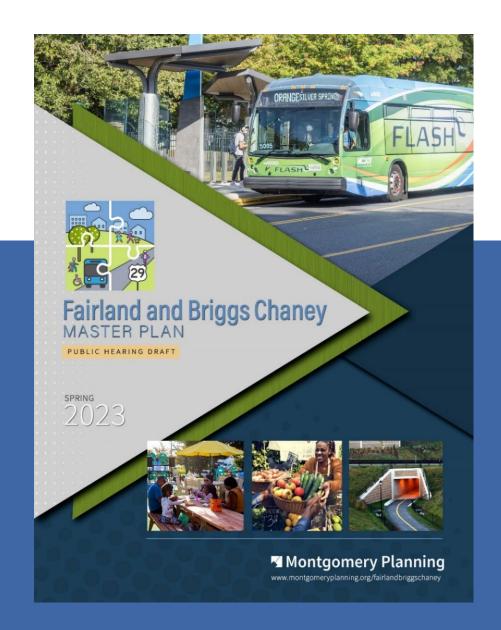
Montgomery Planning

# FAIRLAND AND BRIGGS CHANEY MASTER PLAN UPDATE WORK SESSION #1



# Description

The Planning Board will discuss plan themes, topics, and public testimony on the Public Hearing Draft of the Fairland and Briggs Chaney Master Plan, both written and oral, received before the close of the public record on May 19, 2023.

# **Planning Staff**

 CL
 Clark Larson, Planner III, Upcounty Planning, Clark.Larson@montgomeryplanning.org, 301-495-1331

 Molline Jackson, Planner III, Upcounty Planning, Molline.Jackson@montgomeryplanning.org, 301-495-4573

 Dar Zeigler, Supervisor, Upcounty Planning, Donnell.Zeigler@montgomeryplanning.org, 301-495-4511

 P B

 Patrick Butler, Division Chief, Upcounty Planning, Patrick.Butler@montgomeryplanning.org, 301-495-4561

# MASTER PLAN INFORMATION

# Planner Co-Leads/Staff Contact

Clark Larson, AICP clark.larson@montgomeryplanning.org 301-495-1331

Molline Jackson Molline.Jackson@montgomeryplanning.org 301-495-4573

# Planning Division

Upcounty

Report Date

May 12, 2023

**Planning Board Information** 

MCPB Item No. 7 05-18-2023



This document contains the following information:

- A list of topics to be discussed at this and future work sessions
- A description of topics for this work session and staff responses to comments
- All written public testimony received as of May 12, 2023.
- A matrix of comments to be discussed during this work session, summarized with staff responses and recommendations

# INTRODUCTION

The Fairland and Briggs Chaney Master Plan is a corridor-focused amendment to the 1997 *Fairland Master Plan* that seeks to establish a renewed vision for a portion of Columbia Pike (U.S. 29) over the next 10 to 20 years. The Plan embraces a future for this corridor as a more complete, equitable, transit-oriented, and compact community.

Anticipating potential significant impacts from future development and a growing population in the eastern region of the county, this Plan also seeks to address inequities pertaining to housing opportunities, impacts stemming from and resiliency to climate change, enhancements to underutilized properties through infill development and redevelopment, and improvements to existing systems (e.g., parks, circulation, and food) to meet the needs of residents, workers, and visitors in the Plan Area and beyond. The Plan also prioritizes the goals and policies of *Thrive Montgomery Plan 2050*, the General Plan for Montgomery County.

The main objectives of this Master Plan are to realize:

- 1. **Equitable Communities**: The Plan considers racial equity and social justice as essential themes of its purpose and implementation. Attention to past injustices in planning policy and public investment, particularly in the East County, as well as present inequities in the public and personal realm, informed the development of the Plan to support a stronger social network that embraces the advantages of a multi-racial and multi-cultural community.
- 2. **Economic Health**: The Plan seeks to ensure a vibrant, strong, and competitive economy by attracting and maintaining major employers, continuing to enhance nearby federal and institutional campuses, supporting local small businesses and innovation, and attracting and retaining a high-quality, diverse workforce.
- 3. **Environmental Resilience**: The Plan seeks to apply the best available strategies to fight climate change and mitigate the impacts of both planned changes and unexpected events in the community while continuing to preserve and enhance our natural resources.

The master plan amendment kicked off in April 2021 with an approved Scope of Work by the Planning Board. Since then, the planning team has briefed the Planning Board on community engagement efforts, an existing conditions assessment, and a framework of preliminary recommendations that incorporated ideas generated from previous visioning workshops and previewed the Plan's emerging recommendations.

Staff presented the Working Draft of the Fairland and Briggs Chaney Master Plan to the Planning Board on March 23, 2023. After directing staff to make revisions to the Working Draft, the Planning Board authorized staff to prepare and release for public comment the Public Hearing Draft of the Fairland and Briggs Chaney Master Plan and scheduled a public hearing for May 4, 2023, to receive oral testimony.

At the May 4, 2023, public hearing, the Planning Board set the close of the public record to receive additional written testimony as the close of business (5 p.m.) on May 19, 2023. This first work session is for the Planning Board to discuss oral testimony received at the public hearing and written testimony received prior to the close of the public record and direct staff to make any necessary revisions to the Public Hearing Draft Plan.

# WORK SESSION SCHEDULE

Comments on the Public Hearing Draft of the Fairland and Briggs Chaney Master Plan have so far been received from 23 individuals, organizations, and government agencies. All written testimony received through May 12, 2023, can be found in Attachment B.

A summary of the testimony pertaining to this work session, along with staff responses, can be found in Attachment C. Written testimony pertaining to subsequent work sessions and that received through the close of the public record on May 19, 2023, will be provided and summarized at the Planning Board's second work session on May 25, 2023.

**There is overwhelming support for the plan**. Of the 23 total commenters, all expressed general support for the plan, while several commenters requested revisions and/or additions to the plan that Planning staff will discuss with the Planning Board for consideration.

Overall, 57 comments were received on the plan. Planning staff has identified a selection of these comments to discuss with the Planning Board and have excluded those comments that met one of the following criteria that are not anticipated to be included in work session discussions:

- 1) Expressing overall support to the Fairland and Briggs Chaney Master Plan
- 2) Expressing support for a particular plan recommendation or statement
- 3) Asking a question about the plan that does not pertain to plan policy
- 4) Support or opposition to a specific issue that is beyond the scope of the Fairland and Briggs Chaney Master Plan

After reviewing public testimony, Planning staff developed the following schedule for the work sessions. The Planning Board may discuss these or other topics at any point during the scheduled work sessions, as well.

The May 18 work session is expected to cover the following topics:

1. Executive Summary

- 2. Introduction
- 3. Plan Wide Recommendations
  - B. Housing
  - C. Transportation (park-related recommendations)
  - D. Community Health and Culture
  - E. Parks and Public Open Space
  - G. Community Facilities
  - H. Historic Preservation and Cultural Resources

The May 25 work session is expected to cover the following topics:

- 3. Plan Wide Recommendations
  - A. Land Use
  - C. Transportation (all remaining topics not already discussed)
  - F. Environment
- 4. District Recommendations (any remaining topics not already discussed)
- 5. Plan Implementation
- 6. References

If needed, the June 1 work session is expected to cover any remaining items not previously completed.

Additionally, Planning Board Commissioners are asked to identify any additional topics related to the Fairland and Briggs Chaney Master Plan that they would like to discuss during the work sessions and Planning staff will share revised language on the topics Planning Board members identified in prior work sessions.

# ATTACHMENTS

- Attachment A Public Hearing Draft Plan
- Attachment B Written Public Testimony Received through May 12, 2023
- Attachment C Summarized Public Testimony Comment Matrix for Work Session #1



# Fairland and Briggs Chaney MASTER PLAN

PUBLIC HEARING DRAFT

spring 2023





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Montgomery Planning www.montgomeryplanning.org/fairlandbriggschaney

## ABSTRACT

The Fairland and Briggs Chaney Master Plan contains the text and supporting maps for a comprehensive amendment to portions of the approved and adopted 1997 *Fairland Master Plan*. It also amends *Thrive Montgomery 2050*, the county's General Plan; the 2013 *Countywide Transit Corridors Functional Master Plan*; the 2018 *Master Plan of Highways and Transitways*, as amended; and the 2018 *Bicycle Master Plan*.

The Fairland and Briggs Chaney Master Plan extends along five linear miles of Columbia Pike (U.S. 29), between Paint Branch Stream Valley Park and Greencastle Road, and includes the entirety of Fairland Recreational Park. This Plan focuses on enhanced transit service and its connectivity with community uses, enhanced comfort and safety for all users living, working, or visiting the plan area, and strategic redevelopment opportunities to strengthen existing neighborhoods and amenities. Recommendations are provided for land use, zoning, housing, transportation, community health, parks, trails and open space, the environment, community facilities, and historic preservation.

In Montgomery County, master and sector plans convey land use policy for defined geographic areas and should be interpreted together with relevant countywide functional plans and county laws and regulations. Plans provide comprehensive recommendations for the use of public and private land and should be referred to by public officials and private individuals when making land use decisions. Public and private land use decisions that promote plan goals are essential to fulfilling a plan's vision.

Master and sector plans look ahead 20 years from the date of adoption, although they are intended to be revised every 10 to 15 years. Moreover, after a plan is adopted, circumstances will change, and the specifics of a plan may become less relevant over time. Plans do not specify all development possibilities. They often include illustrative sketches intended to convey a sense of desirable future character rather than detailed recommendations for a particular design.

### **SOURCES OF COPIES**

The Maryland-National Capital Park and Planning Commission Montgomery Planning 2425 Reedie Drive Wheaton, MD 20902

Online at montgomeryplanning.org/fairlandbriggschaney

# THE MARYLAND-NATIONAL CAPITAL PARK AND PLANNING COMMISSION

The Maryland-National Capital Park and Planning Commission (M-NCPPC) is a bi-county agency created by the General Assembly of Maryland in 1927. The Commission's geographic authority extends to the substantial majority of Montgomery and Prince George's counties; the Maryland-Washington Regional District (M-NCPPC planning jurisdiction) comprises 1,001 square miles, while the Metropolitan District (parks) comprises 919 square miles in the two counties.

The Commission is charged with preparing, adopting and amending or extending The General Plan (*Thrive Montgomery 2050*) for the physical development of the Maryland-Washington Regional District in Montgomery and Prince George's counties. The Commission operates in each county through Planning Boards appointed by those county governments. The Planning Boards are responsible for preparing all local plans, zoning ordinances, and subdivision regulations and the administration of the bi-county park system.

The Commission encourages the involvement and participation of individuals with disabilities, and its facilities are accessible. For assistance with special needs (e.g., large print materials, listening devices, sign language interpretation, etc.), please contact the M-NCPPC Montgomery County Commissioners' Office by telephone 301-699-2255 or by email at <u>mcpchair@mncppc-mc.org</u>. Maryland residents can also use the free Maryland Relay Service for assistance with calls to or from hearing or speech impaired persons; for information, visit <u>www.mdrelay.org</u> or call 1-800-552-7724. To place a call through Maryland Relay, dial 7-1-1.



### PUBLIC HEARING DRAFT - MARCH 2023 M-NCPPC Prepared by the Montgomery County Planning Department MontgomeryPlanning.org

# Table of Contents

Chapter	r 1. Executive Summary	1
Chapter	r 2. Introduction	
2.A	Plan Context	
2.B	Plan Visions	
2.C	History of Fairland and Briggs Chaney	7
2.D	Fairland And Briggs Chaney Today	11
2.E	Community Engagement	
2.F	Plan Framework	31
Chapter	r 3. Plan Wide Recommendations	
3.A	Land Use and Design	
3.B	Housing	
3.C	Transportation	41
3.D	Community Health and Culture	53
3.E	Parks and Public Open Space	54
3.F	Environment	59
3.G	Community Facilities	60
3.H	Historic Preservation and Cultural Resources	62
Chapter	r 4. District Recommendations	63
4.A	Columbia Pike Corridor District	64
4.B	Main Street District	
4.C	Residential Neighborhoods	
Chapter	r 5. Plan Implementation	106
5.A	Managing Growth	106
5.B	Sectional Map Amendment	107
5.C	Optional Method of Development Public Benefits	107
5.D	Community Advisory Committee	
5.E	Design Guidelines	109
5.F	Capital Improvements Program	109
Chapter	r 6. References	112
6.A	Acronyms	112
6.B	Glossary	
6.C	Energized Public Spaces (EPS) Analysis	
6.D	Web Links	

# MAPS

Map 1: Regional Context	3
Map 2: Fairland and Briggs Chaney Master Plan Area	6
Map 3: Fairland and Briggs Chaney Study Area	. 13
Map 4: Plan Area Equity Focus Areas	
Map 5: Plan Area Pedestrian Level of Comfort	. 19
Map 6: Plan Area Bicycle Level of Traffic Stress	. 20
Map 7: Plan Area Elementary School Service Areas	. 22
Map 8: Plan Area Middle School Service Areas	. 22
Map 9: Plan Area High School Service Areas	. 22
Map 10: Plan Area Community Facilities	. 25
Map 11: Plan Area Water Quality by Subwatershed (2021)	. 26
Map 12: Plan Area Heat Anomalies	. 27
Map 13: Plan Area Historic Sites and Heritage Areas	. 28
Map 14: Concept Framework Plan	
Map 15: Existing Land Uses	
Map 16: Planned Land Uses	
Map 17: Existing Zoning	
Map 18: Recommended Zoning	
Map 19: Existing and Planned Roadways	
Map 20: Existing Bikeways	
Map 21: Existing and Planned Bikeways	
Map 22: Existing and Planned Transit	
Map 23: Inner and Outer Active Transportation Loops	
Map 24: Existing and Planned Parks and Open Space	
Map 25: Plan Districts	
Map 26: Old Columbia Pike and Briggs Chaney Activity Center	
Detail	. 66
Map 27: Old Columbia Pike and Briggs Chaney Activity Center	
Recommended Zoning	. 67
Map 28: Old Columbia Pike and Fairland Activity Center Detail	. 70
Map 29: Old Columbia Pike and Fairland Activity Center	
Recommended Zoning	. 71
Map 30: Columbia Pike and Musgrove Activity Center Detail	. 76
Map 31: Columbia Pike and Musgrove Activity Center	
Recommended Zoning	. 77
Map 32: Old Columbia Pike and East Randolph Activity Center	
Detail	. 81
Map 33: Old Columbia Pike and East Randolph Activity Center	
Recommended Zoning	
Map 34: Briggs Chaney (North) Activity Center Detail	. 89
Map 35: Briggs Chaney (North) Activity Center Recommended	
Map 35: Briggs Chaney (North) Activity Center Recommended Zoning	
Map 35: Briggs Chaney (North) Activity Center Recommended Zoning Map 36: Briggs Chaney (South) Activity Center Detail	
Map 35: Briggs Chaney (North) Activity Center Recommended Zoning	
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li> <li>Map 36: Briggs Chaney (South) Activity Center Detail</li> <li>Map 37: Briggs Chaney (South) Activity Center Recommended Zoning</li> </ul>	95 96
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li> <li>Map 36: Briggs Chaney (South) Activity Center Detail</li> <li>Map 37: Briggs Chaney (South) Activity Center Recommended</li> </ul>	95 96
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li> <li>Map 36: Briggs Chaney (South) Activity Center Detail</li> <li>Map 37: Briggs Chaney (South) Activity Center Recommended Zoning</li> </ul>	95 96
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li> <li>Map 36: Briggs Chaney (South) Activity Center Detail</li> <li>Map 37: Briggs Chaney (South) Activity Center Recommended Zoning</li> <li>Map 38: Residential Neighborhoods District (North) Detail</li> <li>Map 39: Residential Neighborhoods District (North) Recommended Zoning</li> </ul>	95 96 100 101
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li> <li>Map 36: Briggs Chaney (South) Activity Center Detail</li> <li>Map 37: Briggs Chaney (South) Activity Center Recommended Zoning</li> <li>Map 38: Residential Neighborhoods District (North) Detail</li> <li>Map 39: Residential Neighborhoods District (North) Recommended Zoning</li> <li>Map 40: Residential Neighborhoods District (South) Detail</li> </ul>	95 96 100 101
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li></ul>	95 96 100 101 103
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li></ul>	. 95 . 96 100 101 103 104
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li></ul>	95 96 100 101 103 104 115
<ul> <li>Map 35: Briggs Chaney (North) Activity Center Recommended Zoning</li></ul>	95 96 100 101 103 104 115

# **FIGURES**

Figure 1: Existing Land Use Chart and Table 1	12
Figure 2: Plan Area and County Population Profile 1	14
Figure 3: Commercial Space in the Plan Area by Year Built (sf) 1	16
Figure 4: Share of Commercial Space in the Plan Area, by Use 1	16
Figure 5: Conceptual Illustration of the Columbia Pike and	
Musgrove Activity Center 7	75
Figure 6: Conceptual Illustration of the Old Columbia Road and	
East Randolph Activity Center	80
Figure 7: Conceptual Illustration of the Main Street District	
(Option 1)	85
Figure 8: Conceptual Illustration of the Main Street District	
(Option 2 with possible education campus)	85

# **TABLES**

Table 1: Private Employment Change in Fairland and Briggs	
Chaney and Montgomery County, 2010 to 2021	. 16
Table 2: Existing Transportation Metrics (2015)	. 19
Table 3: Master Plan Historic Sites	27
Table 4: Montgomery County Burial Sites Inventory Cemeteries	in
the Plan Area Vicinity	28
Table 5: Street Classification and ROW Recommendations	45
Table 6: Bicycle Facility Recommendations	50
Table 7: Old Columbia Pike and Briggs Chaney Activity Center	
Zoning Recommendations	68
Table 8: Old Columbia Pike and Fairland Activity Center Zoning	
Recommendations	72
Table 9: Columbia Pike and Musgrove Activity Center Zoning	
Recommendations	. 78
Table 10: Old Columbia Pike and East Randolph Activity Center	
Zoning Recommendations	83
Table 11: Briggs Chaney (North) Activity Center Zoning	
Recommendations	91
Table 12: Briggs Chaney (South) Activity Center Zoning	
Recommendations	. 97
Table 13: Residential Neighborhoods District (North) Zoning	
Recommendations1	102
Table 14: Residential Neighborhoods District (South) Zoning	
Recommendations1	105
Table 15: Capital Improvement Program Priorities         1	110

# Chapter 1. Executive Summary

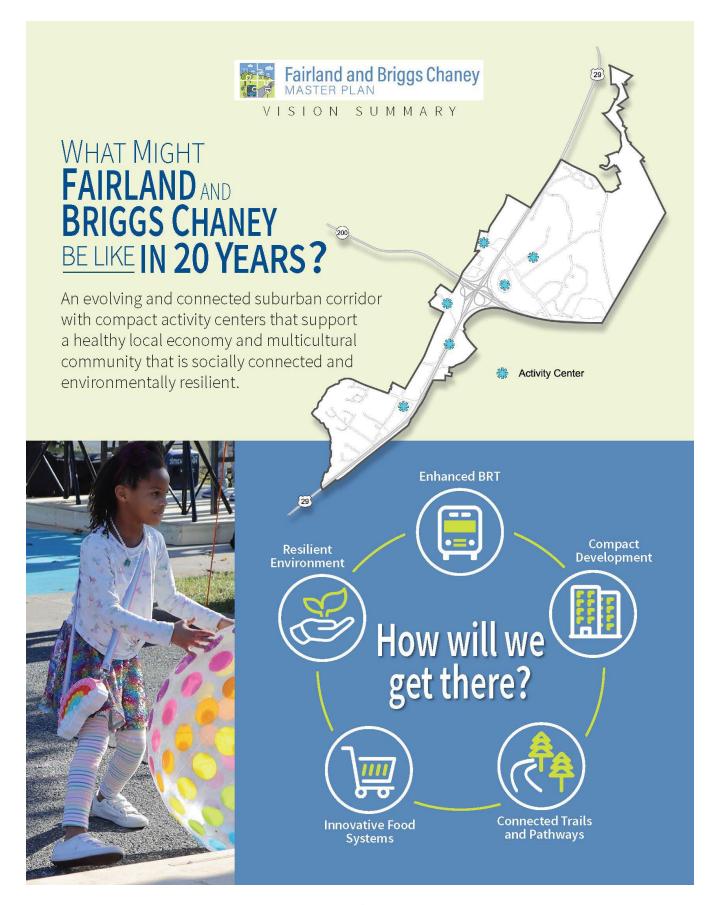
The Montgomery County Planning Department initiated a multi-year planning process to update a portion of the 1997 *Fairland Master Plan* in the spring of 2021. The Fairland and Briggs Chaney Master Plan is a corridor-focused master plan that seeks to establish a renewed vision for a portion of the Columbia Pike (U.S. 29) corridor over the next 10 to 20 years. The Plan serves as the updated guide for future growth and development, transportation investments, community facilities, parks, and recreation amenities, historic preservation, and environmental features specific to this community, while simultaneously advancing the goals and objectives initiated by other related county plans.

Introduction of the U.S. 29 Flash Bus Rapid Transit (BRT) service in 2020 is one of several recent indicators that this community is shifting from an auto-dependent, suburban community into an evolving suburb that encourages the development of compact, mixed-use Activity Centers and shared public spaces near transit. This Plan seeks to build upon the early successes of the U.S. 29 Flash BRT by embracing a future for a more complete, equitable, transit-oriented, and compact community. The updated vision for this community keeps pace with market demands, while prioritizing linkages to other related strategic plans.

Anticipating potential significant impacts from future development and a growing population in the eastern region of the county, this Plan also seeks to address inequities pertaining to housing opportunities, impacts from and resiliency to climate change, enhancements to underutilized properties through infill development and redevelopment, and improvements to existing systems (e.g., parks, circulation, and food) to meet the needs of residents, workers, and visitors. This Plan also prioritizes the goals and policies of *Thrive Montgomery Plan 2050*, the General Plan for Montgomery County.

The main objectives of this Master Plan are to realize:

- Equitable Communities: The Plan considers racial equity and social justice as essential themes of its purpose and implementation. Attention to past injustices in planning policy and public investment, particularly in the East county, as well as present inequities in the public and personal realm, informed the development of the Plan to support a stronger social network that embraces the advantages of a multi-racial and multicultural community.
- 2. Economic Health: The Plan seeks to ensure a vibrant, strong, and competitive economy by attracting and maintaining major employers, continuing to enhance nearby federal and institutional campuses, supporting local small businesses and innovation, and attracting and retaining a high-quality, diverse workforce.
- 3. Environmental Resilience: The Plan seeks to apply the best available strategies to fight climate change and mitigate the impacts of both planned changes and unexpected events in the community while continuing to preserve and enhance our natural resources.



# **KEY RECOMMENDATIONS**

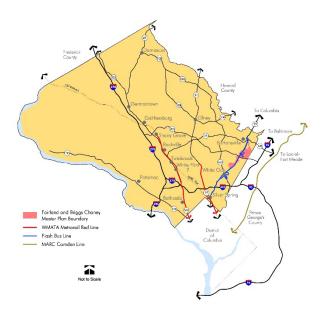
- Establish Community Gateways and Activity Centers as compact, mixed-use centers focused on frequent transit service, safe pedestrian movement, expanded housing and shopping choices, greater tree canopy and 'cool' surfaces at summer hot spots, attractive community gathering spaces, and cultural and historic landmarks.
- Prioritize U.S. 29 (Columbia Pike) as a 'transit-first' corridor that provides frequent and convenient regional connections from the plan area to Silver Spring, Washington D.C., and Howard County.
  - Complete a continuous network of trails and paths connecting Activity Centers, neighborhoods, parks, and community facilities, both within and beyond the Master Plan Area.
- 4 Establish a Resilience Hub in East county as a community center for daily community needs and a destination for reliable electricity, water, temporary shelter, food, indoor heating and cooling, social services, and fellowship during public emergencies.
  - Support a healthy community food system that includes healthy grocery and dining destinations, farmers' markets, and community gardens.

# Chapter 2. Introduction

# 2.A PLAN CONTEXT

The Fairland and Briggs Chaney Master Plan is an update to a portion of the 1997 *Fairland Master Plan* area that covers a small area in eastern Montgomery County. The plan area consists of approximately 1,800 acres along a 5-mile stretch of Columbia Pike (U.S. 29) between Silver Spring and Washington, D.C. to the south and the communities of Burtonsville and Howard County to the north. Other abutting master plans considered in this Plan include the 2014 *White Oak Science Gateway Master Plan* and 2012 *Burtonsville Crossroads Neighborhood Plan*.

# Map 1: Regional Context



# 2.A.1. Thrive Montgomery 2050

The countywide General Plan, known as *Thrive Montgomery 2050*, provides a general framework and guiding principles for the Fairland and Briggs Chaney Master Plan. *Thrive Montgomery 2050* embraces new realities in the county, addresses historic inequities from past land use patterns, and shifts the way we think about how the county can grow and evolve, directing that growth to corridors and redevelopment opportunities.

Increasing racial equity and social justice is a central goal of *Thrive Montgomery 2050*, which recognizes the need to repair past injustices that have disproportionately impacted people of color in the county by identifying opportunities for greater community investment, economic mobility, social resilience, and environmental health in the Fairland and Briggs Chaney community.

The Fairland and Briggs Chaney Master Plan is guided by the three objectives strongly emphasized throughout *Thrive Montgomery 2050* (Equitable Communities, Economic Health, and Environmental Resilience) and implements the county's forward-thinking policies including, but not limited to, Racial Equity and Social Justice<sup>1</sup>, Vision Zero, Complete Streets, Complete Communities, and Climate Mitigation and Resilience<sup>2</sup>.

<sup>&</sup>lt;sup>1</sup> Montgomery County's Racial Equity and Social Justice Law (Bill 27-19) went into effect in March 2020 and requires the Planning Board to consider racial equity and social justice impacts when preparing Master Plans, thereby improving access to quality housing, education, jobs, transportation, parks, recreation, and other community assets.

<sup>&</sup>lt;sup>2</sup> Montgomery County's Climate Action Plan, completed in June 2021, is Montgomery County's strategic plan to cut greenhouse gas (GHG) emissions 80% by 2027 and 100% by 2035. The Climate Action Plan details the effects of a changing climate on Montgomery County and includes strategies to reduce GHG emissions and climate-related risks to the County's residents, businesses, and the built and natural environment.

# 2.B PLAN VISIONS

The thematic visions expressed below are consistent with the Plan's main objectives and revisit the plan area's historical legacy as a modern-day "Corridor City."

# 2.B.1. An Equitable Community

The Plan envisions a future for the Fairland and Briggs Chaney community that is socially connected and embraces the diverse languages, ethnicities, and cultures that contribute to its unique cultural tapestry. Community members benefit from accessible and diverse educational opportunities that advance cultural understanding and build community capacity. Regional networks create working partnerships between community stakeholders and provide a better quality of life, with measurable improvements in the overall health and well-being of residents.

Efficient transportation systems, a range of housing opportunities, and accessible parks and public amenities contribute to greater social equity and access to healthy food and recreational activities, quality education, economic mobility, and other privileges typically enjoyed only by people of historically privileged social status and wealth. These systems work together to enhance a greater sense of belonging, create close-knit communities, and give residents the resources they need to age in place, work close to home, and lead happier and more productive lives.

# 2.B.2. An Economically Healthy Community

The U.S. 29/Columbia Pike corridor in the future emerges as a significant gateway in Montgomery County that physically and experientially connects local Activity Centers with surrounding neighborhoods and the broader region. Compact, mixed-use development, served by multi-modal infrastructure and high-frequency transit, makes living, working, shopping, and gathering more comfortable, convenient, and accessible for all ages and abilities.

Job opportunities and neighborhood-scale commercial destinations are located near a range of housing types, transit, and public amenities. Columbia Pike and MD 200 (the Intercounty Connector) serve to increase multi-modal access between major employers within the Fairland and Briggs Chaney community and workers living throughout the region.

Future transportation improvements on Columbia Pike prioritize transit service over singleoccupancy vehicle travel, with the advent of dedicated lanes for the county's Flash Bus Rapid Transit (BRT) service. New and proposed BRT routes complement existing services by providing a cohesive transportation network within the plan area, throughout the county, and regionwide. In addition to transit, the Plan visualizes Columbia Pike as a multi-modal corridor that promotes pedestrian mobility through walking, biking, and rolling as a complement to current and proposed transit facilities.

# 2.B.3. An Environmentally Resilient Community

The Plan envisions that new, compact development near BRT stations and planned Activity Centers address the county's challenge of reducing its "carbon footprint" in the transportation sector. Outdated buildings and facilities are retrofitted with sustainable and resilient technologies, increasing their energy efficiency and generation potential.

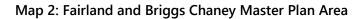
The design of new mixed-use developments maximizes the greatest potential for redevelopment and the installation of green infrastructure that filters and stores stormwater and provides cooler, greener public spaces. Neighborhood circulation systems improve connections to natural-surface trails and shaded pathways while these systems provide essential filters for stormwater runoff and a physical connection to nature. A community Resilience Hub serves as a civic resource equipped with cooling stations, food distribution services, educational programs, and public facilities for residents in the event of emergencies.

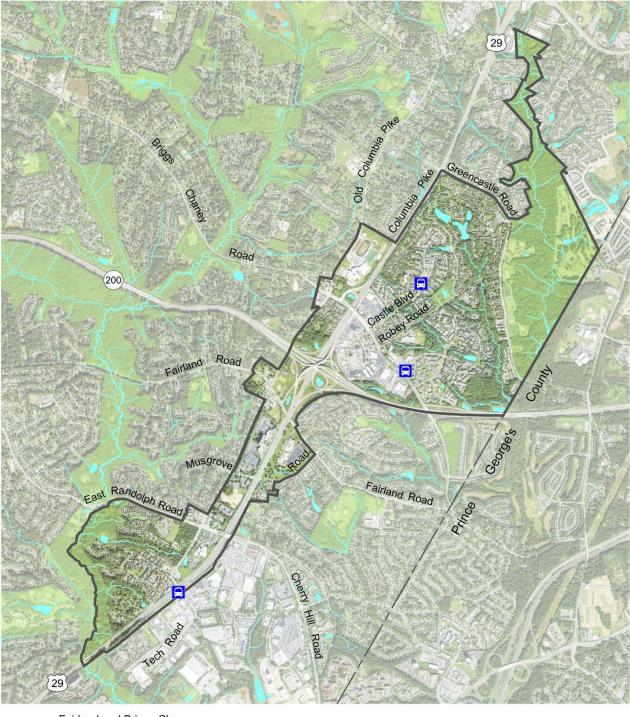
This Plan also envisions improved quality of life for its residents, workers, and visitors because necessary improvements to the public realm are made in a more equitable and inclusive manner that benefits all segments of the community. While green open space is preserved at the peripheries of the plan area, new mixed-use development along U.S. 29 and Briggs Chaney Road balances the built environment with the need to maintain and enhance green space and natural systems (e.g., tree canopy, water quality, stream valleys, and sensitive areas) in these more urbanized corridors, while also becoming more adaptable to climate change.

The natural and built systems work in harmony to provide a healthy and safe place to live. Sustainable construction practices preserve natural resources while meeting the needs of new residents, and new construction of a range of housing typologies adheres to the county's housing goals and Climate Action Plan.

## 2.B.4. A Complete Community in 2050

Realization of the visions described above, accomplished through a combination of public improvements, private investment and development, community collaboration, and individual action, will enable a future for the plan area as a more complete, equitable, transitoriented, and compact community. A complete Fairland and Briggs Chaney community is a wellconnected community, with high-quality transit, accessible and comfortable parks, trails and pathways, thriving households and businesses, attractive places to gather for all ages, and a sustainable environment; a community that improves quality of life for all.









# 2.C HISTORY OF FAIRLAND AND BRIGGS CHANEY

# 2.C.1. Early History

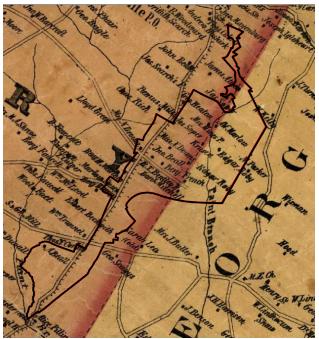
Before European colonization, many Indigenous populations concentrated along rivers and streams in and around the plan area, using inland areas as hunting grounds, sources for raw materials, or for small impermanent campsites during winter months. Since the 'fall line' marked the furthest inland navigable points, this was where Europeans established trading ports like Georgetown, Bladensburg, and Baltimore.

Concentrated European and enslaved African settlements of Maryland began when some 40,000 people migrated to Maryland between 1634 and 1681. The colony's early economy focused on tobacco and relied initially on a mix of indentured and enslaved labor. As European settlement expanded in the 1600s, conflicts erupted with the Indigenous people who suffered from the effects of warfare, disease, and ecological disruption. Many Native American groups in eastern North America, including the Piscataway, Susquehannock, and Nanticoke of Maryland suffered severe demographic collapses and withdrew into the interior of the continent. Other members of these tribes stayed, and their descendants live in Maryland today.

Mills were an important part of the area's economy in the 18<sup>th</sup> century due to their steep topography along the 'fall line', especially as agriculture in the county began to shift from tobacco to wheat. Area mills included grist mills, sawmills, and woolen mills.

The Columbia Pike, which runs through the center of the plan area, was built around 1810 to connect the Washington, D.C. with Burtonsville. Its crossroads in the vicinity of the plan area were developed later. The 1865 Martinet and Bonds map of Montgomery County shows Briggs Chaney Road, along with Fairland and Randolph roads, crossing Columbia Pike (now 'Old Columbia Pike') at that time.

White families owned most of the land in the Fairland area during the 19<sup>th</sup> century, yet African American families also owned property in the area. The 1880 U.S. Census lists 32 African American residents near the vicinity of Fairland Road and Old Columbia Pike. Their legacy and their struggles must be celebrated and honored by future generations to recognize how past injustices shape the present and inform the future.



1865 Martinet and Bonds Map of Plan Area

Suburban residential development began in the Fairland area in the 1920s and 1930s. Several examples of bungalows and four-square houses of this era can be seen today along Old Columbia Pike. Fairland was too far from rail lines or streetcars to have been affected by the earliest wave of suburban growth in places like Takoma Park, Kensington, and Chevy Chase, but the successful mass production of automobiles in the first decades of the 20th century made Fairland more accessible. Away from Old Columbia Pike, the Fairland area retained its rural agricultural character through the 1940s.

As suburban development of farmlands and woodlands progressed in the Fairland area, some property deeds included racially restrictive covenants. Two subdivision plats created from the farmland of William Briggs, along Briggs Chaney Road west of Columbia Pike in 1937 and 1943, expressly forbade sale to African Americans. However, most of the current plats in the Fairland area were drawn after the U.S. Supreme Court found the enforcement of racial covenants to be unconstitutional in its landmark ruling in the 1948 Shelley v. Kraemer case.

A period of significant transformation began in 1955 with the realignment of the Columbia Pike (U.S. 29) corridor. Construction of this new roadway transformed the Fairland community from its rural farmlands and small-town crossroads into a widespread, low-intensity suburb. A realigned U.S. 29 resulted in significant community impacts, including the destruction of an African American cemetery, yet the area also saw a rise in Black homeownership to exceed the rate of white homeownership in Fairland around this same timeframe.

# 2.C.2. Recent History and Equity Impacts

As a key to understanding the development patterns and lived experiences in the plan area today, it is useful to review the policies, decisions, and circumstances of the past. Only in this way can the community hope to begin to repair past injustices that have disproportionately impacted people of color in the county by identifying opportunities for greater community investment, social resilience, and environmental health in the Fairland and Briggs Chaney community for tomorrow. In 1964, "...On Wedges and Corridors," The General Plan for Maryland – Washington Regional District in Montgomery and Prince George's Counties set forth a vision for the county and laid the groundwork for all subsequent planning efforts. The 1964 Plan developed the concept of concentrating development along transportation corridors alternating with low-density residential and open space wedges. Fairland, east of U.S. 29 and between Greencastle and Fairland roads, was depicted as the edge of a corridor city to be centered on the I-95 corridor in Prince George's County.

The corridor city concept was further developed in the first master plan adopted specifically for the Fairland area, the 1968 *Fairland-Beltsville Plan*, which refined the concepts outlined in the 1964 Plan.

In 1969, the Montgomery County Council revised the 1964 Plan to reflect new information and changes in planning policy and theory, particularly the introduction of development staging strategies in master plans and transportation policy. The 1969 *General Plan Update* did not alter planned higher-density, compact land uses in the *Fairland-Beltsville Plan* and, as a result, property owners were able to seek high-rise and garden apartment zoning in accordance with the *Fairland-Beltsville Plan*'s recommendations.

By the 1970s, about 150 acres of multi-family and townhouse zoning changes were approved in the Briggs Chaney Road area alone. However, inadequate provision for sewers to support the development across the county resulted in a 1970 moratorium on new sewer construction in the county that lasted until 1978, hampering new development for nearly a decade.

The 1981 *Master Plan for Eastern Montgomery County*, initiated in anticipation of the end of the development moratorium and changing market conditions, envisioned rapid growth in eastern Montgomery County but abandoned the corridor city idea from the 1968 Plan. The 1981 Plan instead recommended a variety of housing types and densities and established policies for environmental and agricultural land preservation.

