MEMORANDUM

DATE: September 3, 2021

TO: Montgomery County Planning Board

VIA: Michael F. Riley, Director of Parks
    Miti Figueredo, Deputy Director, Administration
    Andrew Frank, Division Chief, Park Development Division (PDD)

FROM: Carl Morgan, AICP, CIP Manager, Park Development Division

SUBJECT: Work Session, FY 23-28 Capital Improvements Program

STAFF RECOMMENDATION

- Approve recommendation to County Council to increase Spending Affordability Guideline for Park and Planning Bonds from the Current $6.6-6.7 million/yr to $8 million/yr and transmit a request to the County Council to incorporate this request in their review of Spending Affordability Guidelines in mid-September for the FY23-28 CIP
- Conditional approval of project funding for inclusion in the Parks Department’s FY23-28 Capital Improvements Program

APPROACH AND OBJECTIVES

In this work session the Parks Department will present a recommended funding scenario for the FY23-28 Capital Improvements Program in preparation for adoption of a final scenario on October 14, 2021. This includes a recommendation regarding the Spending Affordability Guidelines (SAG) for M-NCPPC bonds that the Council will begin to discuss this month and enact on October 5, 2021. Staff will transmit the Board’s recommendation for SAG immediately following this section and will use the remaining feedback from the Board in preparing the final version of the CIP for the Board’s consideration in October.

BACKGROUND

For nearly a year, the Parks Department has had its sights on the next CIP for fiscal years 2023-2028. In addition to receiving new project ideas from staff and residents, the Department has been working with the Planning Board in strategy sessions to discuss approaches, priorities, and directions in CIP making that will match funding to projects that implement the vision, mission, values, and philosophy of the parks (included page ©1). This has
included the CIP Strategy and Evaluation Criteria FY23-28 (page ©3) and reviewing Emerging Issues (page ©5) that include:

- Equity and the Long Branch Parks Initiative
- Wheaton Regional Park Master Plan
- Trails
- South Germantown Recreational Park Adventure Playground Replacement
- Aging Infrastructure and Emerging Trends
- Funding Sources including
  - Program Open Space
  - Water Quality Protection Charge-backed Long-Term Financing
  - Federal Grants

Since the last work session, staff have developed funding scenarios for the FY23-28 CIP that
- Deliver capital resources into Equity Focus Area (EFA) and Energizing Public Spaces (EPS) priority areas
- Reflect the priorities and evaluation criteria of the Planning Board
- Respond to affordability including
  - A reasonable request for GO bonds that continues a focus on maintaining the existing park system and keeping up with growth
  - A Spending Affordability Guideline request for M-NCPPC bonds that the Commission deems affordable and is targeted to high priority projects
  - Leveraging federal and other funds to improve infrastructure and development in priority areas
- Assume an appropriate amount of Program Open Space funding (with required matching M-NCPPC bonds) and maintains a reasonable level of risk
- Allow water quality related capital projects to begin moving again

However, before outlining the staff recommendations for the FY23-28 CIP we would like to discuss specifically a recommendation for the Spending Affordability Guideline for M-NCPPC bonds as well as provide an update to Water Quality Funding in the CIP.

**Spending Affordability Guidelines for M-NCPPC Bonds**

In Strategy Session #2 on July 15, we identified SAG as a constraint in developing the CIP. For reference, you will find general information about SAG on page ©11. In Strategy session #2 we reported that while the current SAG for Park Bonds in FY21-22 is at $8.0M/yr, for FY23-26 it is currently set at $6.6-6.7 million/yr and that we were in discussions with the Commission’s Finance staff to determine what flexibility we would have to raise SAG to meet funding needs.

Raising SAG in FY21-22 to $8.0M was a result of a request in 2017 and later in 2019 to raise SAG so that the Department could focus efforts on capital projects that were needed to maintain the park system. In the current CIP, the increase to $8.0M/yr in FY21-22 allowed the Department to increase funding in the following capital projects:
- Energy Conservation – Local Parks
- Minor New Construction
- Park Refreshers
- Planned Life-cycle Asset Replacement (PLAR) LP:
  - Park Building Renovations
  - Play Equipment
M-NCPPC, Montgomery Parks - Park Development Division

- Resurfacing Parking Lots & Paths
- Tennis/Multi-Use Court Renovations
- Urban Park Elements

The Department’s request to extend the $8.0M/yr in all years of the CIP will allow the Department to continue increases in the same capital projects listed above in the FY23-28 CIP. In addition to the Commission’s continued determination that the increase to $8.0M/yr in all six years of the CIP is still affordable, the principle of the time value of money has also contributed significantly to it being an affordable request. A request for $8.0M in 2021 is similar to having requested $7.2M in 2017 when the Board and the Department first made the request.\(^1\) **Considering this, Staff recommends that the Planning Board request that the Council raise Spending Affordability Guidelines for M-NCPPC Bonds in all years of the CIP from $6.6-6.7M/yr to $8.0M/yr.**

**Water Quality Funding in the CIP**

In July, staff reported to the Planning Board that the initial state loan request that would fund water quality-related capital projects in the CIP was on hold pending the drafting of a Memorandum of Understanding (MOU) between M-NCCPC and Montgomery County Government. This MOU will address what the State of Maryland deemed was unclear regarding application, administration, and guarantee to repay loans extended by the State’s Water Quality Financing Administration.

While the MOU has not yet been executed, the Commission and the County are continuing their coordination with the Maryland Department of the Environment (MDE) on the MOU, which will switch the applicant of the loan to Montgomery County Government and will allow the original loan application to otherwise proceed to the Board of Public Works. In the meantime, in addition to the MOU, the County and the Commission agree that

- The Parks Department will continue to proceed with water quality projects based on the County Council approved appropriations through FY22 understanding that there may be a delay to the Commission in receiving reimbursements for up front expenditures while the remainder of the loan process is completed
- All future County loan applications will incorporate the Parks Department’s water quality projects
- Parks Department water quality projects will be fully accounted for in the County’s profile and projections to determine the use and amount of the County’s Water Quality Protection Charge and the appropriate Equivalent Residential Unit (ERU) rate it charges Montgomery County residents and businesses

Lastly, one of the short-term challenges that the Parks Department has faced during delays caused by MOU negotiations is a revenue gap for the Department’s FY23 water quality projects. While the Council approved appropriations to spend long term financing, the FY23 revenues required an additional loan application that was due to the State in January 2021. However, because the Department was working with the County on the MOU for the first loan, M-NCPPC was directed not to submit the application. As an interim measure, as part of the Department recommendations for the FY23-28 CIP, staff recommends a funding switch in the Stream Protection: SVP capital project in FY23 of $950k from Long-Term Financing to Current Revenue: Water Quality Protection that will close the revenue gap through

\(^1\) $8.0M in 2017 dollars, when the request was first made, is similar to requesting $8.8 million in 2021 dollars. Conversely, a request today for $8.0M is similar to having requested $7.2M in 2017 (https://www.bls.gov/data/inflation_calculator.htm).
FY23 and allow the Department to coordinate with Montgomery County Government on a combined loan application for projects in FY24 and beyond. Additionally, the Department is requesting $250k per year in Current Revenue: Water Quality Protection that will allow the department to fund work outside of the loan program.

**A Scenario for FY23-28**

Within the context of the water quality issues being addressed, a request to raise SAG for M-NCPPC Bonds, and issues identified in prior strategy sessions with the Planning Board, Department staff recommend a scenario for funding the Parks in Montgomery County.

The Staff recommendation is currently $265,066,000 which is a 10.6% increase above the Current FY21-26 CIP which is $239,565,000.

Attached, on pages ©14-38, you will find summary descriptions of the CIP projects that the Department is recommending for the FY23-28 CIP, including information about funding sources and prior funding in the current FY21-26 CIP. Below you will also find a list of all CIP projects grouped in categories (new projects, same level of funding, increased projects, decreased or delayed projects, projects soon to be closed out (“Pending Closeout”).

