned at 9:45 a.m. and the Board reconvened in the auditorium at 9:50 a.m.

Item 7 is reported on the attached agenda.

The Board recessed for lunch at 1:35 p.m., and reconvened in the auditorium at 2:36 p.m.

Items 2 through 6 are reported on the attached agenda.

The Board worked through the dinner break to continue discussion of Item 3, the Zoning Code Revision Implementation, started during the afternoon session.

There being no further business, the meeting was adjourned at 9:35 p.m. The next regular meeting of the Planning Board will be held Thursday, April 25, 2013, in the Montgomery Regional Office in Silver Spring, Maryland.

M. Clara Moise

Sr. Technical Writer

Montgomery County Planning Board Meeting Thursday, April 18, 2013

8787 Georgia Avenue Silver Spring, MD 20910-3760 301-495-4600

1. Consent Agenda

*A. Adoption of Resolutions

- 1. Bethesda Center Preliminary Plan 12012007A MCPB No. 13-50
- 2. Bethesda Center Site Plan 820120210 MCPB No. 13-51
- 3. 5511 Sonoma Road Preliminary Plan 120130040- MCPB No. 13-34

BOARD ACTION

Motion: PRESLEY/DREYFUSS

Vote:

Yea: 5-0

Nay:

Other:

Action: Adopted the Resolutions cited above, as submitted.

*B. Record Plats

1. Subdivision Plat No. 220110910, Towns of Tanglewood

RT-8 zone, 36 lots, 2 parcels; located in the northeast quadrant of Sheffield Manor Drive and Guilford Run Lane; Fairland Master Plan.

Staff Recommendation: Approval

2. Subdivision Plat No. 220121930-220121960, Clarksburg Village

R-200/TDR zone, 82 lots & 7 parcels; located on Shining Harness Street, 150 feet north of Muscadine Drive; Clarksburg Master Plan.

Staff Recommendation: Approval

3. Subdivision Plat No. 220130220-220130250, Clarksburg Village

R-200/TDR zone, 66 lots & 3 parcels; located on Muscadine Drive, 400 feet northeast of Apple Orchard Way; Clarksburg Master Plan.

Staff Recommendation: Approval

4.	Subdivision	Plat No.	220130570.	Sonoma
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R-60 zone, 1 lot; located on the east side of Grant Street, 200 feet north of Sonoma Road. Bethesda-Chevy Chase Master Plan

Staff Recommendation: Approval

5. Subdivision Plat No. 220130780, Little Falls Place

RT-15 zone, 30 lots, 3 parcels; located on the west side of Little Falls Parkway, approximately 1,000 feet south of River Road (MD 190); Westbard Sector Plan.

	nendation: Approval
BOARD AC	<u>TION</u>
Motion:	WELLS-HARLEY/PRESLEY
Vote: Yea:	5-0
Nay:	
Other	"
Action: submitted.	Approved staff recommendation for approval of the Record Plats cited above, as
*C. Other Co	
BOARD AC	<u>TION</u>
Motion:	
Vote: Yea:	
Nay:	
Other	::
Action:	There were no Other Consent Items submitted for approval.

*D. Approval of Minutes

Planning Board Minutes of March 14 and March 18

ANDEDSON/DDESLEV

BOARD ACTION

Motion	a: ANDERSON/PRESLEY
Vote:	Yea: 5-0
	Nay:
	Other:
Action submit	, ,
8.	Closed Session - ADDED
	nt to State Government Article Annotated Code of Maryland 10-508(a)(7) to consult with I to obtain legal advice
BOAR	<u>D ACTION</u>
Motion	1:
Vote:	Yea:
	Nay:
	Other:
Action minute	
*7.	Suburban Hospital Preliminary Plan and Site Plan - TIME CHANGED
A. Pre	liminary Plan Review No. 120120240, Suburban Hospital, R-60 zone, 13.01 acres, 1 lot

quadrant at the intersection with McKinley Street, Bethesda-Chevy Chase Staff Recommendation: Approval of the Preliminary with conditions

comprised of 558,697 square feet, including a 235,597 square foot four-story addition, structured parking garage and retention of 10 one-family lots, located on Old Georgetown Road in the northwest **B. Site Plan Review No. 820120180, Suburban Hospital**, R-60 zone, 15.17 acres, 1 lot comprised of 558,697 square feet, including a 235,597 square foot addition, not including useable cellar space, to the existing hospital and 1,280 parking spaces in surface lots, a parking structure and retention of 10 one-family lots, located on Old Georgetown Road in the northwest quadrant at the intersection with McKinley Street, Bethesda-Chevy Chase

Staff Recommendation: Approval of the Site Plan with conditions

BOARD ACTION

Motion: A. DREYFUSS/ANDERSON

B. DREYFUSS/ANDERSON

C. DREYFUSS/WELLS-HARLEY

Vote:

Yea: A. 5-0

B. 5-0

C. 5-0

Nay:

Action: A. Approved staff recommendation for approval, subject to revised conditions, including noise mitigation in accordance with the County's Noise Regulations, as stated in the attached Board Resolution.