The concept of 'transit serviceability' was introduced in the 1981 Plan. It's defined as a policy of encouraging a pattern of development that is not entirely automobile dependent. The 1981 Plan also introduced the innovative Moderately Priced Dwelling Unit (MPDU) ordinance, designed to incorporate incomerestricted affordable housing within market-rate housing development. The Transferable Development Rights (TDR) Program is another 1981 Plan initiative. The program facilitated agricultural land preservation by transferring allowable density to more urbanizing, 'smart growth' areas. Eastern Montgomery County was designated a receiving area for TDRs and was among the first master plan areas to incorporate receiving areas from rural portions of the county to support agricultural preservation.

By the mid-to-late 1980s, growth in eastern Montgomery County, as well as countywide, again threatened to outpace necessary infrastructure, such as roads, libraries, sewers, emergency services, and schools. By 1986, the Fairland/White Oak Policy Area was in a development moratorium due to a lack of road capacity.

In response to this rapid growth, the County Council passed legislation to manage growth, known as the Annual Growth Policy (AGP), that would be reviewed and adopted each year. The AGP set levels of growth capacity for each county policy area to ensure that new development would not outpace the provision of a transportation network, schools, and other public facilities in any planning area.

Infrastructure improvements throughout the 1980s, 1990s, and 2000s that were intended to address the community's needs included investment in transportation facilities, schools, and parks. The Maryland Department of Transportation State Highway Administration (SHA) expanded U.S. 29 to six lanes between New Hampshire Avenue and Sandy Spring Road (MD 198), in cooperation with funding from the Montgomery County Department of Transportation (MCDOT) and private developers. James Hubert Blake High School opened in 1998, about five miles west of Fairland, to relieve crowding in nearby schools; the Northeast Consortium of schools was formed to facilitate balancing student attendance. The East County Community Recreation Center was also built in 1998. The Intercounty Connector (ICC), or MD 200, was under consideration for construction beginning in the 1950s, and fell in and out of favor through the 1970s, 80s and 90s, before construction began in 2006. The first section of the ICC opened in 2011.

Montgomery Parks acquired property for Edgewood Neighborhood Park in 1985 and the park's construction was completed soon after. Acquisition of property to establish Fairland Recreational Park began in 1967 and its current boundaries were established by 1990 when a playground, athletic fields, and courts were added to meet the needs of the growing community.

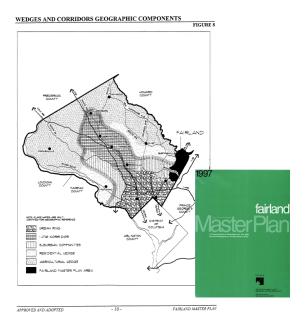
Despite plan-area road capacity improvements in the 1980s, traffic congestion in the area served by U.S. 29, New Hampshire Avenue, and MD 198 reached unacceptable levels. In 1990, the County Council adopted the *Trip Reduction Amendment* to the 1981 Plan as an interim measure to reduce potential growth until a comprehensive master plan addressing the transportation infrastructure could be undertaken. As a result, development within the plan area peaked during the 1980s and slowed after 1990. The 1993 General Plan Refinement of the Goals and Objectives for Montgomery County amended the 1964 and 1969 general plans.

While the 1964 General Plan envisioned compact, corridor cities along I-270, I-95, and U.S. 29, subsequent planning decisions discussed above, including the 1993 Refinement, disregarded and ultimately removed the growth corridor along U.S. 29 and I-95 in the eastern portion of the county. The excision of the U.S. 29 corridor contributed to effectively directing new public and private investment away from East county and toward the established urban ring and I-270 corridor.

As a result, the I-270 corridor has benefited from successive cycles of investment and reinvestment, even as other corridors – including Georgia Avenue, where Metrorail's Red Line was built – were largely left behind. This recurring pattern aggravated the racial and economic disparities between the eastern and western parts of the county that remain today.

Applying the 1993 General Plan vision, the 1997 *Fairland Master Plan* focused on safe and attractive transportation improvements, community facilities, and low-density land uses, all within a suburban context. Bridging the physical divides in the community due to the numerous stream valleys and expanded U.S. 29 highway was a primary focus of the 1997 Plan. The 1997 Plan also designated the Patuxent watershed as an Environmental Preservation Area, and recommended part of the Paint Branch and Little Paint Branch watersheds as Environmental Restoration Areas.

While the focus on environmental protection and improved connections and amenities for lowdensity neighborhoods in the 1997 Plan was an understandable reaction to public infrastructure capacity constraints, the loss of potential investment, community amenities, and economic opportunity due to a lack of development has left the Fairland area behind compared to other areas of the county.



Graphic except from 1997 Fairland Master Plan. Former plan boundary highlighted in black.

In fact, the plan area has, more than other economically active areas of the county and across the region, become increasingly concentrated with housing for lower-income residents and has not kept pace with commercial investment and public improvements. The Fairland and Briggs Chaney Master Plan seeks to stem this trend in public disinvestment and concentration of lower-income households in eastern Montgomery County, while celebrating its multi-cultural population and business community, and livable neighborhoods.

Several countywide policy changes since 1997 have affected how development and transportation infrastructure needs are evaluated. In 2007, the County Council eliminated the policy area-based transportation adequacy test for new development (Policy Area Mobility Review, PAMR) and reinstated the Transportation Policy Area Review (TPAR). In 2016, the County Council adopted changes to the Subdivision Staging Policy, eliminating the Transportation Policy Area Review as a policy area-wide test for transportation adequacy, then adopted changes to the Growth and Infrastructure Policy (formerly known as the Subdivision Staging Policy) in 2020 that further redefined how transportation adequacy is measured for new development.

Two countywide policies that continue to be applied in the plan area since their adoption in the 1970s are the Moderately-Priced Dwelling Unit (MPDU) and Transferable Development Rights (TDR) programs. The MPDU program requires housing developments of a certain size set aside dwelling units, either for sale or for rent, for occupants that satisfy a defined income range. Any qualifying housing development within the plan area is subject to the MPDU requirements as specified in the Montgomery County Zoning Ordinance. For more information on the MPDU program see the Housing Context section (1.D.5), below.

The county's TDR program permits an increase in maximum residential density for properties located in a TDR Overlay zone while removing a commensurate amount of development density from land in the Agricultural Reserve (AR) zone. This program is designed to compensate landowners in the AR zone for extinguishing their development rights, therefore preserving lowdensity, rural lands in the county's Agricultural Reserve, and focusing development in areas of the county prioritized for more increased density.

The plan area contains four TDR Overlay zones today, one of which has been realized through residential development at a greater density than its underlying zone. Two other TDR Overlay zones within the plan area are now situated completely within the public right-of-way of MD 200 (the Intercounty Connector) and public parkland, respectively. New TDR Overlays are not proposed in this Plan since the focus of its zoning recommendations is on mixed-use development and supporting private investment and development in this area of the county that has historically experienced lower market demand compared to other areas of the county.

# 2.D Fairland And Briggs Chaney Today

# 2.D.1. Land Use Context

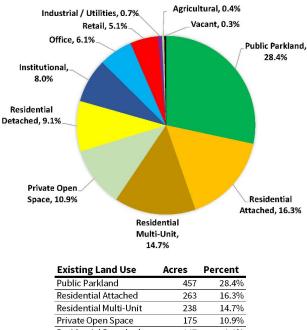
The Fairland and Briggs Chaney community of today is composed of residential neighborhoods with a mix of housing types and densities and clusters of commercial retail and service businesses (some of which are major employers, such as Verizon, Auto Sales Park dealerships, and the General Conference of Seventh-Day Adventists). Paint Branch Stream Valley Park borders the plan area to the southwest and the entirety of Fairland Recreational Park is located at the northeast extent of the plan area, contiguous to Fairland Regional Park located in Prince George's County.

About half of the plan area is residential, of which just over 10% is protected as private open space through cluster development or homeowners' association management. Several places of worship, including the headquarters of the General Conference of Seventh Day Adventists, and two public schools, Greencastle Elementary School and Paint Branch High School, are also situated within the plan area.

Communities surrounding the plan area are primarily detached residential neighborhoods, with the commercial and industrial properties of the White Oak Science Gateway located to the south.

In addition to the zoning districts applicable in the plan area that regulate the use and development of property, several zoning overlays add to the abilities and restrictions of land within its boundaries. Transferable Development Rights (TDRs) Overlay zones, described above, are present in the plan area. Additionally, a portion of the Upper Paint Branch Special Protection Area Overlay Zone applies to properties in the vicinity of the Old Columbia Pike and Briggs Chaney Road intersection, which requires protections beyond standard environmental laws, regulations, and guidelines for land development and certain uses.

Figure 1, below, shows the proportion of existing land use by area at the time the Plan was written. Maps 15 and 17 show the existing land uses and zoning districts, respectively, for the plan area.



### Figure 1: Existing Land Use Chart and Table

#### **Residential Detached** 9.1% 147 Institutional 129 8.0% Office 99 6.1% Retail 82 5.1% Industrial / Utilities 11 0.7% Agricultural 0.4% 7 Vacant 5 0.3% 1,612 87% Public Right-of-Way 231 13% Master Plan Area 1,844 100%

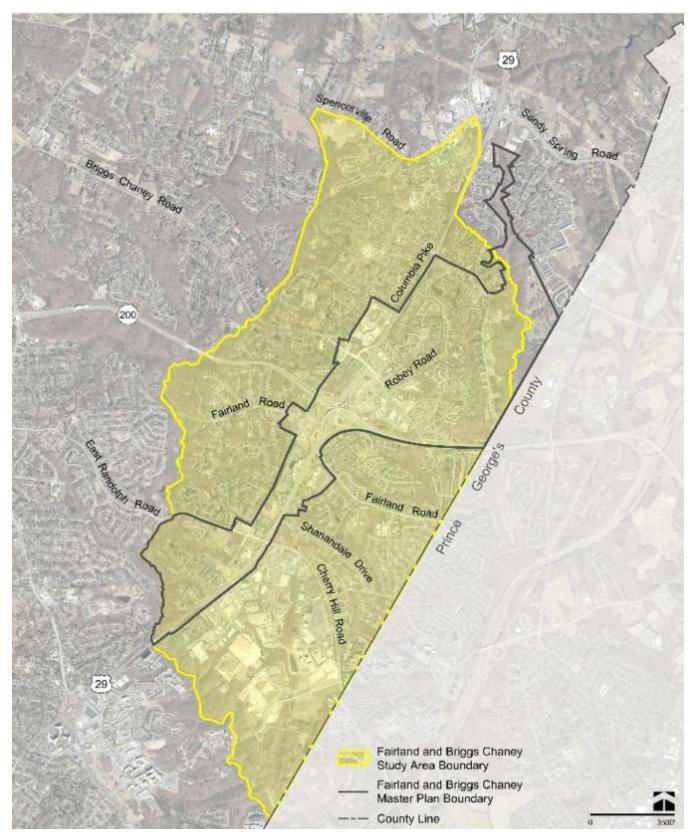
Source: Montgomery Planning GIS, 2022. 'Private Open Space' is primarily located in homeowners' associations' common areas.

# 2.D.2. Demographic Context

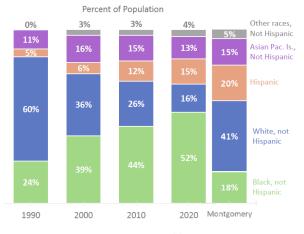
Based on population estimates from the U.S. Census Bureau's 2018 American Community Survey (ACS), there were an estimated 36,873 residents in the Fairland and Briggs Chaney Study Area, which comprises the census tracts in which the Master Plan is located (See Map 3). The distribution of the age of residents largely mirrors the county, with residents aged 45-64 comprising the largest group (26.7% percent), as similarly observed at the county level (27%). Families account for most households (65.3%), which is consistent with the countywide profile (69.9%).

The plan area boundary itself consists of a diverse population of about 15,000 residents, with five dominant languages spoken including Amharic, English, French, Spanish, and Vietnamese among the nearly 7,000 housing units. The community's greatest assets of a multilingual workforce, rich cultural heritage, affordable housing, large employers, environmental resources, and geographic placement between two major cities in the Baltimore-Washington Metropolitan Area are foundational to its standing as a popular gateway into Montgomery County.

Over 80% of the Study Area population is comprised of people of color (compared to 59% throughout the county), and about 40% of the residents are foreign-born (compared to 30% in the county). The White population makes up about 16% of the community, with Hispanics and Asian or Pacific Islanders accounting for 15% and 13% of residents in the Study Area, respectively. Map 3: Fairland and Briggs Chaney Study Area



# Figure 2: Plan Area and County Population Profile



Share of the population by race and ethnicity, 1990-2020

This present-day community composition is quite different than the countywide profile, where 41% of the Study Area population is White, 20% of the population is of Hispanic ethnicity, and 18% of the population is African American. The percentage of those in the county who identify as Asian or Pacific Islander is comparable to the community in the Study Area, comprising 15% of the total population (See Figure 2).

While racial and ethnic diversity is a strength of the plan area, which is seen as an affordable and desirable area of the county for residents with lower-incomes and those arriving from other parts of the U.S. or other countries, there are racial and ethnic disparities when examining the community's rate of homeownership, household income, and wages compared to county-level data. For example, the average household income for residents in the Study Area is \$102,052, which is lower than the county average of \$144,723. The residential homeownership rate of 54.4% in the Fairland and Briggs Chaney Study Area is lower than the county rate, where 65.4% of residents are homeowners. Furthermore, the cost burden among renters in the Fairland community (i.e., households spending more than 30% on housing costs) is higher than for renters at the county level. In the Fairland and Briggs Chaney Study Area, 60% of renters are cost burdened, compared to 49% at the county level.

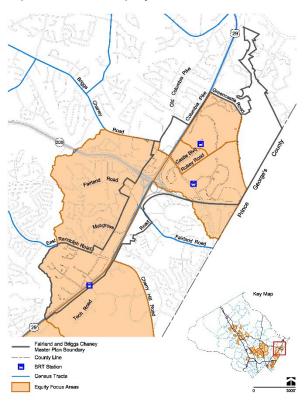
Similar patterns persist when looking at average household income by race as well. For example, the average annual income for an African American household in the Study Area is \$90,431, while at the county-level, the average African American household earns \$95,949 per year. This pattern in earnings is similar across all racial categories when compared to countywide data. Perhaps most notable however is average household income for Hispanic residents, \$56,049 per year, compared to \$98,140 per year at the county level.

This uneven socioeconomic landscape is further underscored when examining the county's Equity Focus Areas<sup>3</sup> (EFAs). Communities located within EFAs may experience the highest inequities when it comes to access to transportation, job opportunities, environmental and recreational amenities, and other resources that support a high quality of life. Five out of the seven Census Tracts that comprise the Study Area are considered EFAs, as shown in Map 4. In addition, approximately 60% of the residents in the Study Area live within an EFA. This is a stark contrast when compared to the county, where approximately 25% of residents live in an EFA.

Source: Decennial Census, 1990-2020, U.S. Census Bureau

<sup>&</sup>lt;sup>3</sup> Equity Focus Areas are parts of Montgomery County that are characterized by high concentrations of lower-income people of color, who may also speak English less than very well.

# Map 4: Plan Area Equity Focus Areas



# 2.D.3. Racial and Social Equity Context

Consideration of racial equity and social justice is a primary objective of this Plan and a requirement of Montgomery County's Code (Chapter 33A, Planning Procedures, Section 33A-14). While the 1997 *Fairland Master Plan* did not discuss racial equity and social justice, this Plan seeks to embrace and celebrate the advantages of a multiracial and multi-cultural community, while addressing past inequities that have had a negative impact on the community.

According to *Thrive Montgomery 2050*, to address racial segregation and economic inequality established from past zoning and land use planning, deliberate mechanisms need to be introduced to create racially and economically inclusive communities. Plans must consider the social and economic consequences of efforts to integrate. Communities that have historically faced challenges need special attention paid to community development and stabilization to ensure that existing social networks and institutions are strengthened.

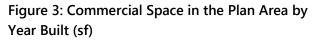
# 2.D.4. Economic Context

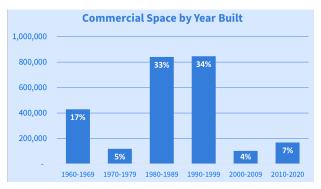
Fairland is a significant employment hub in the county, accounting for nearly 5,000 private sector jobs in 2021. However, it is not a typical employment hub since most of these jobs are concentrated in just three sites within the plan area: the Verizon campus, the General Conference of Seventh Day Adventists World Headquarters, and the properties that comprise the Auto Sales Park. These sites account for about 155 acres (or 10%) of the plan's 1,612 acres of total property area. Due to the lack of diversity in employers, a recent employment decline, and stagnation in commercial real estate activity, the Fairland and Briggs Chaney corridor's future as a commercial center remains uncertain.

# Commercial Real Estate

While the Fairland and Briggs Chaney community grew rapidly in the 1980s and 1990s, commercial real estate activity has stagnated in recent decades. Only 62,500 square feet of commercial space was built in Fairland since 2000, which amounts to 3% of the total nonresidential square footage in the plan area. As Figure 3 shows, most of the plan area's commercial corridor was constructed between 1980 and 1999, and little space has been added since.

Additionally, the plan area's existing commercial space is heavily concentrated in office space, which faces an uncertain future as people and employers shift to remote work in the post-Covid era. Two-thirds of the commercial space is currently used as offices, and most of this space is owned and occupied by Verizon or the General Conference of Seventh Day Adventists World Headquarters.





Source: CoStar, 2022.

Outside of these office areas, the plan area's few local-serving office and retail buildings have seen too little leasing activity over the last several years to generate a consistent assessment of its status of commercial real estate in the area.

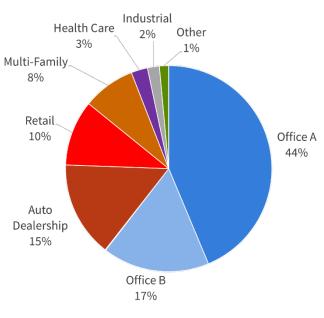
Most of the non-office commercial space is located at the Auto Sales Park and the Briggs Chaney Marketplace shopping center, both of which have been close to fully occupied in recent years.

With most of its economic activity concentrated in a few sites, commercial real estate in the plan area is in a precarious position. While none of the plan area's major employers have expressed plans to relocate, losing any of them would bring a significant reduction in employment without clear replacement tenants for their buildings.

Table 1: Private Employment Change in Fairland and BriggsChaney and Montgomery County, 2010 to 2021							
	2010	2021	Change	% Change			
Fairland and Briggs Chaney	4,919	3,576	-1,343	-27%			
Montgomery County	358,601	343,051	-15,550	-4%			

Source: Maryland Dept. of Labor Quarterly Census of Employment and Wages microdata; private employers only, 2<sup>nd</sup> month of 2<sup>nd</sup> quarter of 2010 and 2021.

# Figure 4: Share of Commercial Space in the Plan Area, by Use



Source: CoStar, 2022.

# Employment

Reflecting its stagnant commercial real estate market, employment in the plan area has declined for the last decade. From 2010 to 2021, the plan area lost 27% of its private sector jobs, falling from nearly 5,000 jobs to just over 3,500 jobs. Montgomery County also lost private sector jobs during this time, but at a much slower rate of 4%.

The bulk of these job losses were due to the reduction in employment at the Verizon complex, which reduced its workforce by half—from 3,000 to 1,500—between 2010 and 2021. The Auto Sales

Park maintained roughly the same level of employment during this period.

However, the plan area is home to a dynamic entrepreneurial community, which spurred a net gain of 24 private business establishments from 2010 to 2021. These are generally small businesses, employing fewer than five people (and sometimes none), often operating out of homes providing various kinds of services. professional and personal services.

# Lower-income Concentration and Disinvestment

In addition to job losses and lack of demand for commercial space, the plan area has also seen an increased concentration of lower-income households in its residential areas over the last two decades. Montgomery Planning's Neighborhood Change in the Washington D.C. *Region* study found that two census tracts that fall entirely or partly within the plan boundaries have seen increasingly disproportionate concentrations of lower-income residents compared to the rest of the county. These trends work to reinforce each other and contribute to some problems residents have observed in the area today, such as the lack of sufficient retail options, limited and aging public amenities, a lack of attention to building code enforcement, and a feeling of not being safe in the community. Thrive Montgomery 2050 and Montgomery Planning's Equity Agenda emphasize that county resources should be prioritized in areas experiencing lower-income household concentration to spur investment.

# 2.D.5. Housing Context

In 2019, the Metropolitan Washington Council of Governments (MWCOG) established regional housing targets to address a growing supply gap and affordability issues in the region. To meet our housing goals and obligations, the county needs an additional 10,000 housing units by 2030 to meet future housing demand from population and job growth. This is beyond the existing 31,000 housing units already forecasted through the completed MWCOG forecast process. In this context, the Fairland and Briggs Chaney Master Plan allows for the creation of new housing units in the plan area to help meet our housing goals.

Within the plan area, there are over 4,000 multifamily units, 2,000 single-family attached units, and 300 single-family detached units. There are only around 300 true income-restricted affordable units in the plan area, which comprises around 7% of the area's multifamily rental housing stock. While the 1997 Fairland Master Plan encouraged dispersal of Moderately Priced Dwelling Units (MPDUs) to prevent localized areas of high density, very few MPDUs remain in the plan area due to their expiration and lack of recent new housing development in the area. While there is little true income-restricted affordable housing in the area, all the market units in the area are naturally occurring affordable housing, meaning that generally due to their age and quality, they are affordable to households earning below 80% of the Washington, D.C. metropolitan region's area median income (AMI).

The area's for-sale market is also one characterized by its general affordability as compared to the county. Prices for units sold are generally lower than the county's median sold price, as well as lower than nearby areas like Colesville and White Oak. While the area is generally characterized by its affordability, of note, households in the Fairland and Briggs Chaney area are more likely to be cost burdened than in the county. These cost-burdened households spend more than 30% of their income on housing and may have difficulty affording other necessities including transportation, food, clothing, and medical care. This Plan recognizes the hardships of these cost-burdened households, and its recommendations aim to increase the amount of market and affordable housing to ensure that all residents have access to safe, stable, and priceappropriate housing.

# 2.D.6. Transportation Context

The Fairland and Briggs Chaney community has grown largely as a corridor community along

Columbia Pike (U.S. 29), with nodes of activity found at the key crossroads of its major east-west routes. Development has occurred in sync with an increase in highway capacity, in many ways the result of the county's growth policies that tied development with adequate transportation capacity. Today, U.S. 29 is the third busiest road in Montgomery County (after I-270 and I-495) and serves as one of three main vehicular north-south links in the Washington-Baltimore region.

Over the years, U.S. 29 has advanced in line with the 1997 *Fairland Master Plan's* goal of transforming the road into a limited access highway, with major grade-separated interchanges constructed at East Randolph Road, MD 200, (the Intercounty Connector), and Briggs Chaney Road. MD 200 was completed in 2011 through the plan area, and offers an additional high-speed expressway connection, east to I-95 and Prince George's County, and west to Gaithersburg and I-270. Despite these improvements, traffic congestion on the overall corridor has and will continue to increase due to continued regional population and job growth largely beyond the plan boundary.

There is FLASH Bus Rapid Transit (BRT) service in the plan area from Burtonsville to the north and Silver Spring to the south. BRT is a core component of the area's transit network, and the Plan recommends it be enhanced and expanded. The plan area is also served by local bus services with Washington Metropolitan Area Transit Authority (WMATA) Metrobus routes and Montgomery County Ride On.

The existing character of the U.S. 29 corridor is a controlled, major highway with limited access points. The highway is a major commuter route as well as being identified by the Federal Highway Administration (FHWA) as a federal freight corridor. As of 2022, traffic volumes ranged from 60,000 to nearly 70,000 vehicles per day,

indicating the highway's importance for vehicle travel. However, U.S. 29 is also a barrier to local east-west travel, by automobile or otherwise, and is unsafe for trips other than motor vehicles. Multi-modal improvements along and across the highway will strengthen critical connections in the region's transportation system as well.

Per the county's Vision Zero Plan, a portion of the U.S. 29 corridor is designated as a High Injury Network, or a road with five or more severe or fatal collisions. While the crash rate is considered low compared to other similar roads outside of the plan area, Planning Staff will continue to coordinate with other relevant stakeholders to ensure Vision Zero's goal of zero traffic injuries and fatalities along the U.S. 29 corridor.

The plan area is also crossed by five significant arterial-style roads. Four of these roads run east/west: Greencastle Road, Briggs Chaney Road, Fairland Road, and East Randolph/Cherry Hill Road. Old Columbia Pike runs north-south parallel to Columbia Pike. These roads similarly accommodate heavy vehicular volumes but limit and endanger non-automobile movement. Bike and pedestrian infrastructure along these roads are limited, inadequate, and often in disrepair. Most major intersections present clear safety risks across all modes of travel, but particularly so for vulnerable pedestrians and cyclists. The large traffic volumes and paved surfaces additionally result in significant air, noise, heat, and water pollution throughout much of the plan area.

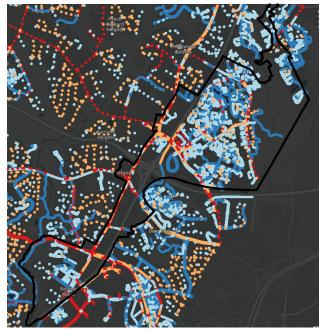
Overall travel measures differ little from typical countywide measures (as calculated for a 2015 base year) for auto accessible jobs (accessible in 45 minutes), transit accessible jobs (accessible in 45 minutes), average vehicle hours traveled (VHT), average person hours travelled (PHT), per capita vehicle miles traveled (VMT), and non-auto driver mode share (NADMS). In no small part, this is due to the proximity to these major highways and significant transit resources. However, transitrelated figures (accessible jobs, PHT, and NADMS) are likely lower than true present conditions as the analysis predates the initiation of FLASH BRT service in October 2020.

Table 2: Existing Transportation Metrics (2015)					
Travel Metric	Countywide	Plan Area			
Auto Accessible Jobs	1.1 Million	1.1 Million			
Transit Accessible Jobs	130,000	28,000			
VHT (Mins)	17	17			
PHT (Mins)	50	60			
VMT Per Capita	13	12			
NADMS	32%	24%			

While regional connectivity for the Master Plan Area is high, local connectivity is limited. The existing road pattern is characterized by fragmented, disconnected communities often ending in cul-de-sacs. The prior piecemeal developments did not provide robust connections to existing communities and did not accommodate for any possible future connectivity. As a result, the existing road network is a challenge to navigate, particularly from a bike and pedestrian perspective. On paper these are short distances, but they require lengthy detours in and out of cul-de-sacs. Environmental barriers, namely deep stream valleys, further restrict efforts to provide new connectivity.

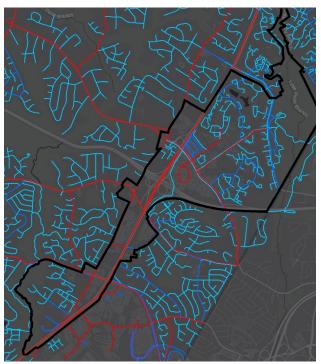
The county measures non-vehicular access and mobility in two ways: Pedestrian Level of Comfort (PLOC) and Bicycle Level of Traffic Stress (LTS) analyses. Both provide a distinct framework for analyzing the county's pedestrian and bike networks for adequacy, missing connections, and ways in which the county can invest in proper infrastructure. The PLOC examines the width, typology (pedestrian-only and shared-use paths), traffic volumes on adjacent thoroughfares, and countywide sidewalks/sidepaths quality. The analysis tool combines safety and comfort in promoting an enjoyable pedestrian environment for walking and rolling. As shown in Map 5, pedestrian level of comfort is categorized as Very Comfortable (dark blue), Somewhat Comfortable (light blue), Uncomfortable (orange), and Undesirable (red). Pathways are mapped as solid lines and streets without sidewalks or pathways are mapped as dotted lines.

Map 5: Plan Area Pedestrian Level of Comfort



Source: Montgomery County Pedestrian Master Plan. Pedestrian Level of Comfort Map, mcatlas.org/pedplan

The Bicycle LTS combines the same tenets from the PLOC in developing a quantitative approach to determine the level of "stress" cyclists encounter on roadways. As seen in Map 6, tolerance levels are categorized into Very Low Stress (light blue), Low Stress (dark blue), and High & Moderate Stress (red). These tolerance levels are based on various roadway attributes, such as traffic volume, traffic speed, and intersection crossings – among other factors. The figures below illustrate the levels of pedestrian and bicycle comfort throughout the plan area. Map 6: Plan Area Bicycle Level of Traffic Stress



Source: Montgomery County Bicycle Master Plan. Bicycle Stress Map, mcatlas.org/bikestress

# 2.D.7. Community Facilities Context

The Fairland and Briggs Chaney community is well served by community facilities, including community centers, libraries, schools, and emergency services. These facilities, shown on Map 10, are within the boundary of the plan area and in nearby locations.

# Regional Services Center

The Eastern Montgomery Regional Services Center is the local governmental office for the plan area. The Regional Services Center strengthens communication between the community and Montgomery County government and identifies priorities, programs and policies for the local community.

The Eastern Montgomery Regional Services Center is located on Briggs Chaney Road and is part of a

county-owned site that includes the East County Community Recreation Center, Briggs Chaney Park and Ride station for the U.S. 29 BRT, as well as a private, senior residential community, Willow Manor.

For more discussion on the Eastern Montgomery Regional Services Center as a community hub, see the Community Health and Culture section, below.

# Recreation Centers

The East County Community Recreation Center is the only such center situated within the plan area and is easily accessible to residents in the northern portion. The White Oak Community Recreation Center is closer to residents at the south end of the plan area and the Marilyn J. Praisner Community Recreation Center is located just north of the plan area, on Old Columbia Pike. All are open to residents of the plan area, though access other than by personal vehicle could be improved via dedicated transit service and improved bike and pedestrian improvements.

# Libraries

There are no libraries within the plan area. However, the Marilyn J. Praisner (Burtonsville) Library is less than a half mile north of the plan area and the White Oak Library is less than a mile south of the plan area.

# Schools

The Fairland and Briggs Chaney plan area is located within the Northeast Consortium and served by Blake High School and Paint Branch High School. As part of the Northeast Consortium, high school students living in the plan area have an option to attend either Blake, Paint Branch or Springbrook high schools. Students are guaranteed to attend the high school serving the base area that they live in but may apply to different signature programs offered at the other high schools within the consortium.

Elementary school students attend either Fairland Elementary School, Galway Elementary School, Greencastle Elementary School, or William T. Page Elementary School based on their addresses. For middle school, students matriculate to either Benjamin Banneker Middle School or Briggs Chaney Middle School.

In the current 2022-2023 school year, the enrollment at a few of these schools, including Blake and Paint Branch high schools, Benjamin Banneker Middle School, Greencastle Elementary School, and Page Elementary School, exceed the capacity of their built facilities, necessitating the use of relocatable classrooms. However, Page Elementary School is expected to see classroom additions completed by the start of the 2023-2024 school year and Paint Branch High School has the ability for future expansion. Greencastle Elementary School is also in the process of receiving classroom additions and is awaiting approval of construction funds to meet a completion date by the 2025-2026 school year.

The Montgomery County Public Schools (MCPS) Division of Capital Planning and Real Estate develops facility plans and capacity-relief strategies to meet the needs of changing public school enrollment. The division generally considers classroom additions when the six-year projection of a Capital Improvements Program (CIP) period indicates that student enrollment is expected to exceed capacity by 200 seats for high schools, 150 seats for middle schools, and 92 seats for elementary schools.

According to the latest projections in the Superintendent's Recommended FY 2024 Capital Budget and Amendments to the FY2023-2028 CIP, both Blake and Paint Branch high schools are expected to exceed that threshold by the 2028-2029 school year. A feasibility study was scheduled in FY 2022 to determine the scope and cost for classroom additions at these schools, yet due to fluctuation in enrollment trends year to year, MCPS will instead continue to monitor the projections to determine when funding should be considered for the project.

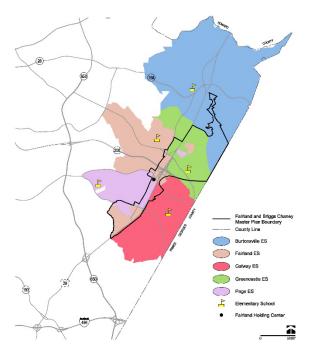
Banneker Middle School's projections do not meet the seat deficit threshold to be considered for a classroom addition. However, the facility has been identified for a feasibility study in the FY 2023-2028 CIP to address the needs of its aging infrastructure through a major capital project, which often opens the opportunity for a capacity increase as well. Once the feasibility study is complete, a recommendation regarding scope, timeline and funding will be considered in a future CIP.

# Montgomery College

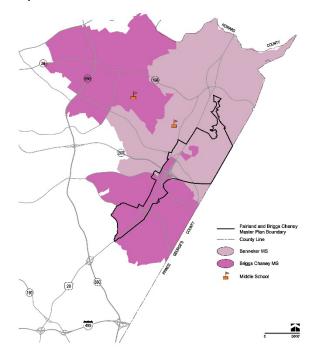
Access to higher education and/or continuing education is essential for residents in the plan area to realize economic mobility and career advancement. As highlighted by the 2021 Montgomery College East County Presence *Feasibility Study*, many eastern Montgomery County residents face economic challenges. The region has a high cost of living, and many jobs do not pay a living wage. Training and advanced degrees are key to higher earnings. The study estimated that over 3,200 students commute from East county to a Montgomery College campus, often with long travel times when using public transit. The University of Maryland – College Park and other, more distant higher education destinations pose similar challenges for residents in this area of East county to reach.

In the fall of 2023, Montgomery College will open the East County Education Center (ECEC), a leased building on Broadbirch Drive, just southeast of the plan area. The 55,193-square-foot space will feature classrooms, training labs, and studentadvising space, while offering both credit and non-credit courses. The new center is the first step in Montgomery College's expansion into East county and expects to serve more than 1,000 students in the first year.

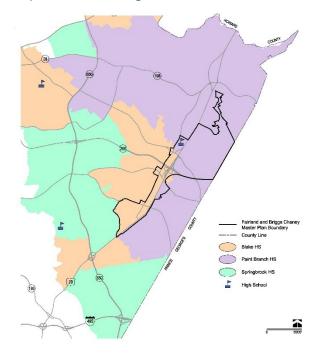
# Map 7: Plan Area Elementary School Service Areas



Map 8: Plan Area Middle School Service Areas



Map 9: Plan Area High School Service Areas



# Fire, Rescue, and Emergency Medical Services

The plan area is primarily served by Fire Station 15 of the Burtonsville Volunteer Fire Department, located at 13900 Old Columbia Pike. The station was built in 1995 and a new addition was completed in 2011. Station 15 responds to over 5,000 emergency calls per year serving over 50,000 residents of Burtonsville and Silver Spring, as well as several neighboring cities in Howard County and Prince George's County. Other stations in the vicinity of the plan area include the Hillandale Volunteer Fire Department's stations 12 and 24, Prince George's County Fire/EMS Station 41, and the Laurel Volunteer Fire Department's Station 10.

# Public Safety

District 3 of the Montgomery County Police Department serves the plan area. Police station 3D is located near the intersection of Columbia Pike (U.S. 29) and New Hampshire Avenue at 1002 Milestone Drive in Silver Spring. While the allocation of public safety resources and facilities is beyond the purview of this plan, there is a recognition that perception and reality of personal and property safety is intricately linked to the success and comfort of the community's residents, workers, businesses, and visitors.

# Public Parks and Open Space

Parks and open space comprise about 40 percent of the plan area. Portions of Paint Branch Stream Valley Park and the entirety of Fairland Recreational Park and Edgewood Neighborhood Park comprise about 460 acres within the plan area. Another 180 acres is maintained as Privately Owned, Publicly Available Open Space (POPS) among several residential neighborhoods in the plan area.

While the neighborhoods within the plan area have excellent proximity to high-quality parkland and open spaces, access to these places is lacking for many residents. Adding and improving connections between home and work and nearby green spaces and amenities must address the steep topography, private property barriers, major roadways, and sensitive environmental features present in the plan area.

# Energized Public Spaces

Montgomery Parks' 2018 *Energized Public Spaces* (*EPS*) *Plan*, maps and scores the community's access to parks and open spaces by identifying and quantifying Parks resources and facilities and how they can best meet the community's needs. The EPS Plan measures how accessible a variety of public space amenities are from a given spot in the plan via walking. The EPS Plan's methodology and approach to mapping outdoor experiences contributes to the Fairland and Briggs Chaney Master Plan as well as park-specific plans and park planning studies in the EPS Study Area. The EPS Plan also contributes to the County Council's racial equity and social justice efforts.

Results of the EPS Plan's analysis show the plan area particularly lacks active, contemplative, and social experiences. The analysis also shows many areas within the plan boundary have below average walkability to parks and open spaces. (see References section 6.C)

# Paint Branch Stream Valley Park

Paint Branch Stream Valley Park consists of approximately 1,000 acres of public parkland along the steeply sloped forested edges of the Paint Branch Stream. The portion of the Stream Valley Park located within the plan area boundary is called Paint Branch Stream Valley Unit 5, which is about 129 acres. The hard-surface Paint Branch Trail runs through Unit 5 along the west side of Paint Branch Stream, south from Fairland Road and connects to the popular Martin Luther King, Jr. Recreational Park. A natural-surface trail, the Old 29er Trail, runs southeast under U.S. 29 from Paint Branch Trail to Old Columbia Pike and is expected to be extended as a natural-surface trail into Paint Branch Stream Valley Unit 4. Hiking and biking are allowed on these trails.

