



October 24, 2003

MEMORANDUM

TO: Montgomery County Planning Board

VIA: Michael F. Riley, Chief, Park Development Division (PDD) *MR*

FROM: Bette McKown, Capital Improvements Program (CIP) Coordinator
Park Development Division (PDD) (301-495-3582) *Bmck*

SUBJECT: Proposed FY05-10 CIP: Recommendation and Responses to Requests for
Further Information

Recommendation

On Thursday, October 30 we will seek your formal recommendation to transmit the proposed FY05-10 CIP to the County Council and County Executive. Article 28 of the Annotated Code of Maryland requires us to submit the CIP on or before November 1.

Over the next few days, we will continue making minor edits, adjusting projects for inflation and partial closeout, attaching maps, etc. With these exceptions and as noted below, the PDFs are the same as the ones you reviewed in your worksessions this month. The clean PDFs will be distributed to you at the meeting on Thursday

At next weeks' meeting, we may propose an adjustment in the Enterprise PDF, pursuant to your recent discussions, and we will present a cost increase for the Ovid Hazen Wells PDF, as noted at our first worksession.

Funding Sources

Attached are summaries of the proposed FY05-10 CIP expenditures and funding sources. I will prepare a short description of the funding sources for your future reference.

Use of Cell Tower Revenues

The attached summary of funding sources identifies cell tower revenues as “rental income.” The total rental income expenditure in the adopted FY03-08 CIP was \$509,000; the amount is unchanged in the proposed FY05-10 CIP. The proposed CIP meets the playground renovation demand by increasing Park and Planning bond expenditures rather than seeking additional rental income. The originally approved FY03-08 six-year program for local playground renovations was \$3,730,000 (\$509,000 rental income and \$2,861,000 Park and Planning bonds.) The Community Parks and Playground grant added \$350,000 to this program in FY04.

The proposed six-year FY05-10 playground renovation program is \$4,290,000 (\$3,799,000 in Park and Planning bonds, \$157,000 remaining in the grant, and \$334,000 remaining in rental income.) In addition, the proposed program ramps up annual expenditures to \$830,000 in FY08, FY09, and FY10. Our ratio of actual expenditures to PDF programmed expenditures needs to continue to improve before we seek higher levels of funding. We hope to return to you soon to outline the steps we will take to improve program implementation.

Per your request, attached are several memoranda from your FY03-08 CIP worksessions regarding the use of cell-tower revenues for playground renovations. At the time, we referred to these revenues as park enhancement funds. The County Council did not approve the establishment of a stand-alone Park Enhancements PDF in which all of the future telecommunications revenues would be programmed for capital expenditures. They did program \$509,000 in rental income for playground renovations through FY05. You retain flexibility to use the funds for capital and non-capital purposes to supplement a variety of programs, e.g. Enterprise, playground renovations, etc.

Attachments

N:\CIP\05-10 CIP\PLANNING BOARD SESSION 3\October 24.doc

Expenditure Detail by Category, Sub-Category, and Project (\$000s)

M-NCPPC

Project	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years	Approp. Request
Acquisition												
767828 Acquisition: Local Parks	15,320	10,702	808	3,810	635	635	635	635	635	635	0	635
998798 Acquisition: Non-Local Parks	23,284	11,334	2,788	9,162	2,027	2,027	1,277	1,277	1,277	1,277	0	-736
727007 ALARF: M-NCPPC	28,363	19,779	584	8,000	2,000	2,000	1,000	1,000	1,000	1,000	0	0
018710 Legacy Open Space	100,000	12,254	6,028	47,277	9,714	6,822	6,846	8,895	7,500	7,500	34,441	7,314
Sub-Category Total	166,967	54,069	10,208	68,249	14,376	11,484	9,758	11,807	10,412	10,412	34,441	7,213
Development												
008720 Ballfield Initiatives	7,195	1,863	1,146	4,186	750	756	670	670	670	670	0	502
911715 Black Hill Maintenance Facility	3,810	952	1,858	1,000	1,000	0	0	0	0	0	0	0
058700 Black Hill Trail Extension	1,730	0	0	1,730	0	409	1,321	0	0	0	0	0
058701 Black Hill Trail Renovation	1,371	0	0	1,371	118	500	753	0	0	0	0	118
058702 Broadacres Local Park Renovation	1,109	0	0	1,109	36	66	908	99	0	0	0	102
848704 Brookside Gardens	1,745	70	34	1,641	295	763	321	79	183	0	0	697
038702 Concord Local Park	567	3	41	523	275	248	0	0	0	0	0	491
977748 Cost Sharing: Local Parks	1,179	500	229	450	75	75	75	75	75	75	0	75
761682 Cost Sharing: Non-Local Parks	1,221	818	103	300	50	50	50	50	50	50	0	50
058703 East Norbeck Local Park Expansion	2,615	0	0	2,615	61	173	496	1,654	231	0	0	234
998774 Energy Conservation (M-NCPPC)	855	222	163	470	67	85	77	77	82	82	0	48
998773 Enterprise Facilities' Improvements	887	137	150	600	100	100	100	100	100	100	0	-263
957775 Facility Planning: Local Parks	2,331	935	355	1,041	150	176	155	160	200	200	0	110
958776 Facility Planning: Non-Local Parks	4,333	2,210	558	1,565	280	285	250	250	250	250	0	350
058704 Greenbriar Local Park	1,593	0	0	1,593	0	115	938	540	0	0	0	0
998780 Jesup-Blair Local Park Renovation	4,010	438	1,065	2,507	2,507	0	0	0	0	0	0	0
038703 Laytonia Recreational Park	9,380	0	0	9,380	0	288	490	1,452	3,312	3,838	0	0
038704 Little Falls Parkway Bridge	1,416	23	712	681	681	0	0	0	0	0	0	0
048700 Matthew Henson Trail	0	0	0	0	0	0	0	0	0	0	0	0
978752 Meadowbrook Stable Improvements	220	20	200	0	0	0	0	0	0	0	0	0
998762 Minor New Construction	2,434	783	301	1,350	225	225	225	225	225	225	0	150
931750 Montgomery Regional Office Renov	1,007	1,003	4	0	0	0	0	0	0	0	0	0
998782 Montgomery Village Local Park	1,755	112	892	751	751	0	0	0	0	0	0	0
038707 Montrose Trail	1,226	0	0	736	40	110	0	121	387	78	490	149
998728 National Capital Trolley Museum	393	213	127	53	53	0	0	0	0	0	0	0
058710 Olney Manor Skateboard Facility	615	0	0	615	578	37	0	0	0	0	0	615

CIP230

Expenditure Detail by Category, Sub-Category, and Project (\$000s)

M-NCPPC

Project	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years	Approp. Request
838873 Ovid Hazen Wells Rec Park	2,462	56	161	2,245	703	1,103	439	0	0	0	0	2,125
967754 Planned Lifecycle Asset	13,391	3,713	1,518	8,160	1,245	1,245	1,245	1,475	1,475	1,475	0	600
Replacement: Local Parks												
968755 Planned Lifecycle Asset	7,003	2,371	1,230	3,402	567	567	567	567	567	567	0	567
Replacement: NL Parks												
058707 Pope Farm Nursery Utilities Upgrade	1,506	0	0	1,506	91	642	773	0	0	0	0	137
808494 Restoration Of Historic Structures	4,491	2,255	406	1,830	340	290	300	300	300	300	0	290
868700 Resurfacing Park Roads and Bridge Improvements	8,203	3,552	1,051	3,600	600	600	600	600	600	600	0	525
998740 Resurfacing Parking Lots and Paths: M-NCPPC	4,738	1,387	511	2,840	475	475	465	475	475	475	0	450
008722 Rickman Farm Horse Park	522	57	465	0	0	0	0	0	0	0	0	0
968762 Ridge Road Recreational Park	6,684	6,114	570	0	0	0	0	0	0	0	0	0
048703 Rock Creek Trail Pedestrian Bridge	5,760	0	0	5,760	307	256	3,630	1,567	0	0	0	691
827738 Roof Replacement: Local Parks	2,721	1,987	182	552	92	92	92	92	92	92	0	92
838882 Roof Replacement: Non-Local Pk	2,969	1,758	55	1,156	238	238	90	190	200	200	0	238
998729 S. Germantown Recreational Park: Non Soccer Fac	9,958	9,182	530	246	246	0	0	0	0	0	0	0
998712 S. Germantown Recreational Park: Soccerplex Fac.	10,234	9,342	389	503	453	50	0	0	0	0	0	0
048701 SilverPlace/MRO Headquarters Mixed-Use Project	1,692	0	350	1,342	1,300	42	0	0	0	0	0	1,342
958758 Storm Water Mgt. Discharge Control	1,759	1,010	400	349	221	128	0	0	0	0	0	0
948718 Storm Water Mgt. Structural Rehab.	3,954	1,384	450	2,120	350	350	350	370	350	350	0	350
818571 Stream Protection: SVP	7,711	4,914	397	2,400	400	400	400	400	400	400	0	125
768673 Trails: Hard Surface Design & Construction	8,723	6,946	439	1,338	281	189	217	217	217	217	0	281
888754 Trails: Hard Surface Renovation	3,037	1,848	181	1,008	168	168	168	168	168	168	0	168
858710 Trails: Natural Surface Design, Constr. & Renov.	1,978	258	448	1,272	244	224	223	181	200	200	0	244
998725 West Germantown Development District Local Parks	620	0	310	310	310	0	0	0	0	0	0	0
968763 Wheaton Ice Rink	4,218	4,037	181	0	0	0	0	0	0	0	0	0
058706 Winding Creek Local Park Renovation	512	0	0	512	263	249	0	0	0	0	0	512
038700 Woodlawn Water and Sewer	750	0	600	150	150	0	0	0	0	0	0	0