B. Approved staff recommendation for approval, subject to revised conditions, as stated in the attached Board Resolution.

C. Approved Legal staff recommendation that if the Special Exception is remanded by the Court, the Planning Department Director can make the decision whether there is a substantial change that requires the Planning Board review and approval.

In keeping with the April 5 technical staff report, Planning Department staff offered a multimedia presentation of the preliminary and site plans requests for Suburban Hospital located on the block bounded by Old Georgetown Road, Grant Street, Southwick Street, and McKinley Street in the Bethesda/Chevy Chase Master Plan area. Staff noted that approvals of these plans are subject to conditions of the previously approved Special Exception and variances. Staff noted that the plan proposes to create one 12.89-acre lot for the construction of a 235.597-square foot addition to the existing 323.100-square foot hospital. Staff noted that Suburban Hospital is subject to a Special Exception approval, which has been amended several times over the years. The hospital has been operating on this site since 1943. The most recent amendment, S-274-D,

*7. Suburban Hospital Preliminary Plan and Site Plan - TIME CHANGED

CONTINUED

was approved by the Planning Board on October 20, 2010, to permit the currently proposed expansion to 294 beds and the proposed building addition and other improvements. Fourteen variance applications, A-6364 through A-6377, were approved by the Board of Appeals on July 23, 2012. Variance A-6364 is for the property associated with the development of the hospital addition and parking garage, the requirement that the building coverage not exceed 35 percent of the lot area, and the requirement that the buildings maintain a setback of at least 20 feet from the drive aisles. The 13 other

variances are for the 13 one-family residential lots that will be retained by the hospital after development of the project. The decision of the Board of Appeals to require the applicant to retain the one-family dwellings necessitated the variance applications. The applicant proposes to expand the existing hospital by constructing an addition to the existing building, constructing a new parking structure, making circulation improvements, and demolishing the existing medical office building and parking structure. The building addition will be built on the north side of the existing hospital, on land that is currently occupied by surface parking, Lincoln Street, and several one-family dwellings. The addition will be four-stories tall but only three stories will be above grade on the east and south elevations. On July 19, 2011, the County Council approved an abandonment of the right-of-way for Lincoln Street, and the abandoned right-of-way is incorporated into the subject property as part of the Preliminary and Site Plans .The Preliminary Plan proposes to assemble the various lots, parts of lots, and abandoned right-of-way, into one lot of 12.89 acres in area, and provides for dedication of 0.12 acres of right-of-way for McKinley Street. The proposal is in substantial conformance with the Master Plan, specifically with respect to land use and zoning. Staff has received correspondence from several citizens raising concerns about noise level measurement locations, which staff has addressed in the conditions of approval.

Ms. Barbara Sears, attorney representing the applicant, introduced Mr. Gene Green, Ms. Jacky Schultz, and Mr. Adrian Hagerty, members of the applicant's team, discussed the proposed requests, and concurred with the staff recommendation.

The following speakers offered testimony: Mr. David Silver of Armat Drive; Mr. Charles Postal of Tuckahoe Court; Mr. Andrew Stern of Tuckerman Heights Circle; Mr. John McMahon of Beal Creek Court; Ms. Mary Kane of Martingale Court; Mr. Norman Knopf, attorney representing the Huntington Terrace Community Association; and Ms. Nancy Choy of Southwick Street.

There followed extensive Board discussion, with questions to Planning Department staff, legal staff, and the applicant's representatives.

The Board instructed staff to revise the conditions of approval to include the requirement for the applicant to abide by the County's Noise Regulations, and require the applicant to monitor the noise level. The Board also discussed concerns raised by some citizens regarding possible traffic increase on Southwick Street due to the closing of Lincoln Street.

2. Forest Conservation Fees - TIME CHANGED

Forest Conservation In-Lieu Fees and Administrative Civil Penalty Rate, County Resolution 15-1271 requires the Planning Board to revise the in-lieu fee and administrative civil penalty rate before May 1st of each odd numbered year.

Staff Recommendation: Approval and Adoption of Resolution

BOARD ACTION

Motion: WELLS-HARLEY/ANDERSON

Vote:

Yea: 3-0

Nay:

Other: DREYFUSS, PRESLEY ABSENT

Action: Approved staff recommendation for approval and adopted the submitted resolution.