# Fairland Recreational/Regional Park

The M-NCPPC's Fairland Recreational Park and Fairland Regional Park straddle the border between Montgomery and Prince George's counties and are managed as two separate parks due to their location in each county. The two parks were acquired and dedicated over time beginning in 1975.

On the Montgomery County side, the parkland was acquired and dedicated over time beginning in 1967. Of the 322 acres in Fairland Recreational Park, only 39 acres are developed with athletic fields and courts. The remaining parkland is preserved in its natural state, including Little Paint Branch Stream and its large, forested stream valley. The park serves to protect sensitive stream valley flora and fauna while allowing people to immerse themselves in nature along a system of trails. The level edges along Greencastle Road contain the high-intensity activities and destination amenities and parking lots.

The main access to the park is on Greencastle Road. Park amenities include picnic shelters and playgrounds, basketball and tennis courts, athletic fields, restrooms, and a newly opened bicycle skills course called The Pit, which is a regional mountain biking facility that draws visitors from around the state. There are 1.4 miles of hard-surface trails and 3-plus miles of natural-surface trails that wind through the park. Hiking, biking, and horseback riding are allowed on the trails.

In Prince George's County, Fairland Regional Park includes the golf maintenance center and pro shop, the Fairland Sports and Aquatics Complex, the Gardens Icehouse Ice Rink, as well as baseball, softball, and soccer fields. Admission to the indoor aquatics center, fitness center, and ice rink are open to both Montgomery and Prince George's county residents.

Although the majority of the 18-hole Gun Powder Golf Course is located on the Montgomery County side of Fairland Recreational Park, it is operated and maintained by the Prince George's County Department of Parks and Recreation. The entrance to the golf course is at 14300 Old Gun Powder Road.

# Edgewood Neighborhood Park

Edgewood Neighborhood Park is located at 13900 Robey Road. It is 9.65 acres and was acquired in 1985. It is comprised of a large, forested area and pond and park amenities including a picnic shelter, playground, access trail, scenic viewing platform at the pond, sculptural feature near the pond, and a small parking lot. A community garden serving 25 families will open in Spring 2023.

# Public Pools

While there are no public pools in the plan area, Martin Luther King Jr. Recreational Park includes an outdoor and an indoor pool operated by the Montgomery County Department of Recreation and is located just west of the southern portion of the plan boundary, off New Hampshire Avenue via Columbia Pike (U.S. 29).

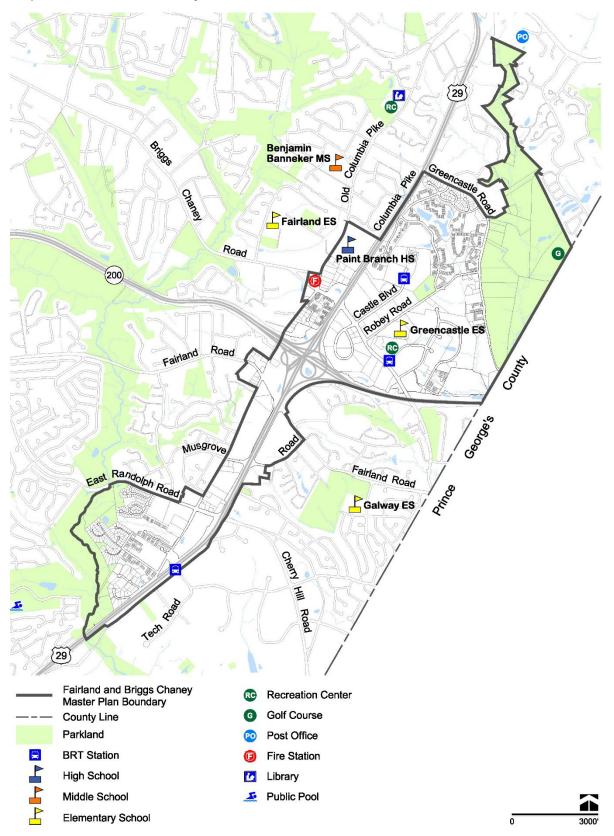
The Fairland Sports and Aquatics Complex in Prince George's County is operated by the Prince George's County Department of Parks and Recreation and located just east of the plan area, at Fairland Regional Park in Prince George's County. The complex allows access to the indoor pool and other facilities for Montgomery County residents, though Prince George's County residents are given priority for class registrations.

# 2.D.8. Environmental Context

The plan area is situated in a unique area of the county, with a long and varied history. Among the interesting natural features in Fairland, its presence within the fall zone stands out. This drop-off between the Piedmont Plateau (which comprises most of Montgomery County) and the Coastal Plain (which makes up most of Prince George's County) extends north to south from Baltimore past the Potomac River-area known as Great Falls.

Due to the extreme topography associated with this fall zone area, extensive natural areas have been preserved. However, their topography is a barrier in many places to micro-mobility and the trail and path connections that the Plan envisions. Creative strategies should be developed to overcome this challenge and create pedestrian connectivity within green areas, while maintaining environmental protection.

# Map 10: Plan Area Community Facilities



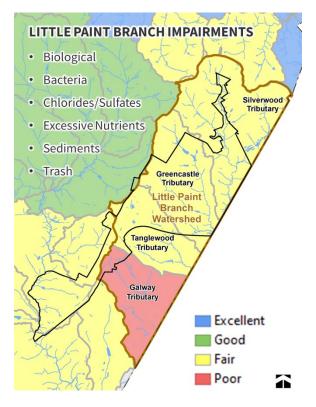
Paint Branch and Little Paint Branch are the primary subwatersheds, both draining to the Anacostia River. Little Paint Branch had excellent water quality in the early 1980s and early master plans for this area had the goal of maintaining this resource. Nevertheless, water quality declined by the late 1990s, with only the Silverwood tributary maintaining good water quality. Recent monitoring indicates that, despite the 1997 *Fairland Master Plan* recommendation to minimize additional imperviousness and use modern environmental guidelines for development, this subwatershed has also declined to fair water quality. (see Map 11)

Furthermore, much of the residential and commercial development within the plan area took place at a time when environmental standards were minimal, and this master plan process is an opportunity to regain some ground environmentally. Modern stormwater management and natural systems-based, or biophilic, design should be considered whenever possible.

The predominant risk from climate change in the plan area is extreme heat. Residents, workers, and visitors of the plan area experience three times the extreme heat days than the county average (*Montgomery County Climate Action Plan*, 2021). Extreme heat impacts health and well-being and presents challenges for vulnerable groups and individuals who have less adaptability to dangerous climate conditions. The vulnerability score for the population in the plan area is much higher than the county average as well.

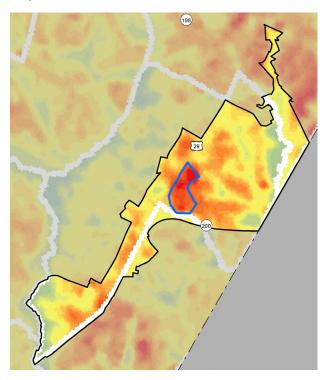
The Briggs Chaney corridor should be a focus for mitigating urban heat island conditions. Although Briggs Chaney Road has some street tree planting, there are many additional opportunities for shade and other cooling measures. Private property in lawn areas between the road right-of-way and parking lots and along the perimeter of large properties often lack trees and should be targeted for planting.

# Map 11: Plan Area Water Quality by Subwatershed (2021)



Building energy usage and transportation account for most of the county's greenhouse gas emissions. The building energy-use intensity in the plan area is much higher than the national average. According to newly enacted county legislation (Bill 16-21, Building Energy Performance Standards), about 155 buildings must be improved by 2038.

#### Map 12: Plan Area Heat Anomalies



Source: Montgomery County and National Oceanic and Atmospheric Administration, 2022.

# 2.D.9. Historic and Cultural Resources Context

## Master Plan Historic Sites

Montgomery County has designated three sites historic in the plan area: The Conley House/Green Ridge, Julius Marlow House, and Valley Mill House (see Table 3). The plan area does not contain Master Plan for Historic Preservation districts or Locational Atlas sites or districts.

The Quakers and the Underground Railroad Heritage Area passes through a portion of the plan area along Paint Branch Stream Valley Park, which is part of a larger system of stream valleys and historic areas identified with this historical period.

Table 3: Master Plan Historic Sites				
MHP Number	Name	Description		
34/010	Conley House/Green Ridge	Classical revival house built in 1910; within plan area		
34/008	Julius Marlow House	Farmhouse built ca. 1800 associated with Edmonston, Duvall, Marlow families; adjacent to plan area		
34/007	Valley Mill House	1794 House of miller Peter Kemp; adjacent to plan area		

#### Cemeteries

There are eight cemeteries in the vicinity of the plan area as shown in Table 3. Of these, only the St. Mark's Episcopal Church Cemetery and Union Cemetery are still in use.

## Archaeological Sites

Twenty-nine archaeological sites are located within the Fairland Study Area. That most sites are within stream valley parks is largely due to where archaeologists have had the opportunity to look, rather than actual locations of past human occupation. Unrecorded sites may exist on the grounds of the Julius Marlow and Conley houses, for example. Three of the archaeological sites within the current plan boundaries are prehistoric sites of unknown period; another is the Jackson Homestead site, an African American household headed by Malinda Jackson between 1869 and 1915. The Jackson Homestead site was found eligible for the National Register of Historic Places during archaeological work for the Intercounty Connector (MD 200) project. The house burned down in 1915, yet many household objects, including numerous toys, other personal items, and objects possibly related to spiritual practices were found. These provide an unusually detailed window onto the material lives of an African American family of more than 100 years ago.



Conley House/Green Ridge Master Plan Historic Site



Julius Marlow House Master Plan Historic Site



St Mark's Episcopal Church Cemetery

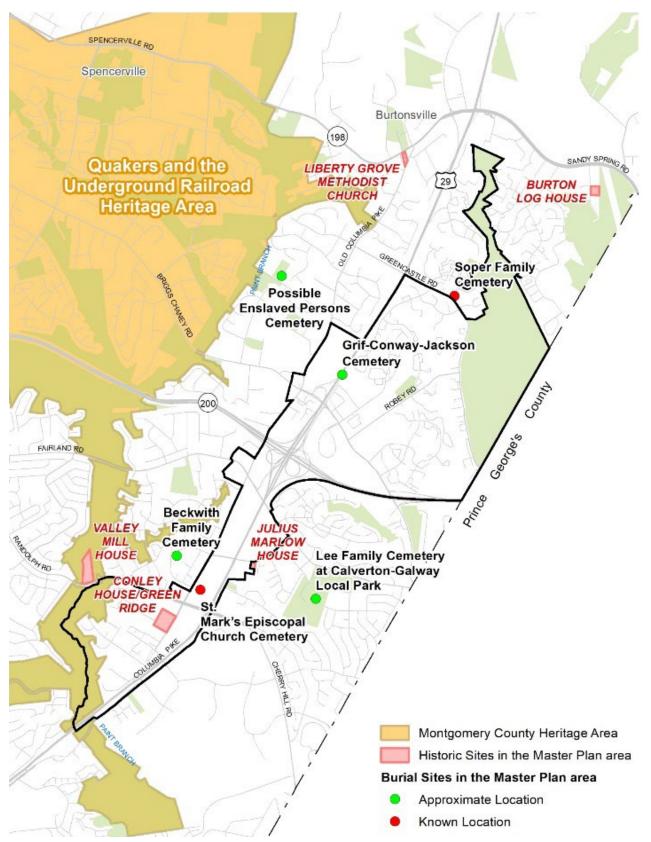


Valley Mill House

Table 4: Montgomery County Burial Sites Inventory Cemeteries in the Plan Area Vicinity				
Inventory Number	Name	Description and Notes		
HP-251	Beckwith Family Cemetery	Small family cemetery in yard of single-family home according to 1963 deed. No markers.		
HP-199	Lee Family Cemetery at Calverton-Galway Local Park	Small African American family cemetery on parkland. No markers.		
HP-28	Merson Family Cemetery	Family cemetery with an estimated 70 burials dating from at least 1892 to 1974.		
HP-290	Possible Enslaved Persons Cemetery	Approximate cemetery location based on local history book.		
HP-310*	Conway-Jackson Cemetery	Approximate cemetery location based on local history book.		
HP-198	Soper Family Cemetery	Small family burial ground in use from 1867-1899		
HP-135*	St. Mark's Episcopal Church Cemetery	Church cemetery with approximately 200 graves in use from 1862 to present		
HP-148	Union Cemetery	Still active community cemetery begun in 1850		
HP-NA	Duvall Family Cemetery	Approximate location based on 1865 deed reservation.		

\*Located within the Master Plan Area







Artist's interpretation of community feedback from the Fairland Recreational Park Outdoor Visioning Workshop

# 2.E COMMUNITY ENGAGEMENT

Meaningful public participation is a vital part of the planning process, allowing agencies and stakeholders to effectively understand and meet the needs of the community.

Despite the many restrictions of in-person meetings brought on by the COVID-19 pandemic, the master plan team safely met the challenge by joining forces with the community. The team utilized a variety of engagement tools for virtual in-person settings while adhering to social distancing requirements. Beginning with Montgomery Planning's first virtual speaker series in May and June of 2021, to conducting the department's first door-knocking canvassing campaign in the summer of 2021, to hosting four virtual community listening sessions in November 2021, and attending numerous other in-person community events - the Fairland and Briggs Chaney Master Plan team employed multiple tools and tactics to successfully engage and facilitate community conversations during the pandemic. Throughout the plan's community engagement

efforts, Planning Staff sought input from residents, business owners, property owners, service providers, county and state agencies, and elected and appointed officials, among others.

The overall engagement strategy for this master plan was focused on putting people first. Community outreach is an ongoing process, which requires Planning Staff to maintain partnerships with community stakeholders through continuous community engagement – especially with diverse and underrepresented groups. To ensure residents felt they were well informed, engaged, and had a real stake in their community, the Plan's engagement strategy sought to:

- Make it easy for people to participate by meeting them where they are.
- Encourage frequent visits and participation in community-led events.
- Place the emphasis on meaningful conversations and storytelling.
- Spotlight community contributors and leaders.

This intentional engagement process provided stakeholders the spaces to share their concerns, perspectives, and visions for the future. In the 1997 *Fairland Master Plan*, racial equity and social justice were not strongly emphasized in the planning process. However, in this updated process, attaining equitable communities was not only a primary objective, but intentionally captured in every aspect of this Plan.

A major element of the engagement strategy was the Fairland and Briggs Chaney Placemaking Festival, held over two days in October 2022 during the drafting of the Plan's preliminary recommendations. In 2022, Montgomery Planning contracted the Dallas-based Better Block Foundation to help implement the Fairland and Briggs Chaney Placemaking Festival to engage with the community. The Better Block Foundation is an urban design nonprofit that educates, equips, and empowers communities and their leaders to reshape and reactivate built environments to promote the growth of healthy and vibrant neighborhoods.

The goal of the two-day festival sought to test out ideas identified by the community to inform the Master Plan recommendations by reimagining a portion of the Briggs Chaney Park and Ride parking lot in the area adjacent to the Eastern Regional Services building shared by the Eastern Montgomery Regional Services Center, East County Community Recreation Center, Department of Transportation, and Willow Manor at Fairland into a public gathering space. Feedback and ideas from the community manifested in a community celebration to test out a public gathering place with several elements such as recreation activities, landscaping, lighting, art, local vendors, music and live performances. Major recommendations that came from the placemaking festival include incorporating additional gathering spaces that accommodate all generations and abilities and exploring

placemaking opportunities on large properties undergoing redevelopment and/or underutilized parking lots.

## 2.F PLAN FRAMEWORK

This Plan seeks to strengthen the community along the Columbia Pike (U.S. 29) corridor in this portion of eastern Montgomery County by increasing equity, economic health, and environmental resilience to meet the needs of current and future residents, businesses, and visitors.

The plan's policy framework seeks to achieve:

- A Complete Community, by seeking to identify and correct past inequitable development policies to make the Fairland and Briggs Chaney community more whole and connected by integrating and expanding centers of housing, retail, and office development with parks and open space to make 15-minute living a reality for as many people as possible.
- A Resilient Economy, by promoting public and private investment, economic development, business development, and job growth within the plan area and surrounding communities to leverage and attract future private investment in community facilities and redevelopment.
- More Diverse and Affordable Housing Options, by supporting racial and economic equity and diversity in housing to help rectify past discriminatory housing policies.
- Greater Transit Service and Ridership, by enhancing the existing U.S. 29 Flash BRT service with dedicated lanes on Columbia Pike, new, transit-oriented development at

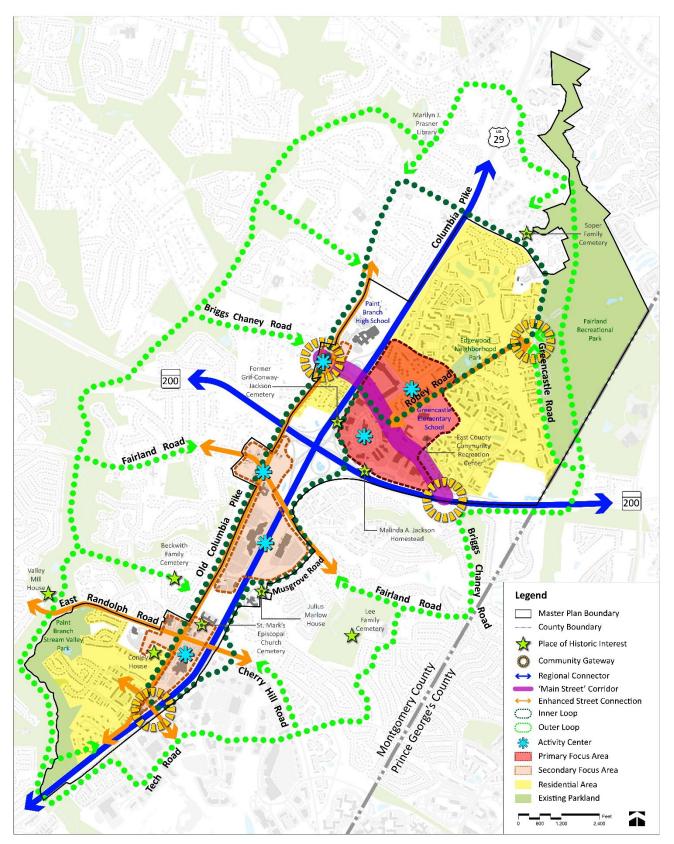
existing BRT stations, and improved safety and access to BRT stations.

- Greater Connectivity for Active Travel Modes, by prioritizing a safer, more comfortable, and continuous network of trails and paths for walking, biking, and rolling through county parks, along roadways, and through private common spaces connecting Activity Centers and neighborhoods with public parklands.
- A Healthy and Resilience Environment, by reducing the emission of greenhouse gases across all sectors in the community and mitigating the effects of urban heat and extreme weather events on people and the environment.
- A Vibrant Arts and Cultural Environment, by connecting local artists and cultural institutions to parks, open space and environment, recreational programming, and private development to leverage authentic working partnerships, strengthen pride of place, and create more attractive and interesting destinations.
- An **Integrated and Innovative Local Food System**, by establishing a network of community gardens, farmers' markets, food production and education facilities within the community.

The plan's Concept Framework graphic lays out the overall vision for physical and experiential elements of the Master Plan in how land use, transportation, parks, and other community amenities fit together as a cohesive whole. The framework identifies key elements of the existing community landscape, overlaid by aspirational elements to be realized through implementation of the Master Plan's policies and recommendations. Elements of the Concept Framework include:

- Creating an enhanced 'main street' corridor on Briggs Chaney Road as the spine of a Primary Focus Area for future urban-style development.
- Establishing Secondary Focus Areas for future neighborhood-scale development.
- Identifying key Activity Centers within Primary and Secondary Focus Areas with distinctive plan visions and potential for future private development and public improvements.
- Maintaining existing residential areas while enhancing connections to nearby public open spaces and Activity Centers.
- Completing a network of active transportation trails and paths encircling the plan area with Activity Center connections.
- Enhancing existing roadways and street connections through safer crossings and multi-modal improvements.
- Increasing access to parkland.
- Enhancing Community Gateways that incorporate public art installations, unique architectural elements, and community gathering spaces that help convey a sense of 'arriving' at these locations.
- Celebrating places of historic interest in the community.

# Map 14: Concept Framework Plan



# Chapter 3. Plan Wide Recommendations

This chapter includes the goals and recommendations for the plan area in general among all applicable policy themes. For districtor property-specific recommendations, refer to the Districts section below. Background contexts are provided for each policy theme in the Introduction chapter above.

# 3.A LAND USE AND DESIGN

# 3.A.1. Land Use and Design Goals

This Master Plan envisions a more compact, walkable, and vibrant community with an emphasis on greater living, shopping, and employment opportunities at key Community Gateways and Activity Centers, served by highfrequency, rapid bus service, or BRT, and active community gathering spaces. (See the Concept Framework Plan and District recommendations)

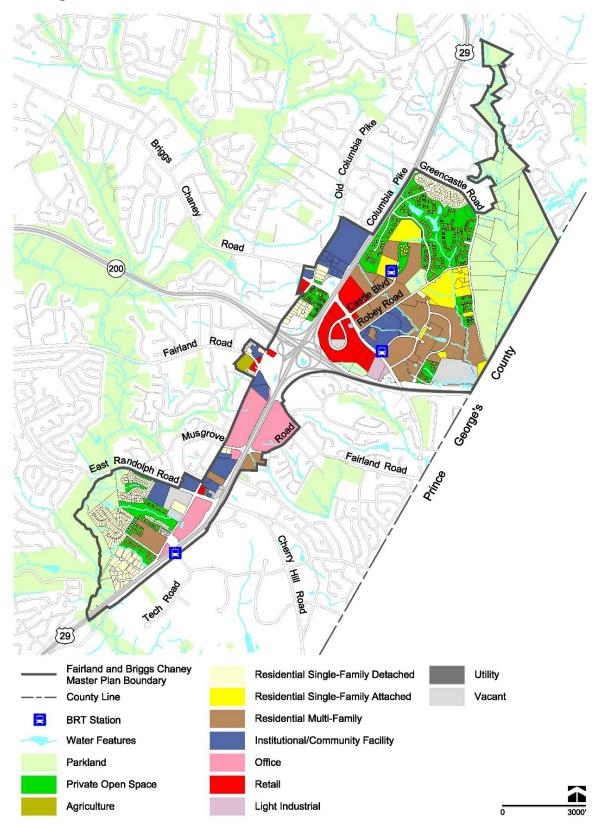
When considering properties with the greatest potential for future development, the Plan seeks to leverage opportunities that specifically address the following criteria.

- Prioritize redevelopment at major intersections to improve the public realm and pedestrian environment and increase access to neighborhood services and amenities.
- Support the establishment of Complete Streets and a safe pedestrian network.
- Increase the inventory, design, and environmental safety of parks, plazas, community destinations, and public open space.
- Retrofit outdated auto-centric, suburban properties to more neighborhood-

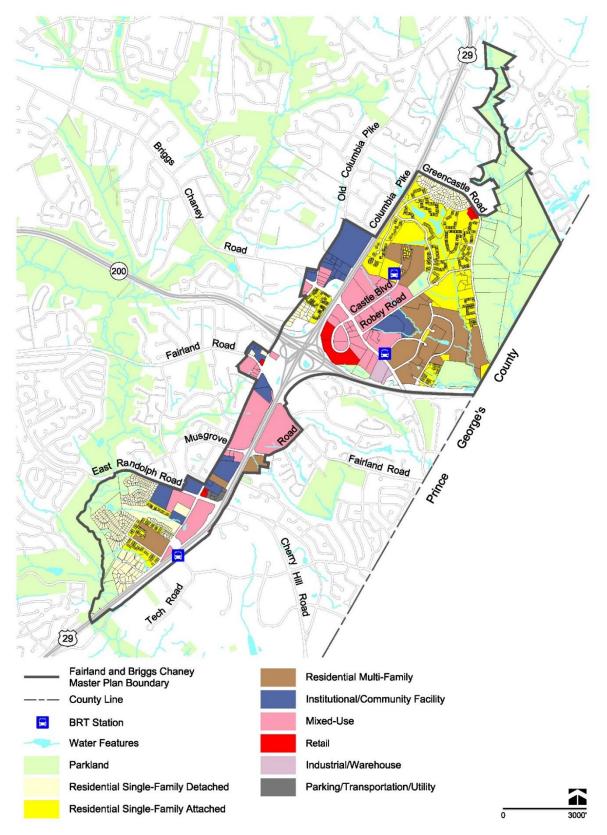
focused/compact centers, easily accessible by non-automobile modes.

- Encourage more efficient use of land by replacing surface parking lots and singlestory buildings with multi-story, mixed-use buildings, structured parking, and public green space.
- Support the collocation of community resources near commercial, employment, light industrial, and residential uses.

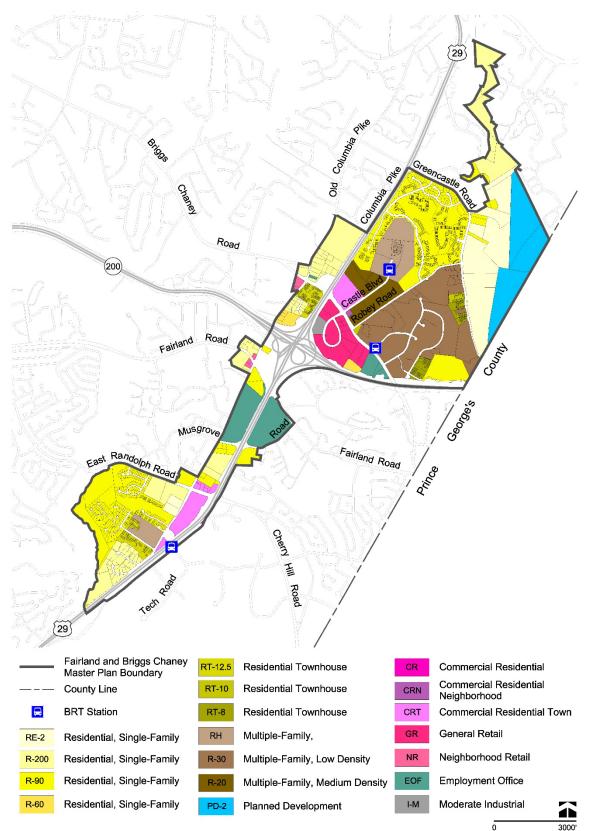
## Map 15: Existing Land Uses



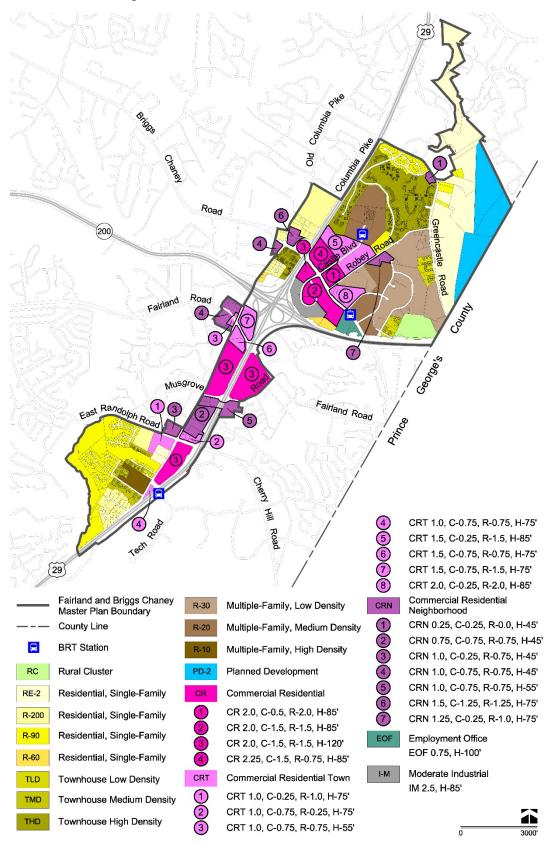
## Map 16: Planned Land Uses



# Map 17: Existing Zoning



Map 18: Recommended Zoning



# 3.A.2. Land Use and Design Recommendations

- Adopt the zoning recommendations in this plan through a Sectional Map Amendment and ensure that future development within the plan area is guided by the plan-wide, district-based policies and recommendations. Zoning recommendations are included for individual properties in Chapter 4: District Recommendations, below.
- 2. Develop and adopt design guidelines for private development and public improvements. These design guidelines should illustrate the form and function of elements along corridors, streetscapes, pathways, open spaces, and community gathering spaces. Recommended elements of the design guidelines are included in the Implementation chapter of this Plan.
- Establish Community Gateways and Activity Centers, as illustrated in the Concept Framework Plan, through private development and public investment. Activity Centers should consist of compact, high-density mixed-use development, focused on frequent transit service and community gathering spaces. Community Gateways should include public art installations, unique architectural elements, and community gathering spaces that help convey a sense of 'arriving' at these locations.
- Encourage the inclusion of 'third places' as a part of proposed development on private property for community gathering places, sports fields and/or courts, and

areas for organized events and/or casual socialization.

- Support locating buildings closer to the street with parking and services behind or to the sides of buildings to promote a pedestrian-oriented public realm in Activity Centers.
- Promote context-sensitive infill development at bus station park and ride locations within the plan area to support a transit-oriented community (see Chapter 4: District Recommendations for details).
- Discourage new drive-throughs to prioritize the pedestrian environment and Vision Zero goals over auto-oriented development.
- Discourage vehicle or equipment sales, storage, rental, and service uses, as well as warehouse uses, outside of the Auto Sales Park area to minimize the influence of auto-oriented development.

# 3.B HOUSING

# 3.B.1. Housing Goals

The Fairland and Briggs Chaney Master Plan envisions a vibrant, mixed-income community where the benefits of living in an increasingly economically, socially, and racially diverse area is achieved. To achieve this vision, the Plan recommends adding both market-rate housing, as well as new income-restricted housing. This Plan aims to balance this production of new housing with the preservation of existing naturally occurring affordable housing, where possible. This preservation and production strategy seeks to retain the existing zoning of many of the naturally occurring affordable housing sites, and to rezone select properties to maximize density near BRT transit stations. This Plan also prioritizes providing a range of unit types for a diversity of households, including families, seniors, and persons with disabilities, to allow more households to meet their housing needs.

The Plan represents one of the first opportunities to implement the vision for housing laid out in Thrive Montgomery 2050, the 2022 update to the county's General Plan that lays out a long-range policy framework that guides future land use and growth. Thrive Montgomery 2050's housing recommendations, found in the Housing for All chapter, have wide ranging policies to help make housing more affordable and attainable, including increasing housing production (including affordable housing production), and preserving existing affordable and attainable housing. The vision laid out in Thrive Montgomery 2050 is consistent with the Housing Element of 2011 and builds upon a foundation of progressive housing policy laid out in several recent master plans, including the Bethesda Downtown Plan, the Veirs Mill Corridor Master Plan, Forest Glen Montgomery Hills Sector Plan and the Silver Spring Downtown and Adjacent Communities Plan.

The housing goals for this Master Plan are guided by the following policies and practices found in previous and recent plans including, *Thrive Montgomery 2050*, the *Housing Element of 2011*, and recent master plans. The intent of this Plan is to ensure consistency with current best practices in planning and housing policy. These goals, as aligned with *Thrive Montgomery 2050*, include:

- Facilitate the development of a variety of housing types, especially in areas near BRT transit stations and lines.
- Support creative housing options including personal living quarters and/or micro units; "missing middle" housing types such as tiny houses, cottages,

duplexes, multiplexes, and small apartment buildings; shared housing, cooperative housing, co-housing, livework units, and accessory dwelling units (ADUs), to help meet housing needs and diversify housing options.

- Increase the number of income-restricted affordable housing units, especially for lower-income households.
- As properties redevelop, Montgomery Planning and DHCA would work with the applicants through the development review process to replace the naturally occurring affordable housing units with income-restricted housing at a mix of incomes attainable to a range of households.
- Discourage the deterioration of housing through the enforcement of housing codes.

# 3.B.2. Housing Recommendations

- Aligned with current county policy, new developments should provide at least 12.5% Moderately Priced Dwelling Units (MPDUs).
- Prioritize MPDUs and two- and threebedroom units for residential development projects as a top public benefit for the Optional Development Method in the Commercial/Residential family of zones (CR) to provide additional affordable housing that is needed within the plan area.
- Add more housing units and housing types to meet the diversity of incomes and households including families, seniors, and

persons with disabilities that currently reside within the plan area.

- Preserve existing naturally occurring affordable housing where possible and strive for no net loss of naturally occurring affordable housing in the event of redevelopment.
- Explore and leverage partnerships and incentives to preserve and expand housing affordability in the plan area and to enable properties to redevelop as mixed-income communities serving a broad spectrum of incomes when appropriate.
- When public properties are redeveloped with a residential component, provide a minimum of 30% affordable housing units, striving for at least 25% of the affordable units at or below 50% of Area Median Income (AMI).
- When feasible, developers of private residential projects should work with nonprofit partners and the Department of Housing and Community Affairs (DHCA) to reach deeper levels of affordability by providing affordable housing below 65% of the Area Median Income (AMI).
- In the event of redevelopment, property owners should work with the DHCA and tenants so that eligible residents receive support and assistance to mitigate impacts of temporary relocation.
- Support the development of permanent and temporary supportive housing for unhoused populations in the plan area.
- New housing developments in the plan area should strive to increase the quality and quantity of housing units that are

accessible to people with disabilities and older adults.

# **3.C TRANSPORTATION**

# 3.C.1. Transportation Goals

This Master Plan envisions a sustainable, equitable, safe, and resilient transportation future. A future where priority is placed on the movement of people over personal vehicles, both within and between communities. Ultimately, the Plan envisions the Columbia Pike corridor centered on high-quality transit with safe connectivity for those who walk, bike, and roll; where neighborhoods and major destinations are connected by high-quality trails and paths; and travel is a safe and enjoyable experience for all.

The county's significant investments in the Flash Bus Rapid Transit (BRT) system along the U.S. 29 corridor, as a complement to the existing local bus network, and advocacy of Vision Zero initiatives signals the prioritization of transit service over single-occupancy vehicles to reduce commute times and traffic volumes on U.S. 29. The Plan's corridor-focused vision seeks to leverage infill development opportunities at prime intersections with BRT stops to enhance neighborhood connectedness and overall resiliency.

Another major aspect of the plan area's transportation vision is a contiguous trail and path network, building from recommendations from the Bicycle and Pedestrian master plans. Such a network would expand upon existing trails and paths on public parkland, public rights-of-way, and private property, of both natural- and hardsurface construction, through the completion of missing connections. As illustrated in the Concept Framework Plan, an outer and inner loop of continuous pathways, accessible by radial connectors, might consist of natural-surface and paved trails, boardwalks, and side paths. Public amenities could be provided as a part of this network, including resting areas, community gathering and event spaces, linear parks, community gardens, historical and cultural wayfinding, and public art, with connections provided via radial paths to Activity Centers along Columbia Pike (U.S. 29) and Old Columbia Pike. This concept is a continuation of the 1997 *Fairland Master Plan*, which recommended such a pathway along Old Columbia Pike up to MD 198.

The transportation goals for this Plan are:

- Provide realistic solutions for transportation cost-burdened residents beyond driving
- Make transit services more efficient and frequent which would reduce the travel times for lower-income and vulnerable populations that are more dependent on public transit within the Master Plan Area
- Provide amenities for walking and rolling to serve the needs of all ages and abilities, from wheelchair access to bicycle pathways and bicycle racks to areas accessible to skateboarding
- Prioritize the needs and trip patterns of vulnerable populations and reduce barriers to accessing transit
- Promote economic development by providing high-quality transit connectivity to major regional job, housing, and Activity Centers
- Promote sustainable, resilient transportation options

# 3.C.2. Street Network Recommendations

 Apply the 'Downtown' and 'Town Center' area and street types of the Complete Street Design Guide (CSDG) to Activity Centers in the plan area, as shown in Map 19.

- New street connections should be achieved in conjunction with future development projects and/or capital improvement projects to further enhance multimodal circulation throughout the plan area, to achieve the vision of Complete Communities, specifically adding the following connections (see also Map 19 and Table 4):
  - a. Castle Boulevard to Ballinger Drive
  - b. Aston Manor Drive to Robey Road
  - c. Sheffield Manor Drive to Greencastle Road
  - d. Robey Road to Automobile Boulevard
  - e. Gateshead Manor Way to the southernmost point of Automobile Boulevard
- New development applications should provide reasonable new public street connections to enhance neighborhood multimodal interconnectivity.
  - New developments resulting in culde-sac and non-through roads are strongly discouraged.
  - b. For nonresidential streets, applicants should provide a grid of streets based on the "Maximum Spacing for Protected Crossings" in the Complete Streets Design Guide (CSDG) for each street type.
  - c. The creation of new "super blocks" that result in a block exceeding 300 feet in any dimension is similarly discouraged.