**New Project**
- Park Acquisitions – While this is a “new” project, it simply combines the funding, expenditures and appropriation requests from two existing acquisition capital projects (Acquisition: Local Parks and Acquisition: Non-Local Parks) into one CIP project for FY23 and moving forward. This makes it a net zero change to the CIP. During the FY21-26 CIP as the number of acquisition capital projects grew to seven, we mentioned that the Department would review all acquisition capital projects for consolidation opportunities. This is the first step toward simplifying the Acquisition PDFs while providing flexibility in funding acquisitions.

**Projects Included in the new CIP at Similar Funding Levels**
- ADA Compliance: Local Parks
- ADA Compliance: Non-Local Parks
- ALARF: M-NCPPC
- Ballfield Initiatives
- Black Hill Regional Park: SEED Classroom
- Blair HS Field Renovations and Lights
- Brookside Gardens Master Plan Implementation
- Cost Sharing: Local Parks
- Cost Sharing: Non-Local Parks
- Facility Planning: Local Parks
- Hillandale Local Park
- North Branch Trail
- Ovid Hazen Wells Recreational Park
- PLAR: LP - Boundary Marking
- PLAR: NL - Boundary Marking

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2 Unless otherwise noted, funding in FYs 23 through 26 are the same has the approved CIP and FYs 27 and 28 are programmed at the same level as fiscal year 26.
• PLAR: NL - Park Building Renovations
• PLAR: NL - Resurfacing Lots and Paths
• Pollution Prevention and Repairs to Ponds & Lakes
• Power Line Trail
• Restoration of Historic Structures
• S. Germantown Recreational Park: Cricket Field
• Small Grant/Donor-Assisted Capital Improvements
• Stream Protection: SVP - while the net funding level is the same in FY23-26 and extended into FY27-28, $250k of term financing each year is switched out to Current Revenue: Water Quality Protection for minor work outside of the loan program. This scenario also switches $700k in FY23 from Long-term Financing to Current Revenue: WQPC to close the gap created by loan application/MOU delays.
• Trails: Natural Surface & Resource-based Recreation
• Vision Zero
• Warner Circle Special Park

Projects that are Increased
• Bethesda Park Impact Payment ($3M additional appropriation for anticipated contributions)
• Energy Conservation - Local Parks (six-year total increase $71k)
• Energy Conservation - Non-Local Parks (six-year total increase $410k)
• Enterprise Facilities' Improvements (six-year total increase $235k)
• Facility Planning: Non-Local Parks (six-year total increase $500k, for larger projects such as the Capital Crescent Trail Renovation and Long Branch area parks, FY23-24 bump)
• Legacy Open Space (six-year total increase $899k)
• Legacy Urban Space (six-year total increase $1.125M)
• Mid-County Park Benefit Payments ($1M additional appropriation for anticipated contributions)
• Minor New Construction - Local Parks ($645k six-year total increase)
• Minor New Construction - Non-Local Parks (six-year total increase $930k)
• Northwest Branch Recreational Park-Athletic Area (six-year total increase $130k)
• Park Refreshers (six-year total increases of $1.757M M-NCPPC Bonds, also $5.458M POS)
• PLAR: LP - Court Renovations (six-year total increase $1.546M)
• PLAR: LP - Minor Renovations (six-year total increase $26k, $376k increase in M-NCPPC Bonds while $350k State Aid leaves CIP in FY21-22)
• PLAR: LP - Park Building Renovations (six-year total increase $730k)
• PLAR: LP - Play Equipment (six-year total increase $81k, $431K increase in M-NCPPC Bonds while $350k State Aid leaves CIP in FY21-22)
• PLAR: LP - Resurfacing Lots and Paths (six-year total increase $436k)
• PLAR: NL - Court Renovations (six-year total increase $1.281M)
• PLAR: NL - Minor Renovations (six-year total increase $4.732M)
• PLAR: NL - Play Equipment (six-year total increase $1.655M increase for S Germantown Adventure Playground)
• Trails: Hard Surface Design & Construction (six-year total increase $1.7M)
• Trails: Hard Surface Renovation (six-year total increase $1.405M)
• Urban Park Elements (six-year total increase $2.349M)
• Wheaton Regional Park Improvements (six-year total increase $11.01M, Start accelerated from FY25 to FY23)
Please note that the Department is also requesting a $200k per year increase in the Park Roads PDF, which is part of the County’s CIP, and is focused on improvements to Sligo Creek Parkway, Beach Drive, and Little Falls Parkway. This increase is needed to address aging infrastructure and safety improvements along our parkways.

**Projects that are Delayed or Decrease**

- Acquisition: Local Parks – all funding, expenditures and appropriation requests have been transferred to the new Park Acquisition capital project
- Acquisition: Non-Local Parks – all funding, expenditures and appropriation requests have been transferred to the new Park Acquisition capital project

**Pending Closeout**

- The following projects have no expenditures in FY23-28 but are in various stages of being closed
  - P767828 Acquisition: Local Parks
  - P998798 Acquisition: Non-Local Parks
  - 871552 Josiah Henson Historic Park
  - 138703 Little Bennett Regional Park Day Use Area
- Current Pending Closeouts in the FY21-26 CIP
  - P138701 Elm Street Urban Park
  - P098702 Evans Parkway Neighborhood Park
  - P078704 Germantown Town Center Urban Park
  - P078705 Greenbriar Local Park
  - P138702 Kemp Mill Urban Park
  - P038703 Laytonia Recreational Park
  - P078706 North Four Corners Local Park
  - P118702 Rock Creek Maintenance Facility
  - P048703 Rock Creek Trail Pedestrian Bridge
  - P138705 Woodside Urban Park
The charts below summarize the changes between the currently approved FY12-26 CIP and the proposed FY23-28 CIP.
CONCLUSION

Following this work session, the Department will revise and update the information in the County’s BASIS system that houses all CIP projects in a project description form format, including expenditure schedules, appropriation requests, and descriptive text. This will be consistent with feedback from this work session and the ones preceding it. This also includes technical reviews internally and with staff from the County’s Office of Management and Budget. Parks staff will then present the final version of the CIP an adoption session scheduled for October 14, 2021. At this session, the Board will receive a complete set of updated project description forms (PDFs) for final approval and summary reports. Upon approval, the recommended FY23-28 CIP will be forwarded to the County Executive and County Council by November 1, as required by State Law, with a favorable recommendation.

Following the November 1 transmittal, the County Executive will recommend a proposed FY23-28 CIP for all agencies and departments, including Parks, by January 15, 2022 and transmit that to the County Council. The County Council will hold public hearings on the proposed CIP for all departments and agencies, including the Parks CIP, in early February and conduct work sessions in February and March. The CIP and the accompanying FY23 Capital Budget is scheduled for adoption by Council in late May 2022.

Attachments and Supporting Documents

- Vision, Mission, Values, Philosophy, page ©1
- Emerging Issues, page ©5
- Spending Affordability Guidelines, page©11
- Recommended FY23-28 CIP, page ©14
Vision, Mission, Values, Philosophy

**Vision**
An enjoyable, accessible, safe, and green park system that promotes community through shared spaces and treasured experiences.

**Mission**
Protect and interpret our valuable natural and cultural resources; balance demand for recreation with the need for conservation; offer various enjoyable recreational activities that encourage healthy lifestyles; and provide clean, safe, and accessible places.

**Values**
- **Stewardship**: Manage the county park system to meet needs of current and future generations.
- **Recreation**: Offer leisure activities that strengthen the body, sharpen the mind, and renew the spirit.
- **Excellence**: Deliver high quality products, services, and experiences.
- **Integrity**: Operate with a honest and balanced perspective.
- **Service**: Be courteous, helpful, and accessible internally and externally.
- **Education**: Promote learning opportunities.
- **Collaboration**: Work with residents, communities, public and private organizations, and policymakers.
- **Diversity**: Support and embrace cultural differences and offer suitable programs, activities, and services.
- **Dedication**: Commit to getting the job done the right way, no matter what it takes.