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Expenditure Detail by Category, Sub-Category, and Project (\$000s)

M-NCPPC

Project	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years	Approp. Request
018712 Woodstock Equestrian Center	660	137	168	355	355	0	0	0	0	0	0	0
028702 Work Order Mgmt/Planned Lifecycle Asset Repl. Sys.	920	920	0	0	0	0	0	0	0	0	0	0
058708 xxCherry Avenue Connector Trail	0	0	0	0	0	0	0	0	0	0	0	0
048777 xxxMatthew Henson - do not use - wrong PDF #	0	0	0	0	0	0	0	0	0	0	0	0
Sub-Category Total	172,173	73,530	18,930	79,223	17,491	11,769	16,388	12,154	10,809	10,612	490	12,165
Category Total	339,140	127,599	29,138	147,472	31,867	23,253	26,146	23,961	21,221	21,024	34,931	19,378

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Expenditure Detail by Category, Sub-Category, and Project (\$000s) Summary

Project	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years	Approp. Request
M-NCPPC												
Acquisition	166,967	54,069	10,208	68,249	14,376	11,484	9,758	11,807	10,412	10,412	34,441	7,213
Development	172,173	73,530	18,930	79,223	17,491	11,769	16,388	12,154	10,809	10,612	490	12,165
Category Total	339,140	127,599	29,138	147,472	31,867	23,253	26,146	23,961	21,221	21,024	34,931	19,378
CIP Total	339,140	127,599	29,138	147,472	31,867	23,253	26,146	23,961	21,221	21,024	34,931	19,378

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Funding Summary by Department/Agency, Category, Sub-Category, and Revenue Source

M-NCPPC

Funding Source	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years
M-NCPPC											
<i>Acquisition</i>											
Contributions	18,578	200	100	10,000	2,500	1,500	1,500	1,500	1,500	1,500	8,278
Current Revenue: General	32,561	2,931	2,332	18,191	5,138	4,469	1,981	3,333	1,635	1,635	9,107
Current Revenue: Park and Planning	10,164	6,164	0	4,000	2,000	2,000	0	0	0	0	0
Federal Aid	165	165	0	0	0	0	0	0	0	0	0
G.O. Bonds	41,168	5,723	2,993	18,896	2,961	1,238	3,000	3,697	4,000	4,000	13,556
P&P ALA Bonds	18,199	13,615	584	4,000	0	0	1,000	1,000	1,000	1,000	0
Park and Planning Bonds	9,536	2,975	351	2,710	35	535	535	535	535	535	3,500
PAYGO	3,035	3,035	0	0	0	0	0	0	0	0	0
POS-Stateside (P&P only)	2,816	2,816	0	0	0	0	0	0	0	0	0
Program Open Space	30,570	16,270	3,848	10,452	1,742	1,742	1,742	1,742	1,742	1,742	0
WSSC Bonds	175	175	0	0	0	0	0	0	0	0	0
Sub-Category Total	166,967	54,069	10,208	68,249	14,376	11,484	9,758	11,807	10,412	10,412	34,441
<i>Development</i>											
Certificates of Participation	1,692	0	350	1,342	1,300	42	0	0	0	0	0
Contributions	1,877	578	311	988	193	61	584	50	100	0	0
Current Revenue: General	14,164	9,820	1,445	2,899	589	460	434	433	533	450	0
Current Revenue: Park and Planning	2,815	1,415	359	1,041	150	176	155	160	200	200	0
Development District	620	0	310	310	310	0	0	0	0	0	0
Enterprise Park and Planning	6,802	5,671	531	600	100	100	100	100	100	100	0
G.O. Bonds	83,028	27,550	10,144	44,844	7,491	7,148	9,388	6,018	7,291	7,508	490
Intergovernmental	567	0	0	567	36	66	465	0	0	0	0
Park and Planning Bonds	26,659	7,881	4,027	14,751	2,580	2,354	2,805	2,773	2,235	2,004	0
PAYGO	14,012	14,012	0	0	0	0	0	0	0	0	0
Program Open Space	10,261	4,199	0	6,062	3,258	826	454	1,524	0	0	0
Rental Income - General	509	38	137	334	175	159	0	0	0	0	0
Revenue Authority	319	289	10	20	20	0	0	0	0	0	0
Revolving Fund - Current Revenue	920	920	0	0	0	0	0	0	0	0	0
State Aid	1,814	1,021	281	512	512	0	0	0	0	0	0
State Bonds (P&P only)	100	100	0	0	0	0	0	0	0	0	0
State DNR (P&P only)	55	0	55	0	0	0	0	0	0	0	0
TEA-21	3,361	0	582	2,779	411	0	1,642	726	0	0	0
Water Quality Protection Charge	2,514	6	388	2,120	350	350	350	370	350	350	0
WSSC Bonds	30	30	0	0	0	0	0	0	0	0	0
Sub-Category Total	172,119	73,530	18,930	79,169	17,475	11,742	16,377	12,154	10,809	10,612	490
Category Total	339,086	127,599	29,138	147,418	31,851	23,226	26,135	23,961	21,221	21,024	34,931
Agency Total	339,086	127,599	29,138	147,418	31,851	23,226	26,135	23,961	21,221	21,024	34,931

Funding Summary by Department/Agency, Category, Sub-Category, and Revenue Source

M-NCPPC Summary

Funding Source	Total	Through FY03	Est. FY04	6 Year Total	FY05	FY06	FY07	FY08	FY09	FY10	Beyond 6 Years
Certificates of Participation	1,692	0	350	1,342	1,300	42	0	0	0	0	0
Contributions	20,455	778	411	10,988	2,693	1,561	2,084	1,550	1,600	1,500	8,278
Current Revenue: General	46,725	12,751	3,777	21,090	5,727	4,929	2,415	3,766	2,168	2,085	9,107
Current Revenue: Park and Planning	12,979	7,579	359	5,041	2,150	2,176	155	160	200	200	0
Development District	620	0	310	310	310	0	0	0	0	0	0
Enterprise Park and Planning	6,802	5,671	531	600	100	100	100	100	100	100	0
Federal Aid	165	165	0	0	0	0	0	0	0	0	0
G.O. Bonds	124,196	33,273	13,137	63,740	10,452	8,386	12,388	9,715	11,291	11,508	14,046
Intergovernmental	567	0	0	567	36	66	465	0	0	0	0
P&P ALA Bonds	18,199	13,615	584	4,000	0	0	1,000	1,000	1,000	1,000	0
Park and Planning Bonds	36,195	10,856	4,378	17,461	2,615	2,889	3,340	3,308	2,770	2,539	3,500
PAYGO	17,047	17,047	0	0	0	0	0	0	0	0	0
POS-Stateside (P&P only)	2,816	2,816	0	0	0	0	0	0	0	0	0
Program Open Space	40,831	20,469	3,848	16,514	5,000	2,568	2,196	3,266	1,742	1,742	0
Rental Income - General	509	38	137	334	175	159	0	0	0	0	0
Revenue Authority	319	289	10	20	20	0	0	0	0	0	0
Revolving Fund - Current Revenue	920	920	0	0	0	0	0	0	0	0	0
State Aid	1,814	1,021	281	512	512	0	0	0	0	0	0
State Bonds (P&P only)	100	100	0	0	0	0	0	0	0	0	0
State DNR (P&P only)	55	0	55	0	0	0	0	0	0	0	0
TEA-21	3,361	0	582	2,779	411	0	1,642	726	0	0	0
Water Quality Protection Charge	2,514	6	388	2,120	350	350	350	370	350	350	0
WSSC Bonds	205	205	0	0	0	0	0	0	0	0	0
Agency Total	339,086	127,599	29,138	147,418	31,851	23,226	26,135	23,961	21,221	21,024	34,931

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M-NCPPC



MONTGOMERY COUNTY DEPARTMENT OF PARK AND PLANNING

THE MARYLAND-NATIONAL CAPITAL
PARK AND PLANNING COMMISSION

9500 Brunett Avenue
Silver Spring, Maryland 20901

October 12, 2001

MEMORANDUM

TO: Montgomery County Planning Board
FROM: Bette McKown, CIP Coordinator *BMK*
SUBJECT: Park Enhancements PDF 038701

Recommendation

Pursuant to the Planning Board's direction in June 2001, staff introduces the new Park Enhancements PDF to receive and program expenditures of telecommunications revenues, i.e. revenues received from cell tower and fiber optic leases on park properties.