- 4. Remove from the Master Plan of Highways and Transitways proposed gradeseparated interchanges on Columbia Pike (U.S. 29), previously recommended by the 1997 Fairland Master Plan, at the following intersections (see also Map 19): Greencastle Road, Fairland Road, Musgrove Road, and Tech Road. These existing signalized intersections should remain at-grade and should be improved for greater safety, mobility, and comfort for all transportation users as recommended in this Plan. The recommendation for a grade-separated interchange at Tech Road/Industrial Parkway as recommended by the 2018 White Oak Science Gateway Plan should be amended to be placed only at Industrial Parkway.
- Retain the signalized intersection of Musgrove Road and Columbia Pike (U.S. 29). Previous plans and studies have considered eliminating this intersection to reduce the number of road crossings on Columbia Pike (U.S. 29). This Plan affirms the intersection as a valuable access point for the land uses and neighborhoods on either side of Columbia Pike (U.S. 29).
- 6. Configure all existing at-grade intersections on Columbia Pike (U.S. 29) within the plan area to maximize nonautomobile mode safety and comfort (see also Map 19). Practical solutions may include shrinking the footprint of an intersection through travel-lane narrowing or elimination, removing left turn lanes, providing median pedestrian refuges, and protected crossings.

- 7. MCDOT and MDOT SHA should seek opportunities to maximize safety, comfort, and rights-of-way for bicycle, pedestrian, and rolling travel on the East Randolph Road/Cherry Hill Road bridge and the Briggs Chaney Road bridge by converting space dedicated to vehicles to nonvehicular use and buffers, eliminating unprotected pedestrian crossings (e.g., 'hot rights'), and slowing travel speeds through road design. (see also Map 19)
- 8. Montgomery Planning and MCDOT should study the feasibility of implementing road diets on main arterials within the plan area, such as Briggs Chaney Road, Fairland Road, East Randolph Road, and Old Columbia Pike, to slow speeds, provide wider street buffers, calm traffic, and create new space for safe and comfortable pedestrian and bike movement. If found to be feasible at these or other locations, a determination should be made on how they should be constructed.
- 9. Montgomery Planning and MCDOT should study the feasibility of implementing roundabouts in lieu of signalized intersections to reduce the use of turning lanes, improve intersection throughput, increase road safety, and reduce paved surfaces. Suggested intersections for study include Castle Boulevard/Briggs Chaney Road, Robey Road/Briggs Chaney, Robey Road/Greencastle Road, and Briggs Chaney Road/Old Columbia Pike. If found to be feasible at these or other locations, a determination should be made on how they should be constructed.
- 10. Consolidate, relocate, or remove driveways on Downtown Boulevards, Town

Center Boulevards, Boulevards, Area Connectors, and across separated bike lanes. If needed, driveways should be located on alleys, Downtown Streets, Town Center Streets, and other side streets.

11. Establish a network of electric car charging and car sharing stations that are evenly distributed throughout the plan area. This can be accomplished by leveraging public property and private development within each Activity Center.

Table 5: Street Clas	sification and ROW	/ Recommendation	S				
Roadway	From	То	County Classification	Minimum Planned ROW (ft)	Existing Lanes	Planned Lanes	Target Speed (mph)
Aston Manor Way	Robey Road	Colgate Way	V Neighborhood Connector (proposed)		2	2	25
	Colgate Way	Briggs Chaney Road	Neighborhood Connector	70	2	2	25
Automobile Boulevard	Briggs Chaney Road	Automobile Boulevard	Town Center Street	80	2	2	25
Ballinger Drive	Wexhall Drive	Robey Road	Neighborhood Connector	70	2	2	25
Briggs Chaney Road	Intercounty Connector (MD 200)	Old Columbia Pike	Town Center Boulevard	120	4	4	30
,	Old Columbia Pike	Old Briggs Chaney Road	Area Connector	80	2	2	25
Castle Boulevard	Ballinger Drive	Fairland Crossing Apartments	Town Center Street (proposed)	80	2	2	25
	Fairland Crossing Apartments	Briggs Chaney Road	Town Center Street	80	2	2	25
Columbia Pike (US 29)	Greencastle Road	Paint Branch/southern Plan boundary	Controlled Major Highway	200	6	6 + 2 Transit Lanes	45-55
	Columbia Pike	Serpentine Way	Downtown Boulevard	90	4	4	25
East Randolph Road	Serpentine Way	Paint Branch/western plan boundary	Boulevard	80	5	4	35
Fairland Road	Musgrove Road/Marlow Farm Terrace	Westwind Drive	Town Center Street	80	2	2	25
Featherwood Street	Old Columbia (Old US 29)	Loft Lane	Neighborhood Connector	70	2	2	25
	Aston Manor Drive	Parkford Manor Drive	Neighborhood Connector	70	2	2	25
Gateshead Manor Way	Parkford Manor Drive	Briggs Chaney Road	Town Center Street	70	2	2	25
	Briggs Chaney Road	Automobile Boulevard	Town Center Street (proposed)	70	2	2	25
Greencastle Road	Columbia Pike (US 29)	eastern plan boundary	Area Connector	80	2	2	25
Intercounty Connector (MD 200)	eastern plan boundary	western plan boundary	Freeway	300	6	6	55<
Musgrove Road	Fairland Road	Old Columbia Pike	Town Center Street	80	2	2	25
new street (proposed)	Greencastle Road	Sheffield Manor Drive	Neighborhood Connector	70	2	2	25
	Hollyhock Drive	Edfinn Road	Area Connector	80	2	2	25
	Edfinn Road	Musgrove Road	Town Center Street	80	2	2	30
Old Columbia Pike	Musgrove Road	Ruxton Road	Area Connector	80	2	2	25
	Ruxton Road	Featherwood Street	Downtown Street	80	2	2	25
	Featherwood Street	Cedar Hill Drive	Neighborhood Connector	80	2	2	25
	Greencastle Road	Ballinger Drive	Neighborhood Connector	70	2	2	25
Robey Road	Ballinger Drive	Briggs Chaney Road	Town Center Street	70	2	2	25
	Briggs Chaney Road	Automobile Boulevard	Town Center Street (proposed)	70	2	2	25
Sheffield Manor Drive	Aston Manor Drive	Guilford Run Lane	Neighborhood Connector	70	2	2	25
Stratford Garden Drive	East Randolph Road	Stratford Garden Drive	Neighborhood Connector	70	2	2	25
Tech Road	Columbia Pike (US 29)	Old Columbia Pike	Downtown Street	80	2	2	25
Wexhall Road	Greencastle Road	Ballinger Drive	Neighborhood Connector	70	2	2	25

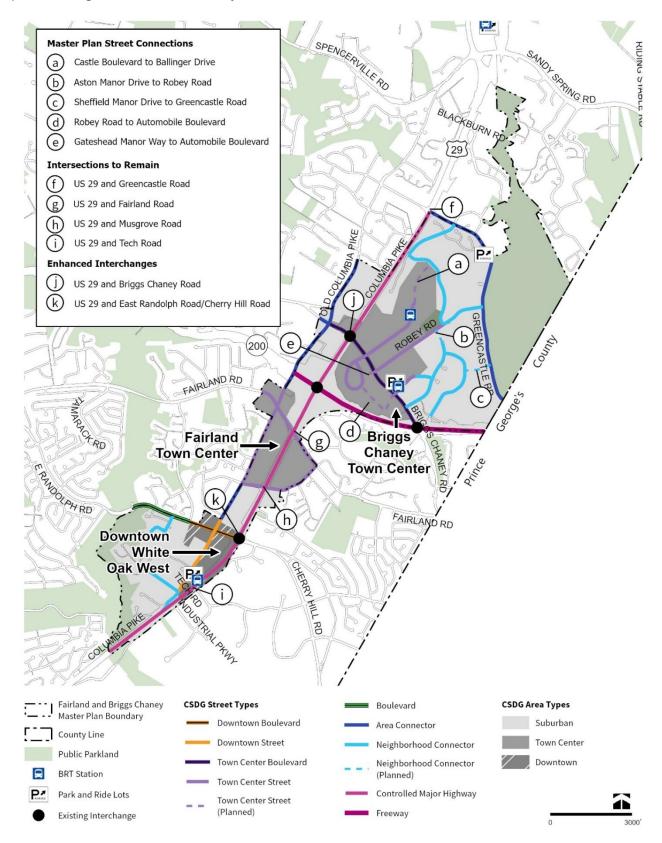
#### Notes:

1. On Downtown Streets, Town Center Streets, and Neighborhood Connectors, safety and utility for pedestrians and bicyclists will have the highest priority when determining space allocation within the right-of-way. Street trees should be allocated adequate space in which to thrive and expand the tree canopy.

2. Minimum planned rights-of-way do not include lanes for turning, parking, acceleration, deceleration, or other purposes auxiliary to through travel. Additional rights-of-way may also be needed to accommodate spot master planned and required pedestrian, bicycle and transit facilities, including protected intersections, the envelopes of transit stations, pedestrian crossing refuges, and footprints associated with grade separation. Rights-of-way are considered by default to be measured symmetrically based upon right-of-way centerline.

3. The number of existing and planned through lanes for each segment, not including lanes for turning, parking, acceleration, deceleration, or other purposes auxiliary to through travel.

#### Map 19: Existing and Planned Roadways

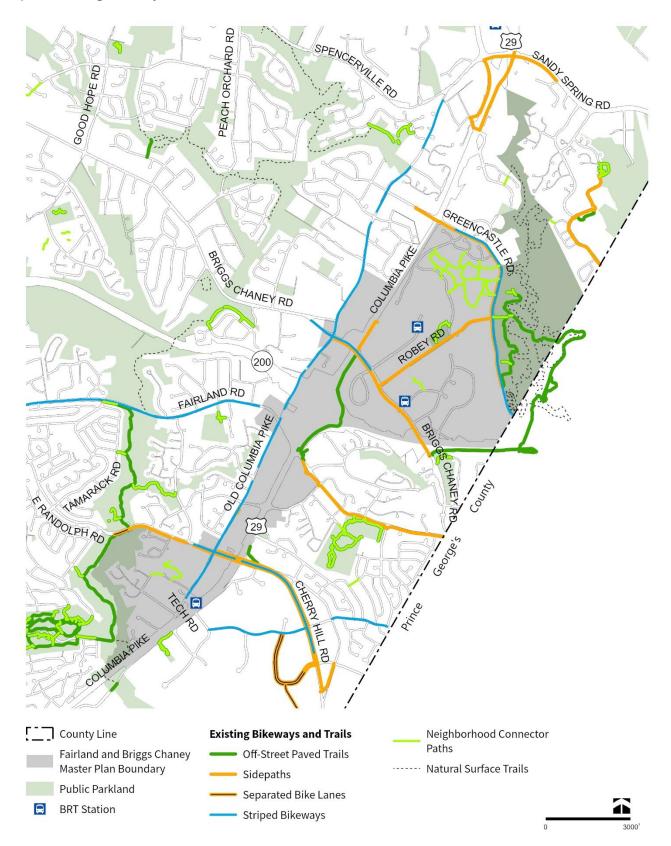


# 3.C.3. Bicycle and Pedestrian Network Recommendations

- Establish a continuous trail and path network, as illustrated in the Concept Framework Plan, connecting Activity Centers, neighborhoods, parks, open spaces, community facilities, and bus stops within and beyond the plan area.
- 2. Expand the Briggs Chaney Road bridge over Columbia Pike (U.S. 29) to include a wide, linear pathway and/or public plaza, with small-scale retail, entertainment, shade trees and landscaping, and other activated uses to improve the safety, comfort, and interest of the Briggs Chaney Road crossing over Columbia Pike. This project should be considered for federal planning and construction grants to support reconnecting the communities on either side of U.S. 29 for greater safety, comfort, and activation of the streetscape for all travel modes.
  - As an interim measure, reconfiguration of the existing road facilities at the bridge should be explored by MCDOT and Montgomery Planning and implemented to create a safer and more comfortable bridge crossing experience in the heart of the plan area.
- Establish publicly accessible trail connections through HOA common area properties, other private property, public parkland, and road rights-of-way to connect neighborhoods, Activity Centers, public parks, and recreation centers.

- Provide sidewalks or sidepaths along all public roads, as required by Montgomery County Code Chapter 49 and/or the Complete Streets Design Guide. Achieve at least a Pedestrian Level of Comfort score of 2 or better on all roads within the plan area.
- 5. Complete the Breezeway Network along U.S. 29 and MD 200 within the plan area, as recommended by the Bicycle Master Plan. These breezeways would provide a continuous 'bike highway' connecting the Burtonsville commercial center with the Viva White Oak development and points south, as well as providing an important east-west link for plan area communities to central Montgomery County and Prince George's County.
- Enhance micro-mobility options within the plan area by expanding existing Capital Bikeshare infrastructure, enabling the use of private e-scooter share services, and accommodating expanded use of mobility scooters for older residents and those with disabilities.

#### Map 20: Existing Bikeways



Map 21: Existing and Planned Bikeways

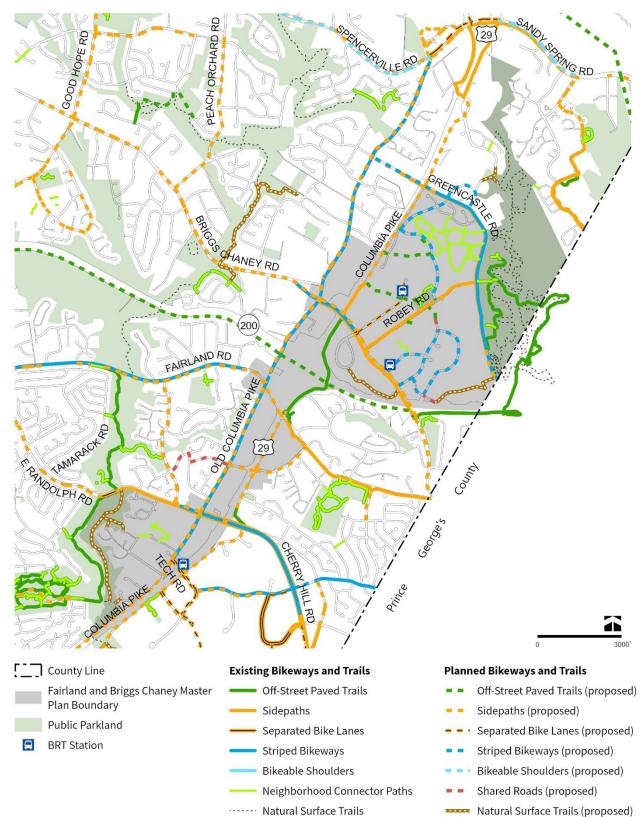


Table 6: Bicycle Facility Recommendations						
Street	From	То	Facility Type	Bikeway Type		
Aston Manor Drive	Sheffield Manor Drive	Briggs Chaney Road	Striped Bikeway	Conventional Bike Lane		
Ballinger Drive	Wexhall Drive	Robey Road	Striped Bikeway	Conventional Bike Lane		
Briggs Chaney Road (1)	Intercounty Connector Trails	Old Columbia Pike	Separated Bikeway	Sidepath (north side)		
Briggs Chaney Road (2)	Intercounty Connector Trails	Old Columbia Pike	Separated Bikeway	Sidepath (south side)		
Castle Boulevard	Castle Ridge Circle	Briggs Chaney Road	Separated Bikeway	Separated Bike Lane		
Columbia Pike (US 29) (1)	Northern Plan Boundary	Southern Plan Boundary	Separated Bikeway	Sidepath (east side)		
Columbia Pike (US 29) (2)	Briggs Chaney Road	Fairland Road	Trail	Off-Street Trail (east side)		
East Randolph Road/Cherry Hill Road	Plum Orchard Drive	Serpentine Way	Striped Bikeway	Conventional Bike Lane		
East Randolph Road	Columbia Pike	Fairland Road	Separated Bikeway	Sidepath		
Fairland Road (1)	Old Columbia Pike	East Randolph Road	Striped Bikeway	Conventional Bike Lane		
Fairland Road (2)	Briggs Chaney Road	East Randolph Road	Separated Bikeway	Sidepath		
Gateshead Manor Drive	Aston Manor Drive	Briggs Chaney Road	Striped Bikeway	Buffered Bike Lane		
Greencastle Road (1)	Eastern Plan Boundary	Old Columbia Pike	Striped Bikeway	Conventional Bike Lane		
Greencastle Road (2)	Eastern Plan Boundary	Old Columbia Pike	Separated Bikeway	Sidepath		
Guilford Run Lane	Sheffield Manor Drive	Aston Manor Drive	Striped Bikeway	Buffered Bike Lane		
Intercounty Connector (MD 200)	Prince George's County Line	Cloverly Policy Area	Trail	Off-Street Trail		
Musgrove Road	Fairland Road	Old Columbia Pike	Separated Bikeway	Sidepath		
Old Columbia Pike (1)	Tolson Place	Tech Road	Striped Bikeway	Conventional Bike Lane		
Old Columbia Pike (2)	Tolson Place	Tech Road	Separated Bikeway	Sidepath		
Robey Road	Greencastle Road	Briggs Chaney Road	Separated Bikeway	Sidepath		
Sheffield Manor Drive	Guilford Run Lane	Aston Manor Drive	Striped Bikeway	Buffered Bike Lane		
Tech Road	Broadbirch Drive	Old Columbia Pike	Separated Bikeway	Separated Bike Lane		
Wexhall Drive	Greencastle Road	Ballinger Drive	Striped Bikeway	Buffered Bike Lane		
Little Paint Branch Trail	N/A	N/A	Trail	Off-Street Trail		
Greencastle Trail	Little Paint Branch Trail	Greencastle Road	Trail	Off-Street Trail		
Edgewood Neighborhood Park Paths	N/A	N/A	Trail	Off-Street Trail		
Stonehedge Local Park Paths	N/A	N/A	Trail	Off-Street Trail		

# 3.C.4. Transit Network Recommendations

- MCDOT and MDOT SHA should jointly produce a comprehensive corridor study and plan that considers the following recommended solutions to realize the Plan's vision for Columbia Pike (U.S. 29) north of Tech Road:
  - MCDOT and MDOT SHA, as transportation implementation agencies, and Montgomery Planning, through the review of development applications, should prioritize transit movement on U.S. 29.
  - Build high-quality, dedicated BRT lanes on U.S. 29 through the master plan corridor and connect to transitways beyond. This Plan

recommends a preference for medianrunning dedicated transit lanes on to match this expected future BRT lane configuration south of Tech Road. However, interim design alternatives consistent with the implementation of dedicated lanes to the south of the plan area are acceptable as a staged approach. The plan emphasizes flexibility in implementation for the near term as the studies are conducted for future phases of the corridor's FLASH BRT program.

 c. Complete high-quality, frequent BRT service on East Randolph Road, connecting to rail stations, BRT transitways, and local bus routes. A future East Randolph Road/Cherry Hill Road BRT station at U.S. 29 should be constructed as an interchange station with the existing U.S. 29 Flash BRT service to accommodate efficient transfers. Dedicated BRT lanes should be considered for this future BRT route.

- d. MDOT SHA and MCDOT should build the extension of the Flash BRT route north from Burtonsville to Columbia and greater Howard County.
- e. Expand on the BRT stations proposal recommendation from the Master Plan of Highways and Transitways (MPHOT) to establish or enhance BRT stations at key Columbia Pike intersections: Tech Road (existing), East Randolph Road/Cherry Hill Road (proposed), Fairland Road (proposed), Briggs Chaney Road (proposed) and Greencastle Road (proposed). Facility feasibility studies should be conducted to determine the phasing of implementation to ensure land use supports the construction of new stations. Major new developments within a quarter-mile of a proposed station location producing 200 or more peak-hour person trips should conduct a feasibility study to determine if stations are warranted. (see also Map 22)
- f. Enhance existing BRT stations to provide greater all-weather protection, access, and comfort.
- g. MDOT SHA should explore tools and policies that reduce the demand for

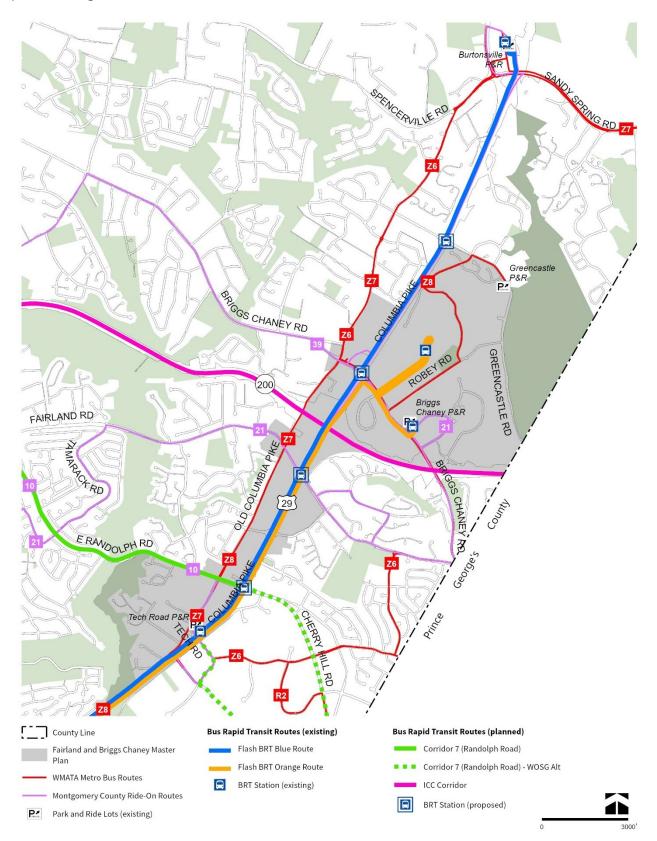
single-occupancy vehicle travel, such as incentive programs for the use of public transit, carpooling, or nonautomobile travel modes, establishing high-occupancy vehicle lanes in the place of existing travel lanes on U.S. 29 and distance- or congestion-based pricing programs.

- MCDOT should study re-routing the U.S.
   29 Flash BRT service along Robey Road and Greencastle Road to replace the existing alignment on Castle Boulevard. In addition to the existing BRT station at the East County Community Recreation Center, new BRT stations should be considered along this route at or near the intersections of Robey Road/Ballinger Road and Robey Road/Greencastle Road, and at the Greencastle Road Park and Ride lot.
- Enhance existing BRT stops and park-andride facilities as "mobility hubs" for multimodal, last-mile connectivity options to transform and contribute to the character of the surrounding neighborhood, including public artworks, interpretative signage, adequate seating, charging stations, bicycle storage, green space, shade, and solar panels.

## 3.C.5. Travel Demand Management

 This Plan recommends a 30% Non-Auto Driver Mode Share (NADMS) for all new development, residential and commercial, in the plan area based on the area's future transit service and connectivity opportunities.

#### Map 22: Existing and Planned Transit



# 3.D COMMUNITY HEALTH AND CULTURE

## 3.D.1. Community Health and Culture Goals

This Master Plan envisions greater systems of accountability that minimize disparities and enhance the well-being of all residents. Networks are sustained and considered successful when public resources are leveraged with working partnerships that reenforce social resilience and foster healthy community development.

The goals of the Plan's community health and culture recommendations apply an equity lens to the living conditions and local economy (e.g., education, business development, employment, housing, and income) of the people that live, work, shop, play, and visit the plan area, especially in the aftermath of a pandemic.

Goals of the Plan's community heath and culture recommendations include:

- Develop Sustainable and Supportive Healthy Food Systems – space for local food production, manufacturing, distributing, community-scale composting, public training facilities, drinking fountains, wayfinding, signage, solar panels, and greenhouses.
- Increase Access to Resources and Community Connectedness – identifiable and accessible Activity Centers, public facilities that strengthen a sense of community, cultural resources, community landmarks, public artworks, outdoor seating, community engagement, and multicultural/multigenerational programming.
- Support Job Growth & Business
   Development workforce development, financing, increased awareness and

support for local businesses and artists, training opportunities for entrepreneurs, job growth, and increased opportunities to earn higher wages.

# 3.D.2. Community Health and Culture Recommendations

- 1. The Montgomery Parks Community Gardens Program, serving as the food systems subject matter expert, should work in collaboration with commercial property owners, farmers' market cooperatives, homeowners' associations, the Montgomery County Food Council, Montgomery County Office of Agriculture, Montgomery County Office of Food Systems Resiliency, community development corporations, community centers, food providers, and distributers to conduct a food system study or assessment of the plan area to identify existing components and areas of potential support for a robust local food system, including growing, processing, distribution, sales, consumption, and waste management.
  - a. One potential area of study could be establishment of a local food system and sustainability hub, or Agriculture-Technology Facility, that includes demonstration and/or community gardens, educational programming, garden-produce sharing, and directto-consumer sales, as well as opportunities for research and development of new trends in climate resilient sustainable systems or communities.

- 2. Once a robust local food system is established, the Montgomery County Department of Environmental Protection (MCDEP), Montgomery County Food Council, Montgomery County Office of Agriculture, and Montgomery County Office of Food Systems Resiliency, should connect with other partners to promote the Fairland and Briggs Chaney local food system to a larger regional network for green job opportunities and industrial, manufacturing, and 'maker spaces' for budding food-based businesses.
- 3. Montgomery Parks and Montgomery Planning should work with MCDEP, WorkSource Montgomery and other partners to promote green job opportunities in the plan area, consistent with the *Montgomery County Climate Action Plan* and *High Road Inclusion Framework for an Equitable, Climate-Ready Economy.*
- Montgomery Planning should support the establishment of a Community Advisory Committee to help realize communitycentered aspects of the Plan. The committee should work in coordination with the Eastern Montgomery Regional Services Center to build greater community understanding, advocacy, and engagement in the planning process, public improvements, and overall community health and well-being. Additional guidance for the committee is provided in the Implementation chapter of this Plan. (see Section 5.D)
- 5. Montgomery Planning should support the establishment of a pilot program for

community education and engagement in the planning process.

# 3.E PARKS AND PUBLIC OPEN SPACE

## 3.E.1. Parks and Public Open Space Goals

This Master Plan seeks to expand upon the highquality parks and open spaces in and around the plan area by recommending new and improved connections between parkland, neighborhoods, and commercial areas. Activating and improving the condition of existing parks is another objective of the Plan to ensure that public parkland and open space is open, inviting, and exciting for area residents, workers, and visitors.

This Plan recognizes that social engagement and community building are basic purposes of parks and recreation amenities, which should strive to serve residents in an equitable way. This Plan promotes vigorous physical activity for all ages, abilities, and cultures. The goal in this Plan is to provide high-quality parks, open spaces, and recreation amenities that are integrated into the community by using a system of publicly and privately owned spaces to deliver the needed amenities and programs.

The goals for public open space in the plan area are as follows:

- Increase access to parks and public open space for the community.
- Create spaces that foster community engagement and social cohesion.
- Focus on the specific needs and desires of an increasingly diverse population and of historically underserved communities.
- Use public parks to tell the story of Montgomery County's history, culture and natural resources through signage and programming.

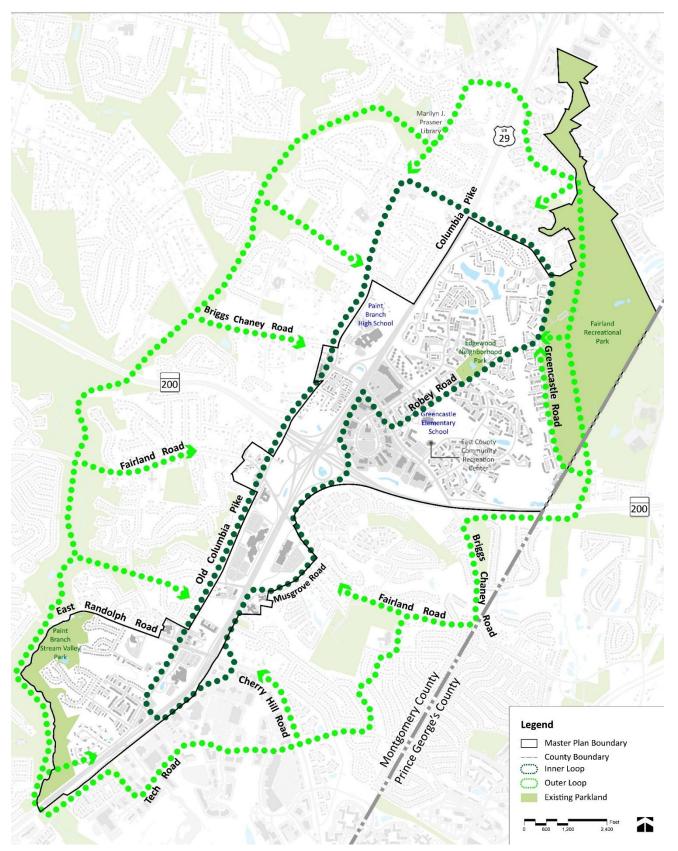
# 3.E.2. Parks and Public Open Space Recommendations

- Establish a network of public open spaces that provide a variety of social gathering spaces, recreational amenities, and environmental stewardship. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.
- Require a minimum of 10% contiguous public open spaces for the establishment of anchor destinations within Activity Centers during redevelopment.
- Establish trail or bicycle connections to parks and open spaces from adjacent neighborhoods. A connection that should be considered by Montgomery Parks is access from the Rolling Acres neighborhood into Paint Branch Stream Valley Park and to Martin Luther King, Jr. Recreational Park.
- 4. Establish a bi-county approach to the planning, improvement, operations, and maintenance of Fairland Recreational Park (operated by Montgomery Parks) and Fairland Regional Park (operated by Prince George's Department of Parks and Recreation). Existing natural resources should be, while additional activities and amenities that serve the diverse community should be considered.
- Undertake a park study, in partnership with the Prince George's County Department of Parks and Recreation, to formulate recommendations for enhancing Fairland Recreational Park and Fairland Regional Park as a major regional

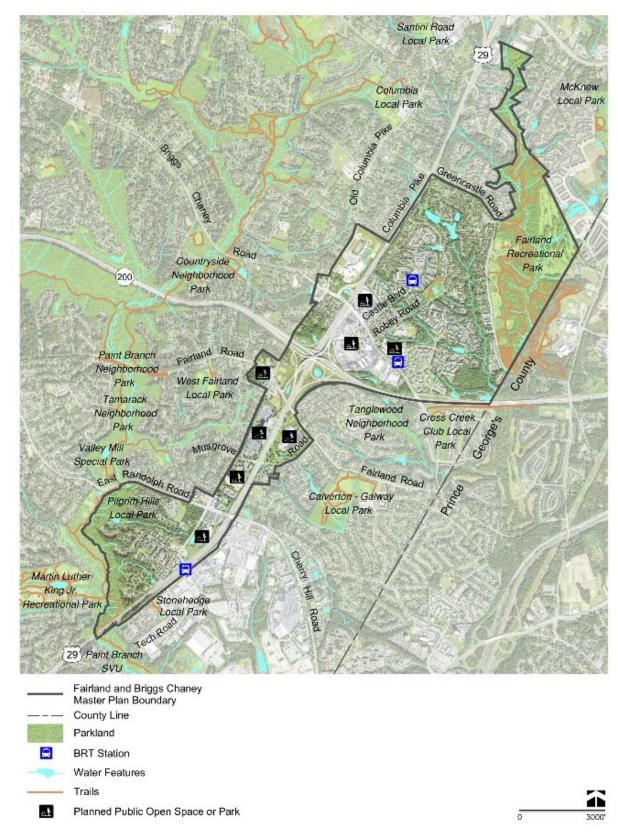
destination. The park study should consider the following:

- a. Adding more activities and amenities for families and children.
- Establishing better access points into the park from surrounding neighborhoods.
- c. Expanding and formalizing the existing park access trail from the Bentley Park community on Camley Way.
- d. Creating a more direct paved pathway and pedestrian bridge between Montgomery County and Prince George's County that traverses the southern portion of the park.
- 6. Add and enhance amenities in all existing and new parks and open spaces to serve diverse populations and interests by offering a range of recreational opportunities, social gathering spaces, and nature enjoyment, such as designing gathering spaces that accommodate various sports, holiday observations, and cultural or ethnic festivities.
- Montgomery Parks, MCDEP, and other food system centric local government agencies and organizations should work to enhance Edgewood Neighborhood Park as a resource for local food production and education in the community. Recommended park improvements include:
  - a. Conformance to ADA guidelines.
  - A community garden space with a preference for users within walking or rolling distance (within a 2- to 5-mile radius of the park).





- Fill the gaps in services and amenities based on Energized Public Spaces (EPS) analysis to provide a full system of recreational amenities, parks, and open spaces with multiple functions accommodating multiple needs distributed throughout the community.
- 9. Implement the recommendations of the *Montgomery County Climate Action Plan* as they pertain to parkland and open space in the plan area such as, expanding electric vehicle charging stations and solar infrastructure, introducing community gardens, retaining forests, restoring and enhancing meadows and wetlands, and expanding green stormwater infrastructure and public gathering spaces.



#### Map 24: Existing and Planned Parks and Open Space

# 3.F ENVIRONMENT

## **3.F.1. Environment Goals**

The Plan envisions an environmentally resilient and socially connected community that lives and thrives in a changing climate and world. It seeks to extend the benefits of its exceptional environmental features to the built environment such that there is improved community health with the ability to withstand climate risk.

The Plan seeks to protect natural resources and encourage growth that:

- Improves environmental quality by protecting sensitive areas, enhancing exceptional natural habitats, and ensuring the highest quality of landscape design and maintenance.
- Incorporates the natural environment into the built environment, public pathways, and gathering spaces in a way that ensures its long-term viability and improves quality of life for residents, workers, and visitors.
- Remedies historical injustices and unfair practices that created environmental challenges for those most sensitive to a changing climate and least able to adapt.
- Encourages building and landscaping designs that reduce the use of energy and water and increases resiliency to extreme weather events.

## 3.F.2. Environmental Recommendations

 Increase tree canopy coverage through the planting of trees and forest stands on private property. Priority should be given to areas with excessive impervious surface and within the public realm.

- All public gathering spaces on private property and pedestrian corridors in the public right-of-way should provide a minimum of 60% tree canopy coverage.
- Areas of surface parking lots on public and private properties should provide at least 50% tree canopy coverage.
- c. Soil volume levels, appropriate tree selections, and water access within planted areas must be sufficient to allow for a healthy and long-lasting canopy.
- d. Shade trees planted within stormwater treatment areas or other areas not required by code should count toward the Plan's coverage targets.
- e. Other shade or 'cool' design structures or techniques that reduce heat island effect may be acceptable as an alternative if adequate tree plantings are infeasible.
- Undertake design efforts to retain small forests and large individual trees as development takes place.
- Encourage the introduction of depressed tree islands in parking lots to ensure survivability of trees and plantings and to capture stormwater, using best management practices. Safety of these facilities should be ensured to avoid unintentional harm to people or vehicles.
- Repair and enhance stormwater management systems to modern standards through redevelopment to improve and better complement the built environment.

- Require modern green infrastructure practices using nature-based solutions on all newly developing and redeveloping properties. Practices should prioritize the retention of runoff for the benefit of onsite plantings, particularly shade trees.
- Encourage on-site energy generation systems such as wind, solar, and geothermal technologies to new and redeveloping buildings and sites.
- 7. Drastically reduce urban heat island effect to improve community safety, comfort, and experiences in Activity Centers by retaining stormwater within landscaped areas, increasing tree canopy and shade structures, converting impervious surfaces and hardscapes to micro-infiltration areas, and requiring 'cool', (i.e., light-colored or reflective) rooftops, pavements, cool streets, cool facades, and other heatreducing construction techniques in the public realm.
- Redevelopment of property within the Upper Paint Branch Special Protection Area Overlay Zone must meet the water quality standards of the overlay zone by employing best management practices for water quality protection to the greatest extent possible.

# **3.G COMMUNITY FACILITIES**

# 3.G.1. Community Facilities Goals

- Increase access to higher education, continuing education, and workforce training and certification for residents and workers in the plan area.
- Preserve the East County Community Recreation Center as a community

resource and promote opportunities to accommodate programming for the community with future renovation or expansion of the building.

- Improve safety and accessibility to community facilities by walking, rolling, and transit.
- Ensure that the public schools serving the plan area have plausible options to be able to accommodate the growth envisioned by this plan.

# 3.G.2. Community Facilities Recommendations

- Establish a Resilience Hub and Environmental Learning Center that serves the community and provides a destination with reliable electricity, potable water, temporary shelter, food, indoor heating or cooling, social services, workforce development, training opportunities, and fellowship during public emergencies.
  - a. Potential Hub partners could include: the Eastern Montgomery Regional Services Center, the Montgomery County Department of Health and Human Services, Montgomery County Department of General Services (MCDGS), Office of Emergency Management and Homeland Security (OEMHS), MCPS, FRS, DPS, Montgomery College, and the Montgomery County Department of Recreation, and other public and nongovernmental services agencies.
- 2. The East County Community Recreation Center grounds should be retrofitted to include outdoor recreation amenities such

as open space, an outdoor athletic field, play space, nature trail, community gardens, and pollinator gardens.