**Philosophy**
One Commission, One Philosophy: Thriving in a Culture of Diversity, Equity, and Inclusion

M-NCPPC, a leader in land use planning, parks, and recreation, celebrates the diversity of our workforce and the communities we serve. Diversity combined with a commitment to equity and inclusion communicates our organizational values, enriches the lives of our employees, and bolsters innovative thinking essential to success.

M-NCPPC recognizes diversity as a dynamic mix of personal and cultural characteristics, perspectives, and relationships as a vital organizational resource. In the workplace, diversity includes all differences that define each of us as unique individuals. These differences include culture, ethnicity, race, sex, gender identity, nationality, age, religion, abilities, sexual orientation, experiences, opinions and beliefs, and any protected groups.

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1 [https://www.montgomeryparks.org/about/parks/](https://www.montgomeryparks.org/about/parks/)
M-NCPPC believes equity is an active commitment to unbiased treatment while providing access and opportunity for people of all backgrounds to participate and thrive in the workplace.

M-NCPPC strives to enhance inclusion with a true sense of belonging that encourages the participation of all individuals by removing barriers, building a culture of connectedness, and recognizing that every voice adds value to our organization.
These criteria and areas of focus guide the evaluation and prioritization of projects for the Capital Improvements Program for FY23-28.

**Immediacy and Efficiency**

The project:
- Addresses public health, safety, and welfare
- Prevents degradation of existing facilities and avoids costly future repairs
- Preserves natural, cultural, or historic resources that are under threat
- Achieves compliance with code requirements and/or laws
- Needs to be timed with related projects by other agencies
- Increases revenue, achieves cost savings, and/or improves operational efficiency
- Leverages an opportunity, such as a partnership, donation, or grant

**Equity and Need**

The project:
- Promotes racial equity and social justice by improving park access, services, or facilities in Equity Focus Areas (EFAs)
- Provides facilities to an under-served geographic area or population group
- Implements recommendations of adopted plans (e.g. Thrive 2050, PROS, Energized Public Spaces Functional Master Plan, park master plans, area and sector plans, functional plans)

**Project Priorities**

The project:
- Renovates or expands both natural and hard surface trail systems
- Improves availability and quality of ballfields
- Activates and improves Urban Parks, focusing on urban areas with older infrastructure and limited open space

**Acquisitions and Access**

Acquisitions will:
- Target urban park needs and high-density areas
- Provide opportunities for natural resource-based recreation
- Improve connections between parks and expand trail networks
- Protect, restore, or enhance natural resources
Project Delivery

Increased focus on:

- Park Refreshers rather than large-scale park redevelopments
- Utilizing level-of-effort projects to maintain what we have and more quickly implement park modifications to meet changing community needs
- Use of in-house staff resources and interdepartmental partnerships
- Simplified Facility Planning that allows flexibility to adapt to changing needs through project development
Emerging Issues

There are several issues, subjects, and themes that have been shaping the FY23-28 CIP:

**Equity and A Strategy for Long Branch Area Parks**

The quality and accessibility of parks is a basic component of equity in the delivery of public services. Parks are so integral to what makes a community desirable and healthy that ensuring equity developing capital budgets for park and recreation facilities is essential to achieving our goals for racial and socioeconomic justice. Parks has made major strides in recent years in identifying Equity Focus Areas (EFAs) and prioritizing capital budget recommendations accordingly, and we’re committed to continuing to ensure that parks and recreation opportunities are accessible and equitably distributed.

We are continuing to analyze all our parks with an equity lens by utilizing the EFA tool combined with our Energizing Public Spaces (EPS) analysis and direct analysis of our parks. As a result, Parks has begun development of a Long Branch Parks Initiative to improve and add amenities to parks in this EFA area in coming years.

The Parks in Long Branch are some of the oldest we have in our park system. While we have ample parkland in this area, we are park rich but amenity poor. Staff have begun the process of analyzing the needs throughout these parks and have been identifying ways to efficiently increase the service delivery strategy in this area. These include:

- Prioritizing the Long Branch Trail Renovation, which is beginning construction
- Utilizing FY21 end of year money to add amenities to Flower Avenue Urban Park including social gathering spaces, game tables, swing benches and general aesthetic upgrades
- Designing a mini-refresher project at Long Branch-Garland LP, including expansion of the park into the Domer Avenue right-of-way and a signature bridge across Long Branch
- Began design of four trail bridge replacements with environmental enhancements, and in the planning stages for a northern extension of Long Branch Trail north of Piney Branch
- Developing a Park Improvements Concept Plan for Long Branch Local Park and pursuing grant funding to support implementation
- Initiating detailed design and pursuing grant funding to allow full build out of the Long Branch Wayne and Long Branch Local Park renovations.
- Hosting a public meeting this fall to kick off the Long Branch Parks Initiative and learn about the community’s needs
**Wheaton Regional Park Master Plan**

Park Planners are currently working on a comprehensive update to the 1987 Wheaton Regional Park Master Plan. While it remains one of the county’s most popular regional parks, it is now 60 years old and needs rehabilitation, improvements, and new amenities.

Today, the communities surrounding the park are very diverse and this update will focus on providing facilities and amenities that better serve their needs. In addition, this master plan update will seek to improve access for bicycles and pedestrians. Wheaton Regional Park not only serves residents of the entire county, but also functions like a local park to many residents who live nearby and can easily walk or bike there to enjoy its numerous facilities and amenities.

Staff will also focus on enhancing opportunities for natural and cultural resource interpretation, improving efficiencies in operations and maintenance, and making the park feel safer and more welcoming. Staff anticipates presenting a draft plan to the Planning Board in fall 2021.

Currently, the Wheaton Regional Park Improvements PDF (P871904) starts funding design work in FY25. However, Parks has identified several infrastructure rehabilitations, trail/wayfinding improvements, and amenities improvements that can begin implementation sooner that staff knows will support recommendations expected in the Master Plan update. Parks is recommending increased funding for known needs with the FY23-28 CIP, with the anticipation of future modifications to implement long term recommendations.

**Trails**

One of the central goals of the Department of Parks is to develop a world-class trails network. To us, this means delivering opportunities for exceptional experiences for all of our trail users through a robust and connected network of high-quality, multi-use trails. It also means ensuring that everyone feels welcome on our trails and that our trails are accessible by everyone. We do this by building them throughout the entire county, ensuring they are well maintained, and publicizing information about our network of park trails.

Our network consists of over 70 miles of paved trails and 200 miles of natural surface trails. Thanks to the recent CIP increases, we have been able to make key investments. For example, using the increase to the Trails: Natural Surface & Resource-based Recreation PDF (P858710), we constructed a significant new bridge in Paint Branch Stream Valley Park and built a natural surface trail connecting Martin Luther King Jr. Recreational Park with in the White Oak community southeast of Columbia Pike. The increase to the Trails: Hard Surface Renovation PDF has allowed us to advance additional resurfacing projects, including several important improvements Sligo Creek Trail, Long Branch Trail, and Rock Creek Trail.

However, due to the popularity of our aging existing trails and high demand for trail expansion, connections, and amenities, we will need additional resources to meet our goals and provide the opportunities for exceptional trail experiences desired by our patrons. Furthermore, increased storm events due to climate change are creating greater need for emergency rehabilitation work along our
trails throughout the Stream Valley Parks. Parks is recommending increased funding in certain trail-related LOE PDFs.

South Germantown Recreational Park Adventure Playground Replacement

While the park system contains hundreds of community playgrounds and we conduct several playground replacements each year, our Regional and Recreational Parks have fewer but much larger and more complex playgrounds reflecting the fact that these are destination parks with much larger user groups. The SGRP Adventure Playground has exceeded its service life, and Operations is finding it much more difficult to maintain in recent years. Additionally, the existing play equipment models are outdated and no longer supported by the suppliers. Therefore, Parks has initiated preliminary design work for the replacement of this important amenity. We expect to complete the design in FY23 and begin construction of the replacement facility, which will require a short-term funding level increase in the PLAR: NL – Play Equipment (P998709) PDF. Parks is recommending increased funding in FY23-25 to implement this important project.