Proposed PDF

The PDF proposes to spend the lease revenues to accelerate park enhancements, such as, but not limited to installation or replacement of playgrounds, picnic shelters, landscaping, tennis and basketball courts, or general infrastructure improvements. The projected revenue stream is reflected in the PDF expenditure schedule based on existing leases. The PDF expenditure schedule will be adjusted annually to reflect actual revenues and programming expectations. Cumulative revenues received through FY01 are programmed for expenditure in FY03 and FY04. Actual revenues received in FY02 will be programmed and submitted as an amendment to the CIP and Capital Budget during FY03 to become effective and available beginning with the FY04 Capital Budget on July 1, 2003. Due to the cycle for amending the CIP and Capital Budget, there is a lag between capturing the actual revenues and receiving authorization to spend them.

Justification

A May 21, 2001 memorandum from Patricia Colihan Barney, Secretary-Treasurer, to the Planning Board explained why telecommunications lease revenues could no longer be captured in the Enterprise Fund. The Planning Board concurred with her recommendation to shift the revenues to the CIP.

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The Commission was concerned that telecommunications revenues could be diverted to offset General Obligation bonds or Park and Planning bonds for on-going level-of-effort programs due to the very tight fiscal constraints the County faces in the upcoming budget. The County's Office of Management and Budget has agreed with the Commission's Executive Director to recommend to the County Executive that the revenues be programmed over and above current level-of-effort expenditures rather than as an offset to current level-of-effort expenditures.

In the immediate future, this PDF is a critical component of the Department's "Children First Playground Renovation Initiative" which accelerates much needed playground renovations. Had the Department attempted to accelerate the playground program using Park and Planning bonds--the customary funding source--it is likely that the Department would have bumped up against the County Council's Spending Affordability Guidelines and been forced to choose between the playground initiative and other initiatives using Park and Planning bonds, e.g. Concord Local Park, Legacy Open Space, or other renovation programs. The infusion of telecommunications revenues alleviates pressure on Park and Planning bonds. The details of the "Children First Playground Renovation Initiative" are presented under a separate memorandum for discussion at this work session.

In future CIPs, the Planning Board will be able to direct Park Enhancement funds to accelerate the development program to meet other crucial needs. If further leases agreements are consummated, the available revenues will increase.

Operating Budget Impact

According to the Secretary Treasurer's memorandum, "there are no direct expenses associated with these towers." To the extent that the programmed park improvements are renovations of existing playgrounds, the Operating Budget Impact (OBI) is negligible. If in the future the Planning Board chooses to use the revenues to build *new* facilities, an OBI will be shown.

Impact if Not Approved

If the diversion of these revenues to the CIP in a PDF is not approved, the Department must seek another mechanism to meet the Governmental Accounting Standards Board (GASB) financial reporting requirements for state and local governments. If the PDF is approved, but the Planning Board or County Council prefer to use the funds to offset current level-of-effort Park and Planning bond expenditures, the "Children First Playground Renovation Initiative" will be diminished.

Park Enhancements -- No. 038701

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified
 Previous PDF Page Number
 Required Adequate Public Facility

October 4, 2001
NONE
NO

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY01	Estimate FY02	Total 6 Years	FY03	FY04	FY05	FY06	FY07	FY08	Beyond 6 Years
Planning, Design and Supervision	103	0	0	103	58	16	7	7	7	8	0
Land											
Site Improvements and Utilities	797	0	0	797	0	260	132	133	135	137	0
Construction	0	0	0	0	0	0	0	0	0	0	0
Other	103	0	0	103	0	20	20	20	21	22	0
Total	1,003	0	0	1,003	58	296	159	160	163	167	0

FUNDING SCHEDULE (\$000)

Current Revenue: General	0	0	0	0	0	0	0	0	0	0	0
Rental Income - General	1,003	0	0	1,003	58	296	159	160	163	167	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

DESCRIPTION

This project accelerates general site improvements and enhancements to parks using rental incomes generated by telecommunications (fiber optics and cell towers) leases and easements on parkland. Enhancements to parks may include installation or replacement of playgrounds, picnic shelters, landscaping, tennis and basketball courts, or general infrastructure improvements. The Department proposes to allocate the funds received through FY05 to accelerate playground renovations. During the preparation of the FY05-FY10 CIP, the Department will assess whether further allocations are needed to augment playground renovations or whether the funds can be used for other park enhancements.

Leases through FY01 affect the following park properties: Wheaton Regional Park, Sligo Creek Park, Dewey Local Park, Paint Branch Park, Great Seneca Park, and the Commission-owned portion of Montgomery Blair High School.

JUSTIFICATION

The Montgomery County Department of Park and Planning has two communications tower site leases for cell towers located on park property. The Department began receiving lease payments from AT&T's tower at Wheaton Regional Park in FY99; FY01 lease revenues were approximately \$25,000. The Department began receiving lease payments from Nextel's tower at Montgomery Blair High School park property in FY00; FY01 lease revenues were approximately \$20,000. Cell tower leases are expected to increase annually per the leases. Total cell tower lease revenue for both properties through FY01 is \$112,000.

Beginning in FY00 the Department negotiated three lease agreements with telecommunications companies allowing the companies to lay fiber optic cables through one or more parks; companies pay a fee per linear foot of cable laid. Currently the total annual revenue is expected to be approximately \$111,000. Total revenue received through FY01 is approximately \$222,000.

The total revenues available at the end of FY01 for programming in the new PDF are \$334,000. Anticipated revenues are \$159,000 in FY02 and \$160,000 in FY03; FY02 revenues are shown for expenditure beginning in FY04 and FY03 revenues are shown for expenditure beginning in FY05.

The parks do not incur direct costs related to these leases.

Historically, the Department has received these revenues in the Enterprise Fund. The Governmental Accounting Standards Board (GASB) issued GASB 34 in June 1999 which establishes new financial reporting requirements for state and local governments. The new reporting requirements must be implemented in the Commission's Comprehensive Annual Financial Report (CAFR). Future reporting of these lease revenues will not meet the GASB definition of Enterprise revenues. The Commission's Finance Department recommended to the Planning Board that these revenues be accounted for in the Park Fund beginning with the FY03 Park Fund budget. The Department would use the funds accumulated in the Enterprise Fund through FY02 as a funding source for CIP projects, as depicted in this PDF. After FY02, the lease revenues will be collected in the Park Fund and then shown as a funding source in the PDF in each biennial CIP submission.

At the end of FY02 and as part of the CIP roll-over required by the County's Office of Management and Budget (OMB), the Department proposes to update the PDF to show the actual revenues received and will adjust the appropriation and expenditure schedule accordingly for review by OMB and the County Council as part of the second year capital budget approval process. Total lease revenues received from new leases and lease increases due to inflation will be reflected in the PDF at that

APPROPRIATION AND EXPENDITURE DATA	COORDINATION	MAP
Date First Appropriation FY01 (\$000)	PLAR: Local PDF 967754	
Initial Cost Estimate 0	PLAR: Non-Local PDF 968755	
First Cost Estimate		
Current Scope FY00 0		
Last FY's Cost Estimate 0		
Present Cost Estimate 1,003		
Appropriation Request FY03 334		
Appropriation Req. Est. FY04 159		
Supplemental Approp. Req. FY02 0		
Transfer 0		
Cumulative Appropriation 0		
Expenditures/ Encumbrances 0		
Unencumbered Balance 0		
Partial Closeout Thru FY00 0		
New Partial Closeout FY01 0		
Total Partial Closeout 0		

(9)

time. After FY03, only actual revenues received will be shown for appropriation in the first year of the biennial CIP; anticipated revenues for the second year in the biennial will be shown as a general placeholder to be updated to reflect the actual revenues received the prior year.