- Consider expanding indoor capacity at the East County Community Recreation Center and explore ways to optimize existing public open space and natural features for additional outdoor programs and amenities.
- 4. If Montgomery College locates a new fullservice campus in East county, several sites could accommodate the size, scale, and operations to support campus activities within the plan area. Possible locations include the Auto Sales Park on Briggs Chaney Road, the Verizon properties on U.S. 29, or a site near the intersection of Columbia Pike (U.S. 29) and East Randolph Road, should one of these sites be available or of interest to the college.
- 5. Given the lack of additional elementary school sites owned by Montgomery County Public Schools (MCPS) in the vicinity, and the diminishing availability of large parcels of land in general, opportunities to obtain an additional elementary school site should be sought before the actual need arises, including but not limited to the following options:
  - MCPS should consider the Fairland Center as an additional elementary school site that can serve the Plan area and vicinity and seek to relocate the holding facility to an alternate location.
  - b. MCPS should consider the possibility of retrofitting a non-traditional site,

# Resilience Hub

Resilience hubs are defined as communityserving facilities augmented to support residents and coordinate resource distribution and services before, during, and after a natural hazard event or limited food accessibility. These facilities are unique to the communities they serve, have well-established and trusted relationships, provide year-round services and programs, and reduce the burden on local emergency response teams. Financial investments in existing facilities foster greater community cohesion and increase the effectiveness of community-centered institutional programs.

Resilience hubs empower strong leadership and help communities to become more selfdetermining, socially connected, and environmentally resilient. Some of the key components of a resilience hub include: a building that is actively used, adequate staffing and community support (the desire to help or volunteer), resources that meet the community's needs in extreme events, yearround communication/operations, and reliable energy systems.

> such as vacant office or commercial space, into an adaptive reuse school facility, or acquiring a place of worship site seeking to relocate or close.

c. MCPS should pursue acquisition, reservation, or dedication of land as part of property redevelopment at the Auto Sales Park, the Verizon office and data center, or some other vacant or unoccupied property of appropriate size beyond the Master Plan area.

## 3.H HISTORIC PRESERVATION AND CULTURAL RESOURCES

## 3.H.1. Historic Preservation and Cultural Resources Goals

Historic preservation recommendations provide for the identification, designation, preservation and continued use and enhancement of sites and districts of historical or cultural value to enhance the quality of life in the plan area, safeguard its historical and cultural heritage, and foster civic beauty, an appreciation of the past and a sense of place for its residents.

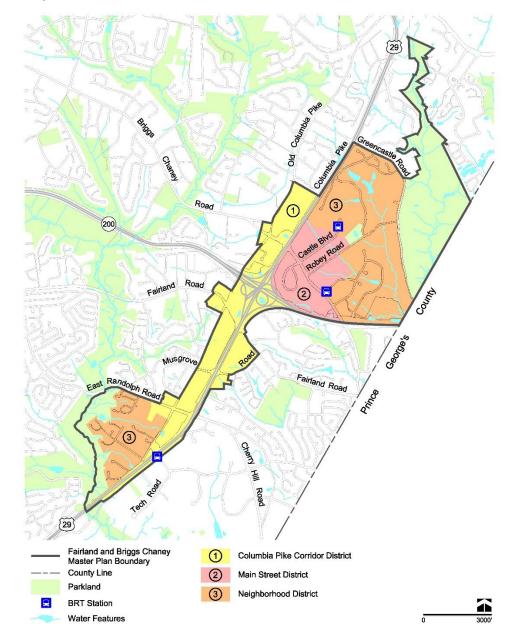
## 3.H.2. Historic Preservation and Cultural Resources Recommendations

- Interpret historical and cultural resources using signage along roadways, pathways, trails, and within public facilities (e.g., community centers, libraries, schools, etc.).
   Based on historical research and community conversations, potential themes for historical and cultural interpretation may include African Americans in Fairland, Farming in Fairland, Fairland Community Institutions, Evolution of Housing in Fairland, The Automobile Transforms Fairland, Sand and Gravel Mining, and Water Milling.
- Preserve properties listed on the Master Plan for Historic Preservation and the Montgomery County Burial Sites Inventory.
- Commemorate the Briggs Chaney Road bridge as the Malinda Jackson Memorial Bridge. Ms. Jackson was a former enslaved women who lived with her family in the vicinity of the current MD 200 highway

interchange with Columbia Pike (U.S. 29) and later purchased the property after her emancipation.

# Chapter 4. District Recommendations

The Fairland and Briggs Chaney Master Plan has three identifiable districts with varying contexts, opportunities and challenges. These districts are Columbia Pike Corridor, Main Street Corridor, and Residential Neighborhoods, as shown in Map 25. This plan considers land use, zoning, design and potential improvements to the public realm at the district level to evaluate the existing context, develop recommendations that strengthen the corridor and adjoining communities, and explore opportunities for additional density and alternative housing prototypes.



#### Map 25: Plan Districts

## 4.A COLUMBIA PIKE CORRIDOR DISTRICT

This district comprises the properties situated along Columbia Pike (U.S. 29) and Old Columbia Pike, including the Secondary Focus Areas and Activity Centers identified in the Concept Framework Plan. Columbia Pike within the plan area is a limited-access highway with both gradeseparated interchanges and at-grade signalized intersections. There are no driveways or entrances accessible from Columbia Pike, though several large offices and institutions have a visible presence along the highway, including Paint Branch High School, Verizon, and the General Conference of Seventh Day Adventists World Headquarters. As the 'old road', Old Columbia Pike is a smaller-scale two-lane roadway, with direct access to the neighborhoods, religious institutions, offices, and commercial businesses situated along it.

The development scale in this district today is lowdensity, suburban commercial businesses and shopping centers, with a handful of larger offices buildings and institutions. Bicycle and pedestrian pathways are present on or parallel to both Columbia Pike and Old Columbia Pike, yet improvements to road crossings, comfort, and connectivity are needed. Both local bus and enhanced bus service is available, yet the predominant mode of travel is by automobile.

## 4.A.1. District Vision

The Plan envisions development of compact, neighborhood-focused development along Old Columbia Pike within about a five-minute walk of Activity Centers located around intersections with Briggs Chaney Road, Fairland Road, Musgrove Road, East Randolph Road, and Tech Road. Public art installations, unique architectural elements, and community gathering spaces should be incorporated at each of these Activity Centers and at Community Gateways as unique, distinguishing features (See Concept Framework Plan).

## 4.A.2. District Recommendations

- This Plan encourages retrofitting and adaptive reuse of landmark buildings (such as Verizon, General Conference of Seventh Day Adventists), green spaces, and pathways along Columbia Pike (U.S. 29) to establish new mixed-use developments (multiple uses integrated either vertically or horizontally on-site) and allow transitions from large, singleuse buildings into more compact, walkable, neighborhood-focused developments.
- 2. New roadway infrastructure projects along Columbia Pike (U.S. 29) and Old Columbia Pike (e.g., sidewalks, paths, intersections, crosswalks, BRT stations, bridges) should include public art and design features that enhance the pedestrian experience and quality of life.
- 3. Underground utilities along Old Columbia Pike and Tech Road through private development and/or public projects to allow for increased tree plantings and improved streetscapes. Short lengths of targeted utility undergrounding should be considered at major intersections to allow for increase shading and cooling from large canopy trees, where people wait to cross intersections in vehicles and at crosswalks.
- Revise the Transferable Development Rights (TDR) Overlay zone to exclude the interchange of U.S. 29 and MD 200 rightof-way (Tax Account #00268004).



## 4.A.3. Old Columbia Pike and Briggs Chaney Activity Center

This area is envisioned as a mixed-use, neighborhood-serving Activity Center through potential future redevelopment of the retail shopping center (Briggs Chaney Center) at the southwest corner and existing homes and medical office at the northeast corner.

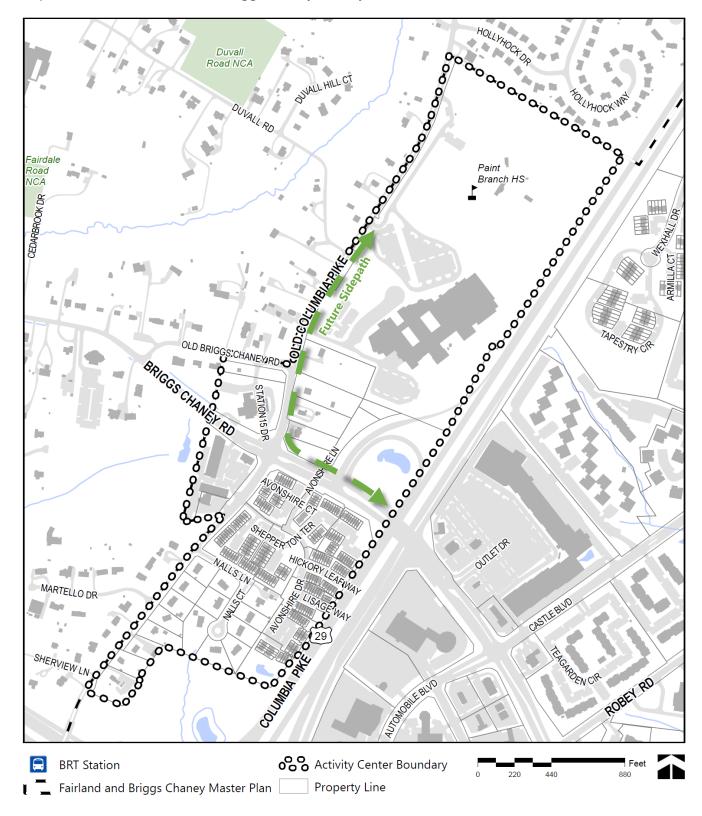
This Activity Center is consistent with the Smaller Centers of the Thrive Montgomery 2050 Growth Map, which are generally characterized by low- to medium-density residential neighborhoods, with clusters of commercial activity, including shopping centers and neighborhood-serving retail.

Figures 7 and 8, below, show conceptual illustrations for a possible realization of the Plan's vision in this Activity Center.

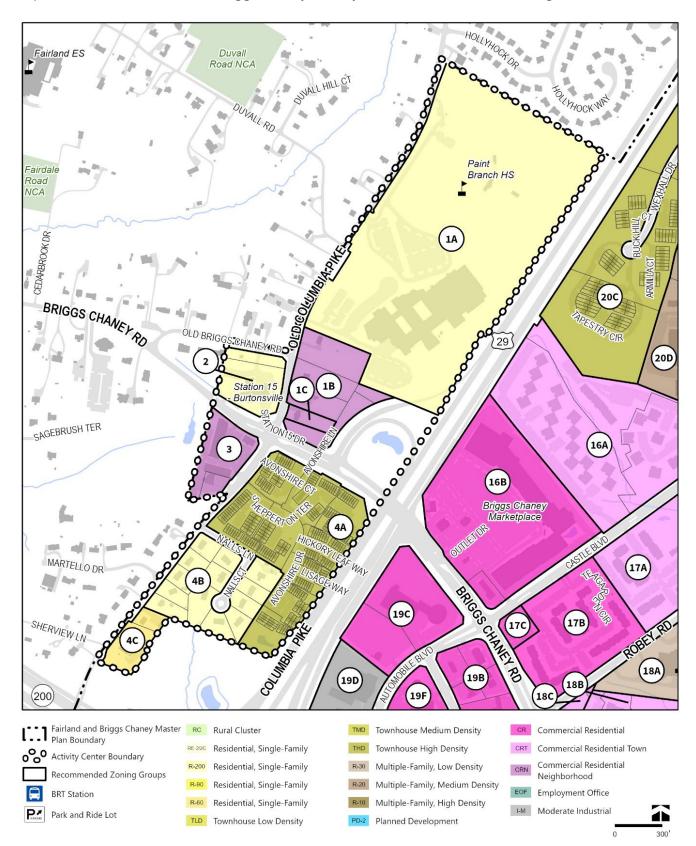
#### **Recommendations**

 Encourage redevelopment of properties toward a more compact, mixed-use neighborhood-serving Activity Center, with new buildings fronting the street and generous, pedestrian-oriented landscape and amenity zones. Parking, refuse and loading areas, and drive aisles should be located behind buildings.

2. Create a sidepath along the east side of Old Columbia Pike and north side of Briggs Chaney Road, between Paint Branch High School and the west side of the Briggs Chaney Road bridge over Columbia Pike (U.S. 29), that provides a safe and comfortable pedestrian connection between the high school and the bridge. The sidepath should be designated for public use and dedicated as public right-of-way when redevelopment occurs on adjacent properties and/or purchased by agreement with affected property owners. Streetscape designs should meet the regulated design standards of MCDOT. (see also Map 26)









## Table 7: Old Columbia Pike and Briggs Chaney Activity Center Zoning Recommendations

Map Number	Existing Zoning	Recommended Zoning	Justification
1A	R-200	R-200	Confirm existing zoning
1B	R-200	CRN-1.5 C-1.25 R-1.25 H-75	Allow for small-scale, mixed-use development
1C	EOF-1.5 H-75	CRN-1.5 C-1.25 R-1.25 H-75	Allow for small-scale, mixed-use development
2	R-200	R-200	Confirm existing zoning
3	NR-0.75 H-45	CRN-1.0 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
4A	RT-12.5	THD	Update similar townhome zone from pre-2014 RT zone.
4B	R-200	R-200	Confirm existing zoning
4C	R-60	R-60	Confirm existing zoning



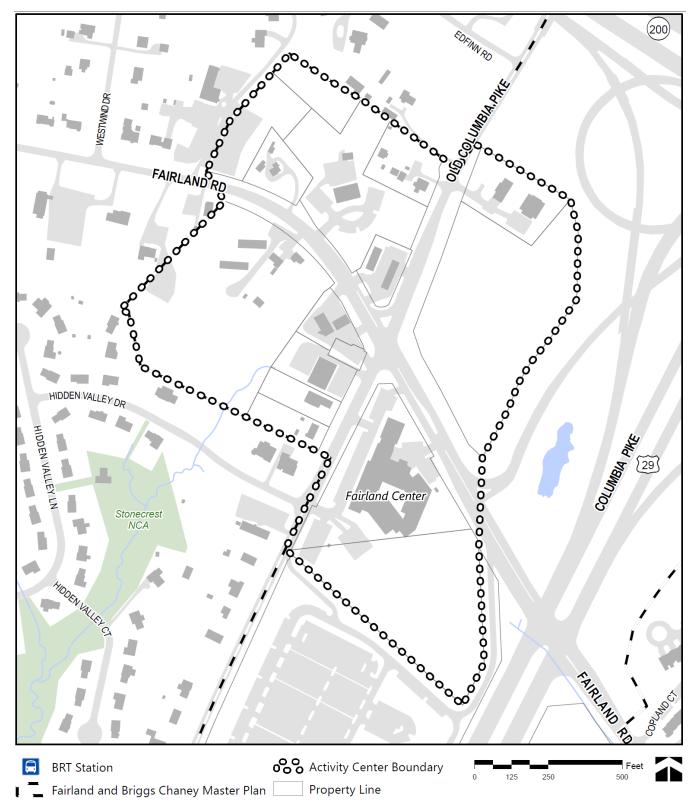
## 4.A.4. Old Columbia Pike and Fairland Activity Center

This intersection is envisioned as a mixed-use, neighborhood-serving Activity Center with the potential redevelopment of the existing commercial shopping center south of Fairland Road, two gas stations, and their adjacent properties on the west side of Old Columbia Pike and infill development of a vacant MDOT SHA right-of-way area on the northeast corner of the intersection.

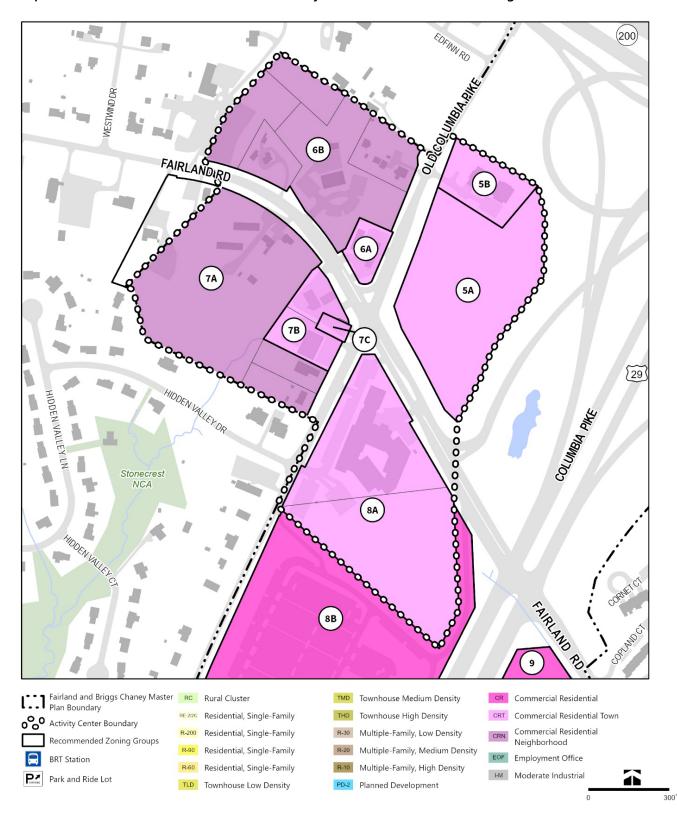
This Activity Center is consistent with the Smaller Centers of the Thrive Montgomery 2050 Growth Map, which are generally characterized by low- to medium-density residential neighborhoods, with clusters of commercial activity, including shopping centers and neighborhood-serving retail.

Figures 7 and 8 show conceptual illustrations for a possible realization of the Plan's vision in this Activity Center.

- Support redevelopment of properties to create a compact, mixed-use, neighborhood-serving Activity Center focused on the intersection of Old Columbia Pike and Fairland Road.
- 2. Apply the 'Town Center' context area of the Complete Street Design Guide (CSDG) to encompass the entirety of this Activity Center and assign the Town Center Street roadway classification within this context area, as shown in Map 19.
- 3. If there are extended periods of idle time when Fairland Center is not in use as a holding school, MCPS should consider short-term leasing of the space for other users, with priority given to programs that would benefit the educational opportunities of the surrounding community, such as after school extracurricular activities or community meeting space. The Fairland Center is one of the five holding facilities MCPS utilizes to host schools that are undergoing major capital projects or large-scale addition projects. MCPS intends to maintain its use as a holding facility for the foreseeable future to ensure that there is space to relocate students and staff during construction.







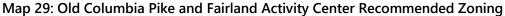


Table 8: Old Columbia Pike and Fairland Activity Center Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification
5A	Public Right-of-Way	CRT-1.5 C-0.75 R-0.75 H-75	Allow for medium-density, mixed-use development
5B	R-90	CRT-1.5 C-0.75 R-0.75 H-75	Allow for medium-density, mixed-use development
6A	NR-0.75 H-45	CRT-1.0 C-0.75 R-0.75 H-55	Allow for small-scale, mixed-use development
6B	R-200	CRN-1.0 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
7A	R-200	CRN-1.0 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
7B	NR-0.75 H-45	CRN-1.0 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
7C	CRT-0.75 C-0.75 R-0.25 H-35	CRN-1.0 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
8A	R-90	CRT-1.0 C-0.75 R-0.75 H-75	Allow for small-scale, mixed-use development, should this property no longer be needed as a MCPS holding school

## 4.A.5. Columbia Pike and Musgrove Activity Center



Due to their large size and presence on Columbia Pike (U.S. 29), the properties at 13100 Columbia Pike (Verizon West) and 13101 Columbia Pike (Verizon East) have a significant impact and importance in the plan area. Notwithstanding their existing utility as major employers and regional telecommunications services providers, these properties today are developed with large areas of surface parking and open spaces that are inaccessible and disconnected from their surrounding community.

The Plan envisions both properties for potential commercial and/or residential infill development, or as a major mixed-use, neighborhood-serving Activity Center with a significant housing component, to be retrofitted with or to replace the existing buildings on the properties.

This Activity Center is consistent with the Medium Centers of the Thrive Montgomery 2050 Growth Map, which could include significant clusters of existing or planned residential density, as well as clusters of commercial density, including large shopping centers and office campuses. Medium Centers are also likely to be close to transit.

Figure 5 shows a conceptual illustration for a possible realization of the Plan's vision in this Activity Center.

- This Plan supports infill development of surface parking spaces at 13100 Columbia Pike (Verizon West), while retaining the existing corporate headquarters building and operations.
- Apply the 'Town Center' context area of the Complete Street Design Guide (CSDG) to encompass the portion of this Activity Center between Fairland Road and Musgrove Road and assign the Town Center Street roadway classification within this context area, as shown in Map 19.
- If the entire property at 13100 Columbia Pike (Verizon West) becomes available for redevelopment, this Plan supports a new compact, mixed-use district with a significant housing component.
  - a. In the event of major redevelopment of this property, a new BRT station should be considered to serve the U.S. 29 Flash service at the intersection of either Musgrove Road or Fairland Road and U.S. 29, unless already approved through redevelopment of the Verizon East property.
  - A minimum 3-acre contiguous public open space should be provided as part of redevelopment of this property as a public facility to new residents,

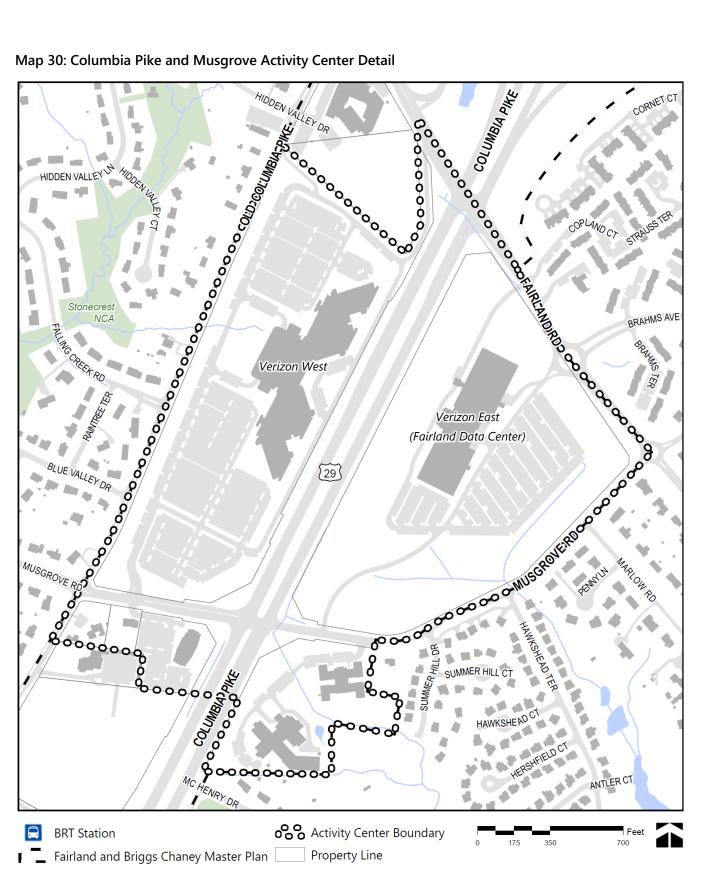
workers, and visitors within the plan area, unless approved as part of redevelopment of the Verizon East property. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.

- 4. This Plan supports adaptive reuse of the Fairland Data Center building at 13101 Columbia Pike (Verizon East), should it no longer be needed as a telecommunications data center, and supports infill development on other portions of the site as mixed-use, community-oriented development. Future infill development should not preclude expansion of the existing data center building or a separate facility elsewhere on the site.
- If the entire property at 13101 Columbia Pike (Verizon East) becomes available for redevelopment, this plan supports a new compact, mixed-use district with a significant housing component.
  - a. In the event of major redevelopment of this property, a new BRT station should be considered to serve the U.S. 29 Flash service at the intersection of either Musgrove Road or Fairland Road and U.S. 29, unless already approved through redevelopment of the Verizon West property.
  - b. An internal street connection should be created parallel to Columbia Pike (U.S. 29) as a part of redevelopment to alleviate new traffic impacts on Musgrove Road.

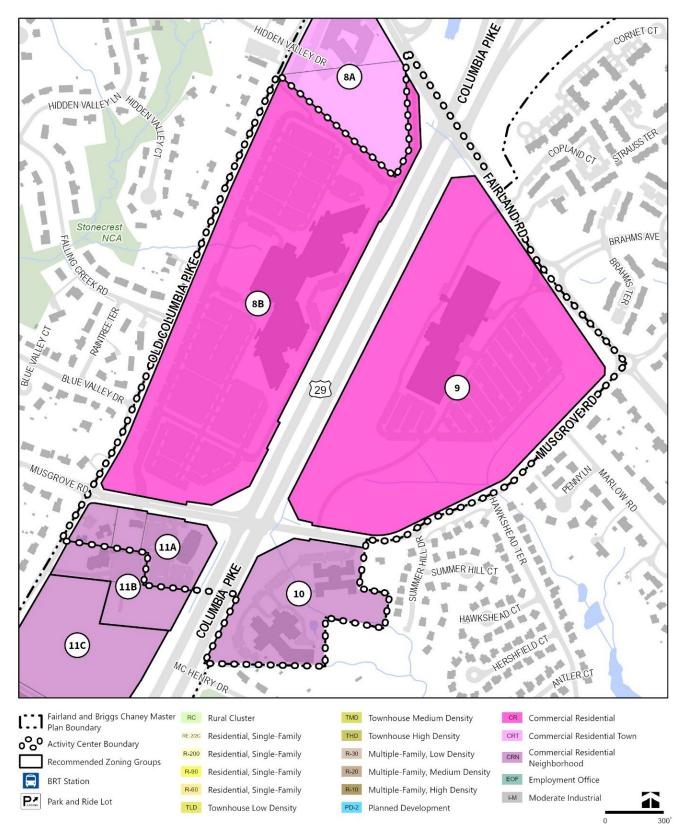
c. A minimum 3-acre contiguous public open space should be provided as part of redevelopment of this property as a public facility to new residents, workers, and visitors within the plan area, unless approved as part of redevelopment of the Verizon West property. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.



Figure 5: Conceptual Illustration of the Columbia Pike and Musgrove Activity Center







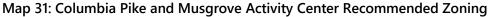


Table 9: 0	Table 9: Columbia Pike and Musgrove Activity Center Zoning Recommendations				
Map Number	Existing Zoning	Recommended Zoning	Justification		
8B	EOF-0.75 H-100 T	CR-2.0 C-1.5 R-0.5 H-120	Allow for high-density, mixed-use development		
9	EOF-1.5 H-75	CR-2.0 C-1.5 R-0.5 H-120	Allow for high-density, mixed-use development		
10	R-90	CRN-1.0 C-0.75 R-0.75 H-55	Allow for small-scale, mixed-use development		
11A	R-90	CRN-1.0 C-0.75 R-0.75 H-55	Allow for small-scale, mixed-use development		



## 4.A.6. Old Columbia Pike and East Randolph Activity Center

This area is a collection of properties that may contribute to the creation of one or two new Activity Centers through infill development or redevelopment that serve to bring new shopping, services, housing, and amenities to this portion of the plan area.

This Activity Center is consistent with the Medium Centers of the Thrive Montgomery 2050 Growth Map, which could include significant clusters of existing or planned residential density, as well as clusters of commercial density, including large shopping centers and office campuses. Medium Centers are also likely to be close to transit.

Figure 6 shows a conceptual illustration for a possible realization of the Plan's vision in this Activity Center.

- Encourage moderate-density, mixed-use, transit-oriented development in this area to support and benefit from the existing U.S. 29 Flash BRT route and a future BRT route along East Randolph Road.
- Apply the 'Downtown' context area of the Complete Street Design Guide (CSDG) to encompass a portion of this Activity Center and assign the Downtown Boulevard and Downtown Street roadway classifications within this expanded context area, as shown in Map 19.
- 3. Future development of the unimproved property at 2131 East Randolph Road should provide a pedestrian connection to the Manors of Paint Branch HOA property and, if accepted by the HOA, a connection to the private Staley Manor Drive to provide for non-vehicular access from the HOA property and Rolling Acres neighborhood.
- 4. Future development on the property at 12501 Old Columbia Pike (General Conference of Seventh-day Adventists) should be designed and oriented to support the existing U.S. 29 Flash BRT and planned East Randolph Road BRT route through pedestrian-friendly street frontages and building design, active ground-floor uses, publicly accessible open space, and a mix of uses that allows living, working, shopping, and gathering near transit.
- In the event of future development on the property at 12501 Old Columbia Pike, MCDOT should partner with the property owner to develop the Tech Road Park and

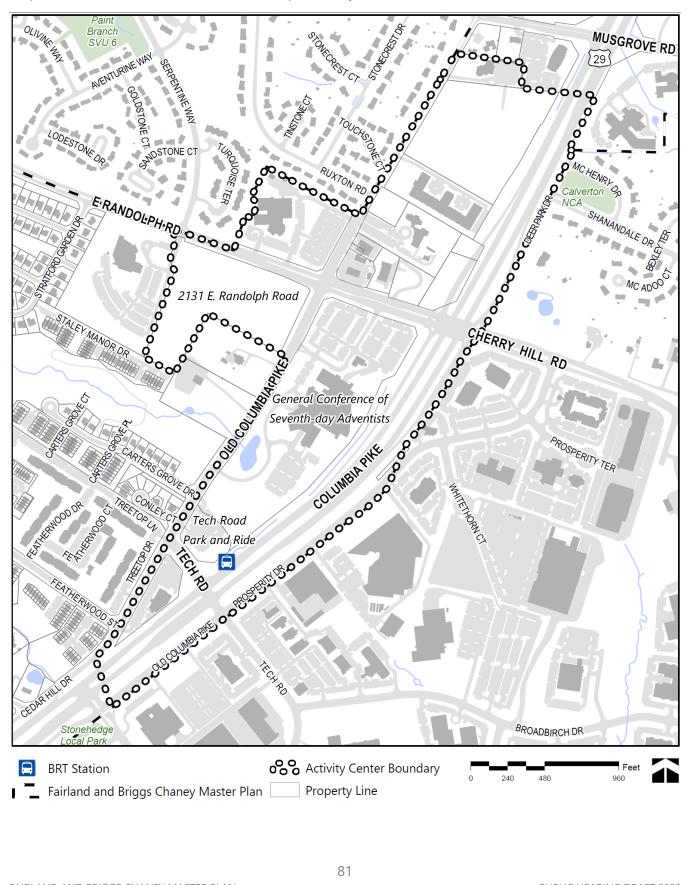
Ride lot as an extension of mixed-use development at this high-frequency transit station area. Development at the Park and Ride lot should ensure that transit access, convenience, and comfort is improved, and any replacement public parking facility is sized to meet current and future bus ridership demands. Development of the Park and Ride lot should be designed as a Community Gateway on Columbia Pike (U.S. 29) in this part of the master plan and support the U.S. 29 Flash BRT transit service.

 Future redevelopment of the property at 12301 Old Columbia Pike should be designed as a Community Gateway on Columbia Pike (U.S. 29) in this part of the master plan and support the U.S. 29 Flash BRT transit service.

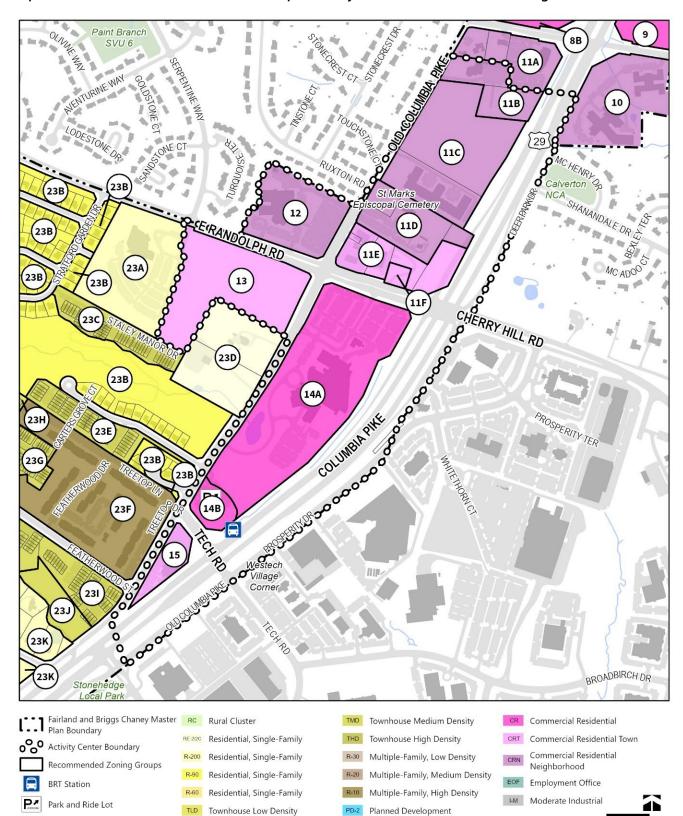




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Map 32: Old Columbia Pike and East Randolph Activity Center Detail



Map 33: Old Columbia Pike and East Randolph Activity Center Recommended Zoning

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Table 10: Old Columbia Pike and East Randolph Activity Center Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification
11B	R-90	CRN-0.75 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
11C	R-200	CRN-0.75 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
11D	R-90	CRN-0.75 C-0.75 R-0.75 H-45	Allow for small-scale, mixed-use development
11E	CRT-0.75 C-0.75 R-0.25 H-35	CRT-1.0 C-0.75 R-0.25 H-75	Increase allowable FAR and building height.
11F	CRT-0.75 C-0.75 R-25 H-45	CRT-1.0 C-0.75 R-0.25 H-75	Increase allowable FAR and building height.
12	R-90	CRN-1.0 C-0.25 R-0.75 H-45	Allow for small-scale, mixed-use development
13	R-200	CRT-1.0 C-0.25 R-1.0 H-75	Allow for small-scale, mixed-use development
14A	EOF-1.5 H-75	CR-2.0 C-1.5 R-1.5 H-120	Allow for high-density, mixed-use development
14B	Public Right-of-Way	CR-2.0 C-1.5 R-1.5 H-120	Allow for high-density, mixed-use development, in conjunction with a public parking facility serving the transit station area.
15	CRT-0.75 C-0.75 R-0.25 H-35	CRT-1.0 C-0.75 R-0.75 H-75	Increase allowable FAR and building heights

## 4.B MAIN STREET DISTRICT

This district includes properties located along Briggs Chaney Road, between Old Columbia Pike and the Intercounty Connector (MD 200), as well as properties along some roads leading to Briggs Chaney Road, such as Automobile Boulevard, Castle Boulevard, and Robey Road. Notable properties include those in the Auto Sales Park, the Briggs Chaney Marketplace, residential properties on Castle Boulevard, and the Eastern Montgomery Regional Services Center/East County Community Recreation Center site.

Due to a concentration of residential neighborhoods and commercial businesses, the district serves as a sort of downtown for this portion of the plan area, yet its traffic circulation, bicycle and pedestrian facilities, built environment, and public amenities remain rooted in their autodominated suburban origins.

Two Bus Rapid Transit (BRT) stations serve the district, providing access to the U.S. 29 Flash BRT Orange Route for area residents, workers, and visitors. Other bus routes serving the district, include the WMATA Metrobus Routes Z6 and Z8 and Montgomery County Ride On Routes 21 and 39.

#### 4.B.1. District Vision

The Plan envisions a compact, mixed-use corridor along Briggs Chaney Road, between Old Columbia Pike and MD 200 that serves as a gateway into the community, focused on the Flash BRT, community gathering spaces, and cultural and historic landmarks. New urban-style development on both sides of Briggs Chaney Road should orient building frontages toward the street and include pedestrian amenity areas, and sidewalks with strategically placed ornamental and shade trees. Figures 7 and 8 show conceptual illustrations for a possible realization of the Plan's vision for this District.



Figure 7: Conceptual Illustration of the Main Street District (Option 1)

Figure 8: Conceptual Illustration of the Main Street District (Option 2 with possible education campus)



### 4.B.2. District Recommendations

- Property redevelopment in this District should be designed as higher-density, mixed-use development that contributes to an active town center area on Briggs Chaney Road and Castle Boulevard.
- 2. A new U.S. 29 Flash BRT station should be considered at the Columbia Pike (U.S. 29)/Briggs Chaney Road interchange that connects a future dedicated transit lane at the highway level with the bridge level of Briggs Chaney Road. Flash BRT Blue Line service should be provided at the lower highway level, with pedestrian access provided via stairs and elevators from the bridge level. Infrastructure leading to the station should be enhanced to provide safe, comfortable, and convenient access to the new station from the east and west sides of the bridge. A feasibility study by MCDOT should be conducted to determine when future land uses will support the construction of this new station.
- Encourage new roadway infrastructure projects along Briggs Chaney Road to integrate public art and design features (e.g., Briggs Chaney off-ramp, BRT stations, bridges) that enhance the pedestrian experience and quality of life.
- 4. Underground utilities along both sides of Briggs Chaney Road through private development and/or public projects to allow for increased tree plantings and improved streetscapes. Short lengths of targeted utility undergrounding should be considered at major intersections to allow for increase shading and cooling from large canopy trees, where people wait to

cross intersections in vehicles and at crosswalks.

- Expand the 'Town Center' context area of the Complete Street Design Guide (CSDG) to encompass the Briggs Chaney District and Castle Boulevard neighborhood and assign the Town Center Boulevard and Town Center Street roadway classifications within this expanded context area (see Map 19).
- 6. Advance investment in Bicycle and Pedestrian Priority Areas (BiPPA) and corridors in the Master Plan Area, particularly along the Briggs Chaney Road 'main street' corridor to prioritize funding and construction that enhances pedestrian and bicyclist traffic, safety, and comfort with improved safe bicyclist and pedestrian access to adjacent neighborhoods.
- 7. Increase tree canopy coverage through the planting of shade trees and small forest stands on public and private property, such as the Auto Sales Park and Briggs Chaney Marketplace. See also Environment recommendations for targeted tree canopy coverage recommendations.
- 8. Retrofit road rights-of-way to retain and infiltrate surface water, convert impervious surfaces to infiltration areas, and add shade and ornamental trees to roadway medians and planting strips. Trees should be added, where appropriate, to reduce traffic noise, heighten the aesthetics of the public realm, and provide visual and natural buffers between pedestrians and roadways.