Aging Infrastructure and Emerging Trends

Our park system has been created over many decades and much of our existing infrastructure has exceeded its intended service life. Increased park usage, development pressures, and intensified weather events continually affect what we own and maintain on behalf of the community. Furthermore, changing demographics, urbanization, and societal norms call for constant adjustments to our amenity selection and design practices to meet the needs of residents while protecting our natural resources. Parks accomplishes much of this work through various Level-of-Effort PDFs, but particularly through the Planned Lifecycle Asset Replacement (P968754 and P968755), Minor New Construction (P99863 and P998799), and Urban Parks Elements (P871540) PDFs, which allows us to combine rehabilitation with modernization and modifications to meet current and future needs. Parks is recommending increased funding in these LOE PDFs.

Program Open Space

A significant source of funding for development and acquisition of parks (~20%) comes from the State in the form of Program Open Space. This funding source comes from the 0.5% transfer tax on every real estate transaction in the state. M-NCPCC is the local governing body for Montgomery County and receives an annual allocation that may be used for open space acquisition and park development in the Parks CIP or as a pass-through to municipalities. State law requires that the first half of POS funding be set aside for acquisition. This leaves the remaining half to fund the Montgomery Parks development program and some pass-through funding to municipalities.

The fundamental challenge for POS is that the State budget system only sets the funding level for the next fiscal year, which requires us to rely on forecasting and analyzing past performance to program the outer years of the CIP. Looking at past performance and considering the State’s more recent projections,
a moderately conservative assumption would be to program around $9M of POS funding per year in FY23-26.

In the FY23-28 scenarios that the Board will consider in September work sessions, staff expects to recommend POS programming between $8-9 million per year, based on the state forecasts. One significant variable will be the rate at which the state will pay back past POS funding that was diverted to other parts of the state budget in prior years. In FY22, for affordability reasons, the Governor initially opted not to include paybacks from prior years in his budget, but the state ultimately fully funded the pay back for this year.

**Water Quality Protection Charge-backed Long-Term Financing**

In the Spring of 2016 during the County Council’s review of the FY17-22 CIP the Council concluded that all water quality related capital projects in the county-wide CIP could be funded with Water Quality Protection Charge (WQPC) funds, including Parks projects (Pollution Prevention PDF and the Stream Protection PDFs). Prior to this, the Parks water quality projects were funded with GO bonds. Two years later, in 2018 the Council incorporated this change in the FY19-24 CIP, replacing all water quality bonds with low interest loans from the State of Maryland’s Water Quality Financing Administration, and Parks was directed to submit a loan application to the Maryland Department of the Environment (MDE). The debt service on these loans would be backed by the WQPC revenues and both M-NCPPC and the County were instructed to make separate loan applications to the State.

Department staff submitted a $4.8M application in January 2019, and the application was initially approved by MDE, but later that fall, MDE placed their review and the application process on hold over concerns that the M-NCPPC application was to be backed by WQPC revenues that were under the auspices of Montgomery County Government (MCG), not M-NCPPC.

Since that time, the Commission and MCG have been in extensive discussions to draft a Memorandum of Understanding (MOU) that would resolve the situation and allow the projects and loan administration process to continue with the State. M-NCPPC and the MCG are continuing their coordination with the Maryland Department of the Environment (MDE) on the MOU which will switch the applicant of the loan to Montgomery County Government and will allow the original loan application to otherwise proceed to the Board of Public Works. Parks is proposing funding switches in the Stream Protection: SVP capital project to support water quality projects where the loan may not.

**Federal Grants**

Pandemic relief legislation and other changes in Congress this year have created a number of opportunities for federal funding to support local governments. M-NCPPC has worked to leverage external state and federal funding options to pursue additional funds outside of the normal channels, including working with Congressional representatives from various districts to support projects in their
respective districts. While not guaranteed to be awarded, the Commission has pursued several different funding avenues related to the Community Project and Infrastructure grant funding made available recently. The projects that Parks has submitted for funding are summarized below, and include Federal Community Project Funding grants, infrastructure earmarks, and Land and Water Conservation Fund grants offered by the Maryland Department of Natural Resources via the National Park Service. These grants all have matching requirement assumptions ranging from 20-100%. If awarded, the Commission will request budget amendments to fund the anticipated matching requirement for these federal funding initiatives. Additionally, depending upon the success level of receiving these grants, staff may also return to the Commission to discuss staffing solutions that would address any potential implementation issues above and beyond the solutions presented to the Planning Board today in Item #4.

**Congressional District/Community Project Funding Applications:**
- Wheaton Regional Park: pavement and drainage rehabilitation, $500,000
- Long Branch Stream Valley Park: Pedestrian bridge replacements, $500,000
- Sligo Creek Stream Valley Park: tributary restoration at University and Channing, $600,000
- Sligo Creek Stream Valley Park: Tributary restoration at Burnett and Sligo mainstem, $500,000
- Rock Creek Stream Valley Park: trail rehabilitation and bridge replacement, $400,000
- Edgewood Neighborhood Park: Community gardens, parking lot and walkway rehabilitation, $300,000
- McKnew Local Park: playground replacement and parking lot/walkway rehabilitation, $400,000
- Meadowood Local Park: access road, parking lot, outfall and court renovation, $400,000
- Damascus Recreational Park: parking lot and restroom rehabilitation and new lighting, $600,000
- South Germantown Recreational Park: trail and roadway rehabilitation, $500,000

**Congressional District/Infrastructure Earmark Applications:**
- Fleet Electrification: Purchase of electric vehicles and related infrastructure to Park maintenance yards, $3,700,000 (applied in Congressional Districts 3, 6 and 8).
- Capital Crescent Trail/Little Falls Parkway: trail and roadway renovations, $12,000,000
- Northwest Branch Trail: trail and roadway renovations, $8,000,000 (applied in Congressional Districts 3 and 8).
- Powerline Trail: paved trail extension between Muddy Branch and Cabin John Regional Park, $12,000,000 (applied in Congressional Districts 6 and 8).

**Land and Water Conservation Fund (LWCF) Grants via the Maryland Department of Natural Resources:**
- Long Branch Local Park: upgrade/renovation of outdoor recreation amenities and park improvements, $1,000,000
- Long Branch-Wayne: upgrade/renovation of outdoor recreation amenities, playground and park improvements, $1,000,000

**Rebuilding American Infrastructure with Sustainability and Equity (RAISE) Grant** (in partnership with Prince George’s County Parks)
- Sligo Creek trail, trail crossings, and bridge rehabilitation, $4,875,000
- Rock Creek trail, trail crossings, and bridge rehabilitation, $3,000,000
- Northwest Branch Trail and access road rehabilitation and bridge replacements, $2,250,000
- Hard Surface Trail Signs, Wayfinding & Emergency Response Information, $300,000
Going into budget season each year, the County Council sets spending affordability guidelines (SAG) that determine essentially how much debt they are willing to take on to fund the capital budget and CIP. The Council reviews several financial components in establishing SAG. However, the primary two SAG components the Council sets that affect the Parks CIP are limits on two types of bonds which together fund 47.2% of the Parks CIP\(^2\). The two types of bonds are Montgomery County General Obligation bonds (GO bonds) and the Commission’s M-NCPPC bonds. SAG essentially places a maximum dollar limit on bond funding in the CIP. In the approved CIP, GO bonds SAG is $290M/yr in FY23-24 and $280M/yr in FY25-26. For Park and Planning bonds SAG is set at $8.0M/yr in FY21-22, $6.6M in FY23, and $6.7M/yr in FY24-26.