The expenditure schedule for FY04 through FY08 reflects the annual revenue projections based on the revenues expected to be received in FY02. The Department expects to add leases in future years and show the revenue increases as the revenues are received.

Plans and Studies

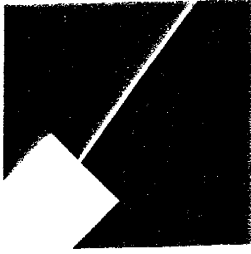
The Department attempts to replace playground equipment every twenty years on the average, although unsafe equipment is removed and may be replaced outside of that cycle. The Department currently has a backlog of playgrounds in need of renovation. By augmenting the PLAR level-of-effort playground program with the Park Enhancement funds shown in this PDF and State grant monies which may be available in FY02 through FY04, the Department expects to eliminate the backlog by the end of FY05. If State grant funds are not forthcoming, the Department may use Park Enhancement funds for playground renovations beyond FY05. Projects to be constructed will be consistent with approved master plans and the Park Recreation and Open Space Plan.

STATUS

On-going

OTHER

No Operating Budget Impact (OBI) is expected for playground renovations.



October 10, 2001

MEMORANDUM

TO: Montgomery County Planning Board

FROM: Kathy Dearstine, Project Manager *KD*
Playground Renovations Program
Park Development Division (PDD)

Bette McKown, Coordinator *Bm 4C*
Capital Improvements Program (CIP), PDD

SUBJECT: "Children First Playground Renovation Initiative"

STAFF RECOMMENDATION

The "Children First Playground Renovation Initiative" infuses the on-going CIP level-of-effort Playground Renovation program with the Department's telecommunications revenues and State of Maryland Community Parks and Playgrounds Grant funds (pending) in an effort to reduce the backlog of playground renovations by FY05. The "Children First Playground Renovation Initiative" anticipates the need for increased funding in FY08 and beyond to sustain twenty (20)-year life cycle replacement for playground equipment. Playground renovations that are part of total park renovations, e.g. Jesup Blair Local Park or Concord Local Park, also contribute to this initiative. (The CIP endeavors to introduce at least one total playground renovation in each biennial cycle.) The Department's Playground Donation program, still in the formative stages and external to the CIP, further augments this initiative.

The "Children First Playground Renovation Initiative" exemplifies the Planning Board's commitment to "take care of what we have."

The Planned Life Cycle Renovations (PLAR): Local and Non-Local PDFs, Playground Renovation Sub-projects and the new Park Enhancements PDF provide a matrix of funds to forge this initiative. The matrix assumes current level-of-effort funding through General Obligation Bonds and Park and Planning Bonds, but can be adjusted for changes in projected telecommunications revenues and to show grant funds, when received.

Staff seeks Planning Board approval of each of the three (3) PDFs (attached) to carry out the initiative as planned and described in this memorandum. If and when grant funds are received, the Department will seek supplemental appropriations in the PLAR PDFs to permit expenditure of the funds.

Demand for Playground Renovations

The Montgomery County parks system currently maintains 242 playgrounds. New playgrounds are added in every CIP. Are these playgrounds safe? Are they renovated on a twenty (20) year replacement cycle? Is there a playground renovation backlog? Can we keep up with an increasing playground inventory? Are our users satisfied?

Are Our Playgrounds Safe? The Consumer Product Safety Commission (CPSC) first established guidelines for playground safety in 1981 in response to a mounting incidence of lawsuits resulting from playground accidents; prior to that time there were no specific guidelines for playground safety. CPSC's guidelines, which were consolidated in 1991 and revised in 1994 and 1997, specify safety zones around pieces of equipment, minimum spacing between bars, activities, and decks to prevent head entrapments, depth of safety surfacing, the material used for the equipment, etc. In 1996, also in response to lawsuits, the Parks Department, Legal Department, and Commission's Risk Management Office resolved that all the Department's playgrounds should comply with the CPSC guidelines; prior to that time, compliance was irregular. The Department also adheres to playground accessibility guidelines promulgated by the Access Board for the Americans with Disabilities Act (ADA).

Each new playground the Department builds complies with the guidelines in effect at the time, but as guidelines change, parks that were in compliance when they were built are no longer in compliance.

The Operating Budget supports a playground safety inspection program--instituted in 1987-- consisting of two (2) crews of fully certified playground inspectors who inspect all 242 playgrounds on a regular rotating schedule. When an activity or a part is found to be unsafe or hazardous, it is removed. When playground equipment is removed because it is unsafe or can no longer be repaired, it becomes a candidate for replacement. It is replaced only with equipment that meets current guidelines for both safety and accessibility. A temporary barrier is put up until a repair is made or a replacement piece can be ordered and installed; the barrier is retained when a replacement part is not available.

For many older playgrounds, replacement parts are nonexistent. In some instances, the original suppliers have gone out of business. Moreover, with advanced technology and design modifications for safety, the equipment is always changing and new components may not be compatible with older remaining equipment. The Northern and Southern Region staff also contribute by maintaining playground surfacing in conformance with the guidelines. Periodic changes in the safety guidelines add to the challenge of maintaining safe playgrounds, but

through the combined efforts of playground inspectors and other Region staff, the Department is able to keep playgrounds safe.

Safety is our priority. The Department does not have a backlog from a safety perspective.

Are our playgrounds renovated on a twenty year replacement cycle? Generally, playgrounds should be renovated every fifteen (15) to twenty (20) years depending on construction, wear, and current use. While a fifteen (15) year life-cycle *may* qualify for Montgomery County capital funding, a twenty (20) year life-cycle replacement schedule routinely stands the test for inclusion in the Capital Budget as opposed to the Operating Budget. The State of Maryland requires a twenty (20) year replacement cycle to qualify for Community Parks and Playground grant assistance. For purposes of this memorandum and the attached Figures 1, 2, and 3, the proposed replacement cycle is twenty (20) years. Life cycle replacement is more than replacement and compliance; it includes modernization and updates to change capacities and meet neighborhood desires to the extent possible given budgetary constraints.

In FY03 the replacement schedule identifies thirty (30) playgrounds built prior to 1983; these have reached or exceed their useful life and need to be renovated. Current funding levels for playground renovations permit only ten (10) renovations each year without accounting for inflation; inflation further erodes the Department's ability to keep up with the demand for playground renovations. When added to the backlog of thirty (30) playgrounds, the current replacement cycle cannot meet the demand. ***The Department has a life cycle replacement backlog.***

We continue to add new playgrounds to our inventory. Can our renovation program keep up with the growing playground inventory? The Park and Recreation Open Space Program (PROS), updated in 1998, is the Commission's leading planning policy guide for the future growth and development of parks and park facilities. Few, if any, existing parks provide feasible sites for constructing additional playgrounds. Typically, new parks must fill the demand for new playgrounds. The 1998 PROS Plan projects the number of additional playgrounds needed at park *and* school sites by 2010. The total number of playgrounds currently provided at park *and* school sites is 253. For parks, a total of 28 new playgrounds are proposed between 1998 and 2008: fourteen (14) are expected to have been completed between FY99 and FY02; five (5) are proposed for design or construction in the FY03-08 CIP; and 9 are proposed for facility planning in the FY03-08 CIP. Two (2) new playgrounds have been constructed at school sites, reducing the 2010 projected deficit to twenty-nine (29) playgrounds.

New playgrounds increase the inventory of playgrounds that must be maintained in safe condition and renovated on a life cycle replacement schedule. At current funding levels, the Commission is able to renovate ten (10) playgrounds each year. ***Clearly, the current funding level is insufficient to keep up with an expanding inventory.***

The County's demographics underscore the need for more playgrounds and timely playground renovations. Children are the fastest growing segment of the County's population: from 1990 through 2000, the school age population grew by fifteen (15) percent. County births are at the highest levels to date. As the school-age population grows, the number of playground users will increase county-wide and the demand for safe, renovated, and modernized playgrounds will also rise. In fact, the Park users' survey shows that playground use has doubled since 1995. Playgrounds also serve users regardless of income; they are within walking distance of residences, do not require costly equipment, uniforms, permits, supervision, carpools, fees, etc.