#### 4.B.3. Briggs Chaney (North) Activity Center



This multi-property site is envisioned for compact, mixed-use development with buildings fronting onto existing and new streets, a central publicly accessible private open space amenity, integrated structured parking, and green infrastructure and sustainability features. Ideally, the existing gas station property should be redeveloped as part of any major redevelopment of the Marketplace property for a cohesive design. Through redevelopment, the retail bank and gas station properties should provide a more walkable, urban-style corner at the intersection of Briggs Chaney Road and Castle Boulevard.

This Activity Center is consistent with the Medium Centers of the Thrive Montgomery 2050 Growth Map, which could include significant clusters of existing or planned residential density, as well as clusters of commercial density, including large shopping centers and office campuses. Medium Centers are also likely to be close to transit.

This Eastern Montgomery Regional Services Center and East County Community Recreation Center site has the potential to be a catalyst in the realization of a more compact, walkable, and active Briggs Chaney Road corridor and a primary indoor and outdoor activity node for this portion of the plan area as well as the surrounding East county community.

The land use vision for the site is for infill development and redevelopment of the existing surface parking lot and Eastern Montgomery Regional Services Center, respectively, to accommodate a new mixed-use development with market-rate and affordable housing, neighborhood-serving commercial uses, and an expanded Regional Services Center. The existing Flash BRT station and park and ride facility should be retained and integrated into any new development, improving transit access, convenience, and comfort.

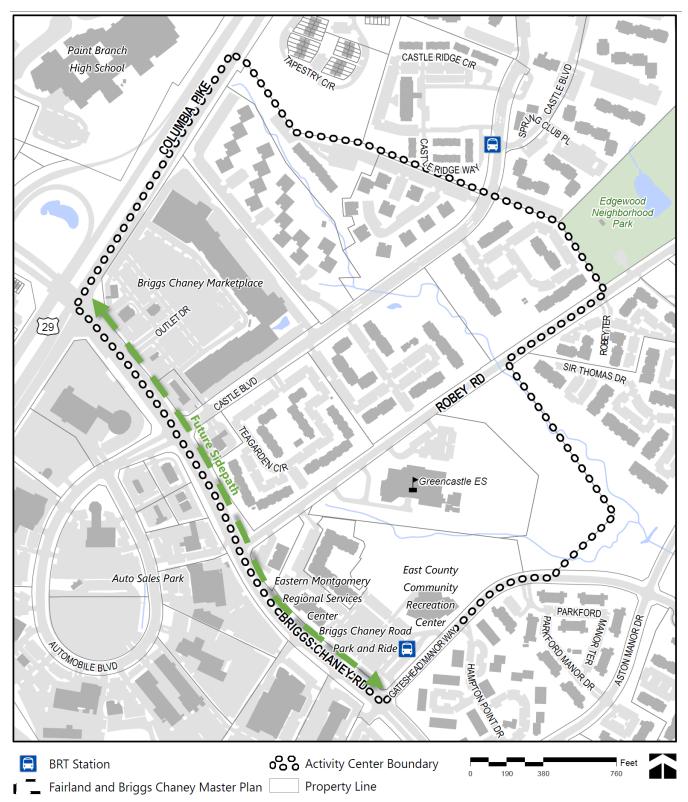
- 1. Create a sidepath along the north side of Briggs Chaney Road, between the east side of the Briggs Chaney Road bridge over Columbia Pike (U.S. 29) and the East **County Community Recreation Center** property, that provides a safe and comfortable pedestrian connection between the bridge and points east of U.S. 29. The sidepath should be designated for public use and dedicated as public rightof-way when redevelopment occurs on adjacent properties and/or purchased by agreement with affected property owners. Streetscape designs should meet the regulated design standards of MCDOT. (see also Map 34)
- 2. Short-term improvements of the Briggs Chaney Marketplace property should:
  - a. Incorporate green building standards and sustainable construction materials.
  - Incorporate design elements that promote safe and comfortable multimodal access into the site and well-

connected open space and green space amenities, accessible from multiple directions around the site.

- 3. Long-term redevelopment of the Briggs Chaney Marketplace property should:
  - Encourage the transition of the Briggs Chaney Marketplace into a compact, mixed-use, multi-story development with safe and spacious outdoor seating, a compact development scale with a grid of internal streets creating short blocks, strategically placed shade trees and/or shade structures, and active storefronts.
  - b. Provide a centrally located public open space, activated by surrounding uses.
  - c. Support future redevelopment of the commercial property adjacent to the Briggs Chaney Marketplace at the corner of Briggs Chaney Road and Castle Boulevard to create a safer and more activated pedestrian experience at this prominent location within the Briggs Chaney Road 'main street' corridor.
  - Leverage the inclusion of the Briggs Chaney Marketplace as a Maryland Enterprise Zone (EZ) to retain and expand existing businesses in concert with the property's redevelopment.
- 4. Montgomery County Public Schools (MCPS) should work in coordination with the Montgomery County Department of Recreation to improve the existing hardsurface trail connecting Greencastle Elementary School to Gateshead Manor Way to improve student access to the school and the East County Community Recreation Center, as well as greater

pedestrian access between Gateshead Manor Way and Robey Road. Possible improvements include wayfinding signage, safe grade changes and accessible design, and regular maintenance of vegetation and the trail surface.

- 5. Support the new construction of higherdensity affordable housing and groundfloor commercial uses near the Briggs Chaney Road Park and Ride lot to support compact development near the Primary Activity Center along Briggs Chaney Road. Development at the Park and Ride lot should improve transit access, convenience, and comfort and any replacement public parking facility is sized to meet current and future bus ridership demands. The transit facility should include structured parking and electriccharging infrastructure for cars and buses.
- The MCDGS should consider incorporating the private property at the corner of Robey Road and Briggs Chaney Road (3200 Briggs Chaney Road) in future redevelopment scenarios to help establish a cohesive building design and street frontage along the main street.



#### Map 34: Briggs Chaney (North) Activity Center Detail

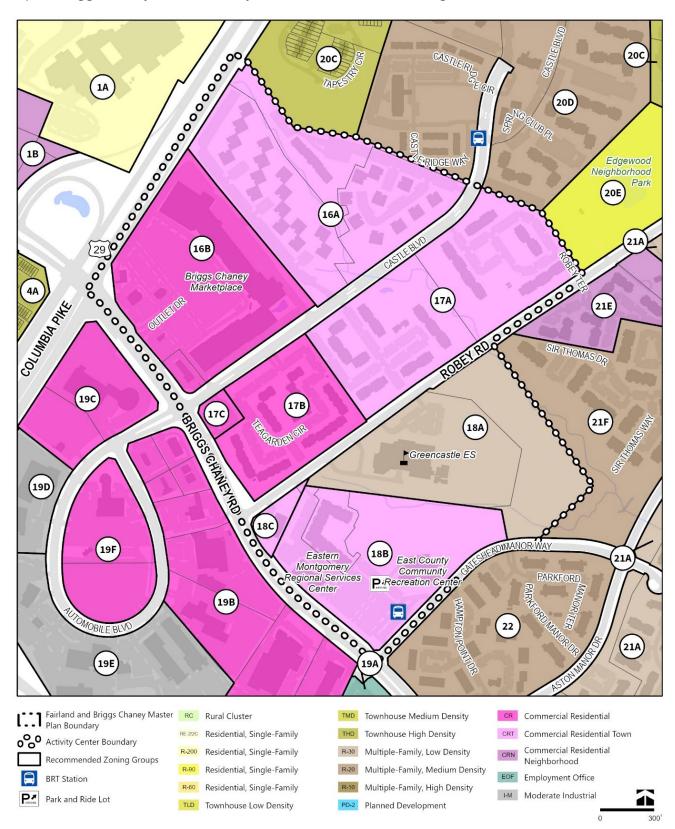




Table 11:	Table 11: Briggs Chaney (North) Activity Center Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification	
16A	R-20	CRT-1.5 C-0.25 R-1.5 H-85	Allow for higher-density, mixed-use development	
16B	CRT-2.25 C-1.5 R-0.75 H-75	CR-2.25 C-1.5 R-0.75 H-85	Replace a CRT with CR zone	
17A	R-20	CRT-1.25 C-0.25 R-1.0 H-85	Allow for higher-density, mixed-use development	
17B	R-20	CR-2.0 C-0.5 R-2.0 H-85	Allow for higher-density, mixed-use development	
17C	CRN-0.5 C-0.5 R-0.25 H-35	CR-2.0 C-0.5 R-2.0 H-85	Allow for higher-density, mixed-use development	
18A	R-30	R-30	Confirm existing zoning	
18B	R-30	CRT-2.0 C-0.25 R-2.0 H-85	Allow for higher-density, mixed-use development	
18C	RT-10.0	CRT-2.0 C-0.25 R-2.0 H-85	Allow for higher-density, mixed-use development	

### 4.B.4. Briggs Chaney (South) Activity Center



The long-term vision for the Auto Sales Park, and its adjacent commercial properties along Briggs Chaney Road, is as a transformed neighborhood of mixed-use buildings accessible through a new grid of streets, walkways, and green spaces, with compact, multi-story auto-related uses located at the southwest portion of the site, away from Briggs Chaney Road.

This Activity Center is consistent with the Medium Centers of the Thrive Montgomery 2050 Growth Map, which could include significant clusters of existing or planned residential density, as well as clusters of commercial density, including large shopping centers and office campuses. Medium Centers are also likely to be close to transit.

A new or relocated BRT station should also be considered on Briggs Chaney Road near the entrance to the Auto Sales Park and Briggs Chaney Marketplace to provide greater access to transit for these major land uses and to help support future redevelopment interest. This Activity Center could also be an appropriate location for an institutional use such as a college, educational training facility, or public school, if the scale of future redevelopment and land assembly allows for it.

In the interim, the near-term vision for the Auto Sales Park is as a continued regional auto sales and service destination that incorporates significant heat mitigation such as a greater degree of pervious surface, shade structures, landscaping, and dense tree canopy. This nearterm vision also allows for potential new retail, restaurant, and gathering places for customers and workers integrated among existing businesses, a better managed parking and circulation pattern on Automobile Circle, and strategically placed shade trees within pervious surfaces.

- 1. Short-term improvements to these Auto Sales Park properties should include:
  - a. Consider removing denial of access restrictions on platted properties along the south side of Briggs Chaney Road for future redevelopment of auto sales and service uses that create building frontages that face Briggs Chaney Road and would require structured parking or service access onto the properties from Briggs Chaney Road instead of Automobile Boulevard.
  - b. As feasible, encourage property owners and tenants to consolidate activities in the Auto Sales Park, such as vehicle inventory storage, employee and customer parking, vehicle display areas, refuse storage and collection, and vehicle loading/off-loading.

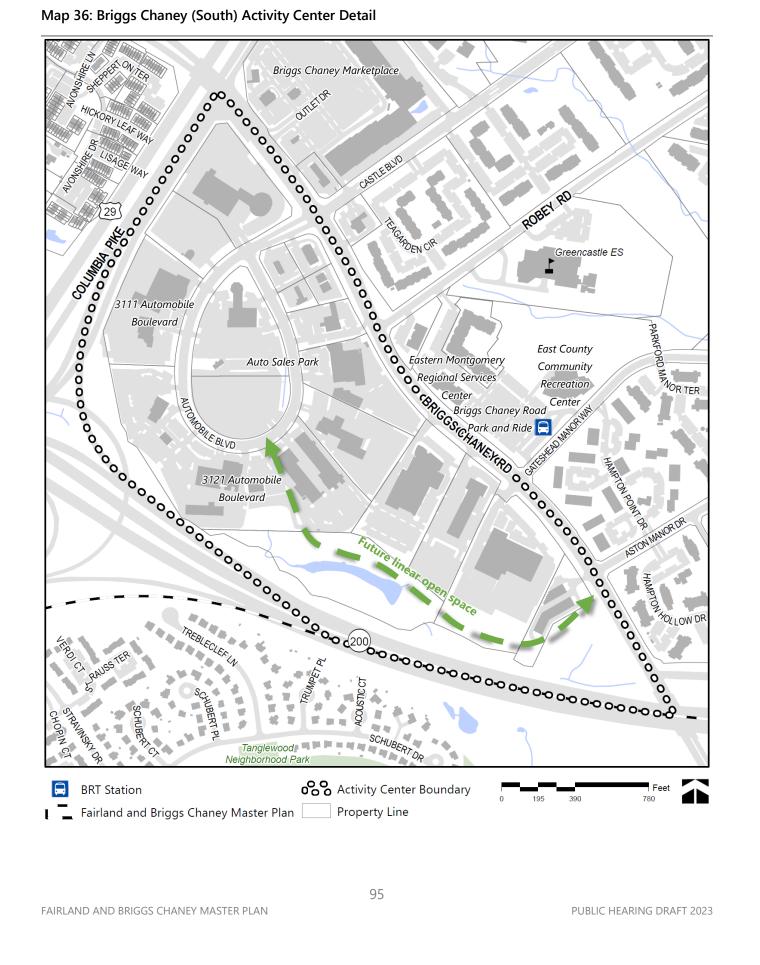
- c. Apply 'main street' design principles on Briggs Chaney Road in conjunction with new development to establish building frontages closer to the street, wide sidewalks, street trees, and other 'cool' streetscape designs to mitigate urban heat island effects and improve the public realm for walking, rolling, and biking.
- Vehicle sales and service businesses should consider structured parking and/or the installation of pervious surfaces for vehicle storage to reduce impervious paving.
- e. Shade structures and ornamental trees should be maintained and increased within the right-of-way of Automobile Boulevard and Briggs Chaney Road.
- Realize the Plan's long-term vision for compact, mixed-use development with retail, light-industrial, and residential uses facing Briggs Chaney Road. Redevelopment and consolidation of one or more Auto Sales Park properties should include:
  - a. Structured parking and storage facilities, services areas, trash collection, loading and repair shops should be located toward the rear of properties and/or back up to Columbia Pike (U.S. 29) and the Intercounty Connector (ICC or MD 200). Major views of these areas should be blocked by a heavily planted landscape buffer that connects into the inner pathway loop and other natural resources.

Structured parking should replace surface parking lots whenever feasible.

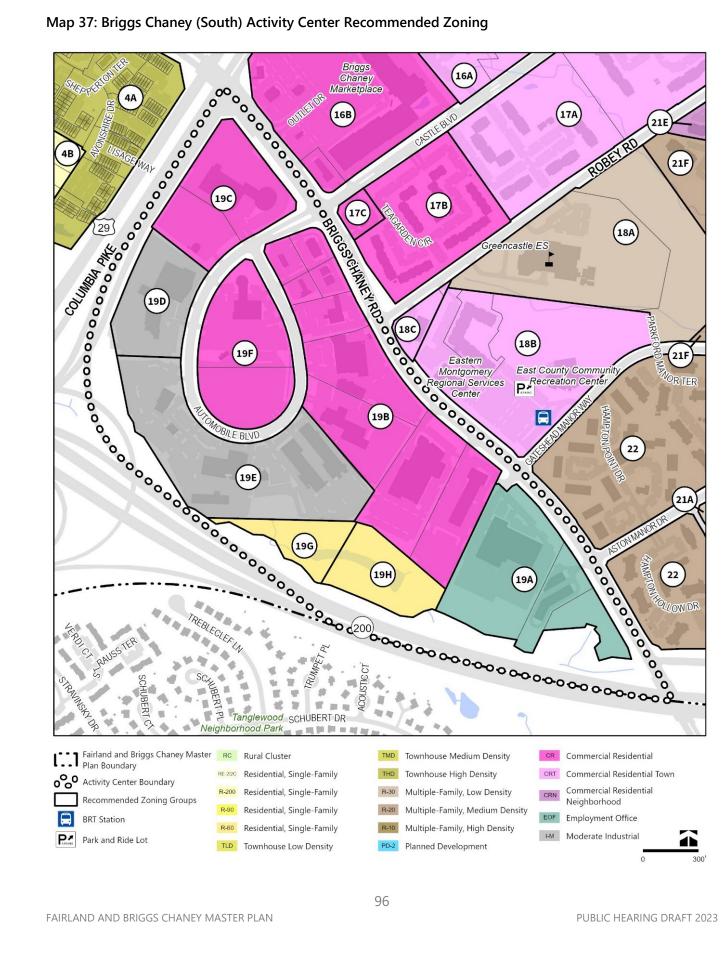
- Extend Robey Road to Automobile Boulevard as a 'Town Center Street' as defined by the Complete Street Design Guide. (see also Map 19)
- c. Extend Gateshead Manor Way to the southernmost point of Automobile Boulevard as a 'Town Center Street' as defined by the Complete Street Design Guide. (see also Map 19)
- d. Provide a minimum 3-acre contiguous public open space as a part of future major redevelopment. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.
- e. Include as part of targeted infill redevelopment of automobileoriented uses in the Auto Sales Park retail, green infrastructure, urban heat mitigation elements and public amenities that enhance the customer and employee experience.
- 3. To mitigate urban heat island effects, better manage stormwater, and provide publicly accessible open space in the Auto Sales Park, provide a linear open space amenity from within Automobile Circle that connects with existing open spaces and future trails along MD 200 (the ICC), continuing east along the ICC to connect with the Fairland Regional Park trail system in Prince George's County. The linear amenity should include shade trees, vegetated swales for collecting and conveying stormwater, and pedestrian

amenities, such as outdoor furniture, shade structures, and wayfinding signs. (see also Map 36)

- 4. Consider future redevelopment of a portion of the Auto Sales Park for new public facilities or institutional uses in East county, such as a new college campus, an educational training facility, or a public-school site. If an institutional use is not developed at the Auto Sales Park site, a portion of the area along Briggs Chaney Road should still be considered for redevelopment into a mixed-use neighborhood with a new grid of streets defining small, public open spaces and walkable blocks interspersed throughout this new neighborhood.
- MCDOT should study the potential for a new or relocated Flash BRT station on Briggs Chaney Road near the entrance to the Auto Sales Park and Briggs Chaney Marketplace that can provide greater access to transit for these major land uses and to help support future redevelopment interest.
- Allow a floating zone to be requested by the property owners of 3111 and 3121 Automobile Boulevard to apply a CR zone consistent with adjacent properties, should the property owner instead choose to develop according to the CR zone.



Map 36: Briggs Chaney (South) Activity Center Detail



Map 37: Briggs Chaney (South) Activity Center Recommended Zoning

Table 12: Briggs Chaney (South) Activity Center Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification
19A	EOF-0.75 H-100 T	EOF-0.75 H-100	Update the zone from a pre-2014 "T" zone
19B	GR-1.5 H-85	CR-2.0 C-1.5 R-1.5 H-85	Allow for higher-density, mixed-use development
19C	GR-1.5 H-85	CR-2.0 C-1.5 R-1.5 H-120	Allow for higher-density, mixed-use development
19D	IM-2.5 H-50	IM-2.5 H-85	Retain the maximum allowable density and increase the maximum allowable height for consistency with adjacent zones while retaining a focus on industrial, auto sales/service, and employment uses
19E	GR-1.5 H-85	IM-2.5 H-85	Increase the maximum allowable density and retain the maximum allowable height for consistency with adjacent zones while retaining a focus on industrial, auto sales/service, and employment uses
19F	GR-1.5 H-85	CR-2.0 C-1.5 R-1.5 H-85	Allow for higher-density, mixed-use development
19G	GR-1.5 H-85	R-60	Remove split zoning by applying the lower-density zone, consistent with the existing public stormwater management facility and future public open space access that is shared by 19H
19H	R-60	R-60	Confirm existing zoning

# 4.C **RESIDENTIAL NEIGHBORHOODS**

This district comprises two areas of primarily residential neighborhoods within the plan area, including Rolling Acres and Greencastle Lakes, among others.

The southern portion of the district contains the residential neighborhoods bounded by Columbia Pike (U.S. 29) and Old Columbia Pike to the east, East Randolph Road to the north, and Paint Branch Stream Valley Park to the west. Neighborhoods include a mix of detached, attached, and multi-unit residential housing types for both ownership and rental occupancy. The Southern Asian Seventh-day Adventist Church is also located within this plan district.

The northern portion of the district contains the residential neighborhoods bounded by Greencastle Road to the north and east, Briggs Chaney Road and the Main Street District boundary to the south, and Columbia Pike (U.S. 29) to the west. The southern portion is comprised of a mix of detached, attached, and multi-unit residential housing types for both ownership and rental occupancy. Several homeowners' associations own and manage common open space areas within their communities that preserve stream valleys and steep slopes within the district.



## 4.C.1. District Vision

The Plan seeks to maintain the essential character of residential neighborhoods within the plan area, with a set of recommendations that aim to improve the quality of life and vitality of these established communities.

## 4.C.2. District Recommendations

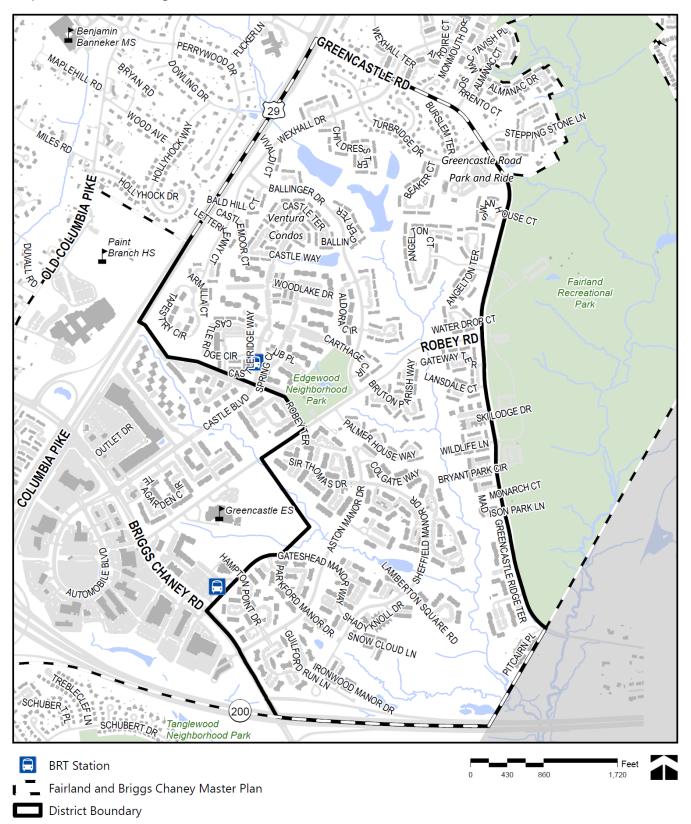
- Establish, expand, and improve access from residential neighborhoods to nearby Activity Centers, parkland, and recreational amenities by establishing publicly accessible trails through existing barriers, such as fence structures, steep topography, private property, and HOA common-use areas.
  - Methods for establishing trail connections may include dedication or conveyance of land as a part of redevelopment, public maintenance agreements, pedestrian bridges, wetland boardwalks, property

acquisition, public access agreements, and/or trail easements, as appropriate.

- Retain, enhance, and expand existing public open space and stream valley connections as part of the redevelopment of residential neighborhoods on private property. Trail access easements should be retained to provide for internal and external connections.
- 3. Montgomery Planning should work with development applicants, civic leaders, commercial property owners, HOAs, and other residential neighborhoods to establish neighborhood connector paths that overcome physical barriers, where feasible, through public maintenance agreements, property acquisition or dedication, public access agreements, and/or trail easements, as appropriate.
- Extend Castle Boulevard to connect with Ballinger Drive, contingent on redevelopment of the Ventura Condo properties. (see also Map 19)
- Development at the Greencastle Park and Ride property should be in conjunction with a public parking facility sized to meet current and future bus ridership demands.
- 6. Any future development at the countyowned Greencastle Road Park and Ride property and Greencastle Lakes HOA common use property on Greencastle Road should be compatible with the surrounding low-density residential neighborhood and should accommodate the existing stormwater management requirements.
- 7. Redevelopment of the Vineyards Condominiums property on Aston Manor

Drive should include a road connection between Aston Manor Drive and Robey Road to increase vehicle and pedestrian access and neighborhood mobility. (see also Map 19)

- Redevelopment of either the Dring's Reach Apartments property (3401 Robey Terrace) or property at 13901 Robey Road should include a road connection between Aston Manor Drive and Robey Road to increase vehicle access and neighborhood mobility. (see also Map 19)
- Protect globally rare and critically imperiled fall line Terrace Magnolia Bogs present in a property owned by MDOT SHA, north of the ICC. In the event of proposed development on this property, efforts to protect these areas should include the following:
  - The Natural Resource Inventory/Forest Stand Delineation (NRI/FSD,) like any development review process, should include a search for and identification of this specific ecosystem. The uphill hydrology that feeds the seep areas should be protected from erosion and sedimentation.
  - b. These ecosystems should be protected using Special Protection Area-type buffers.
  - c. A management plan for this area should be required as part of the development process if any kind of disturbance takes place on this property.



Map 38: Residential Neighborhoods District (North) Detail

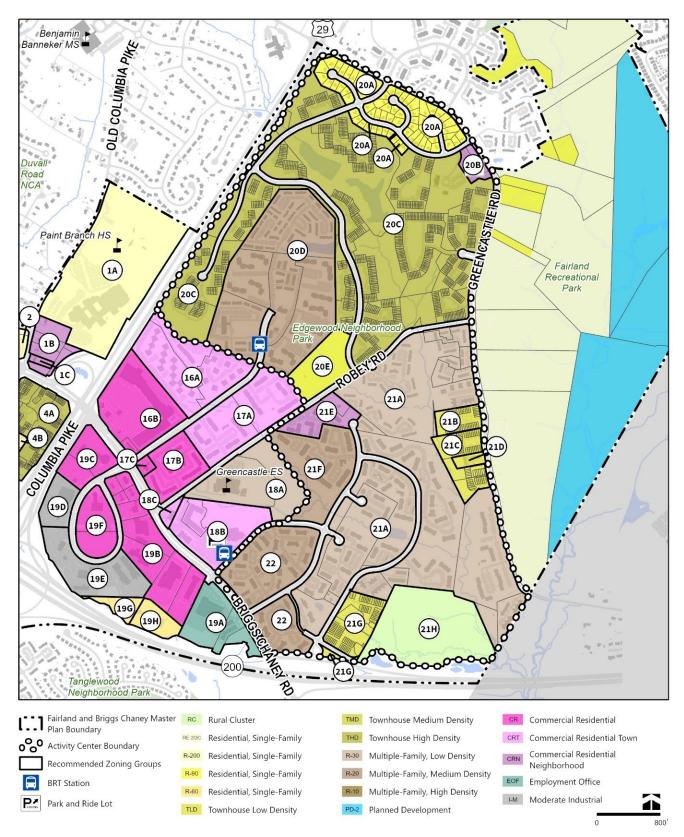
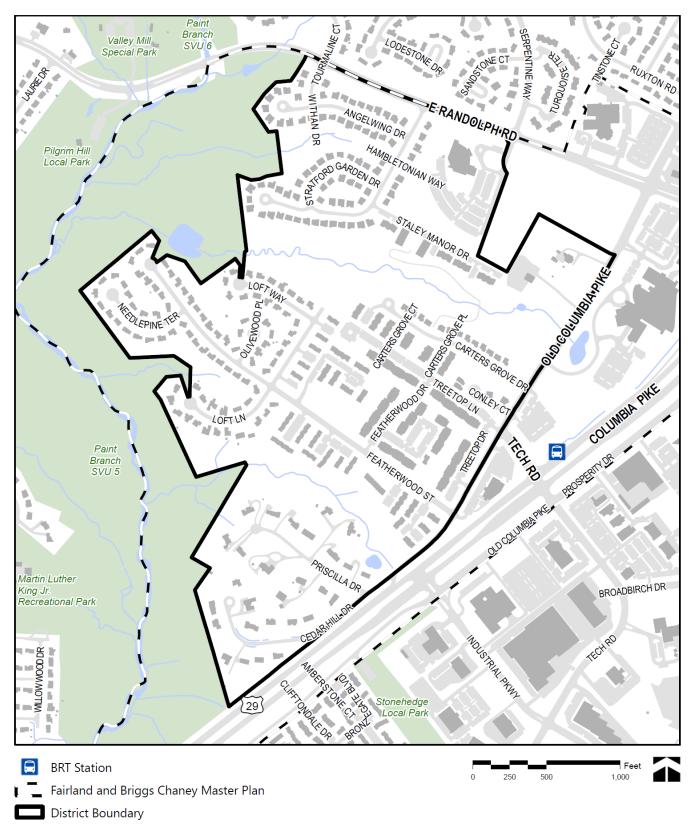
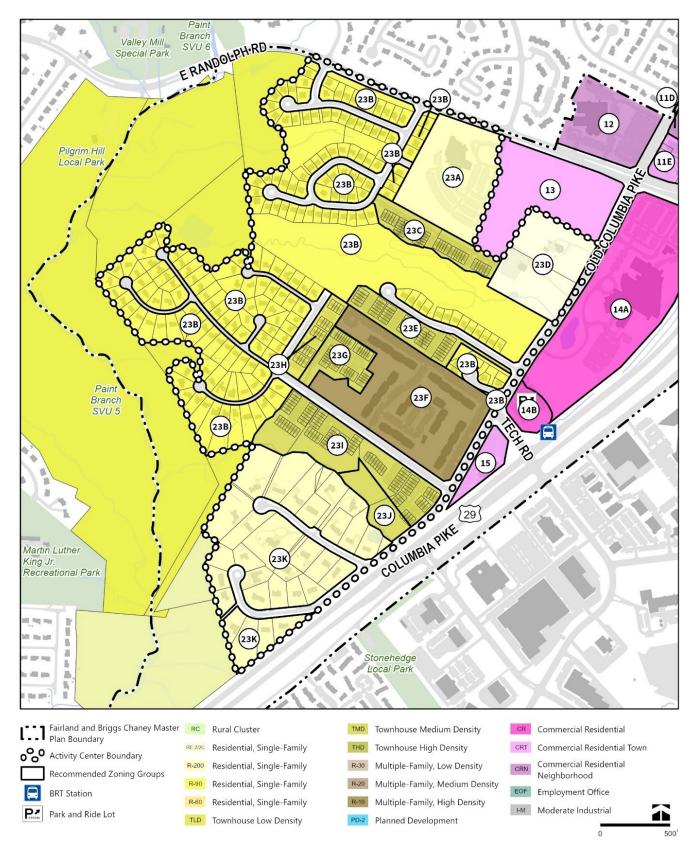




Table 13: Residential Neighborhoods District (North) Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification
20A	R-90	R-90	Confirm existing zoning
20B	R-90	CRN-0.25 C-0.25 R-0.0 H-45	Allow small-scale commercial on this existing park and ride lot and stormwater management parcel
20C	R-90	THD	Proposed zoning is consistent with existing development pattern
20D	R-H	R-20	Update high-density apartment zone from pre-2014 to similar multi-unit residential zone
20E	R-90	R-90	Confirm existing zone
21A	R-30	R-30	Confirm existing zone
21B	RT-10.0	TLD	Update attached residential zone from pre-2014 to similar attached residential zone
21C	RT-8.0	TLD	Update attached residential zone from pre-2014 to similar attached residential zone
21D	R-30	TLD	Update attached residential zone from pre-2014 to similar attached residential zone
21E	R-30	CRN-1.25 C-0.25 R-1.0 H-75	Allow for small-scale, mixed-use development
21F	R-30	R-20	Allow higher-density residential development
21G	RT-8.0	TLD	Update attached residential zone from pre-2014 to similar attached residential zone
21H	R-90/R-200	RC	Apply a low-density residential cluster zone to protect sensitive environmental features and stormwater management facilities in the event of future disposition by the State of Maryland for private development
22	R-30	R-20	Allow higher-density residential development



## Map 40: Residential Neighborhoods District (South) Detail



## Map 41: Residential Neighborhoods District (South) Recommended Zoning

FAIRLAND AND BRIGGS CHANEY MASTER PLAN

Table 14: Residential Neighborhoods District (South) Zoning Recommendations			
Map Number	Existing Zoning	Recommended Zoning	Justification
23A	R-200	R-200	Confirm existing zoning
23B	R-90	R-90	Confirm existing zoning
23C	R-90	TMD	Proposed zoning is consistent with existing development pattern
23D	RE-2C	RE-2C	Confirm existing zoning
23E	R-90	TMD	Proposed zoning is consistent with existing development pattern
23F	R-H	R-10	Update high-density apartment zone from pre-2014 to similar multi-unit residential zone
23G	RT-12.5	TMD	Update attached residential zone from pre-2014 to similar attached residential zone
23H	R-90	TLD	Update attached residential zone from pre-2014 to similar attached residential zone compatible with abutting detached residential development
231	RT-12.5	TMD	Update attached residential zone from pre-2014 to similar attached residential zone
23J	R-200	TMD	Update zone to reflect existing development pattern and property ownership boundary
23K	R-200	R-200	Confirm existing zoning

# Chapter 5. Plan Implementation

# 5.A MANAGING GROWTH

Growth and change in any area of Montgomery County must be managed and timed with the delivery of the infrastructure necessary to support it. The county's Growth and Infrastructure Policy (GIP)—formerly Subdivision Staging Policy (SSP) is the current methodology used to establish the policies and procedures for administration of the Adequate Public Facilities Ordinance (APFO). The APFO requires the examination of public facilities—roads and transportation facilities, sewer and water service, schools, police stations, firehouses, and health clinics—to ensure that they meet the needs of a development during the subdivision approval process.

County master plans identify where growth is appropriate and at what levels or densities this growth should occur. Each master plan conducts a high-level analysis of the infrastructure needed to accommodate the master plan's vision, like the GIP, which may result in recommended capital improvements to be implemented by either the county or state government or the private sector.

While the size of this plan area is relatively minor compared to that of the county, the Plan's recommended zoning may result in a considerable number of new housing units in the future and, therefore, new residents and students. This potential population growth may require advance planning to accommodate a projected number of new students at new or expanded school facilities, the roadways and intersections that are able to handle any additional volume of traffic, and enhanced transit service to provide long-distance travel options beyond the car. Water and sewer service is available in the area and no additional libraries, recreation centers, police stations, or firehouses are expected to be needed.

Many of the recommendations in this Plan do, however, require public or private investment to realize. These items are enumerated below. One prominent example is the construction of dedicated transit lanes to accommodate Bus Rapid Transit (BRT) service along Columbia Pike (U.S. 29). Not only will this recommended transportation improvement require thorough study and engineering designs, but construction costs and impacts to the local community are substantial and require coordination and funding commitments at all levels of government.

# 5.A.1. School Capacity

When a master plan is underway, the Montgomery Planning Department collaborates with MCPS on the plan's potential impact on public school enrollment. To estimate the potential impact over a 15- to 20-year period, a maximum build-out scenario is hypothesized in which the residential capacity of each parcel is built out to the full extent allowed, and the number of students that can be generated from that scenario is calculated.

Based on this Plan's maximum build-out scenario over the next 15 to 20 years, school enrollment impact is estimated to be:

- 400 to 750 additional high school students
- 300 to 600 additional middle school students
- 750 to 1,150 additional elementary school students

It is difficult to gauge the actual number of residential units that will be built, and the pace of

development will occur. Furthermore, master plans envision a 20- to-30-year timeline, whereas MCPS uses six-year projections to determine their capital budget and CIP. Therefore, a plan's estimated enrollment impact alone will not warrant immediate action by MCPS to request capital investment in schools serving the area. Instead, MCPS will continue to monitor actual enrollment trends as residential development appears and reflect the change in their projections annually. In the meantime, the Montgomery Planning will continue to evaluate the projected utilization levels of schools through the Annual Schools Test and impose Utilization Premium Payments appropriately on residential units proposed in school service areas projected to be overutilized.

In that light, the high schools and the middle schools serving the plan area should be able to accommodate the Plan's estimated enrollment impact with appropriate and timely capital improvements to the existing facilities. The elementary schools, on the other hand, will mostly be at the maximum capacities that MCPS will operate at once the capital projects scheduled in the current CIP are complete. Therefore, opportunities to obtain an additional elementary school site that can accommodate the expected demand from this Plan should start being sought before the actual need arises.

## 5.B SECTIONAL MAP AMENDMENT

A Sectional Map Amendment (SMA) is a comprehensive rezoning process that classifies properties within the plan area to correspond with the zoning recommendations contained in the master plan. Following approval by the Montgomery County Council, the master plan is forwarded to The Maryland-National Capital Park and Planning Commission for adoption of the SMA. The SMA applies the master plan's recommended zoning to the official zoning map of Montgomery County. Once adopted by the Commission, the master plan amends the master or sector plans and any functional plans cited in the Commission's adoption resolution.

# 5.C OPTIONAL METHOD OF DEVELOPMENT PUBLIC BENEFITS

The Commercial Residential Town (CRT) and Commercial Residential (CR) zones in the plan area allow for higher density under the county's optional method of development but require public amenities to support the additional density. Ensuring the right mix of public benefits is key to realizing the Plan's goals of a more equitable, economically healthy, and environmentally resilient community.

