



Montgomery Planning Board

10/01/2020



County Council Request: Potential Renaming of Public Streets and Parks

Briefing & Draft Recommendations on the Montgomery County Street and Parks Facilities Naming Review



Commission Resolution on Solidarity with National Movement to End Injustice and Violence against African Americans

. . . the Commission also hereby declares and affirms that it squarely subscribes to the indisputable principle that Black lives do matter, and they must matter, in all civic endeavors in order for our agency and our nation to achieve the cardinal promises of our government – that ALL people will be treated fairly and equally.

Council Request: June 15, 2020



The Honorable Marc Elrich
County Executive, Montgomery County, MD
Office of the County Executive
101 Monroe Street, 2nd Floor
Rockville, MD 20850

The Honorable Casey Anderson
Chair, Montgomery County Planning Board
Montgomery County Planning Department
8787 Georgia Avenue
Silver Spring, MD 20910

June 15, 2020

Dear County Executive Elrich and Chair Anderson,

We are at an inflection point in our country and in our county. The brutal murder of George Floyd in Minneapolis represents not just a singular tragedy of one man, but another grotesque manifestation of generations of structural racism that permeate our society. Addressing institutional problems require institutional solutions, and we appreciate your shared efforts as we begin that critical work together in Montgomery County. But as we work to dismantle the structures that perpetuate racism, we must also target the symbols that normalize and legitimize it. The names of public streets and buildings are not merely a reminder of the past; they are a very clear indication of who and what we value today.

As stewards of Montgomery County's public assets, we are calling on you to initiate a comprehensive review of all County owned and maintained street names and public facilities to determine all those named for Confederate soldiers or those who otherwise do not reflect Montgomery County values. Following that review, we hereby request a public process to rename these county streets and facilities in a manner that more appropriately reflects the community to which they belong.

When we name a street or a building, we are not merely reflecting history. We are using our public funding and assets to bestow a high honor. These public tributes should appropriately reflect the entirety of our community and our values. This comprehensive review would build upon the efforts that the Board of Education has recently undertaken in reviewing the names of Montgomery County Public Schools facilities.

- Per the County Council to County Executive Marc Elrich and Planning Board Chairman Casey Anderson:
- *As stewards of Montgomery County's public assets, we are calling on you to initiate a comprehensive review of all County owned and maintained street names and public facilities to determine all those named for **Confederate soldiers or those who otherwise do not reflect Montgomery County values.** Following that review, we hereby request a public process to rename these county streets and facilities in a manner that more appropriately reflects the community to which they belong. . . . The names of our buildings and streets should reflect the people in and on them, not threaten and intimidate them.*

Project Team

- M-NCPPC
 - ITI, GIS mapping
- Planning Department
 - Leadership
 - Historic Preservation Section, Countywide Planning & Policy Division
 - Intake & Regulatory Coordination Division
 - Communications Division
- Parks Department
 - Leadership
 - Cultural Resources Stewardship Section, Park Planning and Stewardship Division
 - Public Affairs and Community Partnerships



Seeking Planning Board Guidance

Staff seeks Planning Board guidance before going to Council on:

- Research that will be presented
- Recommended phased approach.
- Consideration of future phases.
- Impact on Current Work Program.
- Discussion of possible FY22 Budget Request.

Initial Outreach

- Created a website for the project with FAQs
- Created a public email address to accept input on concerns and potential renamings. Renaming@montgomeryplanning.org
- Director Gwen Wright sent letters to Municipalities
 - Further discussions with City of Takoma Park, Chevy Chase Village, Glen Echo, Somerset
- Coordination with MCPS and Dr. Arronza LaBatt, Executive Director, Office of Teaching, Learning and Schools, MCPS
- Separate coordination efforts with MCDOT, 911/Emergency Services, DGS



Montgomery County, MD

Montgomery Planning Board



Español

中文

Other

| Text Size



Media Center

Meet The Board

Meetings

Agendas

M-NCPPC Montgomery County Street and Parks Facilities Naming Review

Montgomery Parks and Montgomery Planning working together to meet the County Council's June 15 request

Background:

On June 15, 2020, the Montgomery County Council sent a letter to County Executive Marc Elrich and Montgomery Planning Board Chair Casey Anderson asking for "a comprehensive review of all County owned and maintained street names and public facilities to determine all those named for Confederate soldiers or those who otherwise do not reflect Montgomery County values."

<https://montgomeryplanningboard.org/meet-the-board/> has oversight over the Montgomery County Planning Department and

Contact

For questions and comments, please contact us by **email** or by filling out the form on this page.

Categorization of Names

- Four groupings identified as part of initial research focus to correspond to Council request:
 1. **Nationally known Confederates**
 2. **Local Confederates**
 3. **Confederate Sympathizers**
 4. **Slaveholders**
- MNCPPC historical research team focused on 1790s-1860s. Post-Civil War history and 20th century figures not yet considered except for Confederate sympathizers.
- Research parameters also had to consider COVID research restrictions.
- There are certainly others who do not reflect Montgomery County's values. These can be further identified by Council if desired.

