

# MAR 7 2016

MCPB No. 16-023 Preliminary Plan No. 120160110 Colesville Senior Living Facility Date of Hearing: March 3, 2016

## RESOLUTION

WHEREAS, under Montgomery County Code Chapter 50, the Montgomery County Planning Board is authorized to review preliminary plan applications; and

WHEREAS, on October 30, 2015, Columbia/Wegman Acquisitions, LLC ("Applicant") filed an application for approval of a preliminary plan of subdivision to create one lot for the construction of a three-story domiciliary care facility for seniors consisting of a maximum of 113 units (136 beds) on approximately 5.9 acres of land in the R-200 Zone, located at 13908 New Hampshire Avenue ("Subject Property"), in the White Oak Master Plan ("Master Plan") area; and

WHEREAS, Applicant's preliminary plan application was designated Preliminary Plan No. 120160110, Colesville Senior Living Facility ("Preliminary Plan" or "Application"); and

WHEREAS, following review and analysis of the Application by Planning Board staff ("Staff") and other governmental agencies, Staff issued a memorandum to the Planning Board, dated February 19, 2016, setting forth its analysis and recommendation for approval of the Application, subject to certain conditions ("Staff Report"); and

WHEREAS, on March 3, 2016, the Planning Board held a public hearing on the Application at which it heard testimony and received evidence submitted for the record on the Application; and

WHEREAS, at the hearing the Planning Board voted to approve the Application. subject to certain conditions, by the vote as certified below.

NOW, THEREFORE, BE IT RESOLVED that the Planning Board approves Preliminary Plan No. 120160110 to create one lot on the Subject Property, subject to the following conditions:1

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<sup>&</sup>lt;sup>1</sup> For the purpose of these conditions, the term "Applicant" shall also mean the developer, the owner or any successor(s) in interest to the terms of this approval.

- 1. Approval is limited to one lot to allow for a senior housing facility limited to 113 units (136 beds).
- 2. The Applicant must comply with the conditions of approval of the Board of Appeals opinion for Special Exception S-2881.
- 3. The Applicant must dedicate, and show on the record plat, 60 feet from centerline along the Subject Property frontage for New Hampshire Avenue.
- 4. The Applicant must place a Category I conservation easement over approximately 0.22 acres of forest retention as shown on the Final Forest Conservation Plan. The Category I Forest Conservation Easement must be approved by the M-NCPPC Office of the General Counsel and must be recorded in the Montgomery County Land Records by deed prior to demolition, clearing, or grading and the Liber Folio for the easement must be referenced on the record plat.
- 5. The Applicant must place a Category II Forest Conservation Easement over approximately 0.65 acres of forest planting as shown on the Final Forest Conservation Plan. The easement must be approved by the M-NCPPC Office of General Counsel and recorded by deed in the Montgomery County Land Records prior to clearing or grading. The liber and folio of the recorded easement must be referenced on the record plat.
- 6. Prior to any clearing, grading, or demolition, the Applicant must submit a financial surety and a maintenance and management agreement for the forest planting shown on the Final Forest Conservation Plan.
- 7. Prior to issuance of a building permit, the Applicant must provide Staff with certification from an engineer specializing in acoustics that the building shell has been designed to attenuate projected exterior noise levels to an interior level not to exceed 45 dBA Ldn.
- 8. The Applicant must comply with the recommendations of the Intercounty Connector Limited Functional Master Plan Amendment by reconstructing the existing sidewalk along the New Hampshire Avenue frontage to be a 10-foot wide shared-use path with a green panel and street trees. Any portion of this shareduse path outside of the right-of-way must also include a public improvement easement.
- 9. The Applicant must provide 4 bicycle parking spaces (2 inverted-U bike racks) as shown on the Certified Preliminary Plan.