**SAG-GO Bonds**

SAG for GO bonds are set with respect to the County’s overall bond issuance, so there is no guideline set specifically for a department or agency. Essentially, if a department or agency is allowed to increase their portion of GO bonds in the overall County CIP, another department or agency must diminish their CIP. Considering the high levels of annual debt service associated with issuing bonds and that the County is currently at or very near this limit, it is unlikely that the Council will raise the SAG for GO bonds. In the review of the CIP last winter and Spring, the requested that the Commission reduce GO bonds by $4.441M in FY23-25. However, the Council ultimately restored $3.0M of that original request.

With this in mind, it is likely that the County Executive may not support increases in the first four years of the FY23-28 CIP. However, where the increases are being requested in projects that maintain and renovate the park system, that reduce climate change and that address needs in equity areas, Parks staff is recommending increases. Adding FY27-28 into the CIP at levels currently approved in FY26 in the approved CIP would fund FY23-28 at $76.45M. Department staff recommend increasing GO Bonds by $13.55M to $90M for the six years.

The Current GO bond SAG for the County in FYs 23-26 is an average of $285M/yr. Where M-NCPPC’s portion of County GO bonds is roughly 4.2% of the overall GO bond share\(^3\), the request would raise the M-NCPPC portion of GO Bonds by 1%.

**SAG- Park and Planning Bonds**

Since the Commission is the only agency that uses Park and Planning bonds, the SAG for that funding source is set specifically for our agency. SAG for M-NCPPC bonds is currently set at $42.7M ($8.0M/yr in FY21-22, $6.6M

\(^2\) FY21-26 CIP for Parks is $239.565M. GO Bonds are $72.286M. Park and Planning Bonds are $40.819M. Total bond funding is $113.105 or 47.2% of the CIP.

\(^3\) The Countywide FY21-26 CIP is funded with $1.737B in GO bonds. GO bonds for M-NCPPC are $72.286M, or 4.2%
in FY23, and $6.7M in FY24-26), but due to inflation assumptions by the County, this has generally allowed us only to program about $5.9-6.4M per year of Park and Planning Bonds in FY23-26.

When it comes to programming of M-NCPPC bonds, we are essentially trying to solve a 2017 problem. As we were putting the FY19-24 CIP together, because of the funding limitations of the SAG for M-NCPPC bonds, we were in a position of having to delay standalone projects already in the CIP in order to increase level-of-effort PDFs that were needed to maintain the park system. To ease some of this pressure, the Department requested and the Board agreed, to increase slightly the already modest SAG for M-NCPPC bonds from $6.5M/yr to $8.0M per year, which at the time would have increased the overall CIP by $9M, or about 4.9%.

The Council ultimately turned down the request as they were making significant cost saving measures in other parts of the county-wide CIP. The Department responded by:

- Creating a Park Refresher capital project funded predominantly with Program Open Space and some matching local funds
- Scaling down all remaining standalone projects and incorporating them into the Park Refresher program, except for the renovation of Hillandale LP which remained as a standalone project, but at a significantly reduced budget.
- Using the remaining capacity for M-NCPPC bonds to fund some small increases in local park projects that included Planned Life-cycle Asset Replacements (Play Equipment, Courts, Minor Renovations, Resurfacing of Parking Lots and Paths), ADA Compliance, and Minor New Construction

In 2019 the Department was working once again with the County Council to approve the increase to $8.0M/year for the FY21-26 CIP. However, we were only able to secure an increase for FY21-22 only. The Council’s approval was based on a Council staff recommendation and assumption that the additional investments might result in cost savings that would offset the added debt service in that the increase of bond issuances would create. If this was indeed the case, and if future increases would be primarily applied to projects that rehabilitate and renovate local parks, then they would consider the increase in future years.

Using the SAG increase in FY21-22 and other shifts in the outer years, the CIP was able to accommodate additional funding ($3.092) for local park in the following projects:

- Energy Conservation – Local Parks
- Minor New Construction
- Park Refreshers
- Planned Life-cycle Asset Replacement (PLAR) LP:
  - Park Building Renovations
  - Play Equipment
  - Resurfacing Parking Lots & Paths
  - Tennis/Multi-Use Court Renovations
- Urban Park Elements

For the FY 23-28 CIP, the Department is recommending increases ($6.841M over the six years) in the same projects. Details of the funding increases in these projects can be found on the next page.
### Debt Service at Current SAG\(^4\)

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Current Debt Service as of June 30, 2021</th>
<th>New Debt Service during FY23-28</th>
<th>Total Debt Service during FY23-28</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY 2023</td>
<td>5,925,508</td>
<td>1,426,995</td>
<td>7,352,503</td>
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<tr>
<td>FY 2024</td>
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<td>FY 2025</td>
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<td>FY 2026</td>
<td>5,304,557</td>
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<tr>
<td>FY 2027</td>
<td>5,230,435</td>
<td>3,741,394</td>
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<tr>
<td>FY 2028</td>
<td>4,870,772</td>
<td>4,286,877</td>
<td>9,157,649</td>
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### Debt Service at potential SAG of $8.0m per year

<table>
<thead>
<tr>
<th>Fiscal Year</th>
<th>Current Debt Service as of June 30, 2021</th>
<th>New Debt Service during FY23-28</th>
<th>Total Debt Service during FY23-28</th>
<th>Increase from Current SAG</th>
<th>% Increase</th>
<th>Marginal Increase</th>
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<td>FY 2023</td>
<td>5,925,508</td>
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<td></td>
<td></td>
<td>Average</td>
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\(^4\) SAG for M-NCPCC bonds is currently set at $42.7M ($8.0M/yr in FY21-22, $6.6M in FY23, and $6.7M in FY24-26)
The Parks’ CIP projects generally fit in one of the following categories:

**Renovation and Maintenance** – repair, renovation, and lifecycle replacement of existing park facilities and supporting infrastructure. This includes natural, cultural, and historical resources on parkland.

**New Parks and Park Facilities** – responding to unmet park and recreation needs.

**Land Acquisition** – continued commitment to preservation of parkland through Legacy Open Space and park acquisition programs.
## Prior CIP Funding Levels

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<tr>
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<tbody>
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<td><strong>M-NCPCC Proposed</strong></td>
<td>208.0</td>
<td>203.5</td>
<td>178.8</td>
<td>194.7</td>
<td>194.4</td>
<td>239.1</td>
<td>253.3</td>
<td>227.5</td>
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<td>161.5</td>
<td>166.0</td>
<td>168.6</td>
<td>166.0</td>
<td>231.1</td>
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<td><strong>Council Adopted</strong></td>
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In $Millions

Request for FY23-28: **$265.1**

Increase: **10.6%**

---

## Prior CIP Funding Levels—2021 Dollars

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<tr>
<td><strong>M-NCPCC Proposed</strong></td>
<td>263.7</td>
<td>245.9</td>
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<td>245.9</td>
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In $Millions

Request for FY23-28: **$265.1**

Increase: **10.6%**
<table>
<thead>
<tr>
<th>Project Code</th>
<th>Project Description</th>
<th>Funding Source</th>
<th>Total Years</th>
<th>FY23</th>
<th>FY24</th>
<th>FY25</th>
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<td>P912703</td>
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<td>Park Renovations</td>
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<td>150</td>
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Subtotal: 15,700
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<td>Urban Park Elements</td>
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The Projects

Below is an alphabetical summary of projects discussed in this staff report, including a brief description and changes being considered.