Montgomery County Council Resolution 15-1271 requires Planning Department staff to assess the Forest Conservation fee-in-lieu amount and the maximum administrative civil penalty every odd numbered year by May 1st of that year. The Planning Board is to adjust the rates charged according to variations in the Consumer Price Index (CPI) for the Baltimore-Washington area. CPI for the Baltimore-Washington area increased 4.52 percent from January 2011 to January 2013, and staff calculated a 4.52 percent increase in the Forest Conservation fee-in-lieu payments and maximum administrative civil penalty, and recommended a \$0.05 and \$0.45 increase respectively, which would establish a new fee-in-lieu amount of \$1.10/square foot and a new maximum administrative civil penalty of \$10.45/square foot.

4. Special Exception S.E. 13-01, ABC Loving Child Care Center

29,981 square foot lot, R-200 Zone, request for a special exception to increase the number of children served at the existing child care facility from twelve (12) to thirty (30) children located at 15010 Layhill Road, Silver Spring, within the Aspen Hill Master Plan

Staff Recommendation: Approval with Conditions

(Action required for hearing by the Hearing Examiner on May 6, 2013)

BOARD ACTION

Motion: ANDERSON/WELLS-HARLEY

Vote:

Yea: 4-0

Nay:

Other: PRESLEY ABSENT

Action: Approved staff recommendation for approval of the Special Exception cited above, and to transmit comments to the Hearing Examiner, as stated in the attached transmittal letter

Planning Department staff discussed the Special Exception Request for the ABC Loving Child Care Center located on Layhill Road in Silver Spring. The facility is subject to the 1994 Aspen Hill Master Plan and currently provides care for 12 children with two caregivers in residence. The applicant is proposing to expand this operation to 30 children, hire an additional three caregivers, expand the driveway, and create new parking spaces in order to accommodate the additional clients and employees. The applicant also proposes to increase the height of the backyard fence from 4 feet to 6 feet in order to mitigate the impact of additional outdoor play on abutting neighbors.

Staff reviewed the proposal and found the proposed expansion to the driveway and parking area to be inconsistent with the Aspen Hill Master Plan, which states on page 81 that "front yard parking should be avoided because of its commercial appearance," and that "front yard parking should be allowed only if it can be adequately landscaped and screened." Staff recommended reducing the number of children to be served from 30 to 24, which would allow the center to operate with only two additional caretakers. Staff believed these reductions would eliminate the need for an expanded parking area, and that the center could use the existing driveway and parking space if they created a schedule of arrivals and departures to ensure that no more than three clients would be using the driveway at any given time. Staff also recommended planting six-foot tall trees along the backyard fence with space to grow to a height of 15 feet to provide additional noise screening, and planting deciduous shade trees along the driveway area to create the 30 percent shade canopy requirement for parking areas.

4. Special Exception S.E. 13-01, ABC Loving Child Care Center

CONTINUED

Mr. Jody Kline, attorney representing the applicant, discussed the proposed request and noted that the applicant was willing to comply with all the conditions suggested by staff.

Mr. Norman Knopf, attorney representing abutting property owners, offered testimony that the expansion of the daycare facility was inherently incompatible with the surrounding neighborhood, and questioned whether the proposed schedule of pickups and drop-offs would be rigidly adhered to.

Mr. William Schilling of Layhill Road, abutting property owner, offered testimony that he has health problems, and even at current enrollment levels, noise from the daycare next door makes it difficult for him to get an adequate amount of uninterrupted rest.

Mr. Larry Campbell and Mr. Ernst Benjamin of Norvale Road offered testimony that the high speeds and poor visibility of Layhill Road make it especially dangerous and urged the Board to consider the risks of exposing children to that traffic on their way in and out of the daycare center.

The Board discussed whether traffic conditions along Layhill Road should be considered as a non-inherent property of the daycare center for the purpose of reviewing the Special Exception request.

In rebuttal, Mr. Kline stated that his client was willing to adjust the intake procedures for children arriving at the daycare in order to minimize the amount of time their parents would need to spend in the driveway, and reduce the likelihood of backed up cars in the driveway creating a traffic impediment along Layhill Road.

The Board discussed whether modifications to the driveway might mitigate the traffic impact. The Board instructed staff to add conditions that the driveway must be widened enough to allow cars to pass a pulled-over vehicle, and that arriving children must be allowed to use the front entrance.