Are our users satisfied? Staff assesses user satisfaction through complaints, neighborhood participation in the planning and design of park renovations, and comments at CIP or other public forums. Users typically do not complain about the safety of playground equipment. Users do complain about missing equipment or barricades to prevent use while the Department seeks replacement parts or awaits renovation. When users complain about particular playgrounds that are nearing the end of their life cycle, staff may accelerate the renovation schedule for the playground or make ameliorating piecemeal improvements to the extent possible given the equipment needs and the budget, but this approach is not satisfactory on any broad scale.

At this year's CIP Forum, the Planning Board heard testimony about outdated playgrounds and playgrounds that are missing pieces of equipment. At least one citizen challenged the Department to eliminate the backlog through additional funding.

Users also desire newer equipment or equipment with more functionality or capacity. Sometimes users desire new, colorful, more interesting play equipment. Perhaps they have seen the new equipment in another park and wonder why they do not have the same equipment in parks near them. The CIP is unable to keep up with desires for fully modernized playgrounds at every park. However, when playgrounds are renovated, staff work with users to address their needs and desires to the extent possible within the budget.

Staff may accelerate a particular playground replacement in response to user complaints or desires and the needs of the operating division's staff. One speaker at this year's CIP Forum requested that the Brookdale Neighborhood Park be renovated as soon as possible. The Brookdale Neighborhood Park playground was built in 1990 using wood equipment. The playground is safe, but not modern. This summer the metal slide was replaced with a plastic one. The playground is scheduled for renovation in FY04-05 when it is only fifteen (15) years old because the equipment is inferior and difficult to maintain.

The Department is considering the use of customer/user satisfaction surveys as part of its Performance Measures initiative. Surveys could assess customer satisfaction with playground safety, renovation, availability (proximity to users), and features (modernization, etc.) Surveys serve to refine or redirect the use of limited resources or support higher levels of funding to achieve greater customer satisfaction.

A "desire backlog" will always exist and that is good. When users desire newer equipment or modernizations, they show interest in their parks and neighborhoods; they encourage creativity and make the parks "Yours for Life."

Eliminating the Backlog for Life Cycle Replacements

The "Children First Playground Renovation Initiative" ties the on-going PLAR playground renovation program with the Department's telecommunications revenues and the new State of Maryland Community Parks and Playgrounds Grant Program to eliminate the backlog for life cycle replacements.

The *PLAR: Local and Non-Local PDFs, Playground Sub-projects*, provide funds to sustain an on-going level-of-effort for playground renovations. The current approved PLAR: Local PDF Playground Sub-project (attached) programmed \$2,754,000 for expenditure from FY01-06 with level-of-effort expenditures increasing from \$491,000 and \$402,000 in FY01 and FY02 respectively to \$500,000 in FY05 and FY06. The proposed FY03-08 Sub-project (attached) programs \$2,861,000 for expenditure from FY03-08 exactly duplicating the current approved program for FY03-FY06 and carrying forward the \$500,000 FY06 level-of-effort into FY07 and FY08. The proposed six-year program is then 3.9 percent higher than the previously approved program--not enough to keep up with inflation. (The Montgomery County Office of Management and Budget permits inflationary increases for projects not under contract at a rate of 1.026 for FY03 and 1.026×1.025 for FY04; but it does not permit automatic inflationary increases for any level-of-effort projects.)

The current approved PLAR: Non-Local PDF Playground Sub-Project (attached) programmed \$734,000 for expenditure from FY01-06 with level-of-effort expenditures varying from \$124,000 to \$189,000, but the mode for expenditures is \$124,000. The proposed FY03-08 PDF (attached) six-year expenditure is \$799,000 compared to \$734,000 for the current approved FY01-06 CIP. (The 9 percent increase is misleading because the County Council eliminated the FY01 expenditure so that the Department could use up its FY00 expenditure authorization outside of the six-year expenditure schedule. In a true expenditure based presentation, the FY00 carry-over would have been shown in FY01.)

PLAR Playground funds support the planning, design, construction, and construction management services required to renovate playgrounds. Figure 1 demonstrates that the current level-of-effort does not support life cycle replacement--approximately twenty (20) years.

How can the Department reduce the backlog and prevent backlogs from occurring? Clearly, one option is to increase level-of-effort funding in the two PLAR PDFs. Increases are clearly warranted, however increases may be constrained by Spending Affordability Guidelines for General Obligation Bonds and Park and Planning Bonds in FY03 and FY04 and across the six-year program, FY03-FY08. The "Children First Playground Renovation Initiative" proposes

an alternative solution for the short-term. Over the long-term, level-of-effort PLAR funding must increase to adjust for inflation and increased demand.

Park Enhancements PDF Funded By Telecommunications Revenues. At the Planning Board's direction, the Department captured telecommunications revenues in the proposed Park Enhancements PDF. Staff proposes to dedicate existing and projected telecommunications revenues to playground renovation, at least, through FY05 or FY06 and possibly longer. (The Park Enhancements PDF and associated memorandum are included in this packet for discussion at the this work session.) Figure 2 demonstrates that Park Enhancement funding can augment PLAR level-of-effort funding to reduce the backlog by the end of FY06. However, as Figure 2 also shows, if the current PLAR level-of-effort is the sole funding source for playground renovation after FY06, the backlog will recur in FY08 and continue to increase. Again, to sustain life cycle replacement in FY08 and beyond, the Department will need additional funding, either through increases to the PLAR: level-of-effort or by continuing to dedicate Park Enhancement funds --at some level-- to playground renovation.

The current level-of-effort PLAR funding combined with Park Enhancement monies can eliminate the backlog in three years--FY06. What can we do to eliminate the backlog before FY06?

The Community Parks and Playground Grant, introduced in August 2001, is a Smart Growth initiative dedicated to restoring existing green space systems in Maryland's cities and towns and to creating new parks and green spaces. Staff proposes to seek grant assistance to renovate seven (7) playgrounds each year through FY05 when the grant program ends. As shown in Figure 3, by combining current level-of-effort PLAR funds, Park Enhancements funds, *and* the State grant funds, the backlog can be eliminated by FY05. FY05 is the earliest possible target for eliminating the backlog given the time required to plan, consult with communities, design the renovations, procure contracts or order equipment in-house, make installations, etc.

In September 2001 the Department filed a \$1.1 million application for Community Parks and Playground Grant funds for the Blair High School Community Baseball stadium in Silver Spring, the Community Baseball stadium at Ridge Road Recreational Park, playground renovations at seven (7) local parks (\$350,000) and tennis court and basketball renovations at six (6) local parks. The "Children First Playground Renovation Initiative" hopes to receive the amount requested for FY03.

The Department of Natural Resources (DNR) expects to make awards by November 30, 2001. Following a State Clearinghouse review, DNR will submit grants to the State Board of Public Works for approval. Staff expects funds to be forthcoming in the Spring 2002 (end of FY02). If and when the award is made, the Department will seek spending authorization from the County Council in the CIP so that the renovations can proceed. If the playground renovation award is not forthcoming or is less than what was requested, the "Children First Playground

Renovation Initiative" can still move forward, albeit at a slightly slower pace. The State expects the Department to spend the grant by the end of FY03. The State anticipates repeating the application and award cycle in FY04 and FY05 and the Department intends to submit grant proposals to renovate seven (7) playgrounds each year.

Operating Budget Impact (OBI)

Removing the life cycle replacement backlog through increased CIP funding will reduce the OBI for playgrounds. Playgrounds which are beyond their useful life require more attention from playground inspectors and other region staff. However, this reduction is likely to be offset by the number of playgrounds that are coming on line and adding to the inventory. The Department does not have empirical data on which to base a change in the OBI.

Impact If Not Approved

If the "Children First Playground Renovation Initiative" is not approved we will first and foremost disappoint the children and parents of Montgomery County. Our playgrounds will not reflect well on the Commission's stewardship of resources and its commitment to revitalizing neighborhoods and larger recreational areas. Failure to reduce the life cycle replacement backlog reduces recreational opportunity and increases costs in the long run.

Attachments

N:\CIP\03-08 MCPB Worksessions\Playground Memo.wpd

PLAR: LP - Play Equipment -- No. 998703

(A Sub-Project of Planned Lifecycle Asset Replacement: Local Parks -- No. 967754)

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified
 Previous PDF Page Number
 Required Adequate Public Facility

December 28, 2000
 NONE
 NO

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY00	Remain. FY00	Total 6 Years	FY01	FY02	FY03	FY04	FY05	FY06	Beyond 6 Years
Planning, Design and Supervision	616	39	13	564	102	80	82	100	100	100	0
Land											
Site Improvements and Utilities	2,698	403	105	2,190	389	322	332	347	400	400	0
Construction	37	37	0	0	0	0	0	0	0	0	0
Other											
Total	3,351	479	118	2,754	491	402	414	447	500	500	0

FUNDING SCHEDULE (\$000)

Current Revenue: General	0	0	0	0	0	0	0	0	0	0	0
Park and Planning Bonds	3,351	479	118	2,754	491	402	414	447	500	500	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

OTHER

Moved \$193 in FY99 to PLAR: Local PDF, Prior Years Balance Subproject, reducing the PLAR: L Play Equipment FY00 cumulative appropriation from \$815 to \$622.