Pursuant to the general considerations of Optional Method Public Benefits by the Montgomery County Zoning Ordinance, in approving any density incentive based on the provision of public benefits, the Planning Board may consider, among other factors, the recommendations and objectives of the applicable master plan (Zoning Code Section 4.7.1.B.1).

The Plan prioritizes the following public benefits:

- Dwelling Unit Mix
- Enhanced Accessibility for Seniors or the Disabled
- Major Public Facilities
- Small Business Opportunities
- Tree Canopy
- Public Art
- Vegetated Area
- Energy Conservation and Generation

Any future updates to the public benefits standards or guidelines amend this plan. However, the Plan's intent to improve equity and affordability, environmental resilience, and community beautification should continue as the primary goal of providing public benefits under the optional method of development within the plan area.

Property owners and/or developers are strongly encouraged to work with community organizations and stakeholders to ensure that public benefits and amenities, provided as part of the optional method of development, contribute to meeting the needs of the community identified in this Plan.

# 5.D COMMUNITY ADVISORY COMMITTEE

This Plan supports the creation of an advisory group to help realize its community objectives. Montgomery Planning should initiate the formation of a new advisory committee should be initiated by the Planning Department, with a staff liaison working in close coordination with civic, business, and neighborhood groups within the plan area.

The committee should work in coordination with the Eastern Montgomery Regional Services Center to build greater community understanding, advocacy, and engagement in the planning process, public improvements, and overall community health. Members of the committee should include representatives from the various constituencies interested in implementing- various aspects of the Plan, including residents, business owners, property owners, social services organizations, and civic leaders.

Suggested initiatives of the advisory committee: could include:

 Interact with property owners and developers to ensure development is contributing to and meeting the needs of the community identified in this Plan.

- Seek to enhance commercial properties in the plan area by communicating and advocating with responsible county departments (e.g., Department of Housing and Community Affairs, Montgomery County Department of Transportation, Health and Human Services, Department of Permitting Services, Department of **Environmental Protection, Montgomery** County Fire and Rescue Services, etc.) to help ensure consistent enforcement of property maintenance, building code, fire code, and parking standards. Efforts should seek to improve business success, customer and employee safety, health and comfort, efficient traffic and pedestrian circulation, green space maintenance, heat island mitigation, and aesthetics.
- Seek to improve multi-unit residential ٠ properties in the plan area by communicating and advocating with responsible county departments (e.g., Department of Housing and Community Affairs, Montgomery County Department of Transportation, Health and Human Services, Department of Permitting Services, Department of Environmental Protection, Montgomery County Fire and Rescue Services, etc.) to help ensure consistent enforcement of property maintenance, building code, fire code, and parking standards to improve resident safety, health, and comfort.
- Explore potential partnerships, civic advocacy initiatives, financial resources, and development opportunities to support the implementation of transportation infrastructure and access improvements on private property in the

plan area, in coordination with community stakeholders, and affected homeowners' associations and other property owners.

 Support initiatives to increase community education and engagement in the planning process.

# 5.E DESIGN GUIDELINES

The Plan recommends adopting design guidelines for private development and public projects to implement the environmental, experiential, aesthetic, and functional recommendations of the Plan that are linked to quality-of-life standards for developable properties within the master plan area. These design guidelines should illustrate a vision along corridors, streetscapes, pathways, and community landmarks throughout the entire plan area, but also specific to the district goals and objectives.

Suggested elements of the design guidelines should seek to:

- Transform the Columbia Pike (U.S. 29) corridor into a greener, more accessible, place that provides tree canopy and shade along pedestrian pathways, human-scale building and roadway design, public artworks, and architecture that compliments surrounding neighborhoods.
- Establish streetscapes within the plan area, consistent with the county's Complete Street Design Guide, which improve pedestrian and bicycle safety and comfort, limit unprotected vehicle turning movements, install pedestrian-scale lighting, right-size the number and width of travel lanes, and increase and/or provide buffer space between travel paths and sidewalks that allows for shade trees.

- Design guidelines for new parks and public open spaces will re-state the Plan's intent, size, and function of these spaces. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.
- Increase shade, landscaping, pervious surfaces, and tree plantings appropriate to dealership business operations on properties within the Auto Sales Park and adjacent auto-related businesses.

# 5.F CAPITAL IMPROVEMENTS PROGRAM

The Capital Improvements Program (CIP), funded by County Council and implemented by county agencies, establishes how and when public construction projects and studies are completed. The CIP cycle occurs every two years when regional advisory committees discuss proposed items for the CIP. Proposed CIP projects are also reviewed by Planning Department Staff and the Planning Board of the Maryland-National Capital Park and Planning Commission for recommendations on transportation and school CIP priorities to the County Council.

Table 14 shows a list of potential CIP projects that may be needed to implement the Plan's vision.

# Table 15: Capital Improvement Program Priorities

# Short-Term (1-5 years)

Project Name	Category	Lead Agency	Coordinating Agency
Study U.S. 29 Dedicated BRT lanes, north of Tech Road to Burtonsville Park and Ride station	Transportation	MCDOT	M-NCPPC
Study additional U.S. 29 BRT stations (i.e., East Randolph Road, Fairland Road, Greencastle Road, Briggs Chaney Road bridge)	Transportation	MCDOT	M-NCPPC
Study U.S. 29 BRT route along Robey Road and Greencastle Road	Transportation	MCDOT	M-NCPPC
Fairland Recreational Park Study	Parks and Open Space	M-NCPPC (Parks Department)	Prince George's County Parks and Recreation
Trail improvements between East County Community Recreation Center and Greencastle Elementary School	Recreation, Environment	MCPS	MCDOR
Establish a trail connections program for HOA-owned and other private property. May include dedication or conveyance of land as a part of redevelopment, public maintenance agreements, property acquisition, public access agreements, and/or trail easements.	Parks and Open Space, Transportation	M-NCPPC (Planning Department)	Private
Enhance/Expand Capital Bikeshare stations	Transportation	MCDOT	M-NCPPC
Study Feasibility of road diets on Major Arterials	Transportation	MCDOT	M-NCPPC
Study Feasibility of roundabouts on Briggs Chaney Road	Transportation	MCDOT	M-NCPPC
Commemorate Briggs Chaney Road bridge as Malinda Jackson Memorial Bridge	Transportation	MCDOT	M-NCPPC

# Medium-Term (5-10 years)

Project Name	Category	Lead Agency	Coordinating Agency
Complete U.S. 29 BRT extension to Howard County	Transportation	MCDOT/ Howard County DOT	M-NCPPC
Complete Columbia Pike (U.S. 29) intersection safety improvements	Transportation	MDOT SHA	MCDOT, M-NCPPC
Complete East Randolph Road/Columbia Pike (U.S. 29) bridge pedestrian safety improvements	Transportation	MDOT SHA	MCDOT, M-NCPPC
Right-of-way low-impact stormwater retrofits and increased tree and landscaping maintenance	Transportation, Environment	MCDOT	M-NCPPC
Build planned Bicycle Master Plan facilities	Transportation	MCDOT	M-NCPPC
Linear pathway between Paint Branch H.S. and East County Community Recreation Center along north side of Briggs Chaney Road	Parks and Open Space, Transportation	MCDOT	M-NCPPC
Complete a continuous, circumferential trail and path network (inner and outer loops and connections)	Transportation, Parks and Open Space	M-NCPPC (Planning and Parks Departments)	MCDOT
East County Community Recreation Center Expansion	Recreation	MCDGS	MCDOR

East County Resilience Hub and Environmental Learning Center	Community Health, Environment	MCDGS	M-NCPPC, Montgomery College	
Public art and gateway features as a part of roadway projects within Briggs Chaney Road right-of-way	Transportation	MCDOT	M-NCPPC	
Long-Term (More than 10 years)				
Project Name	Category	Lead Agency	Coordinating Agency	
Randolph Road Dedicated BRT Lanes	Transportation	MCDOT	M-NCPPC	
U.S. 29/Briggs Chaney Road bridge expansion with linear park and/or plaza element	Transportation	MCDOT	MDOT SHA, M- NCPPC	
Build U.S. 29 Breezeway	Transportation	MCDOT	M-NCPPC	
Build ICC (MD 200) Breezeway	Transportation	MDOT SHA	M-NCPPC	
New Street Connection – Sheffield Manor Drive to Greencastle Road	Transportation	MCDOT	M-NCPPC, Private	
Street Extension – Aston Manor Drive to Robey Road	Transportation	MCDOT	M-NCPPC, Private	
Street Extension – Castle Boulevard/Terrace to Ballinger Drive	Transportation	MCDOT	M-NCPPC, Private	
Street Extension – Robey Road to Automobile Boulevard	Transportation	MCDOT	M-NCPPC, Private	
Street Extension – Gateshead Manor Way to Automobile Boulevard	Transportation	MCDOT	M-NCPPC, Private	

# Chapter 6. References

# 6.A ACRONYMS

ACS – American Community Survey (U.S. Census Bureau)

BRT – Bus Rapid Transit

**DHCA** – Montgomery County Department of Housing and Community Affairs

**DPS** – Montgomery County Department of Permitting Services

EFA – Equity Focus Area

FBC – Fairland and Briggs Chaney

FRS – Montgomery County Fire and Rescue Service

**HHS** – Montgomery County Department of Health and Human Services

**MCDEP** – Montgomery County Department of Environmental Protection

**MCDGS** – Montgomery County Department of General Services

MCDOR – Montgomery County Department of Recreation

**MCDOT** – Montgomery County Department of Transportation

MCPS – Montgomery County Public Schools

**MDOT SHA** – Maryland Department of Transportation, State Highway Administration

**M-NCPPC** – Maryland-National Capital Park and Planning Commission

**Montgomery Parks** – Montgomery County Parks Department, an agency of the Maryland-National Capital Park and Planning Commission

**Montgomery Planning** – Montgomery County Planning Department, an agency of the Maryland-National Capital Park and Planning Commission

MPDU – Moderately Priced Dwelling Unit

MTA – Maryland Transit Administration

**MWCOG** - Metropolitan Washington Council of Governments

**OCP** – Montgomery County Office of Community Partnerships

**OEMHS** – Montgomery County Office of Emergency Management and Homeland Security

**POPS** – Privately Owned, Publicly Available Open Space(s)

RSC – Regional Services Center

**TDR** – Transferable Development Rights

**WMATA** – Washington Metropolitan Area Transit Authority

## 6.B GLOSSARY

**Breezeway** – Part of a network of special bikeways that are envisioned to carry a high number of bicyclists, primarily for longer, faster trips to central business districts (CBDs), transit stations, activity hubs and job centers. Breezeways may be designed as trails, sidepaths, separated bike lanes, and neighborhood greenways. (*Montgomery County Bicycle Master Plan*)

**Carbon footprint** - The total greenhouse gas emissions caused by an individual, event, organization, service, place, or product, expressed as carbon dioxide equivalent. (Wikipedia)

**Complete Streets** - Roadways that are designed and operated to provide safe, accessible, and healthy travel for all users of our roadway system, including pedestrians, bicyclists, transit riders, and motorists. (MCDOT Complete Streets Design Guide)

**Complete Communities** - Places that include the range of land uses, infrastructure, services and amenities that allow them to meet a wide range of needs for a variety of people. (*Thrive Montgomery 2050*)

## **Environmental Preservation Area** – A

geographic area where existing environmental resources are of such high quality and/or sensitive nature that they shall be protected through a combination of predominantly low-density residential and agricultural land uses and conservation easements/public acquisition. (Montgomery Planning)

**Environmental Restoration Area** – A geographic area where, in general, past practices have significantly degraded environmental resources. Restoration efforts are required to assure a minimum quality or to achieve stated goals, standards or policies of federal, state or local government. (Montgomery Planning)

**Green Infrastructure** – The range of measures that use plant or soil systems, permeable pavement or other permeable surfaces or substrates, stormwater harvest and reuse, or landscaping to store, reuse, absorb, or slowly release stormwater and reduce flows to sewer systems or to surface waters. (U.S. Environmental Protection Agency)

**Micro-mobility** – Any small, low-speed, humanor electric-powered transportation device, including bicycles, scooters, electric-assist bicycles, electric scooters (e-scooters), and other small, lightweight, wheeled conveyances. (U.S DOT Federal Highway Administration)

**Park(s)** – M-NCPPC Parkland operated by the Montgomery County Parks Department.

Privately Owned, Publicly Available Open Space(s) – Privately owned open spaces open and accessible for public use.

**Public Open Space(s)** - Any open spaces accessible for public use regardless of ownership.

**Resilience Hub** - A community-serving facility augmented to support residents and coordinate resource distribution and services before, during, and after a natural hazard event or limited food accessibility. (*Montgomery County Climate Action Plan*)

**Road Diet** - A road diet reduces the number and width of travel and turning lanes to reduce the

speed of traffic and crossing distances, and to provide additional space for other modes of travel. Available space could be used to install safety infrastructure that protects pedestrians and bicycle movement as well as additional transit infrastructure. Road diets also reduce pavedsurface area, which reduce the heat island effect and the impact of stormwater outflow. (U.S. Department of Transportation, Federal Highway Administration).

**Sidepaths** – Sidepaths are shared-use paths located parallel to and within the road right-ofway. They provide two-way travel routes designated for walking, bicycling, jogging and skating.

**Special Protection Area** - A geographic area where existing water resources or other environmental features relating to those water resources are of high quality or unusually sensitive and proposed land uses would threaten the quality or preservation of those resources or features in the absence of special water quality protection measures which are closely coordinated with appropriate land use controls. (Montgomery Planning)

**Third Places** – Public places on neutral ground where people can gather and interact and are able to host regular, voluntary, informal, and happily anticipated gatherings of individuals beyond the realms of home and work. Maybe on public or private property. (Ray Oldenburg, <u>The Great Good</u> <u>Place</u>)

## 6.C ENERGIZED PUBLIC SPACES (EPS) ANALYSIS

The 2017 and 2022 *Parks, Recreation and Open Space (PROS) Plan* introduced and refers to a policy document that focuses on the delivery of parks and open spaces in higher density areas of the county - the 2018 *Energized Public Spaces Functional Master Plan* (EPS Plan) and its associated 2019 *Designing Public Spaces Design Guidelines*. The EPS Plan applies an innovative methodology and framework to identify areas with the highest need for parks and open spaces and recommends opportunities to increase the amount and quality of parks and open space in those communities.

This Plan promotes public spaces as platforms where people can share experiences and build a sense of community. As participants noted during this Plan's listening and visioning sessions, the Fairland and Briggs Chaney community needs more parks and access to parks for physical activity. The EPS Plan implemented data analysis, a new user-friendly metric, and scenario-testing layers to support this need and enhance our park planning analysis during the planning process.

The main purpose of the EPS Plan is to create outdoor spaces where people of all ages, ethnicities, incomes, and tenures can meet, play, relax, exercise, and enjoy nature in areas where more people live and work. These parks and open spaces will integrate the public network of streets, transit options, and other infrastructure, creating a framework around which sustainable future development can occur. In summary, the overarching goals of the *Energized Public Spaces Functional Master Plan* are to:

- Identify where parks and open space are needed most to serve dense populations within walking distance.
- Prioritize parks and open spaces for implementation using social equity and other factors.
- Propose innovative tools and new funding sources to activate and connect parks, renovate and repurpose existing facilities, develop new facilities, and create new parks and open spaces.

To reach these goals, an innovative GIS-based methodology was used to identify areas with low levels of service for parks and open space and to remedy the shortages in a systematic way. This methodology is employed to prioritize and distribute parks and open spaces equitably across the EPS Study Area.

Analysis was completed for the plan area to identify Experience Improvement Areas (EIA), areas within Montgomery County that are identified as the highest residential and mixed-use densities in the county, covering approximately 17% of the county's land area but including over 40% of the county's residents and over 60% of its jobs.

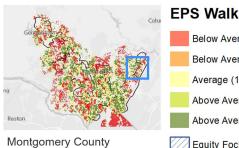
Maps 42 and 43 show the results of EPS Analysis for the plan area, where areas with low experience scores are spatially clustered. Experience scores were determined by calculating the ratio and scoring of accessible public space experiences to the number of people capable of walking to them from a specific location.

As indicated in these figures, people living in the red areas lack access to parks and open spaces that provide active, contemplative, and social experiences. This Plan addresses the low level of service in these areas by proposing new open spaces within private new development, new amenities within existing parkland, and more access to parks and open spaces from residential neighborhoods.

## Map 42: Energized Public Space (EPS) Analysis

## Fairland and Briggs Chaney Master Plan

Energized Public Space (EPS) 10-minute Walkability Analysis

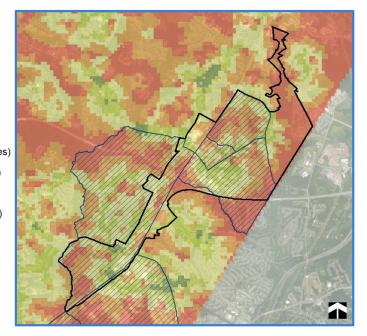


# **EPS Walkability** Below Average (< 103 acres) Below Average (103 - 157) Average (157 - 214) Above Average (214 - 271)

Above Average (> 271)

Equity Focus Areas

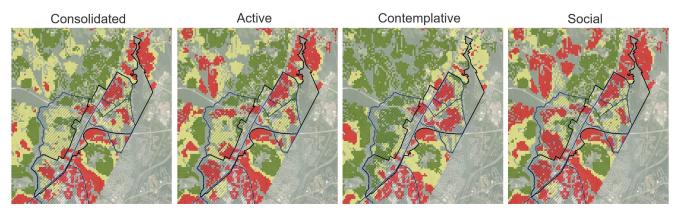
Fairland and Briggs Chaney Master Plan



## Map 43: EPS Experience Improvement and Experience Areas

# Fairland and Briggs Chaney Master Plan

EPS Experience Improvement Areas (EIAs) and Experience Areas (EAs)



Experience Type	<b>Experience Points Per Person</b>	People in EIAs	People in Medium EAs	People in High EAs
All - Consolidated	2.25	58.21 %	37.12 %	4.67 %
Active	0.71	56.68 %	35.64 %	7.68 %
Contemplative	0.82	62.89 %	31.34 %	5.77 %
Social	0.72	57.76 %	35.55 %	6.69 %



## 6.D WEB LINKS

- Fairland and Briggs Chaney Master Plan project webpage
   <u>https://www.montgomeryplanning.org/fairlandbriggschaney</u>
- Countywide Bikeways Functional Master Plan
   <u>http://www.montgomeryplanning.org/transportation/bikeways/A\_A/contents.shtm</u>
- Countywide Water Resources Plan, 2010
   <a href="http://www.montgomeryplanning.org/environment/water\_resources\_plan/index.shtm">http://www.montgomeryplanning.org/environment/water\_resources\_plan/index.shtm</a>
- 2018 Energized Public Spaces Functional Master Plan (EPS Plan) and its associated 2019 Designing Public Spaces Design Guidelines <u>https://montgomeryparks.org/projects/directory/energized-public-spaces-functional-master-plan/</u>
- Fairland and Briggs Chaney Housing Market Assessment Study, 2022. <u>https://montgomeryplanningboard.org/wp-content/uploads/2022/07/FBC-Housing-Market-Assessment-Staff-Report\_CL\_7-22-22\_FINAL.pdf</u>
- Fairland and Briggs Chaney Master Plan Existing Conditions Report to the Planning Board
   <a href="https://montgomeryplanning.org/wp-content/uploads/2022/04/FBC Exist Conds Report website.pdf">https://montgomeryplanning.org/wp-content/uploads/2022/04/FBC Exist Conds Report website.pdf</a>
- Fairland and Briggs Chaney Master Plan Vision Workshops Community Comments & Feedback <u>https://montgomeryplanning.org/planning/communities/upcounty/fairland/fairland-master-plan-</u> <u>1997/fairland-briggs-chaney-mp/equitable-community-engagement/</u>
- 1997 Fairland Master Plan <u>http://www.montgomeryplanning.org/community/plan areas/eastern county/master plans/fairland/f</u> <u>airland toc.shtm</u>
- Guidelines for Environmental Management of Development in Montgomery County, 2000
   <a href="http://www.montgomeryplanning.org/environment/forest/guidelines\_0100/toc\_environ\_guide.shtm">http://www.montgomeryplanning.org/environment/forest/guidelines\_0100/toc\_environ\_guide.shtm</a>
- 2022 Park, Recreation, and Open Space (PROS) Plan
   <u>https://montgomeryparks.org/wp-content/uploads/2022/07/PROS-Plan\_Final-Submission.pdf</u>
- 2030 Strategic Plan for Parks and Recreation in Montgomery County
   <u>https://montgomeryparks.org/wp-content/uploads/2018/04/v2030-exec.summary-508update.pdf</u>

From: Karamihas, Adrienne L <Adrienne\_L\_Karamihas@mcpsmd.org>
Sent: Thursday, March 30, 2023 12:32 PM
To: Larson, Clark <<u>Clark.Larson@montgomeryplanning.org</u>>
Subject: RE: [EXTERNAL] Fairland and Briggs Chaney Master Plan revised school recommendations

Clark,

Thanks for the opportunity to comment. Please see comments/edits (strikethroughs and edits in red) below and let me know if you have any questions. Thanks.

## Adrienne

Adrienne Karamihas Director, Division of Capital Planning and Real Estate Montgomery County Public Schools Tel: 240-314-1035 Fax: 240-314-3062

Hello Adrienne,

I would like to share with you some updated language pertaining to schools in the Working Draft of the Fairland and Briggs Chaney Master Plan. We will be presenting the Working Draft to the Planning Board on March 23<sup>rd</sup>, after which we hope to have a Public Hearing Draft released for public comment through the month of April and a Public Hearing tentatively on May 4, 2023.

Please let me know if you have any comments or reservations about the text below. We also welcome your input on these and other elements of the Fairland plan at later stages in the master plan updates process, as well.

Best, Clark

- - -

## **Background Context – Public Schools**

The Fairland and Briggs Chaney Plan area is located within the Northeast Consortium, and served by Blake High School and Paint Branch High School. Elementary school students attend either Fairland Elementary School, Galway Elementary School, Greencastle Elementary School, or William T. Page Elementary School based on their addresses. For middle school, students matriculate to either Benjamin Banneker Middle School or Briggs Chaney Middle School.

In the current 2022-2023 school year, the enrollment at a few of these schools, including Blake and Paint Branch High School, Benjamin Banneker Middle School, Greencastle Elementary School, and Page Elementary School, exceed the capacity of their built facilities, necessitating the use of relocatable classrooms. However, Page Elementary School is expected to see

## Attachment B – Written Testimony

### Fairland and Briggs Chaney Master Plan Work Session #1

classroom additions completed by the start of the 2023-2024 school year and Paint Branch High School has the ability for future expansion. Greencastle Elementary School is also in the process of receiving classroom additions and is awaiting approval of construction funds to meet a completion date by the 2025-2026 school year.

The Montgomery County Public Schools (MCPS) Division of Capital Planning and Real Estate Department of Facilities Management develops facility plans and capacity relief strategies to meet the needs of changing public school enrollment. They generally consider capital or noncapital solutions classroom additions when the six-year projection of a Capital Improvements Program period indicates that student enrollment is expected to exceed capacity by 200 seats for high schools, 150 seats for middle schools, and 92 seats for elementary schools.

According to the latest projections in the Superintendent's Recommended FY 2024 Capital Budget and Amendments to the FY2023-2028 CIP, both Blake and Paint Branch high schools are expected to exceed that threshold by the 2028-2029 school year. A feasibility study was scheduled in FY 2022 to determine the scope and cost for classroom additions at these schools, yet due to fluctuation in enrollment trends year to year, MCPS will instead continue to monitor the projections to determine whether a capital or non-capital solution should be considered in a future CIP. when funding should be considered for the project.

Banneker Middle School's enrollment projections do not meet the seat deficit threshold to be considered for a capital or non-capital solution. However, the facility has been identified for a feasibility study in the FY 2023-2028 CIP to address the needs of its aging infrastructure through a major capital project, which often opens the opportunity for a capacity increase as well, if necessary. Once the feasibility study is complete, a recommendation regarding scope, timeline and funding will be considered in a future CIP.

## **Recommendations – Schools**

<u>Please Note</u>: These recommendations are extracted from the Working Draft Plan since they pertain directly to school planning and programming. The full Working Draft Plan will be shared with MCPS once it is finalized and posted for review by the Montgomery Planning Board.

- Given the lack of additional elementary school sites owned by Montgomery County Public Schools (MCPS) in the vicinity, and the diminishing availability of large parcels of land in general, opportunities to obtain an additional elementary school site should be sought before the actual need arises, including but not limited to the following options:
  - a. MCPS should consider the Fairland Center as an additional elementary school site that can serve the Plan area and vicinity, and seek to relocate the holding facility to an alternate location.
  - b. MCPS should consider the possibility of retrofitting a non-traditional site, such as vacant office or commercial space, into an adaptive reuse school facility, or <del>acquiring</del> a place of worship site seeking to relocate or close.

- c. MCPS should pursue acquisition, reservation, or dedication of land as part of property redevelopment at the Auto Sales Park, the Verizon office and data center, or some other vacant or unoccupied property of appropriate size beyond the Master Plan area.
- 2. If there are extended periods of idle time when Fairland Center is not in use as a holding school, MCPS should consider short-term leasing of the space for other users, with priority given to programs that would benefit the educational opportunities of the surrounding community, such as after school extracurricular activities or community meeting space. Comment: MCPS already leases, where feasible, our holding facilities as well as our closed schools. The Fairland Center is one of the five holding facilities MCPS utilizes to host schools that are undergoing major capital projects or large-scale addition projects. MCPS intends to maintain its use as a holding facility for the foreseeable future to ensure that there is space to relocate students and staff during construction.
- 3. The Department of Recreation should work with MCPS to improve the hard-surface trail connecting Gateshead Manor Way with the sports fields of Greencastle Elementary School, providing adequate signage and through access for this pedestrian pathway between Gateshead Manor Way and Robey Road and ensuring regular maintenance of vegetation and the trail surface.

## **Implementation – School Capacity Planning**

When a master plan is underway, the Planning Department collaborates with MCPS on the plan's potential impact on public school enrollment. To estimate the potential impact over a 15-20 year period, a maximum build-out scenario is hypothesized in which the residential capacity of each parcel is built out to the full extent allowed, and the number of students that can be generated from that scenario is calculated.

Based on this plan's maximum build-out scenario, school enrollment impact is estimated to be:

- 400 to 750 additional high school students
- 300 to 600 additional middle school students
- 750 to 1,150 additional elementary school students

It is difficult to gauge the actual number of residential units that will be built, and the pace that development will occur. Furthermore, master plans generally envision a 20–30-year timeline, whereas MCPS uses six-year projections to determine their capital budget and CIP. Therefore, a Plan's estimated enrollment impact alone will not warrant immediate action by MCPS to request for capital investment in schools serving the area. Instead, MCPS will continue to monitor actual enrollment trends as residential development appears and reflect the change in their projections annually. In the meantime, the Planning Department will continue to evaluate the projected utilization levels of schools through the Annual Schools Test and impose Utilization Premium Payments appropriately on residential units proposed in school service areas projected to be overutilized.

In that light, the high schools and the middle schools serving the plan area should be able to accommodate the Plan's estimated enrollment impact with appropriate and timely capital improvements to the existing facilities. The elementary schools, on the other hand, will mostly be at the maximum capacities that MCPS will operate at once the capital projects scheduled in the current CIP are complete. Therefore, opportunities to obtain an additional elementary school site that can accommodate the expected demand from this plan should start being sought before the actual need arises.

From: Salles, Cicero <<u>Cicero.Salles@montgomerycountymd.gov</u>>
Sent: Friday, March 31, 2023 4:04 PM
To: Larson, Clark <<u>Clark.Larson@montgomeryplanning.org</u>>
Subject: RE: Notice of Fairland and Briggs Chaney Master Plan Planning Board Public Hearing Draft

Good afternoon, Clark and Don,

Thanks for dropping the draft Fairland Briggs Cheney Master Plan. I reviewed the document and have transportation comments regarding two recommendations:

- 1. "Establish a continuous greenway network, as illustrated in the Concept Framework Plan, connecting parks, open spaces, community facilities, and bus stops with neighborhoods within and beyond the Master Plan Area. The inner and outer circulation loops may consist of natural-surface and paved trails, boardwalks, side paths, and shared-use pathways." This is an important and significant improvement to better connect the community, increasing transportation mode alternatives, health, and leisure options. Who/what agencies would be responsible for developing the detailed plan and how would it be implemented?
- 2. "Remove from the Master Plan of Highways and Transitways proposed grade-separated interchanges on Columbia Pike (US 29), previously recommended by the 1997 Fairland Master Plan, at the following intersections: Greencastle Road, Fairland Road, Musgrove Road, and Tech Road." When presenting the earlier draft to the previous planning board, I believe staff initially recommended urban interchanges for Industrial Parkway and Tech Road. The 2014 White Oak Science Gateway (WOSG) Master Plan confirmed the need for a grade-separated interchanges at US 29 and Industrial Parkway/Tech Road, as previously recommended in the 1997 Fairland and White Oak Master Plans, to "accommodate the full level of potential development recommended by this Plan's proposed zoning."

The approved zoning will allow 12 million square feet of new development at VIVA White Oak, in addition to the other areas within the WOSG. This development will take decades to reach it's build-out. Therefore, I believe it would be premature to remove the interchanges without conducting a detailed traffic study that would include all stakeholders. Therefore, I strongly recommend that the language in the revised Master Plan be modified to: **"SHA and/or MCDOT** shall conduct a detailed traffic study to assess traffic capacity, accessibility, and safety, prior to any decision regarding the removal of the grade separated interchanges. The study should include the build-out scenario, and urban interchange and BRT alternatives."

Thanks, and congratulations to all your team. Have a great weekend, sincerely,

*Cicero Salles* White Oak Planning Manager Cell #: 202 993-6951 Office #: 240 777-8417 Address: 3300 Briggs Chaney Road, Silver Spring, MD 20904

From: stephen.ashurst@gmail.com
Sent: Wednesday, April 12, 2023 1:01 PM
To: MCP-Chair <<u>mcp-chair@mncppc-mc.org</u>>
Subject: Testimony for Fairland and Briggs Chaney Master Plan

Dear Montgomery County Planning Board Chair and Board Members,

I praise the idea of slowing the target speed down to 25 MPH on Greencastle Road east of US-29, but this section is designed with 2 lanes + central turn lane + wide shoulders + shared use path on south side + side walk for parts of the North Side. We have an opportunity to make this section appeal to all users who may want to walk, run, bike, stroll, etc. Please narrow the driving lanes as they are much too wide in most of this section already (10 ft should be the maximum width) and then create protected bike lanes in both directions from the shoulder and extra width taken from the lanes. Along with this, please provide floating bus stops so that bicyclists do not have to leave the protected bike lane at bus stops, while providing a much better facility to bus users. Finally, eliminate the slip lanes at the Fairland Park entrance, these are unnecessary on a 25 MPH road and conflict with bicycle lane traffic.

With all the great connectivity to the park and from the residences along Greencastle Road on the east side of US-29, I believe the scope always misses to connect these places with the rest of the useful amenities accessed via Greencastle Road west of US-29. The Shared-Use-Path that begins at US-29 should continue westbound, all the way to Old Columbia Pike. This gives access to schools, libraries, and community centers in the area, as well as shopping in Burtonsville. On the reverse, having a shared use path along Greencastle Road west of US-29 allows residents safe access to the park, car free!

Enabling the proper paths and protected bike lanes will make both segments of Greencastle Road safer. To connect these segments, the US-29 intersection must be prioritized for vulnerable users. Today, turn radii are all too large and practically create slip lanes for drivers of large vehicles to navigate without slowing much at all. Unfortunately, the starting point for the crosswalks across US-29 are too far around the corner for any driver to safely see someone starting out. Safe turning radius for each corner should be setup, including having bump-outs and islands. Turn signals should be setup so that turning on red is eliminated to protect the pedestrians and bicyclists using the cross walks.

Finally, Old Columbia Pike needs to provide continuous safe connectivity for these users via shared-usepath and protected-bike-lane along Old Columbia Pike between MD-198 and Randolph Rd along with Breezeways to get users east and west along MD-200.

To summarize:

- 1. Reduce lane width on Greencastle Road east of US-29
- 2. Build protected bike lanes on Greencastle Road east of US-29 along with floating bus stops
- 3. Build the shared-use-path on Greencastle Road west of US-29
- 4. Fix the US-29 and Greencastle intersection to make it safe for pedestrians and bicyclists

5. Complete Old Columbia Pike Shared-Use-Path and Protected-Bike-Lane and breezeways for regional connectivity.

Please continue to create safe spaces for all modes of transportation for the area via the updated Fairland and Briggs Chaney Master Plan and take into consideration these additional specific comments.

Sincerely,

Stephen Ashurst 14401 hollyhock way burtonsville, md 20866

## Attachment B – Written Testimony

Fairland and Briggs Chaney Master Plan Work Session #1

From: Susan Llareus -MDP- <<u>susan.llareus@maryland.gov</u>>
 Sent: Thursday, April 20, 2023 10:57 AM
 To: Larson, Clark <<u>Clark.Larson@montgomeryplanning.org</u>>
 Subject: Fwd: Notice of Fairland and Briggs Chaney Master Plan Planning Board Public Hearing Draft

Good morning Clark,

Thank you for forwarding the Public Hearing Draft of the Fairland and Briggs Chaney Master Plan to our attention. We appreciate the opportunity to review the draft plan and hope you find our comments helpful. Please feel free to contact me if you have any questions or would like any further assistance.

Best regards,

Susan



Susan Holm Llareus, PLA, ASLA Regional Planner for Maryland Capital Region Planner Supervisor Maryland Department of Planning 301 W. Preston St., Suite 1101 Baltimore, MD 21201 (410) 767-6087/ (877) 767-6272 susan.llareus@maryland.gov

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Wes Moore, Governor Aruna Miller, Lt. Governor



Rebecca L. Flora, AICP, Secretary

# Maryland DEPARTMENT OF PLANNING

April 20, 2023

Clark Larson, AICP Planner III, Upcounty Division Montgomery County Planning Department 2425 Reedie Drive, Floor 14 Wheaton, MD 20902

Re: Fairland and Briggs Chaney Master Plan Update

Dear Mr. Larson:

Thank you for requesting Maryland Department of Planning (MDP) comments on Montgomery County's draft Fairland and Briggs Chaney Master Plan Update (March 2023). As a charter county, the Maryland Land Use Article does not require a formal state agency 60-day review. Planning acknowledges the county's desire to go beyond its legal mandate. It is our understanding that the Planning Board has adopted the staff recommendation and the document is now considered the Planning Board Draft Plan. MDP appreciates the opportunity to comment on the Draft Plan in preparation for the Planning Board hearing(s).

Planning recognizes the significant and thoughtful effort that Montgomery County staff, stakeholders, and residents applied to the development of the Draft Plan and looks forward to coordinating with the county on any assistance it seeks for plan adoption and implementation.

Sincerely,

Charles Boyd, AICP, Director Planning Coordination

cc: Tanya Stern, Acting Director of Montgomery County Planning Department Clark Larson, Planner III, Montgomery County Planning Department Valdis Lazdins, Assistant Secretary for Planning Services, Maryland Department of Planning Joseph Griffiths, Local Assistance and Training Manager, Maryland Department of Planning Susan Llarcus, Planning Supervisor, Maryland Department of Planning

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Wes Moore, Governor Aruna Miller, Lt. Governor



Rebecca L. Flora, AICP, Secretary

# Maryland DEPARTMENT OF PLANNING

#### Maryland Department of Planning Review Comments April 20, 2023 Fairland and Briggs Chaney Master Plan Update (March 2023) Draft Plan

The Maryland Department of Planning (MDP) received the Draft Fairland and Briggs Chaney Master Plan Update (Draft Plan) on March 30, 2023, in an email to Secretary Flora from Clark Larson, on behalf of the Montgomery County Planning Board. While the Land Use Article (LUA) does not require MDP to review charter county draft comprehensive or master plans, such as for Montgomery, MDP acknowledges the county's desire to go beyond its legal mandate. Therefore, we are providing feedback as part of our assistance to local jurisdictions. It is MDP's understanding that the Draft Plan was reviewed by the Planning Board at the March 23, 2023, public hearing, when it was accepted as the public hearing draft, with comments.

#### **Master Plan Draft Summary**

The Draft Plan is an amendment to the adopted Thrive Montgomery 2050 (Thrive) plan and includes a portion of the 1997 Fairland Master Plan. The plan area is 1,800 acres and concentrates on five miles of Columbia Pike (US 29), south of Silver Spring and north of Washington DC. The Draft Plan continues policies to achieve the county's "Three Overarching Outcomes" of Equity, Economic Health, and Environmental Resiliency, as stated in Thrive. Existing land uses include residential and commercial uses along Columbia Pike, Paint Branch Stream Valley Park along the southwest and Fairland Regional Park along the northwest. The Draft Plan concentrates on revitalization and reinvestment in the community by incentivizing mixed-use development and higher densities.

#### **Charter County Minimum Planning Requirements**

Thrive is a high-level policy plan and upon its adoption Montgomery County expressed to MDP that subsequent master plan updates would refine the elements required in general plans, which include:

- Development regulations element.
- Housing element.
- Sensitive areas element.
- Transportation element.
- Water resources element.
- Mineral resources element if geological information is available.
- Priority preservation area element, developed in accordance with § 2-518 of the Agriculture Article, may be included.