*5. Silver Spring Library Residential

A. Project Plan Review No. 920130040, Silver Spring Library Residential, CBD-1, Fenton Village Overlay Zone, 20,840 square foot lot, approximately 151,000 square feet of development, for a maximum of 155 multi-family dwelling units, including 20 MPDUs and 16 Workforce Housing Units and 9,000 square feet of retail; located at the northeast intersection with Wayne Avenue and Fenton Street, Silver Spring CBD

Staff Recommendation: Approval with Conditions

B. Site Plan Review No. 820130100, Silver Spring Library Residential, CBD-1, Fenton Village Overlay Zone, 20,840 square foot lot, approximately 151,000 square feet of development, for a maximum of 155 multi-family dwelling units, including 20 MPDUs and 16 Workforce Housing Units and 9,000 square feet of retail; located at the northeast intersection with Wayne Avenue and Fenton Street, Silver Spring CBD

Staff Recommendation: Approval with Conditions

BOARD ACTION

Motion: A. DREYFUSS/WELLS-HARLEY

B. DREYFUSS/ANDERSON

Vote:

Yea: A. 4-0

B. 4-0

Nay:

Other: PRESLEY ABSENT

Action: A. Approved staff recommendation for approval of the Project Plan for the Silver Spring Library, subject to revised conditions, as stated in the attached Resolution.

B. Approved staff recommendation for approval of the Site Plan for the Silver Spring Library, subject to revised conditions, and approval of a Parking Lot District Tax waiver, as stated in the attached Resolution.

Planning Department staff offered a multi-media presentation and discussed the proposed project plan and site plan for a 1.45-acre site along Fenton Street between Bonifant Street and Wayne Avenue that will be the location of the Silver Spring Library approved on June 18, 2010. The site, owned by the County and leased to developers for the purpose of creating affordable housing, is zoned Central Business District (CBD)-1 and is located within the Fenton Village Overlay Zone. The proposed residential project would create 155 multi-family dwelling units, including 12 percent Moderately Priced Dwelling Units (MPDUs), and 16 Workforce Housing Units (WFHUs). Staff recommended increasing the number of WFHUs to 32, as 16 was not sufficient to justify the 110-feet building height proposed by the applicant. Staff noted that the CBD-1 zone allows up to 143 feet height, but the Fenton Village Overlay Zone limits development to

5. Silver Spring Library Residential

CONTINUED

90 feet under the optional method, unless the extra height is necessary to accommodate WFHUs under Zoning Ordinance 59-C-18.192(b)(1)(c). The gross floor area would be 160,000 square feet, of which 9,000 would be ground-floor retail. Staff found the Project Plan to be consistent with all requirements of the Zoning Ordinance, which delineates the basis for consideration for Project Plans, and the Site Plan to be consistent with all findings required by Section 59-D-3 of the Zoning Ordinance. A

condition from an earlier draft referring to bicycle spaces adjacent to a parking garage was amended as the current application does not include a parking garage.

Ms. Emily Vaias, attorney representing the applicant, discussed the proposed request and noted that in addition to the 12 percent MPDUs in the proposal, the applicant intends to create 85 percent affordable housing units, including housing for seniors.

Mr. Rovert Goldman representing Montgomery Housing Partnership, offered testimony.

Mr. Chris Pilla, architect for the applicant, and Ms. Trini Rodiguez, member of the applicant's team, offered comments and answered questions from the Board.

Ms. Stephanie Killian of the Montgomery County Department of Housing and Community Affairs offered her department's support for the project.

Mr. William Davis, attorney for the neighboring Crescent Condominium Association, offered testimony, expressing concern that the rear aspect of the proposed building, which would face the Crescent Condominiums, was not designed to the same aesthetic standards as the rest of the building. These concerns were supported by the following Crescent Condominium residents: Mr. Andrew Cremedas, Mr. Jonathan Berger, Mr. Richard Burcroff, and Ms. Elfinesh Getachew. Ms. Getachew and Mr. Peter Maerteus of Wayne Avenue were also concerned about noise from trucks backing into the loading bay.

Mr. Ken Han and Mr. Matthew Brown of Wayne Ave offered testimony that there was not sufficient parking being provided for all the new residential units, and asked the Board to deny the applicant's request to be exempted from the Parking Lot District Tax.

Mr. Farris Curry of the Lofts 24 Condominium Association offered testimony that the proposed building would limit pedestrian access to downtown.

Ms. Karen Roper of Chicago Ave offered testimony in support of the project, and countered Crescent's objections to the proposed aesthetics, stating that Fenton Village was not supposed to follow the same design principles as the Crescent building.