- All funding in FY23-28 has been moved to a new PDF called Park Acquisitions
- The PDF will move to pending closeout status

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- All funding in FY23-28 has been moved to a new PDF called Park Acquisitions
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- All funding in FY23-28 has been moved to a new PDF called Park Acquisitions
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- To ensure that all parks and park facilities are built and maintained in compliance with Title II of the Americans with Disabilities Act (ADA) and the ADA Accessibility Guidelines (ADAAG) standards
- Prioritizing criteria
  - PROS/EPS Area (Population Density)
  - Access within Countywide Parks
  - Proximity to Public Transit
  - Unique vs. Recurring Amenities
  - Asset Types within Park
• To ensure that all parks and park facilities are built and maintained in compliance with Title II of the Americans with Disabilities Act (ADA) and the ADA Accessibility Guidelines (ADAAG) standards

• Prioritizing criteria
  o PROS/eps Area (Population Density)
  o Access within Countywide Parks
  o Proximity to Public Transit
  o Unique vs. Recurring Amenities
  o Asset Types within Park

• To enable the Commission to acquire rights-of-way and other property needed for future public projects including new and expanded parks. All properties acquired with ALARF must first be shown on adopted master plans as needed for future public use.

  • Prioritizing Criteria
    o Approved or adopted plans and policies
    o Program-based acquisition strategy
    o Demand for urban parks, recreation facilities and green open spaces

• Ballfield improvements on parkland, school sites, and other public sites

  • Improves existing athletic fields, creates new fields, and converts field types to meet needs
  • Increase to address and manage growing demand, use, backlog of projects and MCPS field renovations

  • Prioritizing Criteria
    o Condition-based assessments
- Athletic Field Strategic Plan
- Prioritization with Operations staff
- Safety Improvements
- Permit data for highest utilization
- Observations of informal use
- Community demand based on sport type
- MCPS Athletic Field renovation needs.
- Countywide youth sports initiative

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- Provides appropriation to receive and expend developer contributions in the Bethesda Downtown Sector Plan area for acquisitions and development
- Increase in anticipation of contributions for additional development
- Prioritizing Criteria
  - Overall priority for parks in Downtown Bethesda Sector Plan
  - Need for land acquisition funding for new parks
  - Park Development Needs for upgrading existing Bethesda parks and constructing new parks

- A Sustainable Education Every Day (SEED) classroom to provide sustainable education program in Black Hill Regional Park.
- The building is designed for net-zero energy and net-zero water and can help children to learn how the building functions and better understand the flows of energy and water.
- Facility Plan presented to Board July 11, 2019
- State Aid of $250k received in FY20
- Design FY21/22
- Construction FY22/23

- Renovation of two fields for multiple sports for both school use and community use. Two Phases:
- Phase one - track field with improvements to include irrigation, drainage, grading, bermudagrass, portable goals and lights.
- Phase two - multi-purpose field directly behind the school with improvements to include irrigation, grading, bermudagrass, softball infield improvements, portable goals and lights.
- Construction FY22-23

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- Next phases of infrastructure work and amenity improvements – Facility Planning for Conservatory and Rose Garden area renovations (partially funded with donor bequest) with ADA improvements, adds $1.7M
- Design FY22/23
- Construction FY23-24

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- Funding to accomplish local park development projects with either private sector or other public agencies
- Prioritization: Opportunity based

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- Funding to accomplish local park development projects with either private sector or other public agencies
- Prioritization: Opportunity based

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- To modify existing park buildings and facilities to produce energy and control utility costs
- Increased to support the County’s zero-carbon emissions goal for 2030
• Prioritizing Criteria
  o Condition-based assessments
  o Age of equipment
  o Capacity to reduce energy consumption/greenhouse gas emissions
  o Opportunity to generate renewable energy

To modify existing park buildings and facilities to produce energy and control utility costs
• Increased to support the County's zero-carbon emissions goal for 2030
• Prioritizing Criteria
  o Condition-based assessments
  o Age of equipment
  o Capacity to reduce energy consumption/greenhouse gas emissions
  o Opportunity to generate renewable energy

• Renovations or new construction at M-NCPPC-owned Enterprise facilities, including new outdoor pool facility at Little Bennett Campground
• Prioritizing criteria
  o Condition-based assessments
  o Availability of funds and facility needs
  o Revenue forecasts

• Completes studies and preliminary work up to 30% design for projects that will have significant capital investment through park refreshers or standalone projects
• Establishes:
  o Program of Requirements
  o Preliminary Design
  o Determination of Regulatory Feasibility (Prelim. Permits)
  o Accurate Cost Estimate for Design and Construction
  o Includes Community Participation & Planning Board Approval
- Completed for major projects where design and construction costs cannot otherwise be accurately estimated
- Basis for requesting CIP funding from Planning Board & County Council to implement project
- Focuses on equity areas that could be funded for design/construction through Park Refreshers or other PDFs
- Prioritizing Criteria
  - Master Plan guidance or meet identified needs
  - Immediacy, Need, Efficiency
  - Age of Park

### Completed for major projects where design and construction costs cannot otherwise be accurately estimated
- Basis for requesting CIP funding from Planning Board & County Council to implement project
- Focuses on equity areas that could be funded for design/construction through Park Refreshers or other PDFs
- Prioritizing Criteria
  - Master Plan guidance or meet identified needs
  - Immediacy, Need, Efficiency
  - Age of Park

### Renovation of existing 25.35-acre park
- FY17-22 Design
- FY22-23 Construction

---

### Prioritizing Criteria
- Master Plan guidance or meet identified needs
- Immediacy, Need, Efficiency
- Age of Park

### Completed studies and preliminary work up to 30% design for projects that will have significant capital investment
- Establishes:
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- Basis for requesting CIP funding from Planning Board & County Council to implement project
- Prioritizing Criteria
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  - Immediacy, Need, Efficiency
  - Age of Park
### Legacy Open Space

- Prioritizing Criteria:
  - Legacy Open Space Master Plan goals and objectives
  - Program-based acquisition strategy

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- To acquire open-space lands of countywide significance as per the Legacy Open Space Master Plan

### Legacy Urban Space

- Prioritizing Criteria:
  - Address the largest deficits in walkable access to parks and other publicly available recreational amenities
  - Expected population growth in urban centers and associated park needs
  - Program-based acquisition strategy
  - Demand for urban parks, recreation facilities and green open spaces

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- To acquire parkland to fill needs identified in the EPS Study Area using State of Maryland Program Open Space grants

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- Rehabilitation of existing park and renovation of the Riley/Bolten House to a museum, new visitor center, bus drop-off, small parking lot and landscaping
- The PDF will move to pending closeout status in the FY23-28 CIP

---

**Work Session, FY23-28 CIP**

**Supporting Documents**
- Facility Plan approved October 2011
- The PDF will move to pending closeout status in the FY23-28 CIP

- Appropriation to receive and spend contributions for acquisition of new parkland and the development of park facilities on newly acquired land to serve the White Flint, Grosvenor-Strathmore, and Rock Spring areas
- Prioritizing Criteria
  - Location in the White Flint, Grosvenor-Strathmore, and Rock Spring areas
  - Recommended parks as prioritized in the White Flint, Grosvenor-Strathmore, and Rock Spring sector plans
  - Park Development Needs

- Design and construction for a variety of improvements at local parks to meet trends and provide new amenities within existing parks
- Construction and reconstruction of smaller projects
- Includes amenities such as picnic shelters, hardscapes, plantings, fences, exercise stations, lighting, parking lot expansions, community gardens, walkways, retaining walls, water fountains, etc.
- It is a catchall project that funds projects that often do not fit elsewhere in the CIP to address increasing project needs/requests
- Prioritizing Criteria
  - Meeting emerging trends
  - Addressing amenity deficits

- Design and construction for a variety of improvements at non-local parks to meet trends and provide new amenities within existing parks
• Construction and reconstruction of smaller projects
• Includes amenities such as picnic shelters, hardscapes, plantings, fences, exercise stations, lighting, parking lot expansions, community gardens, walkways, retaining walls, water fountains, etc.
• It is a catchall project that funds projects that often do not fit elsewhere in the CIP to address increasing project needs/requests
• Prioritizing Criteria
  o Meeting emerging trends
  o Addressing amenity deficits

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• Hiker-biker trail, 2.2 mi, through Lake Frank and North Branch areas of Rock Creek
• Construction FY22-23

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• Phase II to include lighting and irrigation, playground, maintenance building, restroom building, picnic shelters, trails, infrastructure upgrades, landscaping, miscellaneous amenities, etc.
• Design FY26
• Construction FY27+

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</table>

• Expands the active recreation area including relocating the carousel from Wheaton Regional Park and providing supporting amenities, infrastructure, and parking to create a destination recreational area.
• Design FY21-23
• Construction FY23-25
This CIP project combines the funding, expenditures and appropriation requests from the two existing acquisition capital projects (Acquisition: Local Parks and Acquisition: Non-Local Parks) into one.