Research Methodology and Sources

- Digitized local newspapers
- Burials of Confederate veterans
- Men from Montgomery County identified in Daniel Hartzler's *Marylanders in the Confederacy* (1986) based largely on C.S.A. records at the National Archives
- Fact checking names against the National Park Service Civil War Soldiers and Sailors Database
- Data transfer from Maryland State Archives' Legacy of Slavery database, including census records, manumission documents, and runaway ads
- Tax assessment records from 1793 to 1864 (preliminary review only)

Preliminary Database

- **709 known Confederates** (including **269 residents** of Montgomery County and **440 senior officers** of the Confederate Army);
- **5,826 slaveholders** from 1790 to 1864;
- **137 Streets** matching local Confederate surnames;
- **325 Streets** matching all Confederate surnames;
- **30 parks and 6 trails** matching Confederate surnames; **verification/further research reveals only 2 parks and 1 trail are actual matches;**
- The database also contains critically important compiled information, including to date the names of over **3,300** enslaved individuals who were held in bondage in Montgomery County;
- Database and maps are works in progress but will be made available to public for research and future use when historians have completed required additional work and

Confederate Documentation

[7-744.]

Page No. _____
Supervisor's District No. 3
Enumeration District No. 135

Eleventh Census of the United States.
SPECIAL SCHEDULE.
SURVIVING SOLDIERS, SAILORS, AND MARINES, AND WIDOWS, ETC.

Persons who served in the Army, Navy, and Marine Corps of the United States during the war of the rebellion (who are survivors), and widows of such persons, in Montgomery, County of Montgomery, State of Montgomery, enumerated in June, 1890. Jacob B. Ennis Enumerator.

From Schedule No. 1.	NAME OF SURVIVING SOLDIERS, SAILORS, AND MARINES, AND WIDOWS.	Rank.	Company.	Name of Regiment or Vessel.	Date of Enlistment.	Date of Discharge.	Length of Service.	
1	2	3	4	5	6	7	8	
19	21	William H. H. <input checked="" type="checkbox"/>	Private	30	1st Reg. Va. Cav.	20 Jan 1863	29 Dec 1864	1 6 3
38	43	James H. Thompson <input checked="" type="checkbox"/>	Private	4	1st Reg. Va. Cav.	10 Oct 1861	9 Apr 1865	4 1
40	44	Louis G. Solger <input checked="" type="checkbox"/>	Private	6	91st Reg. Va. Cav.	1 Apr 1861	1 Apr 1865	1 9
66	70	James G. Goring <input checked="" type="checkbox"/>	Private	4	U.S. Cavalry	Apr 1862	1863	5
110	115	Charles M. Robinson <input checked="" type="checkbox"/>	Private	11	1st Reg. Va. Cav.	Apr 1861	1861	3
146	149	Charles W. Miller <input checked="" type="checkbox"/>	Private	2	1st Reg. Va. Cav.	Apr 1861	Apr 1861	6
168	176	Abraham Davis <input checked="" type="checkbox"/>	Private	6	1st Reg. Va. Cav.	17 Jul 1865	18 Apr 1865	2 3
174	183	William B. White <input checked="" type="checkbox"/>	Private	1	1st Reg. Va. Cav.	1861	1861	2
177	187	Charles H. Brown <input checked="" type="checkbox"/>	Private	37	U.S. Cavalry	Jan 1864	Dec 1864	2 1
177	186	Robert Brown <input checked="" type="checkbox"/>	Private	37	U.S. Cavalry	Jan 1864	Dec 1864	2 1

Post-office Address. Disability Incurred. Remarks.

10 11 12

1. Tennallytown, D.C.
2. Tennallytown, D.C.
3. Library of Congress, Wash. D.C.
4. Bethesda, Montgomery Co. Md.
5. Bethesda, Montgomery Co. Md.
6. Beas, Montgomery Co. Md.
7. Beas, Montgomery Co. Md.
8. Bethesda, Montgomery Co. Md.
9. George Town, D.C.
10. Tennallytown, D.C.
11.
12.

(1890-9094) 909

(Confederate.)
11 Cav. Va.
Phil A. Meyer
1st Reg. Va. Cavalry.
Appears on
Company Muster Roll
of the organization named above,
for July & Aug. 1863.
Enlisted:
When Apr 1, 1861
Where Newmarket
By whom Capt M. Donald
Period 2 years
Last paid
By whom Capt Taylor
To what time Apr 30, 1861
Present or absent absent
Remarks Went without leave
The 11th Cavalry known as the 1st Regiment Virginia Cavalry was organized in June, 1861, with seven companies, A-G, which had previously served in the 1st Regiment Virginia Cavalry. Company B was formerly Company C of the 1st Regiment Virginia Cavalry and it was composed of the 1st Regiment Virginia Cavalry and the 1st Regiment Virginia Cavalry. The 11th Cavalry was organized in June, 1861, with seven companies, A-G, which had previously served in the 1st Regiment Virginia Cavalry. The 11th Cavalry was organized in June, 1861, with seven companies, A-G, which had previously served in the 1st Regiment Virginia Cavalry.
Book mark:
W. A. Roddy
(1861)