Move \$25 in FY99 to PLAR: Local PDF, Prior Years Balance Subproject, reducing the PLAR: L Play Equipment FY00 cumulative appropriation from \$622 to \$597.

FY01: Transfer \$2,000 Park and Planning bonds from Glenmont Local Park PDF 998760.

APPROPRIATION AND EXPENDITURE DATA	COORDINATION	MAP
Date First Appropriation FY99 (\$000)		
Initial Cost Estimate		
First Cost Estimate		
Current Scope FY99		
Last FY's Cost Estimate		
Present Cost Estimate		
Appropriation Request FY02		
Supplemental Approp. Req. FY01		
Transfer		
Cumulative Appropriation		
Expenditures/Encumbrances		
Unencumbered Balance		
Partial Closeout Thru FY99		
New Partial Closeout FY00		
Total Partial Closeout		

(18)

PLAR: LP - Play Equipment -- No. 998703

(A Sub-Project of Planned Lifecycle Asset Replacement: Local Parks -- No. 967754)

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified
 Previous PDF Page Number
 Required Adequate Public Facility

October 9, 2001
NONE
NO

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY01	Estimate FY02	Total 6 Years	FY03	FY04	FY05	FY06	FY07	FY08	Beyond 6 Years
Planning, Design and Supervision	682	200	100	382	82	60	60	60	60	60	0
Land											
Site Improvements and Utilities	3,632	630	523	2,479	332	387	440	440	440	440	0
Construction	37	37	0	0	0	0	0	0	0	0	0
Other											
Total	4,351	867	623	2,861	414	447	500	500	500	500	0

FUNDING SCHEDULE (\$000)

Current Revenue: General	0	0	0	0	0	0	0	0	0	0	0
Park and Planning Bonds	4,351	867	623	2,861	414	447	500	500	500	500	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

OTHER

Moved \$193 in FY99 to PLAR: Local PDF, Prior Years Balance Subproject, reducing the PLAR: L Play Equipment FY00 cumulative appropriation from \$815 to \$622.

Move \$25 in FY99 to PLAR: Local PDF, Prior Years Balance Subproject, reducing the PLAR: L Play Equipment FY00 cumulative appropriation from \$622 to \$597.

FY01: Transfer \$2,000 Park and Planning bonds from Glenmont Local Park PDF 998760.

APPROPRIATION AND EXPENDITURE DATA

Date First Appropriation	FY99	(\$000)
Initial Cost Estimate		0
First Cost Estimate		
Current Scope	FY99	0
Last FY's Cost Estimate		3,351
Present Cost Estimate		4,351
Appropriation Request	FY03	414
Appropriation Req. Est.	FY04	447
Supplemental Approp. Req.	FY02	0
Transfer		0
Cumulative Appropriation		1,490
Expenditures/Encumbrances		947
Unencumbered Balance		543
Partial Closeout Thru	FY00	0
New Partial Closeout	FY01	0
Total Partial Closeout		0

COORDINATION

See also Park Enhancements PDF #038701

MAP

(19)

PLAR: NL - Play Equipment -- No. 998709
(A Sub-Project of Planned Lifecycle Asset Replacement: NL Parks -- No. 968755)

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified **May 18, 2001**
 Previous PDF Page Number **NONE**
 Required Adequate Public Facility **NO**

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY00	Remain. FY00	Total 6 Years	FY01	FY02	FY03	FY04	FY05	FY06	Beyond 6 Years
Planning, Design and Supervision	43	29	0	14	14	0	0	0	0	0	0
Land											
Site Improvements and Utilities	720	0	0	720	0	159	189	124	124	124	0
Construction	239	25	214	0	0	0	0	0	0	0	0
Other											
Total	1,002	54	214	734	14	159	189	124	124	124	0

FUNDING SCHEDULE (\$000)

G.O. Bonds	921	54	208	659	14	149	124	124	124	124	0
Current Revenue:											
General	6	0	6	0	0	0	0	0	0	0	0
State Aid	75	0	0	75	0	10	65	0	0	0	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

DESCRIPTION

This sub-project funds non-local playground renovations. It is a sub-project of the PLAR: Non-Local PDF.

An FY02 amendment provides a \$75,000 "Boundless Playground Initiative" grant from the State of Maryland to improve the accessibility of the playground to be renovated at Martin Luther King, Jr. Recreational Park and an additional \$25,000 in GO bonds to support the project.

OTHER

FY01: transfer \$14,000 in GO bonds from Martin Luther King, Jr. PDF 768683.

APPROPRIATION AND EXPENDITURE DATA	COORDINATION State of Maryland	MAP
Date First Appropriation	FY99	(\$000)
Initial Cost Estimate		0
First Cost Estimate		
Current Scope	FY99	0
Last FY's Cost Estimate		888
Present Cost Estimate		1,002
Appropriation Request	FY02	234
Supplemental Approp. Req.	FY01	0
Transfer		14
Cumulative Appropriation		268
Expenditures/Encumbrances		264
Unencumbered Balance		4
Partial Closeout Thru	FY99	0
New Partial Closeout	FY00	0
Total Partial Closeout		0

20

TRIP

PLAR: NL - Play Equipment -- No. 998709
(A Sub-Project of Planned Lifecycle Asset Replacement: NL Parks -- No. 968755)

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified
 Previous PDF Page Number
 Required Adequate Public Facility

October 8, 2001
 NONE
 NO

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY01	Estimate FY02	Total 6 Years	FY03	FY04	FY05	FY06	FY07	FY08	Beyond 6 Years
Planning, Design and Supervision	160	20	20	120	20	20	20	20	20	20	0
Land											
Site Improvements and Utilities	1,097	196	222	679	159	104	104	104	104	104	0
Construction	0	0	0	0	0	0	0	0	0	0	0
Other											
Total	1,257	216	242	799	179	124	124	124	124	124	0

FUNDING SCHEDULE (\$000)

G.O. Bonds	1,182	216	230	736	116	124	124	124	124	124	0
Current Revenue:											
General	0	0	0	0	0	0	0	0	0	0	0
State Aid	75	0	12	63	63	0	0	0	0	0	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

DESCRIPTION

This sub-project funds non-local playground renovations. It is a sub-project of the PLAR: Non-Local PDF.

An FY02 amendment provides a \$75,000 "Boundless Playground Initiative" grant from the State of Maryland to improve the accessibility of the playground to be renovated at Martin Luther King, Jr. Recreational Park and an additional \$25,000 in GO bonds to support the project.

OTHER

FY01: transfer \$14,000 in GO bonds from Martin Luther King, Jr. PDF 768683.

APPROPRIATION AND EXPENDITURE DATA	COORDINATION	MAP	
Date First Appropriation FY99 (\$000)	State of Maryland. See also Park Enhancements PDF #038701.		
Initial Cost Estimate			0
First Cost Estimate			
Current Scope FY99			0
Last FY's Cost Estimate			1,002
Present Cost Estimate			1,257
Appropriation Request FY03			124
Appropriation Reg. Est. FY04			124
Supplemental Approp. Req. FY02			0
Transfer			0
Cumulative Appropriation	516		
Expenditures/Encumbrances	268		
Unencumbered Balance	248		
Partial Closeout Thru FY00	0		
New Partial Closeout FY01	0		
Total Partial Closeout	0		

(21)

Park Enhancements -- No. 038701

Category **M-NCPPC**
 Agency **M-NCPPC**
 Planning Area **Countywide**
 Relocation Impact **None.**

Date Last Modified
 Previous PDF Page Number
 Required Adequate Public Facility

October 4, 2001
NONE
NO

EXPENDITURE SCHEDULE (\$000)

Cost Element	Total	Thru FY01	Estimate FY02	Total 6 Years	FY03	FY04	FY05	FY06	FY07	FY08	Beyond 6 Years
Planning, Design and Supervision	103	0	0	103	58	16	7	7	7	8	0
Land											
Site Improvements and Utilities	797	0	0	797	0	260	132	133	135	137	0
Construction	0	0	0	0	0	0	0	0	0	0	0
Other	103	0	0	103	0	20	20	20	21	22	0
Total	1,003	0	0	1,003	58	296	159	160	163	167	0

FUNDING SCHEDULE (\$000)

Current Revenue: General	0	0	0	0	0	0	0	0	0	0	0
Rental Income - General	1,003	0	0	1,003	58	296	159	160	163	167	0

ANNUAL OPERATING BUDGET IMPACT (\$000)

DESCRIPTION

This project accelerates general site improvements and enhancements to parks using rental incomes generated by telecommunications (fiber optics and cell towers) leases and easements on parkland. Enhancements to parks may include installation or replacement of playgrounds, picnic shelters, landscaping, tennis and basketball courts, or general infrastructure improvements. The Department proposes to allocate the funds received through FY05 to accelerate playground renovations. During the preparation of the FY05-FY10 CIP, the Department will assess whether further allocations are needed to augment playground renovations or whether the funds can be used for other park enhancements.