- 10. The Applicant must make a Transportation Policy Area Review (TPAR) Mitigation Payment, equal to 50% of the applicable transportation impact tax to the Montgomery County Department of Permitting Services (MCDPS). The timing and amount of the payment will be in accordance with Chapter 52 of the Montgomery County Code.
- 11. Prior to issuance of access permits, the Applicant must satisfy the provisions for access and improvements as required by Maryland State Highway Administration (SHA).
- 12. The Planning Board accepts the recommendations of the Montgomery County Department of Transportation (MCDOT) in its letter dated February 3, 2016, and hereby incorporates them as conditions of the Preliminary Plan approval. The Applicant must comply with each of the recommendations as set forth in the letter, which may be amended by MCDOT provided that the amendments do not conflict with other conditions of the Preliminary Plan approval.
- 13. The Planning Board accepts the recommendations of the Montgomery County Department of Permitting Service (MCDPS) – Water Resources Section in its stormwater management concept letter dated March 2, 2015, and hereby incorporates them as conditions of the Preliminary Plan approval. The Applicant must comply with each of the recommendations as set forth in the letter, which may be amended by MCDPS – Water Resources Section provided that the amendments do not conflict with other conditions of the Preliminary Plan approval.
- 14. The Certified Preliminary Plan must contain the following note: "Unless specifically noted on this plan drawing or in the Planning Board conditions of approval, the building footprints, building heights, on-site parking, site circulation, and sidewalks shown on the Preliminary Plan are illustrative. The final locations of buildings, structures and hardscape must be consistent with the binding elements of the approved Special Exception and will be finalized at the time of issuance of building permit(s). Please refer to the zoning data table for development standards such as setbacks, building restriction lines, building height, and lot coverage for each lot. Other limitations for site development may also be included in the conditions of the Planning Board's approval."
- 15. The record plat must reflect common ingress/egress and utility easements over all shared driveways and sidewalks.
- 16. All necessary easements must be shown on the record plat.

17. The Adequate Public Facility ("APF") review for the Preliminary Plan will remain valid for eighty-five (85) months from the date of mailing of the Planning Board Resolution.

BE IT FURTHER RESOLVED that having considered the recommendations and findings of its Staff as presented at the hearing and as set forth in the Staff Report, which the Board hereby adopts and incorporates by reference (except as modified herein), and upon consideration of the entire record, the Planning Board FINDS, with the conditions of approval, that:

1. The Preliminary Plan substantially conforms to the Master Plan.

Although the Master Plan does not contain any specific recommendations for the Subject Property, it envisions the area outside of the identified commercial centers as remaining residential in nature and recommends that infill developments follow the established residential pattern. In keeping with this vision, the Master Plan further recommends that "the land use and zoning goal in the White Oak Master Plan area is to ensure livable communities for the future by protecting and strengthening their positive attributes and encouraging development that will enhance the communities' functions, sense of place and identity."

The Master Plan recognizes that special exception uses may be approved by the Board of Appeals if they meet the standards, requirements, and the general conditions set forth in the Zoning Ordinance, but may be denied if there is an excessive concentration of such uses in an area or if the uses are inconsistent with the Master Plan recommendations. The Master Plan also recognizes the importance of providing affordable elderly housing and care options within the Master Plan's area and encourages the provision of elderly housing facilities at appropriate locations in the planning area, including locating such facilities along bus routes and near shopping and public facilities.

The Subject Property is a good location for elderly housing, because it is situated near several shopping facilities and is served by a Metrobus route. As determined at the time of the approval of the Special Exception, the use can be supported by the existing infrastructure and facilities in the area without any negative impact on the surrounding land uses and population. The Preliminary Plan indicates that the residential building will front on New Hampshire Avenue with parking and outdoor gathering areas to the back of the building. The architecture provides an appropriate transition to the surrounding residential neighborhoods and is consistent in scale and design with many multifamily and townhouse developments in and around the White Oak Master Plan area. Finally, although the Subject Property is not within an SPA, the Preliminary Plan shows the minimum amount of pavement necessary to adequately and safely circulate vehicles, residents and pedestrians, and the building footprint is compact to minimize the on-site imperviousness.

The Preliminary Plan is in substantial conformance with the Master Plan.