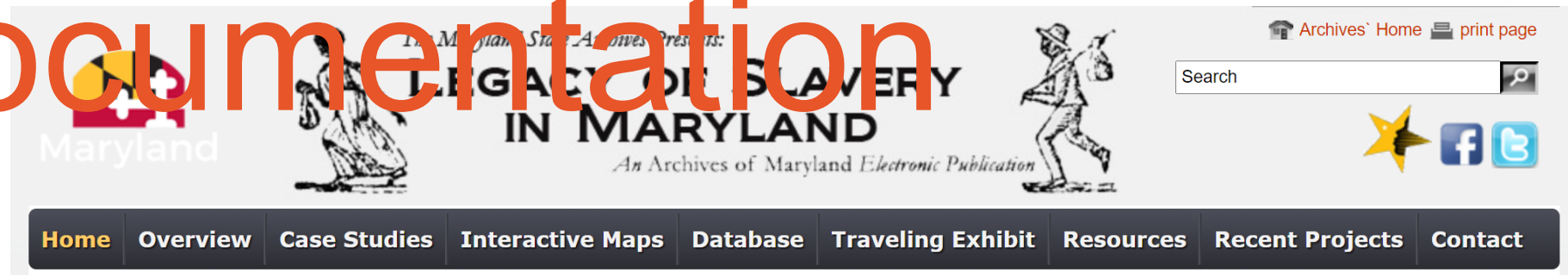


Ex-Confederates at Rockville.
The Washington Post (1877-1922); Feb 3, 1896; ProQuest Historical Newspaper pg. 7

Ex-Confederates at Rockville.
The third annual meeting of the Ridge-ly Brown Camp of Confederate Veterans of Montgomery County was held Saturday at the Rockville court house. Officers for the ensuing year were elected, as follows: Capt. E. J. Chiswell, Commander; Capt. Thomas Griffith, Lieutenant Commander; E. L. Amiss, Adjutant; E. L. Tschiffely, Treasurer; Frank B. Horner, Spencer C. Jones, John P. Sellman, and D. H. Horner, executive committee. The following were elected delegates to the general encampment: Spencer C. Jones and John P. Sellman; alternates, Cooke D. Luckett and E. L. Tschiffely.
Delegates to the Baltimore convention, which will convene for the purpose of organizing a State division of Confederate Veterans, were elected as follows: James Anderson, Robert M. Mackall, and David Griffith.
An appropriation of \$10 was made to the Jefferson Davis monument fund.

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Slaveholding Documentation



RAN AWAY

From the subscriber, living about two miles from Rockville, Montgomery County, Maryland, on the night of the 2d May, a negro man named CHARLES, about five feet six inches high, very spare made; and will probably attempt to pass by the name of Charles Butler. He took with him only what cloathes he had on, which were made of country cloth. Whoever takes up the said negro shall receive a reward of ten dollars if taken in Montgomery, or twenty dollars if out of the county.

SAMUEL MIDDLETON.
May 6 1831

245	From 19th 21 From 21 to 45 From 45 to 60									
4th Q Dist. Male Slaves under 12 years of age	1833									
Creale Ann	Name	Age	Value	Name	Age	Value	Name	Age	Value	Name
Creale Eleanor				Charles	23	400				
Prather William Hrs				Lutie	33	400				
Ches				Hanson	42					
Perry Peter D	Thomas	6	75	Andrew	28	800				
	William	18	250	Hanson	25		Frank	30		
				Alexander	21					
				Abraham	35	1200				
Piles Rachel	Thomas	1		Henry	14	250	Medrick	40	400	
	Lane	3	130							
Piles William H				John	17	250	Lutie	21	400	
Perry A. B. D. 2d Q. 63	James	9	75							
Perry Samuel	Joseph	8		George	20		Oliver	28	400	
	Charles	1	150	William	14					
				Wesley	14					
				Washington	15					
				Harrison	12	1250				
Pote Ann R										