The Board discussed the design of the rear aspect of the proposed building and agreed that it should be held to the same standards of neighborhood compatibility as the front façade. The Board also discussed the Parking Lot District Tax. As a waiver of the tax was endorsed by the Department of Housing and Community Affairs, the Board agreed to support the waiver on the condition that the applicant agreed that at least fifty percent of the residential units would be priced according to County guidelines for affordability.

*6. Site Plans for Toll I and II: Cabin Branch Neighborhood

A. Site Plan No. 820070140: Toll I - Cabin Branch Neighborhood

(Includes a Water Quality Plan and Forest Conservation Plan)

Located adjacent to the intersection of West Old Baltimore Road and Broadway Avenue, 435 dwelling units (including 239 single-family detached units, 68 single-family attached units, and 128 multi-family dwelling units), 80.73 acres, MXPD and RMX-1/TDR-3 Zones, Clarksburg Master Plan Staff Recommendation: Approval with Conditions and Adoption of Resolutions

B. Site Plan No. 820100030: Toll II - Cabin Branch Neighborhood

(Includes a Water Quality Plan and Forest Conservation Plan)

Located adjacent to the intersection of MD 121 and West Old Baltimore Road, 168 dwelling units (128 single-family detached units, and 40 single-family attached units), 46.35 acres, RMX-1/TDR-3 Zone,

Clarksburg Master Plan

Staff Recommendation: Approval with Conditions and Adoption of Resolutions

BOARD ACTION

Motion: A. ANDERSON/WELLS-HARLEY

B. ANDERSON/WELLS-HARLEY

Vote:

Yea: A. 4-0

B. 4-0

Nay:

Other: PRESLEY ABSENT

Action: A. Approved staff recommendation for approval of the proposed Site Plan for the Toll I project, including Water Quality and Forest Conservation Plans, subject to revised conditions, and adopted the submitted Resolutions attached.

B. Approved staff recommendation for approval of the proposed Site Plan for the Toll II project subject to conditions, and adopted the submitted Resolutions attached.

Planning Department staff offered a multi-media presentation and discussed the proposed Site Plans for two housing development projects in the Cabin Branch neighborhood. Toll 1 is an 80.73-acre site with 12.88 acres zoned Mixed Planned Development (MXPD) and 67.85 acres zoned Residential/Mixed/Transferrable Development Rights (RMX/TDR)-3. The proposed development would create 435 residential units, including 66 Moderately Priced Dwelling Units (MPDUs), as well as a community center and neighborhood pool. Toll II is a 46.35-acre site zoned RMX/TDR-3, and the proposed development would create 168 residential units, including 11 MPDUs. Both Site Plans are consistent with the overall Water Quality and Forest Conservation plans for Cabin Branch, which will be amended through these Site Plans.

6. Site Plans for Toll I and II: Cabin Branch Neighborhood

CONTINUED

Staff found both Site Plans to meet all requirements of the respective Zoning Ordinance with the exception of the requirement of fifty percent green area for residential development in MXPD zones. Because of Toll I's location in the middle of the Cabin Branch tract, the site does not have access to the stream buffer areas that other sites have used to meet their green area requirements. Staff recommended a green area reconciliation plan throughout the Cabin Branch tract.

Mr. Scott Wallace, attorney representing the applicant, discussed the proposed requests. Mr. Wallace also discussed the applicant's proposed modification to staff condition 22(f) for the Toll I site, which called for deleting lots 77 and 24 as staff believed they had problems with steep grading, and created potential conflicts with a bike path and a trailhead. The applicant believes the grading problem could be addressed by incorporating a retaining wall into the lot's architecture.

The Board accepted the applicant's modifications to condition 22(f)(vi) regarding lot 77 but retained staff's original condition 22(f)(vii) requiring the deletion of lot 24.

Mr. James Clifford, attorney representing the Miller family, introduced his clients and briefly discussed the proposed requests.

The Miller family of West Old Baltimore Road offered testimony that their mother's home on West Old Baltimore stood in the right-of-way of a bridge that was one of the infrastructure improvements called for by the 2008 Infrastructure Site Plan for the Cabin Branch region, and that the house was slated for demolition. The family is appealing to the Planning Board because they felt they had exhausted every other avenue of redress.

The Board discussed whether they had the authority to override Capital Improvement Projects approved by the County Council, and instructed staff to communicate with the Montgomery County Department of Transportation to investigate whether it would be possible to realign the proposed bridge to avoid demolition of the house, and notify Mr. Clifford of the result.

to avoi	id demontion of the house, and notify wit. Chifford of the result.		
3.	Zoning Code Revision Implementation - TIME CHANGED		
BOARD ACTION			
Motion:			
Vote:	Yea:		
	Nay:		
	Other:		
Action	n: Discussed implementation of revisions to the Montgomery County Zoning Code.		