2. Public facilities will be adequate to support and service the area of the approved subdivision.

# Master Plan Roadways and Bikeways

As recommended in the Master Plan, 2005 *Countywide Bikeways Functional Master Plan*, and 2009 *Intercounty Connector (ICC) Limited Functional Master Plan Amendment*, the master-planned roadways and bikeways in the vicinity of the site are listed below:

- New Hampshire Avenue (MD 650) is designated as a six-lane divided major highway (M-12) within a 120-foot right-of-way (ROW). The White Oak Master Plan recommends accommodating bicycles with a signed shared roadway (SR-30). The ICC Limited Functional Master Plan recommends a shared-use path along the west side of New Hampshire Avenue (DB-41). On-street bicycle lanes with signage have already been striped on both sides of New Hampshire Avenue from the ICC (MD 200) south to Randolph Road.
- 2. Notley Road (west of New Hampshire Avenue) is designated as a two-lane undivided primary residential street, P-7, within a 70-foot ROW. There are no recommended master plan bikeways along Notley Road.

Notley Road (east of New Hampshire Avenue), Orchard Way, Hobbs Drive and Colesville Manor are not listed in the White Oak Master Plan. They are all substandard (narrow, two-lane and un-striped) residential streets that serve their respective neighborhoods.

## Master Plan Transitway

The 2013 *Countywide Transit Corridors Functional Master Plan* recommends the Bus Rapid Transit (BRT) Corridor 5, "New Hampshire Avenue" along New Hampshire Avenue from the DC City Line north to the future Colesville Park and Ride Lot (near Notley Road). The nearest BRT stations would be located near the intersections of New Hampshire Avenue with Notley Road and Randolph Road and can be accommodated within the ultimate 120 feet of ROW.

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#### Available Transit Service

Metrobus route Z2 is currently the only bus route operating along New Hampshire Avenue near the Subject Property. Buses typically run approximately every 25 to 40 minutes depending on time of day and direction on weekdays only. There is no transit service on any other roadways near the Subject Property.

The nearest bus stops are located at the New Hampshire Avenue intersections with Bonifant Road/Good Hope Road (just north of the Intercounty Connector) and Randolph Road (south of the Subject Property).

## Pedestrian and Bicycle Facilities

The existing sidewalks are substandard with no green panel along both sides of New Hampshire Avenues, and there are no sidewalks along Notley Road, Orchard Way, Hobbs Drive, and Colesville Manor Drive.

The Intercounty Connector Limited Functional Master Plan Amendment recommends a 10-foot wide shared-use path to be constructed along the western side of New Hampshire Avenue from Randolph Road to the Intercounty Connector. In addition to the internal sidewalks and handicap ramps shown on the Preliminary Plan, the Applicant is required to install this shared use path along the Subject Property's frontage along New Hampshire Avenue. Due to the current right-of-way configuration and constraints, it will be partially located on the Subject Property within a public improvement easement (PIE). The shared-use path may be relocated within the right-of-way as part of a larger rebuild and redesign of New Hampshire Avenue in the future.

Under the Zoning Ordinance in effect on October 29, 2014, 4 bicycle parking spaces (or 2 inverted-U bike racks) are required (one bicycle space for every 20 vehicular parking spaces; the Applicant is required to provide 71 vehicular parking spaces).

## Local Area Transportation Review

The 136-bed facility will generate 22 trips during both the weekday AM and PM peak hour, which are below the LATR traffic study threshold of 30 peak hour trips. Therefore, a traffic study is not required, and the LATR test is satisfied.

## Transportation Policy Area Review

A Transportation Policy Area Review (TPAR) payment of 50% of the Department of Permitting Service's (DPS) development impact tax payment will be required to satisfy the Policy Area Review test.

#### Other Public Facilities and Services

Other public facilities and services are available and will be adequate to serve the Application. The Application meets the Montgomery County Fire and Rescue

Service requirements for fire and rescue vehicle access. Public facilities and services, such as police stations, schools, firehouses and health services are currently operating within the standards set by the Subdivision Staging Policy currently in effect. A school facility payment is not required, because the use does not generate any children/students.

3. The size, width, shape, and orientation of the approved lots are appropriate for the location of the subdivision, taking into account the recommendations included in the applicable master plan, and for the type of development or use contemplated.