RECORD OF SLAVES IN MONTGOMERY COUNTY, A						At the Time of the Adoption of the Constitution in 1864.									
DATE	NAME OF OWNER	NAME OF SLAVE	SEX	AGE	PHYSICAL CONDITION	TERM OF SERVITUDE	Left with or Taken by the Military.			Enlisted in U. S. Service.			REGIMENT	Compensation Received.	NAMES BY WHOM FORMER OWNERSHIP PROVEN.
							Dep.	Month.	Year.	Dep.	Month.	Year.			
1867 May 30	B. F. Smith, Agent as legal representative of M. B. Smith	Lena M. Smith	male	17	Healthy	For life									B. F. Smith
		Lena "	"	55	"	"									Edmund M. Smith
		Amelia Smith	female	35	"	"									Thomas L. Smith
		Collyer "	male	10	"	"									
		John "	"	9	"	"									
		Lena "	"	6	"	"									
		Lena "	"	4	"	"									
		Lena "	female	18 mo	"	"									
	Mordcai Morgan	Stand Boone	male	26	Healthy	until 30 years old									Mordcai Morgan
		Lena "	"	24	"	"									Samuel M. Morgan
		Veigel "	"	15	"	"									Thomas L. Morgan
		Lena "	female	10	"	"									
	Jane Adams, per Robert L. Adams, her legal representative	Jessie Adams	female	30	Healthy	For life									Robert L. Adams
		John "	male	25	"	"									A. H. Adams
		Mary "	female	21	"	"									Isaac L. Adams
		Kenneth "	"	19	"	"									
		Rose "	"	17	"	"									
		Ada "	"	15	"	"									
		Callie "	"	14	"	"									
		Francis "	"	13	"	"									
		Abel "	"	11	"	"									
		Edna "	"	10	"	"									
	Charles Smith, per A. J. Smith	Frank	male	20	Healthy	For life									A. J. Smith (deceased)
															Co. Gary Smith
															M. Smith
	Horace Benton	Horace Benton	male	30	Healthy	For life									Horace Benton, 1st S. Benton
		Ann Benton	female	25	"	"									John S. Benton
	Jane B. Smith, per J. B. Smith	Robert Smith	male	14	Healthy	For life									Robert Smith, 1st S. Smith
	Benton her owner	William Benton	"	12	"	"									James A. Benton