Funds parkland acquisitions to serve residents on a countywide and a neighborhood or community basis.

State Program Open Space grants are primary land acquisition funding source.

Maintains Park and Planning Bonds $150k/yr and GO Bonds $250k/yr for costs of administration and site improvements post-acquisition.

Prioritizing criteria:
- Approved or adopted plans and policies
- Program-based acquisition strategy
- Demand for urban parks, recreation facilities and green open spaces

This was a new PDF in the FY19-24 CIP that provides Local Park renovations and new amenities beyond capacity of PLAR and MNC PDFs.

Projects are typically in the $1M to $3M range.

Focuses on equity areas and urban areas.

Projects in this PDF are typically presented the Planning Board with a developed cost estimate to support POS applications.

Prioritizing criteria:
- Condition-based assessments
- Input from Park Planning & Operations staff
- Master Plan guidance or meet identified needs
- Immediacy, Need, Efficiency
- Age of Park

Provides for survey work to delineate park boundaries.
• Renovation, modernization, restoration, and replacement of sports courts
• The asphalt base and fences generally last 20 years.
• Work includes fencing, paving, color-coating, posts and standards, amenities and accessibility, drainage improvements, lighting, etc.
• Prioritizing criteria
  o Condition-based assessments
  o Input from Park Planning & Operations staff
  o Lighted courts in poor condition
  o Need for repurposing to meet recreation needs/trends
  o Opportunity-based renovations for efficiency

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• Renovation, modernization, restoration, and replacement of infrastructure and amenities that are aging, unsafe, or obsolete
• The park system contains over 300 local parks and many different types of facilities, many of which are over 40 years old.
• It is a catchall project that funds projects that often do not fit elsewhere in the CIP and often funds unanticipated emergency projects.
• Prioritizing Criteria
  o Condition-based assessments
  o Input from Operations staff
  o Safety of patrons and staff
  o Age of infrastructure and Amenities
  o Emergency response to storm damage and other events
  o Improvements necessary for operation of existing facilities
  o Meet regulatory mandates

| PDF# | Project                                   | Funding Source         | CIP       | Total  | 6 Years | FY21 | FY22 | FY23 | FY24 | FY25 | FY26 | FY27 | FY28 | BSY |
|------|------------------------------------------|------------------------|-----------|--------|---------|------|------|------|------|------|------|------|-----|
| P998705 | PLAR: LP - Park Building Renovations      | M-NCPPC Bonds         | 21-26     | 4,338  | 2,170   | 400  | 500  | 381  | 393  | 246  | 250  | 0    | 0    | 0    |
|      |                                          |                       | 23-28     | 5,968  | 2,900   | 500  | 500  | 500  | 450  | 450  | 450  | 0    | 0    | 0    |
|      |                                          | Project Total         | 21-26     | 4,338  | 2,170   | 400  | 500  | 381  | 393  | 246  | 250  | 0    | 0    | 0    |
|      |                                          |                       | 23-28     | 5,968  | 2,900   | 500  | 500  | 500  | 450  | 450  | 450  | 0    | 0    | 0    |

• Renovation, modernization, restoration, and replacement of Park Activity Buildings and other park structures
• The park system has 40 small park activity and ancillary buildings available for rent or lease. Many park buildings are in need of repair and do not comply with current code requirements.
• Work includes kitchen and restroom upgrades; replace floors and roofs; accessibility improvements; structural reinforcements; upgrade major system components HVAC/plumbing/electrical, etc.
• Prioritizing criteria
- Renovation, modernization, restoration, and replacement of aging, unsafe, or obsolete playgrounds.
- The life span of most play equipment is 20 years. Changes in safety standards sometimes require replacement at earlier intervals.
- Work includes fencing, playground borders, protective surfacing, amenities and accessibility, benches, shade structures, drainage improvements, equipment, etc.
- Currently funding allows 5-6 playground replacements per year and putting playgrounds on a 45 to 50-year replacement cycle. Additional funding could renovate an additional 1-2 playgrounds per year.

**Prioritizing criteria**
- Condition-based assessments
- Input from Operations staff
- Performance measure checklist score
- Age of equipment
- Wood equipment treated with copper chromated arsenate
- Safety Inspection reports

### Prioritizing criteria
- **Renovation, reconfiguration, restoration, and replacement of parking lots, entrance roads, access routes, and paved walkways**
- **Work includes grading, curbing, guardrails, reconfigurations, amenities and accessibility, signage, traffic calming, drainage improvements, lighting, etc.**
- **Prioritizing criteria**
  - Condition-based assessments
  - Age of Infrastructure
  - Opportunity-based renovations for efficiency
  - Input from Operations staff
  - Emergency response to storm damage and other events
  - Usage, access, and safety
Provides for survey work to delineate park boundaries.

Renovation, modernization, restoration, and replacement of sports courts
- Most non-local courts are banks of multiple courts that need to be renovated at the same time
- The asphalt base and fences generally last 20 years.
- Work includes fencing, paving, color-coating, posts and standards, amenities and accessibility, drainage improvements, lighting, etc.

Prioritizing criteria
- Condition-based assessments
- Input from Park Planning & Operations staff
- Lighted courts in poor condition
- Need for repurposing to meet recreation needs/trends
- Opportunity-based renovations for efficiency

Renovation, modernization, restoration and replacement of infrastructure and amenities that are aging, unsafe, or obsolete
- The park system contains numerous regional, recreational, special, and stream valley parks and many different types of facilities, many of which are over 40 years old.
- It is a catchall project that funds projects that often do not fit elsewhere in the CIP and often funds unanticipated emergency projects.

Prioritizing Criteria
- Condition-based assessments
- Input from Operations staff
- Safety of patrons and staff
- Age of infrastructure and Amenities
- Emergency response to storm damage and other events

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Work Session, FY23-28 CIP
Supporting Documents
o Improvements necessary for operation of existing facilities
o Meet regulatory mandates

- Renovation, modernization, restoration, and replacement of various park buildings and other structures
- Many park buildings are in need of repair and do not comply with current code requirements.
- Work includes kitchen and restroom upgrades; replace floors and roofs; accessibility improvements; structural reinforcements; upgrade major system components HVAC/plumbing/electrical, etc.
- Prioritizing criteria
  o Condition-based assessments
  o Input from Operations staff
  o Usage
  o Age of buildings/structures
  o Life safety issues

- Renovation, modernization, restoration, and replacement of aging, unsafe, or obsolete playgrounds
- The lifespan of most play equipment is 20 years. Changes in safety standards sometimes require replacement at earlier intervals.
- Work includes fencing, playground borders, protective surfacing, amenities and accessibility, benches, shade structures, drainage improvements, etc.
- Increase funding in FY23-25 to allow replacement of SGRP Adventure Playground
- Prioritizing criteria
  o Condition-based assessments
  o Input from Operations staff
  o Performance measure checklist score
  o Age of equipment
  o Wood equipment treated with copper chromated arsenate
  o Safety Inspection reports
• Renovation, reconfiguration, restoration, and replacement of parking lots, entrance roads, access routes, and paved walkways
• Work includes grading, curbing, guardrails, reconfigurations, amenities and accessibility, signage, traffic calming, drainage improvements, lighting, etc.
• This increase would reduce backlog of paving projects.  
• Prioritizing criteria
  o Condition-based assessments
  o Age of infrastructure
  o Opportunity-based renovations for efficiency
  o Input from Operations staff
  o Emergency response to storm damage and other events
  o Usage, access, and safety