The Preliminary Plan has been reviewed for compliance with the Montgomery County Code, Chapter 50, the Subdivision Regulations. The lot size, width, shape and orientation are appropriate for the location of the subdivision taking into account the recommendations in the Master Plan, and for the type of development or use contemplated. As conditioned, the approved lot meets all requirements established in the Subdivision Regulations and the Zoning Ordinance in effect on October 29, 2014, and substantially conforms to the recommendations of the Master Plan. The Application has been reviewed by other applicable County agencies, all of whom have recommended approval of the Application.

4. The Application satisfies all the applicable requirements of the Forest Conservation Law, Montgomery County Code, Chapter 22A.

As conditioned, the Forest Conservation Plan complies with the requirements of the Forest Conservation Law and the Planning Board's Environmental Guidelines.

#### Environmental Guidelines

Staff approved a Natural Resource Inventory/Forest Stand Delineation (NRI/FSD) (No. 420150350) for the Subject Property on October 14, 2014. The Subject Property lies within the Paint Branch watershed and the Northwest Branch watershed, but outside the Special Protection Area. There are no streams, wetlands, floodplains, or environmental buffers on the Subject Property.

#### Forest Conservation

The Application is subject to the Montgomery County Forest Conservation Law, and the Applicant has submitted a Final Forest Conservation Plan in conjunction with the Preliminary Plan. The Applicant will remove 0.38 acres of forest of the existing forest on-site and retain the remaining 0.22 acres in a Category I Forest Conservation Easement, with a 1.08-acre planting requirement. The Applicant must meet this requirement by planting 0.65 acres of forest on-site and must meet the remaining 0.43-acre planting requirement off-site. The 0.65 acres of forest planting will incorporate a hard surface trail to allow for use by all residents and visitors and be covered by a Category II Forest Conservation Easement, to allow for more intense

maintenance and the hard surface trail. The Planning Board approved a variance with the Preliminary Forest Conservation Plan at the time of the Special Exception review, and mitigation plantings are shown on the Final Forest Conservation Plan.

#### Noise

The Subject Property is located on the west side of MD 650 (New Hampshire Avenue) and is exposed to traffic noise from both trucks and passenger cars. This facility does not provide any external activity spaces adjacent to MD 650 and the building is required to mitigate interior noise to a maximum of 45 Dba Ldn per the Montgomery County "Staff Guidelines for the Consideration of Transportation Noise Impacts in Land Use Planning and Development." The Applicant is required to comply with the noise guidelines.

5. All stormwater management requirements shall be met as provided in Montgomery County Code Chapter 19, Article II, titled "Storm Water Management," Sections 19-20 through 19-35.

The MCDPS Stormwater Management Section issued a letter accepting the stormwater management concept for the Subject Property on March 2, 2015. The stormwater management concept proposes to meet required stormwater management goals via 8 Landscape Infiltration or 8 Micro-Bioretention facilities and 1 Bio-Swale.

BE IT FURTHER RESOLVED, that this Preliminary Plan will remain valid for 60 months from its initiation date (as defined in Montgomery County Code Section 50-35(h)) and that prior to the expiration of this validity period, a final record plat for all property delineated on the approved Preliminary Plan must be recorded in the Montgomery County Land Records or a request for an extension must be filed; and

BE IT FURTHER RESOLVED, that this Resolution constitutes the written opinion of the Board in this matter, and the date of this Resolution is \_\_\_\_\_\_\_ 2016 (which is the date that this Resolution is mailed to all parties of record); and

BE IT FURTHER RESOLVED, that any party authorized by law to take an administrative appeal must initiate such an appeal within thirty days of the date of this

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Resolution, consistent with the procedural rules for the judicial review of administrative agency decisions in Circuit Court (Rule 7-203, Maryland Rules).

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# CERTIFICATION

This is to certify that the foregoing is a true and correct copy of a resolution adopted by the Montgomery County Planning Board of the Maryland-National Capital Park and Planning Commission on motion of Commissioner Dreyfuss, seconded by Vice Chair Wells-Harley, with Chair Anderson, Vice Chair Wells-Harley, and Commissioners Dreyfuss, Presley, and Fani-González voting in favor at its regular meeting held on Thursday, March 3, 2016, in Silver Spring, Maryland.

Casey Anderson, Chair Montgomery County Planning Board