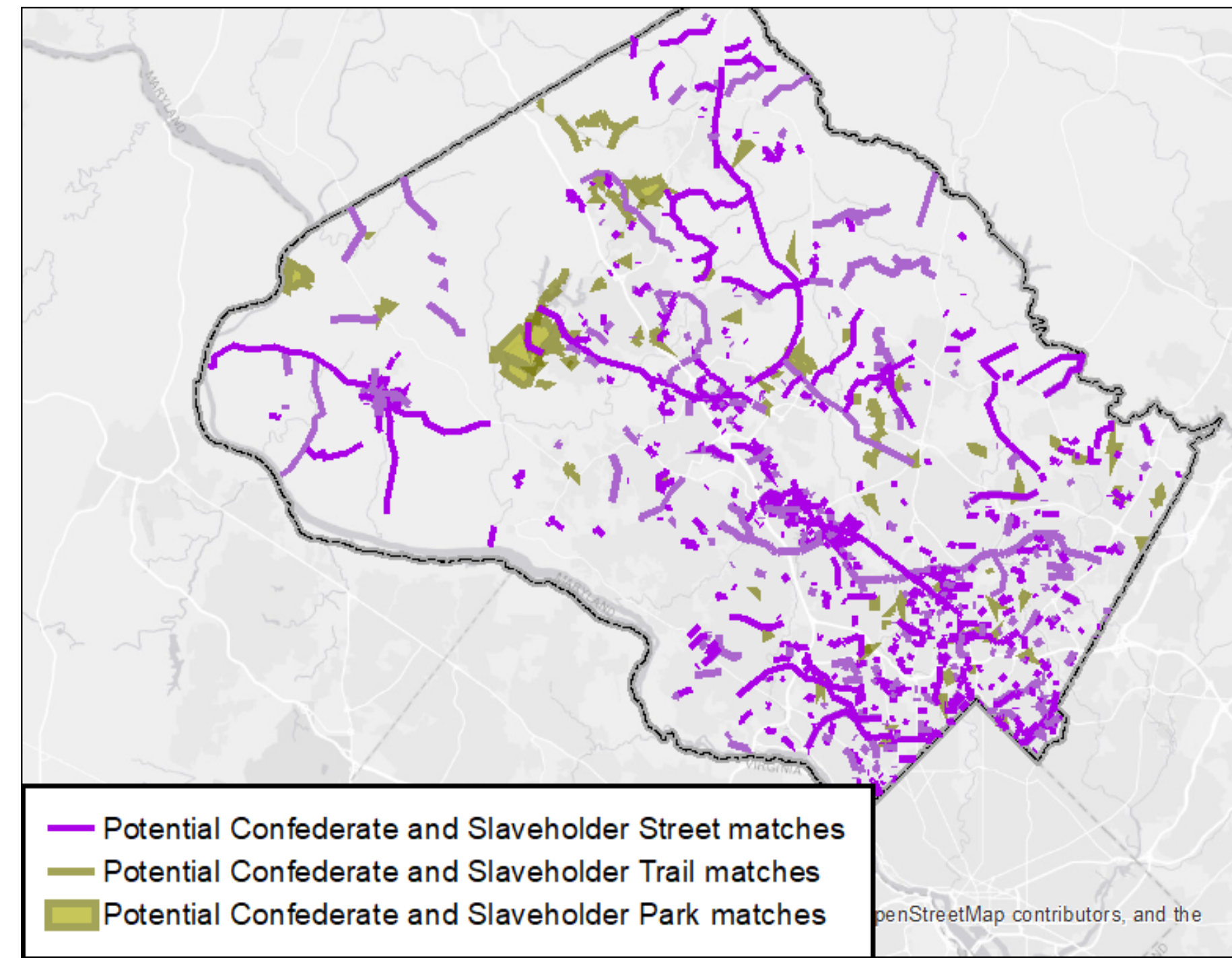
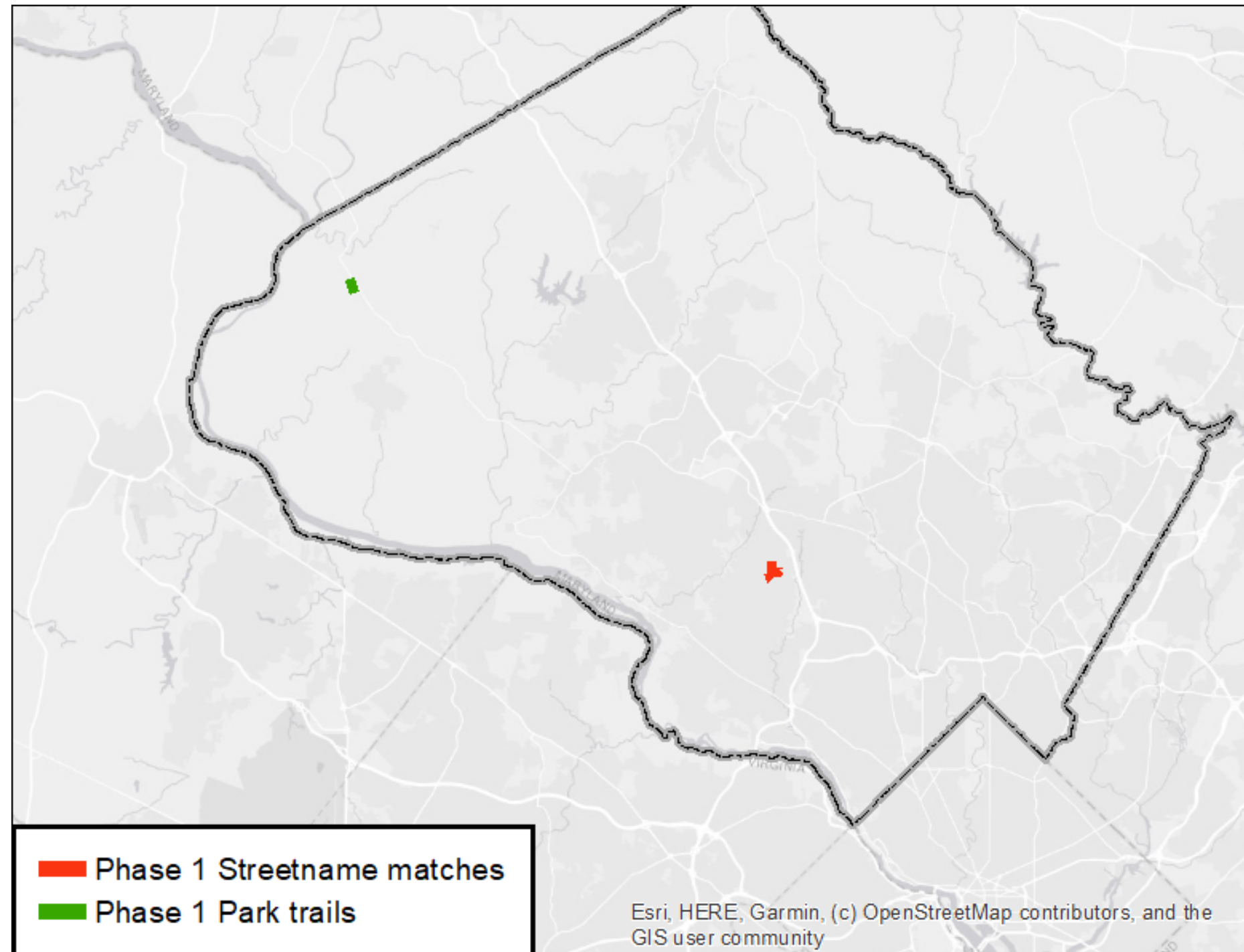
Further Research in Database Required

- There must be a documented association between the named person and the named asset. Some names in the database may or may not align with people who do not reflect Montgomery County's values. Further research is required to address this issue.
 - Streets matched with the last name Lee are in the database, but it is not yet known whether they are named after Robert E. Lee, E. Brooke Lee, another member of the Lee Family, or an unrelated Lee. For example: Rear Admiral Samuel Phillips Lee was Col. Robert E. Lee's cousin, but served the Union and married Francis P. Blair Sr.'s daughter.
 - Howard Chapel Drive leads to an historically African American community, church and cemetery. The Howards were free blacks dating back to at least the 1830s. There was also a separate Howard family who held people in slavery.
 - Johnson's Local Park in Emory Grove/Gaithersburg. There are 4 Johnsons in the database who are Confederates and 18 who are slaveholders. This park, however, is named after Edward Johnson, an African American entrepreneur and business owner. This park, which contained an illuminated baseball field, served a thriving Black community and hosted a Methodist Camp Meeting.