Leases through FY01 affect the following park properties: Wheaton Regional Park, Sligo Creek Park, Dewey Local Park, Paint Branch Park, Great Seneca Park, and the Commission-owned portion of Montgomery Blair High School.

JUSTIFICATION

The Montgomery County Department of Park and Planning has two communications tower site leases for cell towers located on park property. The Department began receiving lease payments from AT&T's tower at Wheaton Regional Park in FY99; FY01 lease revenues were approximately \$25,000. The Department began receiving lease payments from Nextel's tower at Montgomery Blair High School park property in FY00; FY01 lease revenues were approximately \$20,000. Cell tower leases are expected to increase annually per the leases. Total cell tower lease revenue for both properties through FY01 is \$112,000.

Beginning in FY00 the Department negotiated three lease agreements with telecommunications companies allowing the companies to lay fiber optic cables through one or more parks; companies pay a fee per linear foot of cable laid. Currently the total annual revenue is expected to be approximately \$111,000. Total revenue received through FY01 is approximately \$222,000.

The total revenues available at the end of FY01 for programming in the new PDF are \$334,000. Anticipated revenues are \$159,000 in FY02 and \$160,000 in FY03; FY02 revenues are shown for expenditure beginning in FY04 and FY03 revenues are shown for expenditure beginning in FY05.

The parks do not incur direct costs related to these leases.

Historically, the Department has received these revenues in the Enterprise Fund. The Governmental Accounting Standards Board (GASB) issued GASB 34 in June 1999 which establishes new financial reporting requirements for state and local governments. The new reporting requirements must be implemented in the Commission's Comprehensive Annual Financial Report (CAFR). Future reporting of these lease revenues will not meet the GASB definition of Enterprise revenues. The Commission's Finance Department recommended to the Planning Board that these revenues be accounted for in the Park Fund beginning with the FY03 Park Fund budget. The Department would use the funds accumulated in the Enterprise Fund through FY02 as a funding source for CIP projects, as depicted in this PDF. After FY02, the lease revenues will be collected in the Park Fund and then shown as a funding source in the PDF in each biennial CIP submission.

At the end of FY02 and as part of the CIP roll-over required by the County's Office of Management and Budget (OMB), the Department proposes to update the PDF to show the actual revenues received and will adjust the appropriation and expenditure schedule accordingly for review by OMB and the County Council as part of the second year capital budget approval process. Total lease revenues received from new leases and lease increases due to inflation will be reflected in the PDF at that

APPROPRIATION AND EXPENDITURE DATA

Date First Appropriation	FY01	(\$000)
Initial Cost Estimate		0
First Cost Estimate		
Current Scope	FY00	0
Last FY's Cost Estimate		0
Present Cost Estimate		1,003
Appropriation Request	FY03	334
Appropriation Req. Est.	FY04	159
Supplemental Approp. Req.	FY02	0
Transfer		0
Cumulative Appropriation		0
Expenditures/Encumbrances		0
Unencumbered Balance		0
Partial Closeout Thru	FY00	0
New Partial Closeout	FY01	0
Total Partial Closeout		0

COORDINATION

PLAR: Local PDF 967754
 PLAR: Non-Local PDF 968755

MAP

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time. After FY03, only actual revenues received will be shown for appropriation in the first year of the biennial CIP; anticipated revenues for the second year in the biennial will be shown as a general placeholder to be updated to reflect the actual revenues received the prior year.

The expenditure schedule for FY04 through FY08 reflects the annual revenue projections based on the revenues expected to be received in FY02. The Department expects to add leases in future years and show the revenue increases as the revenues are received.

Plans and Studies

The Department attempts to replace playground equipment every twenty years on the average, although unsafe equipment is removed and may be replaced outside of that cycle. The Department currently has a backlog of playgrounds in need of renovation. By augmenting the PLAR level-of-effort playground program with the Park Enhancement funds shown in this PDF and State grant monies which may be available in FY02 through FY04, the Department expects to eliminate the backlog by the end of FY05. If State grant funds are not forthcoming, the Department may use Park Enhancement funds for playground renovations beyond FY05. Projects to be constructed will be consistent with approved master plans and the Park Recreation and Open Space Plan.

STATUS

On-going

OTHER

No Operating Budget Impact (OBI) is expected for playground renovations.