PDF# Project Funding Source CIP Total 6 Years FY21 FY22 FY23 FY24 FY25 FY26 FY27 FY28 BSY
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23-28 862 0 0 0 0 0 0 0 0 0 0
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23-28 7,200 5,400 0 0 900 900 900 900 900 900 0
PAYGO
21-26 393 0 0 0 0 0 0 0 0 0 0
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23-28 15,339 7,200 0 0 1,200 1,200 1,200 1,200 1,200 1,200 0

• Provides water quality enhancements and environmental restoration
• Formerly funded by GO Bonds, in the 19-24 CIP the County shifted this funding to be backed by the Water Quality Protection Charge revenues collected from residential and commercial properties. The Department has $4.8M loan approval from 2019 and is working with County and MDE to allow projects to proceed.
• Current revenue continues for work outside of the loan program.
• Prioritizing criteria
  o Condition-based assessments

5 In 2018, the Department indicated that combined funding of non-local parks and local parks at $550k would replace 150 parking space equivalents per year. There is currently an equivalent of 64,000 parking spaces system wide. At that funding level, the replacement cycle for parking lots and paths would be 450+ years when ideally it should be every 25 years. The FY21-26 proposal, local and non-local funding combined, of $1.5m/ year would allow for about 400 parking space equivalents per year, decreasing the replacement cycle to 125+ years.
• Chronic waterway erosion from storm events
• SWM treatment of parks built prior to regulations
• Watershed assessments
• Asset/infrastructure protection
• NPDES MS4 impervious surface credit equivalent potential
• Opportunity-based renovations for efficiency

- State Grant-funded project to design, construct, and equip portions of the ultimate 13-mile paved and natural surface trail within the Pepco powerline corridor that connects South Germantown Recreational Park to Cabin John Regional Park as well as community and park connectors along the corridor.
- Design FY22-23
- Construction FY23-25

- Renovation, modernization, relocation, interpretation, and restoration of historic sites and structures for preservation and community access
- Work includes structural stabilization and reinforcement, roof replacement, foundation rehabilitation, amenities and accessibility, HVAC and MEP improvements, interpretive signage, site improvements, etc.
- Parks maintains a large inventory of historic structures, many of which are vacant and in need of restoration. The current candidate list has 6-8 projects estimated at more than $2.5m. These include Jessup Blair, Darby House, Joseph White, Nathan Dickerson, Zeigler Log House, Cooke’s Range and other cultural sites.
- Prioritizing criteria include
  o Condition-based assessments
  o Input from Park Planning & Operations staff
  o 2006 Strategic Plan – top 20 projects and inventory
  o 2009 Cultural Resources Asset Priority Index
### Project Funding Source: CIP Total 6 Years FY21 FY22 FY23 FY24 FY25 FY26 FY27 FY28 BSY

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- Provides a second, full-size cricket field, additional parking, lighting, and irrigation.
- Concept Plan approved July 2015
- Design FY23-24
- Construction FY24-26

### Project Funding Source: CIP Total 6 Years FY21 FY22 FY23 FY24 FY25 FY26 FY27 FY28 BSY

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- For new or existing projects that receive support from non-County government funding sources, e.g. grants, donations, gifts, fund raising projects, and sponsorships.

### Project Funding Source: CIP Total 6 Years FY21 FY22 FY23 FY24 FY25 FY26 FY27 FY28 BSY

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- Provides water quality enhancements and environmental restoration
- Formerly funded by GO Bonds, in the 19-24 CIP the County shifted this funding to be backed by the Water Quality Protection Charge revenues collected from residential and commercial properties. The Department has $4.8M loan approval from 2019 and is working with County and MDE to allow projects to proceed.
- Current revenue continues for work outside of the loan program.
- Prioritizing criteria
  - Chronic waterway erosion from storm events
  - SWM treatment of parks built prior to regulations
  - Watershed assessments
  - Asset/infrastructure protection
  - NPDES MS4 impervious surface credit equivalent potential
  - Opportunity-based renovations for efficiency

Work Session, FY23-28 CIP
Supporting Documents
- Design and construction of community connections to existing trails, trail extensions and relocations, trail signage, and trail amenities
- Work includes sitework, paving, trailheads, railings, reconfigurations, amenities and accessibility, signage, traffic calming, drainage improvements, lighting, etc.
- Prioritizing criteria
  - Condition-based assessments
  - Input from Park Planning & Operations staff
  - Trail Connectors needs assessments
  - Improved connectivity between park amenities

- Renovation, relocation, restoration, and replacement of hard surface trails
- The park system contains over 62 miles of hard surface trails, many of which are over 30 years old.
- Work includes sitework, paving, railings, reconfigurations, amenities and accessibility, signage, traffic calming, drainage improvements, lighting, etc.
- Prioritizing criteria
  - Condition-based assessments
  - Input from Park Planning & Operations staff
  - Age of infrastructure
  - Opportunity-based renovations for efficiency
  - Emergency response to storm damage and other events
  - Usage, access, and safety

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Work Session, FY23-28 CIP

Supporting Documents
- Design and construct access to natural, undeveloped parkland and natural resource-based recreation
- Work includes sitework, trailheads, railings, reconfigurations, amenities and accessibility, signage, bridges, drainage improvements, etc.
- Prioritizing criteria
  - Condition-based assessments
  - Input from Park Planning & Operations staff
  - 2016 County Wide Park Trails Plan
  - 2018 Strategic Plan

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- Design and construction of various improvements such as dog parks, community gardens, picnic shelters, hardscapes, plantings, lighting, fences, walkways, outdoor games, skateboard facilities, courts, civic greens, amenities, etc. throughout urban areas of the county
- Construction and reconstruction of smaller projects in both local and non-local parks, so the funding source is a mix of M-NCPPC Bonds and GO
- It is a catchall project that funds projects that often do not fit elsewhere in the CIP to address increasing project needs/requests
- Prioritizing Criteria
  - Meeting emerging trends
  - Addressing amenity deficits
  - Input from Park Planning & Operations staff
  - Need for repurposing to meet recreation needs/trends
  - Opportunity-based renovations for efficiency
  - Population density
- Renovation, relocation, restoration, and safety improvements along roadways and at trail intersections
- Work includes sitework, paving, railings, reconstructions, amenities and accessibility, signage, traffic calming, drainage improvements, lighting, etc. to trails, roads, access routes to enhance safety and calm traffic
- Prioritizing criteria
  - Condition-based assessments
  - Trail/road usage
  - Input from Park Planning, Park Police, & Operations staff
  - Traffic Calming goals
  - Ongoing safety concerns

- Originally created to fund restoration of historic buildings for a public adaptive reuse. Proposed funding of $4,952,000 shown Beyond Six Years (FY27+)
- Phase I of this project (completed) included demolition of non-historic structures, restoration of public areas of the park, and reconstruction of historic exterior walls, porches, and patios.
- The Department is currently negotiating an adaptive reuse of the buildings for a private use. This CIP project will continue to fund appropriate improvements to the public parkland surrounding the historic structures.

- Renovation, relocation, restoration, and replacement of amenities and infrastructure throughout Wheaton Regional Park
- Master Plan update is in progress
- Initial work includes sitework, paving, trails, railings, entrances, court conversions, community gardens, dog park renovation, wayfinding and branding, parking lot expansions, bathroom building relocation, picnic facilities, environmental restoration, infrastructure improvements, amenities and accessibility, signage, traffic calming, bicycle and pedestrian safety, building restoration, drainage improvements, lighting, etc.
Further Facility Plans/Preliminary Engineering will be required for more extensive projects including Brookside Nature Center, Equestrian Center, Maintenance Yard, Henderson Avenue redevelopment, skate park, etc.

PDF will be modified in future CIP cycles to reflect additional projects and park needs.