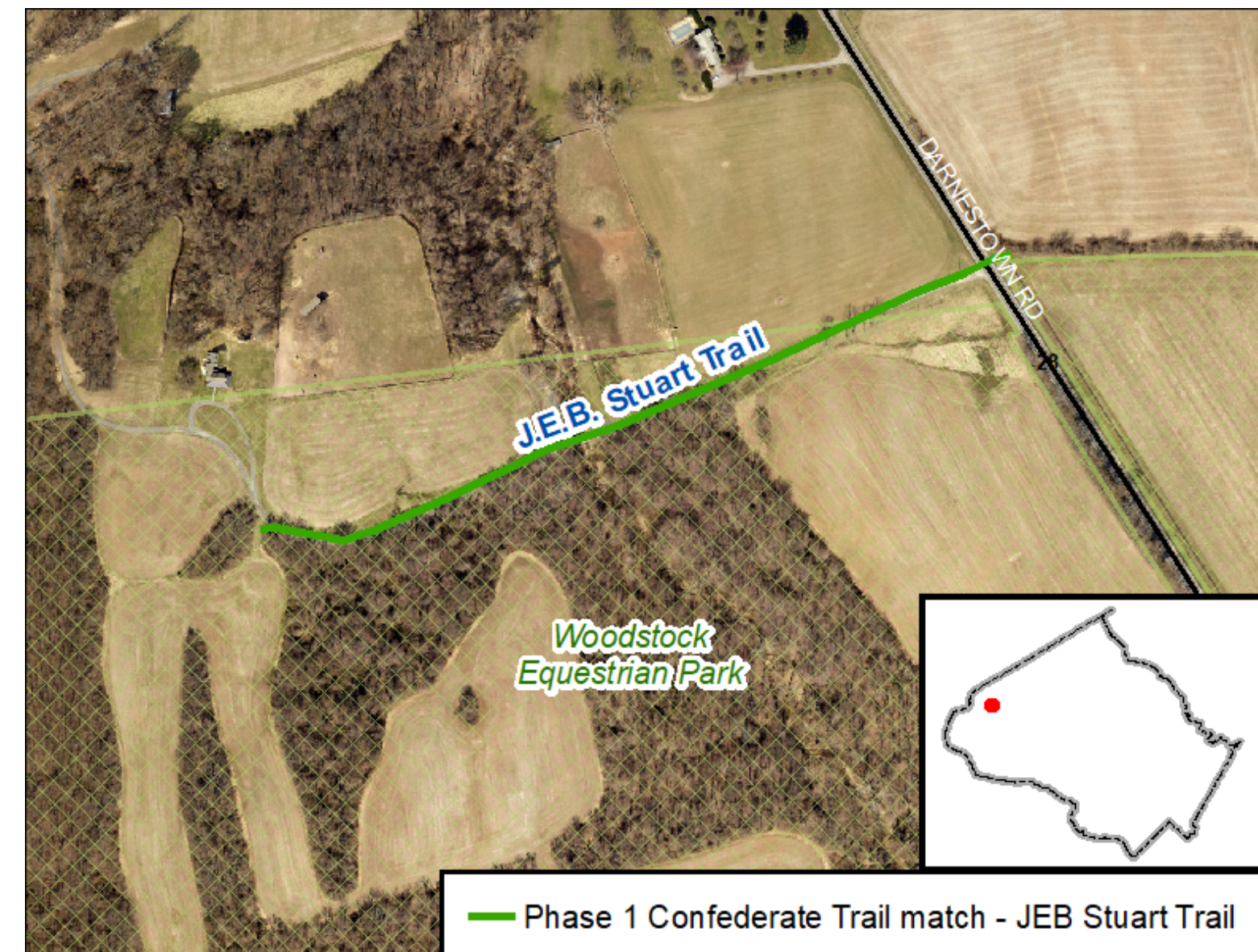
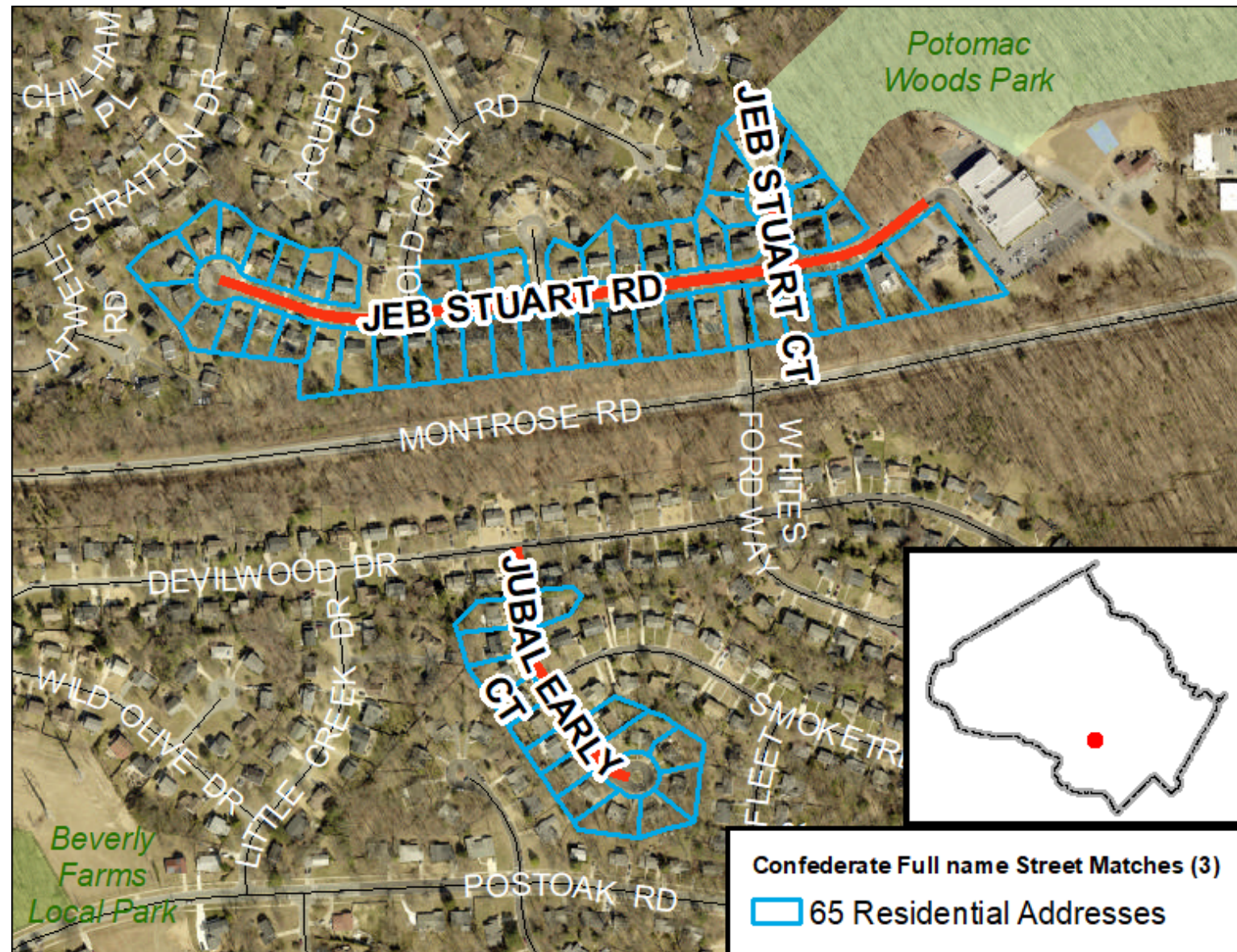
Phase 1 consists of *nationally known Confederates, full-name match.*