Level of Effort Only

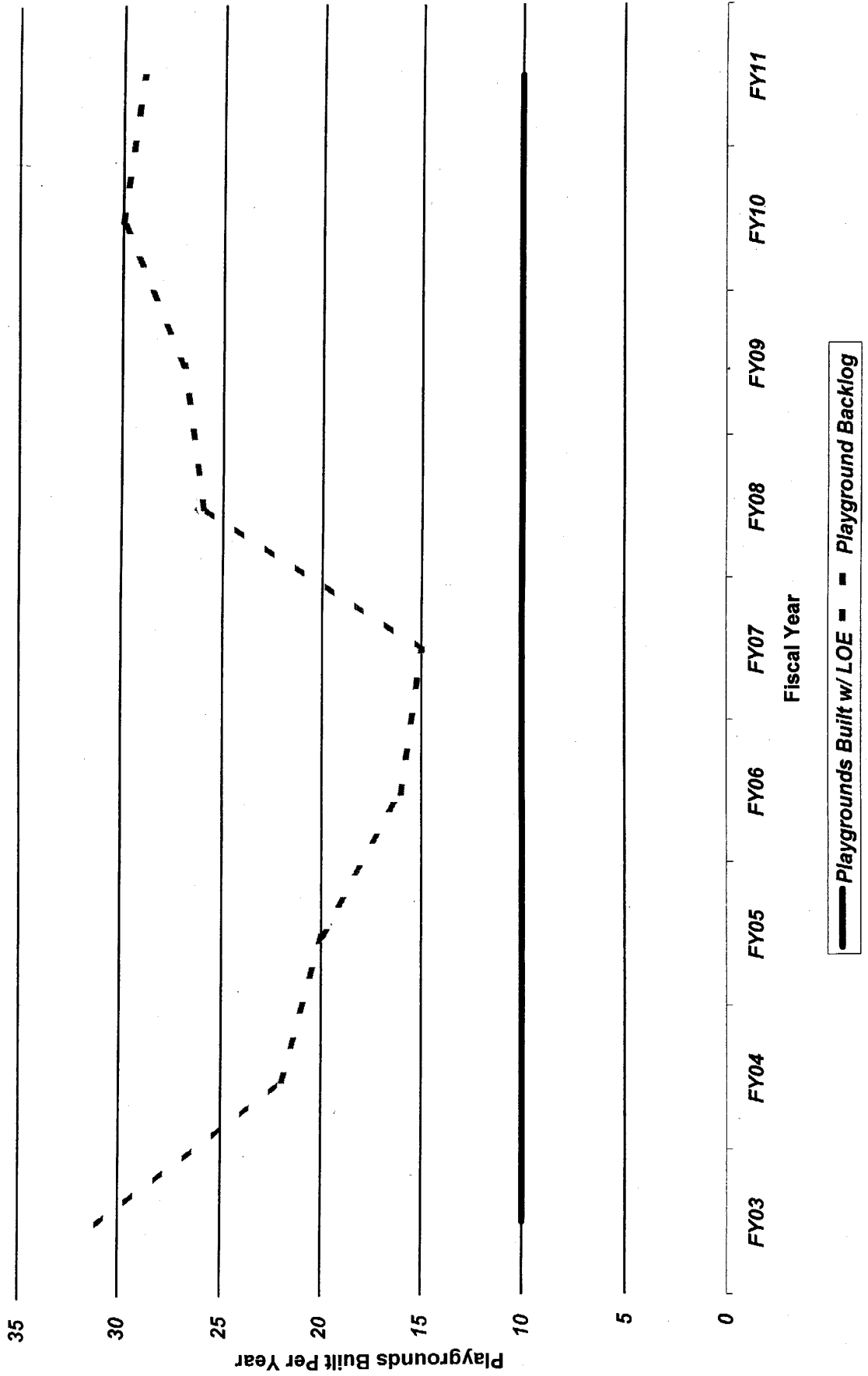
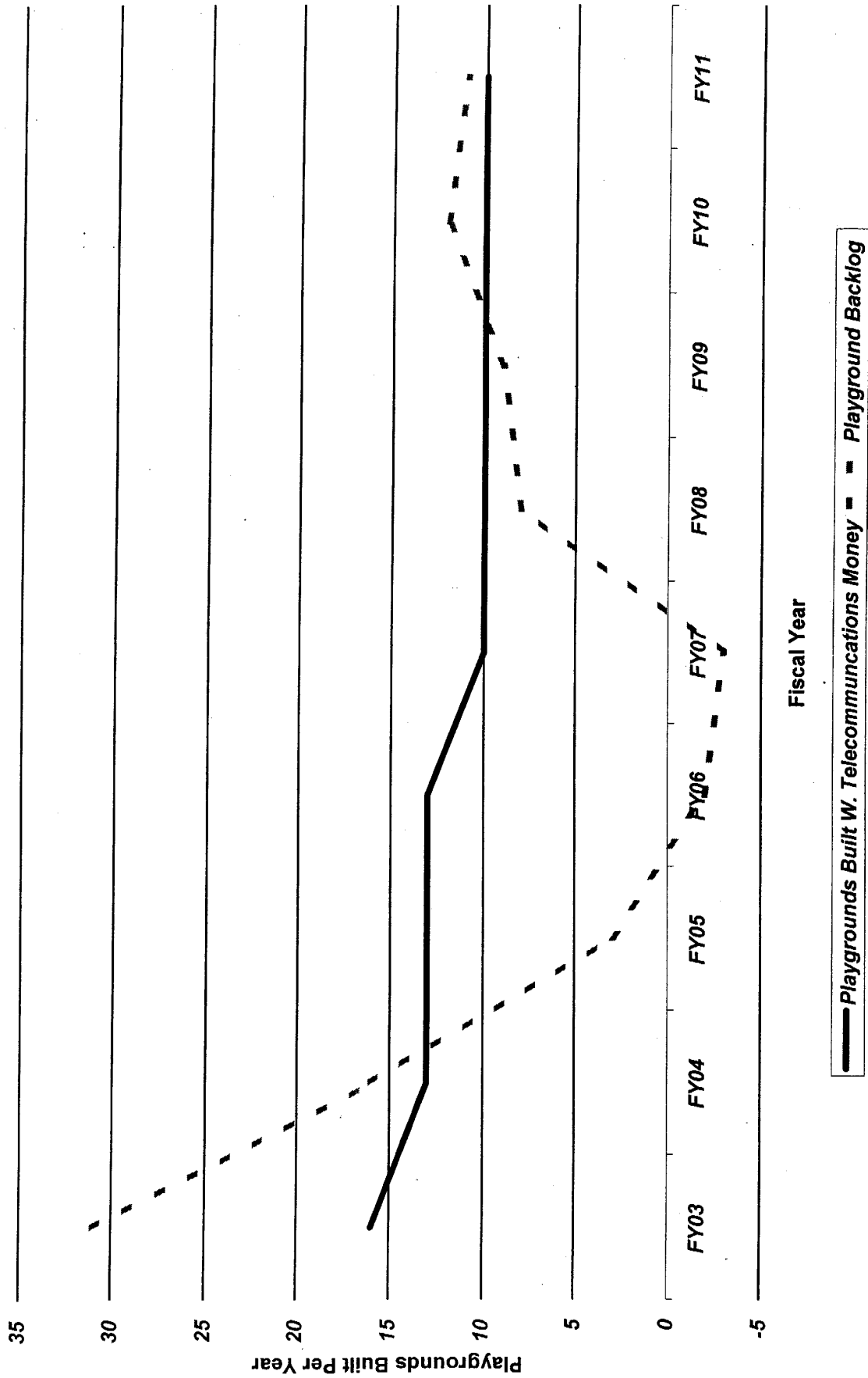


Figure 1

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Figure 2

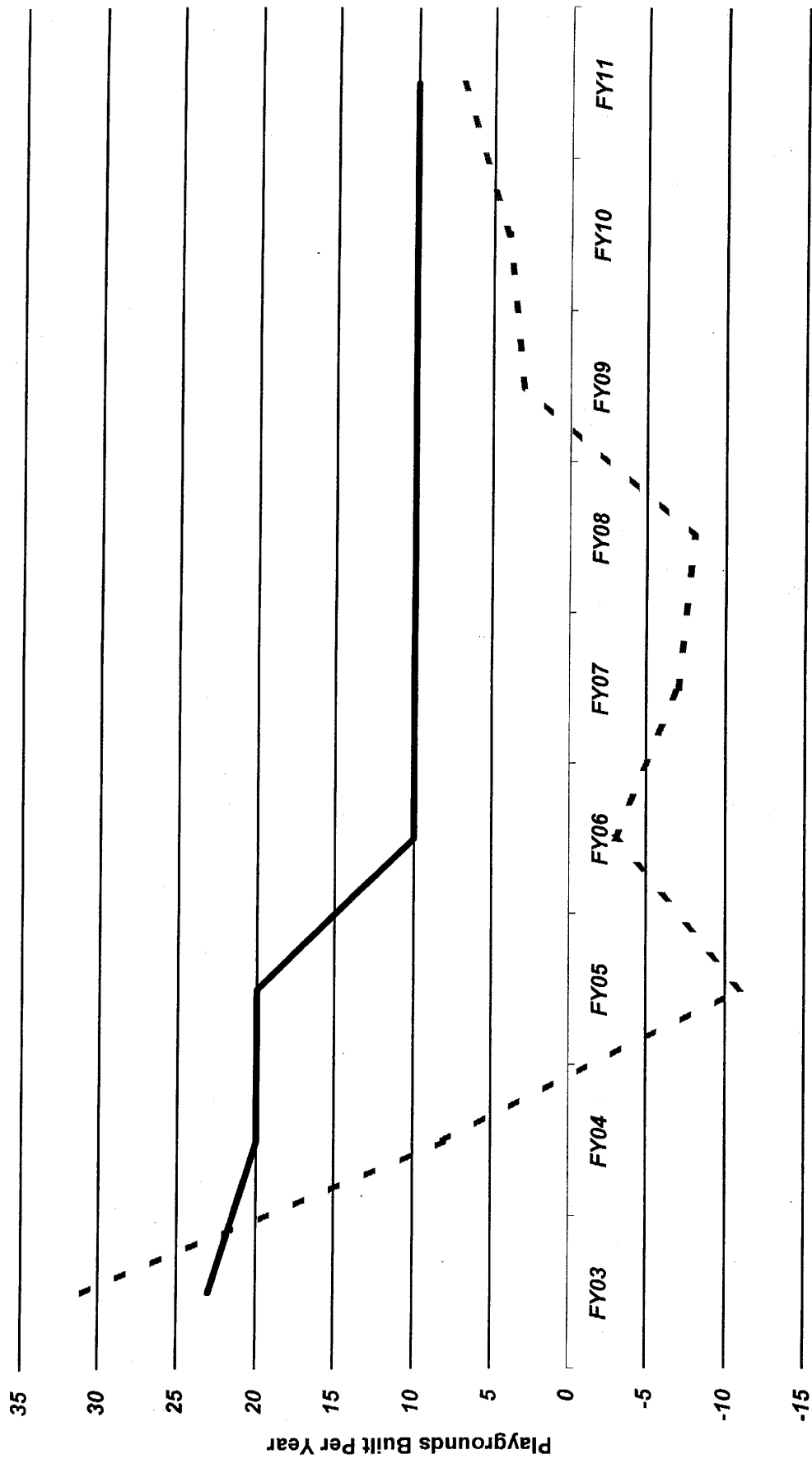
Telecommunications Money thru FY05; Level of Effort Continues



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Figure 3

Grant and Telecommunications Money thru FY05; Level of Effort Continues



Fiscal Year

— Playgrounds Built w/Grant, Tele thru FY05 - - - Playground Backlog

(26)