- JEB Stuart Court
- JEB Stuart Road
- Jubal Early Court
- J.E.B. Stuart Trail at Woodstock Equestrian Park

GIS Maps Showing Phase 1 Matches (left) and Future Research Needed (right)



Phase 1: Nationally Known Confederates w/Full Name Matches Streets & Park Assets



Beyond Phase 1

- As noted previously, there are other groupings in database of people who "do not reflect Montgomery County values," including:
 1. Other Nationally Known Confederates (surname only—full name listed previously)
 2. Local Confederates
 3. Confederate Sympathizers
 4. Slaveholders

Phase 2 and Future phases, if Planning Board directs, could include names in these groupings, but would require additional research to confirm intent of linking a given name to an asset.

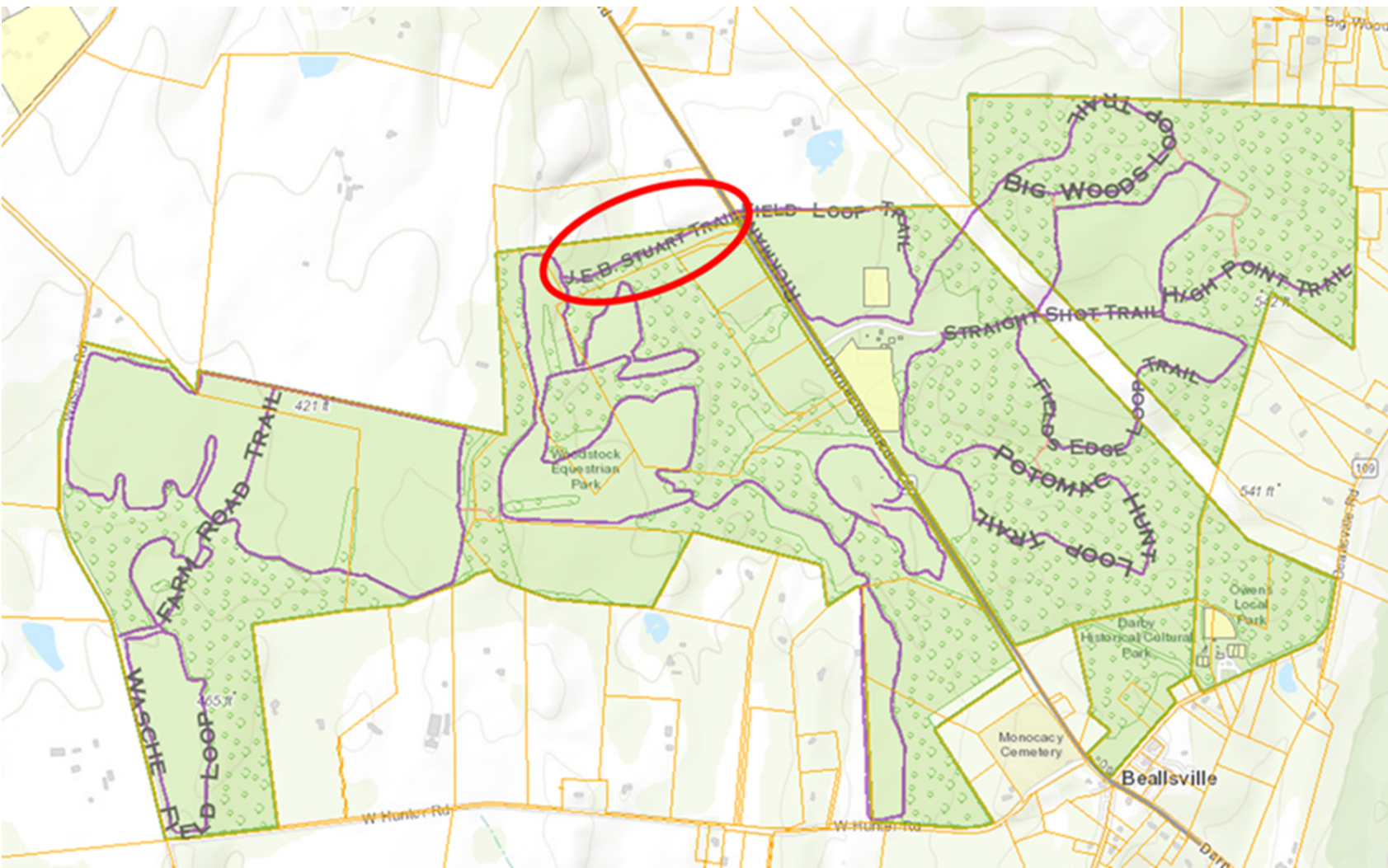
M-NCPPC Street Naming & Renaming Policy

- Under Maryland law, since the 1950s, M-NCPPC, through the Montgomery County Planning Department, has been tasked with naming and renaming any street or highway and numbering or renumbering of housing in Montgomery County, except within independent municipalities.
- Typically, a property owner or developer requests the street name.
- Montgomery Planning assesses the name request to make sure it meets the guidelines established in the addressing policy. This official street addressing responsibility started in the 1950s, but there are many streets that have an historical basis that were named prior to this time. A property owner or developer can suggest a street name, but the final decision, since the 1950s, is made by M-NCPPC.
- Under the current street addressing procedures, residents on a street would have to consent to a name change.
- Current renaming policy dates from 2017.
- The Addressing and Street Naming Manual is available on our website at:
 - http://www.montgomeryplanning.org/development/about/documents/Address_Manual_Final.pdf

Legal & Agency Considerations for Renaming Streets

- M-NCPPC Street naming policy already exists
- Potential impacts to property owners include utilities, mortgage deeds, and additional paperwork.
- Government coordination with Emergency Services, DOT, DGS.
- M-NCPPC required administrative costs typically associated with renaming streets.
- DOT costs to remove and replace street signs, including labor and materials.

Park Asset Match to Nationally Known Confederate



J.E.B. Stuart Trail, Moritz Greenberg Center at Woodstock Equestrian Park

(J.E.B. Stuart and 1,800 Confederate cavalry moved through this area in October 1862)

Preliminary Considerations for Renaming Trail, Phase 1

- Remove current name of the trail
- New trail name: Northern Edge Trail
- Create new trail signs and maps
- Create 2 new interpretive signs, National Park Service-style
- Develop new website/marketing associated with new name

Process for Planning Board and County Council

- **Fall 2020:**
 - **October 1, 2020: Seek guidance from Planning Board**
 - **Seek guidance from Council (Date still to be requested)**
- **Winter 2020/21:**
 - **Return to Planning Board with refinements. Possible additional phasing if PB and Council direct.**
 - **Return to Council with refinements, including any further phases, public process and outreach.**
- **2021:**
 - **Full public outreach**
 - **Implementation of Council and Planning Board Directive on renaming effort.**

Planning Board Discussion

- Staff seeks Planning Board guidance before presenting research findings to County Council.
- Discussion of phased approach and consideration of future phases.
- Impact on Current Work Program.
- Discussion of possible FY22 Budget Request.