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Fairlands and Briggs Chaney Master Plan March 2023

April 20, 2023

#### Maryland State Visions (Section 1-201 of the Land Use Article)

A planning commission (board) must implement the Maryland State Visions through a general plan. While Thrive addressed the 12 State Visions (Visions), MDP suggests describing how the Draft Plan implements the Visions and/or how Draft Plan visions, described in Section 2.B (page 4), connect to the state Visions.

#### Maryland State Elements

The LUA describes required charter county comprehensive plan components but does not mandate how they are to be addressed. The following identifies required plan elements and how the Draft Plan addresses or adheres to them.

Checklist of Maryland Code (Land Use Article) Element Requirements for Charter Counties			
Comprehensive Plan Requirements	MD Code Reference and Additional MD Code Reference	Reference in the Planning Board Draft	
(1) The planning commission for a charter county <b>shall</b> include in the comprehensive or general plan the visions under § 1-201 of this title and the following elements:	<u>L.U. § 1-406 (a)</u>		
(i) a development regulations element	L.U. § 1-406 (a) (1) (i) L.U. § 1-407 Development Regulations Element	This element is expressed as the Sectional Map Amendment relating to rezoning, as indicated in Tables 7- 14, listing specific properties.	
(ii) a housing element	L.U. § 1-406 (a) (1) (ii) L.U. § 1-407.1 Housing <u>Element</u>	Chapter 3: Plan-wide Recommendations 3.B.	
(iii) a sensitive areas element	L.U. § 1-406 (a) (1) (iii) L.U. § 1-408 Sensitive Areas Element	This element is expressed as environmental resilience throughout the document.	
(iv) a transportation element	L.U. § 1-406 (a) (1) (iv) L.U. § 1-409 Transportation Element	Chapter 3: Plan Wide Recommendations 3.C	
(v) a water resources element	L.U. § 1-406 (a) (1) (v) L.U. § 1-410 Water Resources Element	Not addressed. See discussion below.	
(2) a mineral resources element, IF current geological information is available	L.U. § 1-406 (a) (2) L.U. § 1-411 Mineral Resources Element	Appendix A (page 144).	
(b) A comprehensive plan for a charter county <b>MAY</b> include a priority preservation area (PPA) element	L.U. § 1-406 (b) For PPA Requirements, see § 2-518 of the Agriculture Article	Appendix A (page 143) Functional Master Plan for the Preservation of Agriculture and Rural Open Space reference.	
(4) Visions A county <b>SHALL</b> through the comprehensive plan implement the 12 planning visions established in L.U. § 1-201	L.U. § 1-414 L.U. § 1-201 Visions	Not Addressed. See discussion above.	
(5) Growth Tiers If a county has adopted growth tiers in accordance with L.U. § 1-502, the growth tiers must be incorporated into the county's comprehensive plan	<u>L.U. § 1-509</u>	Not addressed. See discussion below.	

Fairlands and Briggs Chaney Master Plan March 2023 April 20, 2023

#### Conformance to Section 1-406 (a) of the Land Use Article

(1) The following analyzes whether the Draft Plan includes the required charter county LUA elements, in accordance with Division II, Title 21, Section 104 (a) Required elements, "the planning commission for a charter county shall include in the comprehensive or general plan the visions under § 1-201 of this title and the following elements:"

#### **Development Regulations Element**

This element includes recommendations for land development regulations that implement the plan; encouraging flexible development regulations and promoting innovative and cost-saving site design that protects the environment. Within designated growth areas, it should further include innovative economic development techniques and streamlined development application review, including permits and subdivision plats.

#### **Plan Analysis**

The Draft Plan includes a Sectional Map Amendment, which guides the subsequent rezoning of properties identified in Tables 7-14 for each activity center and residential neighborhoods. The Plan identifies both as within growth areas. It also appears that only one of four existing Transferable Development Rights programs will be available in the future (page 11).

Montgomery County should consider the following:

- 1. Does the Draft Plan provide for flexible development regulations, promote innovative and cost saving site design that protects the environment?
- 2. Are innovative economic development techniques referenced in the Draft Plan?
- 3. Are streamlined development application processes included in the Draft Plan to incentivize reinvestment?

#### **Housing Element:**

The housing element must\_address the need for housing that is affordable to low-income and workforce households within the jurisdiction. The plan must also define and address average median income, low-income housing and workforce housing, in accordance with state requirements and include an assessment of affordable housing needs for low-income and workforce households in the jurisdiction.

#### <u>Plan Analysis</u>

The Draft Plan includes a housing element in Chapter 3 - Plan Wide Recommendations, Section 3B Housing (pages 39-41) and Section 2.D.2 Demographic Context indicates that approximately 7,000 dwelling units and 15,000 residents are within plan boundaries. MDP's previous review of Thrive noted that HB-1045 requires all comprehensive/general plans adopted after June 1, 2020, to have a housing element. Since this Draft Plan refines the general plan, it should therefore address the need for low-income and workforce housing, as defined by the Land Use and the Housing and Community Development Articles, including a needs assessment for the affordable housing categories. MDP recommends including the state definitions of and ranges for low-income and workforce housing in the glossary. Text should also be revised accordingly whenever referring to low-income and workforce housing.

The Draft Plan suggests that future housing supply and demand challenges were analyzed based on the following:



Fairlands and Briggs Chaney Master Plan March 2023

April 20, 2023

"Metropolitan Washington Council of Governments (MWCOG) established regional housing targets to address a growing supply gap and affordability issues in the region. To meet our housing goals and obligations, the county needs an additional 10,000 housing units by 2030 to meet future housing demand from population and job growth. This is beyond the existing 31,000 housing units already forecasted through the completed MWCOG forecast process. In this context, the Fairland and Briggs Chaney Master Plan allows for the creation of new housing units in the plan area to help meet our housing goals." (page 17)

While Thrive, page 114, referenced the July 2020 Montgomery County Housing Needs Assessment, it is not mentioned in the Draft Plan.

Montgomery County should consider the following:

- 1. Is this a shift in the housing needs assessment? If so, please explain.
- 2. Is the Draft Plan housing element consistent with Thrive's?

#### Sensitive Areas Element:

The sensitive areas element must include goals, objectives, principles, policies, and standards designed to protect sensitive areas from the adverse effects of development (more recently referred to as climate change impacts) and assigns the Maryland Departments of Environment and Natural Resources the responsibility to provide and review sensitive area data.

#### **Plan Analysis**

The sensitive areas element is called the environmental element in the Draft Plan, and it is referenced throughout the document; most notably in Chapter 1. One of the Plan's three main objectives is Environmental Resilience, which is in concert with Thrive. It is explained further in Section 2.B.3. An Environmentally Resilient Community (page 4). Section 2.D.8 Environmental Context provides a clear picture of the area's current ecological conditions, naming extreme heat as the "...predominant risk from climate change in the plan area..." (page 26). Environmental goals and recommendations can be found in Chapter 3, on page 59. MDP encourages the county to continue working with MDE and DNR on sensitive areas issues. MDP can assist as needed to facilitate an agency meeting or provide contact information.

#### **Transportation element:**

The transportation element must reasonably project into the future the most appropriate and desirable locations, character, and extent of transportation facilities to move people and goods, accommodate bicycle and pedestrian access and travel-ways, and estimate their anticipated use.

#### **Plan Analysis**

The Draft Plan includes a transportation element in Chapter 3 - Plan Wide Recommendations, Section 3C Housing (pages 41-52). Because it is corridor-focused, the Draft Plan prioritizes transit service and non-auto modes over single-occupancy vehicles and seeks infill development around major Bus-Rapid Transit (BRT) stops to enhance neighborhood connectedness and sustainability. To achieve this vision, the Draft Plan includes the following goals and recommendations:

Fairlands and Briggs Chaney Master Plan March 2023

April 20, 2023

(a) prioritize transit service over single-occupancy vehicles by building and improving Bus Rapid Transit (BRT) along the US 29 corridor and other transit systems, (b) emphasize the creation of a contiguous and safe on-/off-road walking, bicycling, and rolling network connecting neighborhoods and amenities including improving pedestrian and bicycle crossing and along US 29,

(c) create complete street patterns in downtown and town center areas, and (d) call for establishing an electric car charging network. In addition, the element recommends a 30% Non-Auto Driver Mode Share for all new development through the usage of transit and non-auto modes of transportation.

These are consistent with the transportation vision of the State Planning Policy, defined in Subtitle 5-7A of the State Finance and Procurement Article.

Recommendation 4 (page 43) seems to recommend improving the US 29 and Industrial Parkway interchange; however, Map 19 (page 46) doesn't include that recommendation - please clarify.

#### Water Resources Element:

The water resource element must consider available data from the Maryland Department of the Environment (MDE) and identify drinking water that will be adequate for the needs of existing and proposed future development; and suitable receiving waters and land areas to meet stormwater management and wastewater treatment and disposal needs. MDE and MDP are available to provide technical assistance to develop the water resources element, ensuring consistency with MDE programs and goals.

#### <u>Plan Analysis</u>

The County Council approved the <u>Water Resources Plan</u> (WRP) in July 2010, which was adopted by the full Commission in September 2010, and states the following:

"The Plan provides information on County water and sewer service capacity in light of planned growth to 2030, summarizes an estimate of nutrient loadings on watersheds for existing and future conditions, and identifies the policies and recommendations to amend the General Plan that are needed to maintain adequate drinking water supply and wastewater treatment capacity to 2030, and meet water quality regulatory requirements as the County continues to grow. It is meant to satisfy the requirements of House Bill 1141." (Abstract of the Approved and Adopted Water Resources Functional Plan)

This suggests that an amendment to the general plan would address policies and recommendations relating to maintaining an adequate drinking water supply and wastewater treatment capacity to 2030; continuing to meet the needs of the county. Thrive did not include the policies suggested in the 2010 WRE, but instead adopted it by reference. The WRP used pre-2010 data to examine Montgomery County's land use, growth, and stormwater management capabilities, as related to adequate drinking water supplies, wastewater treatment capacity, water quality regulatory requirements, and interjurisdictional commitments. As redevelopment occurs, the increases in density proposed in this Draft Plan, and in other master plans, will likely impact the waters of the state and existing water, sewer and stormwater infrastructure capacities.

Fairlands and Briggs Chaney Master Plan March 2023

April 20, 2023

The Draft Plan states that, "A portion of the Upper Paint Branch Special Protection Area Overlay Zone applies to properties in the vicinity of the Old Columbia Pike and Briggs Chaney Road intersection, which requires protections beyond standard environmental laws, regulations, and guidelines for land development and certain uses" (page 12)

• The Montgomery County Department of Environmental Protection (DEP) should review the WRP and determine if it accounts for the Draft Plan's revised development capacities. This analysis should consider stormwater infrastructure, water and sewer capacity analysis, and finally, upgrading old systems that may be failing or improperly sized for increased development. MDP encourages updating the WRP since it impacts all master plans and the Montgomery County Ten-Year Comprehensive Water Supply and Sewerage Systems Plan.

#### **Growth Tier Map**

The Draft Plan identifies specific areas designated for growth and conservation. Montgomery County implemented the Maryland Sustainable Growth and Agricultural Preservation Act of 2012 by adopting a Tiers Map and a legislative amendment to the county's Subdivision Regulations (Ordinance 17-20 on September 19, 2012), which has been incorporated by reference as noted in Thrive - Appendix A (page 114). The areas within the boundary of the Drat Plan are mainly in Tier 1, and limited areas in Tier 2

### Attachment B – Written Testimony

Fairland and Briggs Chaney Master Plan Work Session #1

From: cwright01 <<u>cwright01@aol.com</u>>
Sent: Wednesday, April 26, 2023 11:09 AM
To: MCP-Chair <<u>mcp-chair@mncppc-mc.org</u>>
Subject: Fairland and Briggs Chaney Master Plan - potential boundary expansion

Dear Planning Board/ Mr. Larson,

I am the owner of property adjacent to the northern boundary of the current Fairland and Briggs Chaney Master Plan boundary. The property is a 3+ acre vacant lot, currently zoned residential, located behind the 4 houses on Greencastle Rd at the Rt29 end and adjacent to the Towns of Gloucester townhomes.

I wanted to inquire if the county would be interested in purchasing this land as part of the planning of this project?

address: 14831 Old Columbia Pike (Tax Description <u>1244 184</u> Sopers Seat, Account # 00249956).

Please let me know if this should be a topic at next weeks meeting and I can provide the required request in more detail.

I look forward to your reply. Or alternatively to any recommendations for who to contact for consideration in another planning project. Thank you for your assistance.

Regards, Cynthia D Wright 301-421-1320 (land) 301-233-1887 (cell)

Sent from my iPhone

## Attachment B – Written Testimony

Fairland and Briggs Chaney Master Plan Work Session #1

From: Jeyakumar Daniel <jkdaniel@hotmail.com>
Sent: Wednesday, April 26, 2023 3:26 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Opposition to recommended zoning change to a piece of land on East Randolph Road (10 acres)

Hello Chairman,

I would like to bring to your attention rezoning application LMA H-145PFFCP H-145 that was submitted and eventually withdrawn to change the zoning on this piece of church land on East Randolph Rd. I am attaching 100 pages oppositions that was submitted against this rezoning. It looks like the master plan also recommending a zoning change for this piece of church land from residential to commercial. I sincerely request the planning board to reconsider their decision by weighing the over whelming oppositions and valuable points made by the community members(attached). We are not against the master plan initiatives; but all we are asking is that not to change the zoning of this piece of church land from residential to commercial.

Thanks, Jey Daniel 732-581-9325

Attachment: Oppositions letter submitted against rezoning of this land Online opposition petition link (787+ signed): <u>https://www.change.org/p/opposition-to-zoning-changes-at-land-across-from-forcey-church-on-east-randolph-road-in-silver-spring-road?redirect=false</u>



# Sign the Petition

Opposition to Zoning Changes at Land across from Forcey Church on East Randolph Road. www.change.org

Fairland and Briggs Chaney Master Plan Work Session #1

From: Moses Duggirala <duggiralamosesd@gmail.com>
Sent: Thursday, April 27, 2023 4:06 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Opposition to recommended zoning change to a piece of land on East Randolph Road (10 acres)

Hello Chairman,

I want to raise your attention to the rezoning application LMA H-145PFFCP H-145 for this plot of church property on East Randolph Road, which was made and subsequently withdrawn. I'm attaching 100 pages of objections to this rezoning that were made. It appears that the master plan also advises changing the zoning of this plot of church property from residential to commercial. I humbly ask the planning board to reevaluate their choice in light of the strong opposition and important arguments raised by the locals (attached). We only request that the zoning of this plot of church property remain as residential instead of being changed to commercial. We are not opposed to the master plan efforts.

I appreciate your consideration in advance.

Thank you.

DUGGIRALA Moses 14917 Falconwood Dr, Burtonsville, MD 20866. https://www.change.org/p/opposition-to-zoning-changes-at-land-across-from-forcey-church-on-eastrandolph-road-in-silver-spring-road?redirect=false

Fairland and Briggs Chaney Master Plan Work Session #1

From: Wallace, Scott C. <swallace@MilesStockbridge.com>
Sent: Friday, April 28, 2023 3:30 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Written Testimony for Fairland/Briggs Chaney Master Plan Public Hearing on May 4

See attached letter being submitted on behalf of MileOne/Montgomery Auto Park.

Thank you.

Scott C. Wallace 11 N. Washington Street | Suite 700 | Rockville, MD 20850-4229 D: +1 301.517.4813 | O: +1 301.762.1600 | F: +1 301.517.4813







April 28, 2023

Scott C. Wallace swallace@milesstockbridge.com 301.517.4813

Mr. Jeff Zyontz, Chair Montgomery County Planning Board 2425 Reedie Drive, 14<sup>th</sup> Floor Wheaton, MD 20902

Re: MileOne - Montgomery Auto Park- Fairland and Briggs Chaney Master Plan Update

Dear Mr. Zyontz:

This office represents MileOne, the owner and operator of multiple dealerships and service centers in the Montgomery Auto Park ("Auto Park") as identified on the attached Zoning Map. MileOne's sites are included in the area designated as the "Main Street District-Briggs Chaney (South) Activity Center" of the Public Hearing Draft of the Fairland and Briggs Chaney Master Plan Update (the "Update"). We have reviewed the Update and our comments on behalf of MileOne are provided below.

# Applicability of Master Plan Recommendations to MileOne's Anticipated Improvements and Development

MileOne intends to operate at the Auto Park for the foreseeable future and potentially beyond the life of the Update. Future improvements to the MileOne sites could range from modest exterior improvements to existing buildings to the replacement of older buildings with updated dealership and service center concepts. Such improvements are essential to maintaining the appearance and vitality of the Auto Park, which is recognized in the Update at page 17 as a major employment center in the planning area. These projects would most likely be constructed with other buildings and site features such as stormwater management, surface parking and landscaping remaining in place and would not entail or require the comprehensive redevelopment of MileOne's sites.

However, the Update includes recommendations for the comprehensive redevelopment at the Auto Park that would not be feasible to impose on the targeted improvements that MileOne would pursue in the foreseeable future. Moreover, even the "near term" improvements recommended in the Update may not be feasible or practical given the modest scope of MileOne's likely development at the Auto Park over the life of the Update. Because of the required finding for development plans to "substantially conform" with the applicable Master Plan, recommendations in the Update that might be appropriate if significant redevelopment is proposed could be an impediment to MileOne's pursuing improvements to existing buildings or

11 N. WASHINGTON STREET, SUITE 700 | ROCKVILLE, MD 20850-4276 | 301.762.1600 | milesstockbridge.com Initimore, MD + EASTON, MD + REDERICK, MD + RICHMOND, VA + TYSONS CORNER, VA + WASHINGTON, D.C.



Mr. Jeff Zyontz April 28, 2023 Page 2

construction of a new building. Accordingly, the Update should explicitly state that (i) the recommendations applicable to comprehensive redevelopment at the Auto Park do not apply to targeted development projects and (ii) any requirements for near-term improvements must be commensurate to the scope and size of a proposed development.

# Briggs Chaney (South) Activity Center – Section 4.B.4 – Location of a Major Public Facility / Provision of Significant Public Open Space (pp. 95-96)

The Update at page 95 recommends the Auto Park provide a minimum 3-acre contiguous public open space as part of any major redevelopment and, at page 96, recommends the Auto Park as a possible location for a major public facility. It is unclear as to how these recommendations would be implemented at the Auto Park, which has multiple owners and relatively small lots. Any recommendation that makes the Auto Park a potential location for a significant public facility and/or a large public open space creates uncertainty in the planning and design of new projects. Accordingly, the recommendations for location of a public facility or public open space in the Auto Park must be more clearly defined and stated in order to allow MileOne to assess the impact of such a recommendation on their operations.

#### Plan-Wide Recommendations - Section 3.F Environment - Tree Plantings (pages 60-61)

Recommendations regarding tree plantings should take into account the need for visibility of dealership sites for both customer exposure from the street and for security, including not impeding effectiveness of security cameras and other safety and security measures. Moreover, planting requirements must allow alternative planting locations and flexibility in species selection to avoid damage to paved areas and sidewalks as trees and their root structures grow to maturity. Additionally, species selection and planting location is important to prevent damage to dealership inventory from acorns and sap. (This comment also applies to the planting recommendations under the Main Street District section at pages 94-96 of the Update.)

# Briggs Chaney (South) Activity Center – Section 4.B.2 (page 88) and Section 3.C.2, "Street Network Recommendations" (page 49)

Recommendations for retrofitting Briggs Chaney Road or Automobile Boulevard must recognize the need to maintain MileOne's existing curb cuts for driveways on both roads. Further, improvements to MileOne's facilities on Briggs Chaney Road should not automatically trigger a requirement to underground utilities because the cost to underground would make modest improvements and redevelopment projects economically unfeasible.

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Mr. Jeff Zyontz April 28, 2023 Page 3

#### Briggs Chaney (South) Activity Center - Map 37, "Recommended Zoning" (pages 98-99)

The MileOne sites are currently zoned GR and EOF and are recommended in the Update to be rezoned CR and IM. See recommended zoning for Sites 19B and 19E on Map 37 at pages 98-99 of the Update. The rezoning recommendations must take into account the permitted uses in the GR Zone to ensure additional restrictions or approval processes are not placed on existing uses. For example, "major" vehicle repair is permitted as a limited use in the GR Zone, but is a Conditional Use in the CR Zone. MileOne operates a body repair shop on one of its sites as a permitted use and should not be required to obtain Conditional Use approval for modifications to an existing service center or for a new service center.

We also note the recommendations to rezone the County-owned property to the rear of MileOne's main lot from GR to R-60 would impose the compatibility requirements under Section 4.1.8 of the Zoning Ordinance to future development on this lot. This would limit MileOne's design options and is unnecessary given that the County-owned land has no residential development potential.

Please consider these comments as you review the Public Hearing Draft of the Update. We will provide additional comments as the Update process continues.

Thank you.

Very truly yours,

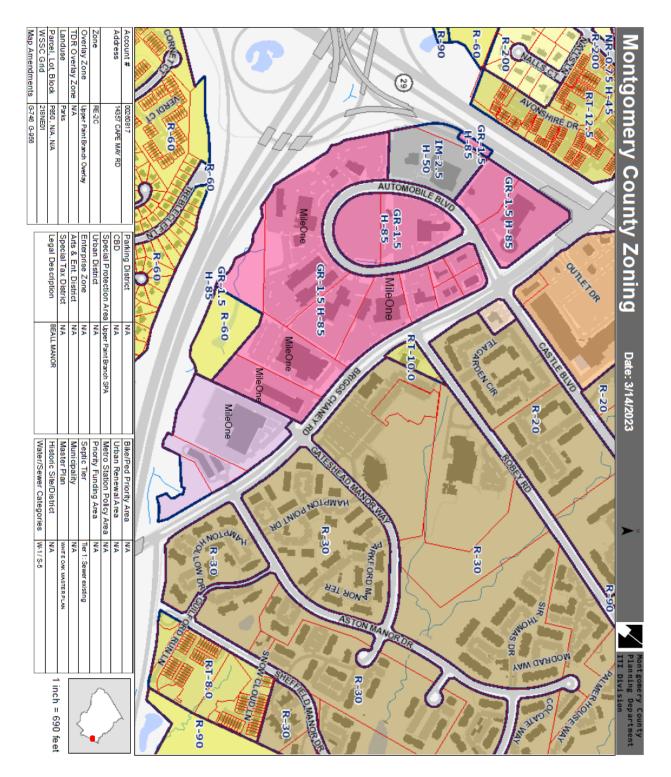
MILES & STOCKBRIDGE P.C.

Scott C. Wallace

Molline Jackson cc: Clark Larson Dennis Turnbaugh Sabrina Sauer

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Fairland and Briggs Chaney Master Plan Work Session #1



Fairland and Briggs Chaney Master Plan Work Session #1

From: Matthew Gordon <mgordon@sgrwlaw.com>
Sent: Monday, May 1, 2023 3:10 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: General Conference of Seventh-day Adventists' Written Testimony for May 4th Planning Board
Public Hearing on Fairland & Briggs Chaney Master Plan

Chair Zyontz and Planning Board Commissioners,

Please see the attached written testimony submitted on behalf of the General Conference of Seventhday Adventists for the May 4<sup>th</sup> Planning Board hearing on the Fairland & Briggs Chaney Master Plan.

Thank you,



Matthew Gordon | Partner | Attorney mgordon@sgrwlaw.com Direct: 301-634-3150 | Office: 301-986-9600 | Fax: 301-986-1301

4416 East West Highway, 4th Floor, Bethesda, MD 20814



Fairland and Briggs Chaney Master Plan Work Session #1



Matthew M. Gordon, Esquire mgordon@sgrwlaw.com Direct Dial: 301-634-3150

May 1, 2023

VIA E-MAIL DELIVERY MCP-Chair@mncppc-mc.org

Mr. Jeff Zyontz, Chair And Members of the Planning Board Montgomery County Planning Board 2425 Reedie Drive, 14<sup>th</sup> Floor Wheaton, Maryland 20902

Re: General Conference of Seventh-day Adventists' Headquarters Property, 12501 Old Columbia Pike, Silver Spring – Written Testimony for Fairland and Briggs Chaney Planning Board Public Hearing Draft (the "Master Plan")

Dear Chair Zyontz and Members of the Planning Board:

On behalf of the General Conference of Seventh-day Adventists (the "General Conference"), the owner of the property located at 12501 Old Columbia Pike in Silver Spring (the "Property"), we are submitting this written testimony for the May 4<sup>th</sup> Planning Board public hearing on the Master Plan. As described in greater detail below, the General Conference supports the vision, goals and objectives set forth in the Master Plan.

The General Conference was originally incorporated in the District of Columbia as a nonprofit corporation in 1904 but has maintained its headquarters in Montgomery County for over 100 years. The General Conference has operated its worldwide headquarters at the Property since the late 1980's. The Property includes office space, ancillary surface parking and storage space, and a variety of green space and amenities. The Property continues to serve the General Conference very well and aids it in furthering its various philanthropic and charitable missions. Further, as identified by the Master Plan, the General Conference is proud to be one of the major employers located in the Master Plan boundaries. (Master Plan, p. 11).

While the General Conference has no defined plans for the Property and the headquarters continues to meet its workforce and day-to-day demands, planning staff's initiation of the Master Plan presented a unique opportunity for the General Conference to undertake strategic planning for its future at the Property. In this respect, the General Conference appreciates the opportunity to provide feedback on the Master Plan to both planning staff and the Planning Board. In \*00433846;2

Selzer Gurvitch Rabin Wertheimer & Polott, P.C.

4416 East West Highway • Fourth Floor • Bethesda, MD 20814-4568 Phone: (301) 986-9600 • Fax: (301) 986-1301 • Toll Free: (888) 986-9600 www.selzergurvitch.com Montgomery County Planning Board May 1, 2023 Page 2

recognition that the Master Plan will establish key land use and zoning recommendations for the Property for the next 20-30 years, the General Conference would be remiss if it did not take the opportunity to evaluate various future scenarios for its headquarters in the context of the Master Plan process.

Notwithstanding that the Property continues to serve the General Conference well and that it has are no plans to redevelop or otherwise change the Property, the General Conference supports the Master Plan recommendation to rezone the Property from its current EOF zone to CR-2.0 C-1.5 R-1.5 H-120. (Master Plan, pp. 79-80). The Master Plan recommended CR zoning for the Property provides the necessary flexibility for the General Conference to respond to its future organizational needs and market demands. This CR zoning maximizes the opportunity for the addition of ancillary uses to the General Conference's headquarters as well for more comprehensive redevelopment of the Property that supports the Master Plan recommendation for "pedestrian-friendly street frontages and building design, active ground-floor uses, publicly accessible open space, and a mix of uses that allows living, working, shopping, and gathering near transit" and related goals established by Montgomery County Thrive 2050. (Master Plan, p. 81).

In addition to the Master Plan recommendations for the Property, the General Conference also supports the recommendation that "[i]n the event of future development on the property at 12501 Old Columbia Pike, MCDOT should partner with the property owner to develop the Tech Road Park and Ride lot as an extension of mixed-use development at this high-frequency transit station area." (Master Plan, pp. 81-82). The majority of the adjoining Tech Road Park and Ride Lot was dedicated by the General Conference when its headquarters was developed at the Property in the late 1980's, with a portion of the Park and Ride lot still owned by the General Conference. As a result, the General Conference has a vested interest in any future re-use or redevelopment of the Tech Road Park and Ride lot, and desires to have a seat at the table should MCDOT/SHA pursue redevelopment of this site.

In conclusion, the General Conference supports the Master Plan vision for the Property and surrounding vicinity. The Master Plan recommendations will provide the General Conference with the needed flexibility as it continues to study its long-range plans for the Property and will also further many important land use, housing, environmental, and economic development goals of the County. We respectfully request that the Planning Board adopt staff's recommendations for the Property when it transmits the Master Plan to the County Council.

{00534956;1 }

Montgomery County Planning Board May 1, 2023 Page 3

Very truly yours,

Selzer Gurvitch Rabin Wertheimer & Polott, P.C.

# Matthew M. Gordon

By:

Matthew M. Gordon

Enclosure

cc: Paul Douglas, GCSDA Josue Pierre, GCSDA Tanya Stern Robert Kronenberg Patrick Butler Donnell Ziegler Clark Larson Molline Jackson

{00534956;1}

Fairland and Briggs Chaney Master Plan Work Session #1

From: cwright01@aol.com < cwright01@aol.com>
Sent: Monday, May 1, 2023 4:57 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Fairland and Briggs Chaney Master Plan - Written testimony to expand the study area boundary

1 May 2023

Dear Planning Board Chair:

Thank you for allowing me the opportunity to provide my written testimony for review at the Planning Board hearing on 4 May 2023.

Public Hearing Item: The Fairland and Briggs Chaney Master Plan draft

Mailing address: Cynthia D. Wright 3112 Winifred Drive Burtonsville, MD 20866

Testimony Comments /Request:

I would like to request the Planning board consider expanding the northern boundary of the Fairland and Briggs Chaney Master Plan map to include a 3.2 acre vacant, wooded parcel located off U.S. 29 that is privately owned. Reference Map 3: Fairland and Briggs Chaney Study Area, my family's property is located between the jagged arrow part of the outline and U.S. 29. The address of this parcel is 14831 Old Columbia Pike (Tax Description <u>1244 184</u> Sopers Seat, Account # 00249956).

#### Background:

The Athey family is one of the original Burtonsville founding families. This parcel was split off from the parent Athey property tract on Old Columbia Pike in Burtonsville many years ago when the State of Maryland constructed U.S. 29 causing the address to be misleading and confusing since it is actually located off the northbound side of U.S 29 near the intersection of Greencastle Road. The property is currently zoned residential and Montgomery County property taxes have been paid accordingly over the years. As an inherited owner of the property, I have discovered that the land was left with no access/without a right of way for entry/exit when the Townes of Gloucester townhomes were built in the 1980s. We have had several buyers over the years interested in purchasing the land but this fact makes it impossible to get through to a final sale.

My Grandfather, Roy Jack Athey, was one of the founders of the original Burtonsville Volunteer Fire Department and the family continues to support the fire department to this day. My Grandfather's love of the land and the family's desire to have the land used for the Community led to the sale of another Athey property off Spencerville Rd in 2012 to the Maryland Park and Planning Agency for planned recreational use with sports fields and park development.

Over the last 5 years, with delays due to the Covid pandemic closures and restrictions in 2020-2022, I communicated directly with the County Executive, the Montgomery County Eastern Regional Director, several Area 3 Maryland National Capital Parks and Planning Commission Senior Planners, the Montgomery County Tax Assessment office, the Maryland State Highway Administration, a local Real Estate Lawyer and my mother's estate Lawyer on how to proceed. None of these communications provided viable options on how to proceed with a sale of the property without great personal expense.

Comments:

Expanding the current boundary to include this 3.2 acre parcel supports the goals of the Master Plan's land use, zoning and environmental items of this study area. This also supports the potential future Transporation plan for an exchange at U.S. 29 and Greencastle Rd.

I personally have paid the Montgomery County Real Property Taxes since 2015 and it has become a financial burden. The last Planning Member concluded the following "However, without legal and perpetual access to Wexhall Terrace, and by extension, the public street network the development potential of this property is non-existent." Thus, my family is left with continuing to pay property taxes on a land-locked property that is not likely to developed without great expense, if at all.

This small land area addition to the Fairland and Briggs Chaney Master Plan does not cause major impacts to the proposed plan. The sale of this 3.2 acre parcel will reduce my financial burden of paying the taxes on an unusable property. It will enhance the usability of the area. Both lead to an easy Win-Win option for Montgomery County Planning, the Community and my family.

Request:

Please consider adding this 3.2 acre parcel to the Fairland and Briggs Chaney Master Plan study area map and purchase the 3.2 acres at a fair market price now.

Thank you for your consideration of this request. I look forward to your response.

Cynthia D. Wright

Fairland and Briggs Chaney Master Plan Work Session #1

From: Mani Panickar <mpanickar@gmail.com>
Sent: Tuesday, May 2, 2023 10:01 AM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Opposition to recommended zoning change to a piece of land on East Randolph Road (10 acres)- from Resident of the county.

Hello Chairman,

I would like to bring to your attention rezoning application LMA H-145PFFCP H-145 that was submitted and eventually withdrawn to change the zoning on this piece of church land on East Randolph Rd. It looks like the master plan is also recommending a zoning change for this piece of church land from residential to commercial.

I sincerely request the planning board to reconsider their decision for the following reasons

- This a quiet residential neighbour hood
- The area is surrounded by Churches, School, Temples and homes

And rezoning from Residential to Commercial will

- impact the quiet neighbourhood
- add traffic issues

- Safety to elementary school kids- few commercial shops that already exits

And with the new developments, coming up across Rt 29, which has stores and facilities available for people to shop and enjoy

Also, the new white oak town center as well.

We are not against the master plan initiatives; all that we are asking is not to change the zoning of this piece of church land from residential to commercial.

Thank you Mani Panickar 2738 Hunters Gate Ter Silver Spring MD 20904

Fairland and Briggs Chaney Master Plan Work Session #1

From: Dan Reed <dreed@ggwash.org>;
Received: Wed May 03 2023 13:23:49 GMT-0400 (Eastern Daylight Time)
To: MCP-Chair@mncppc-mc.org <mcp-chair@mncppc-mc.org>
Subject: Greater Greater Washington comments on Fairland and Briggs Chaney Master Plan

Hi! Please find attached Greater Greater Washington's comments in support of the Fairland and Briggs Chaney Master Plan, which I'll be delivering tomorrow evening. If you have any questions, please don't hesitate to reach out.

Best regards, Dan

GGWash comments on Fairland and Briggs Chaney M...



Dan Reed, AICP (he/they) Regional Policy Director Greater Greater Washington https://ggwash.org (202) 256-7238

Think cities are great? Want them to be greater? <u>Support our work</u> and be part of the change!



May 4, 2023

Montgomery County Planning Board Maryland-National Capital Park and Planning Commission 2425 Reedie Drive Wheaton, Maryland 20902

Dear Chair Zyontz and members of the Planning Board:

My name is Dan Reed and I serve as the Regional Policy Director for <u>Greater Greater Washington</u>, a nonprofit that works to advance racial, economic, and environmental justice in land use, transportation, and housing throughout Greater Washington. We enthusiastically support the draft recommendations in the <u>Fairland and Briggs Chaney Master Plan</u>.

As this plan notes, previous planning efforts in East County reflected unease around rapid demographic changes in the area, and emphasized keeping things the same. The result is that East County has missed out on the development that has enriched so much of Montgomery County over the past 25 years, pushing people and investment out to Howard County and exacerbating racial and socioeconomic disparities in the process.

We recognize that this plan reflects the Planning Department's innovative approach to public engagement, including pop-up events and door-knocking, reaching the people we don't always hear from. I volunteered to knock doors at apartment complexes for this plan, and what I heard is that people like living in East County, but they want more things to do nearby, more places to walk, and more affordable, quality homes.

This plan reflects what they had to say, beginning with its emphasis on bringing jobs and investment back to East County. It recommends making Route 29 a "transit-first" corridor with Bus Rapid Transit and better pedestrian and bicycle access. It recommends road diets for fast, busy roads like Fairland Road and an expanded network of sidepaths and bike lanes to connect people to one of East County's biggest assets, its substantial park system. It identifies opportunities to transform aging suburban strip malls and office parks into walkable, inviting places with more housing options, more places to shop, more jobs, and more public amenities like a future campus for Montgomery College.

The Washington, DC region is great  $\gg$  and it can be greater.

80 M Street SE, Suite 100, Washington, DC 20003 info@ggwash.org

#### Attachment B – Written Testimony Fairland and Briggs Chaney Master Plan Work Session #1

## »

I am personally excited about the vision for the vacant Verizon campus on Musgrove Road as a mixed-use neighborhood, because I grew up nearby. Our family moved to the Fairland Green subdivision, across Musgrove Road, in 1999. I lived there for several years, my parents and brother still live there, and my mother owns a business nearby in Burtonsville. I ran across Route 29 as a teenager to catch the Z8 bus to work, or to hang out in downtown Silver Spring. My dad walks six miles a day. My brother is starting a career and wants to buy a home of his own. The vision laid out in this plan, and the recommendations within it, would benefit a lot of people, including my family.

It's about time that East County got to take part in the prosperity that other parts of Montgomery County take for granted, and this plan is a good start. We're hopeful that the Planning Board approves this plan and can work with the County Council to find ways to make these recommendations a reality sooner rather than later. Thank you for your time.

Sincerely,

Dan Reed Regional Policy Director

Fairland and Briggs Chaney Master Plan Work Session #1

From: Nischel Pedapudi <nischel2000@gmail.com>;
Received: Wed May 03 2023 15:12:55 GMT-0400 (Eastern Daylight Time)
To: MCP-Chair@mncppc-mc.org <mcp-chair@mncppc-mc.org>
Subject: Opposition to recommended zoning change to a piece of land on East Randolph Road (10 acres)

Hi,

I was requested to send my mailing address here is the address below:

Nischel Pedapudi 4317 Camley Way, Burtonsville, MD 20866.

### Nischel Pedapudi

--

From: Nischel Pedapudi <nischel2000@gmail.com>
Sent: Wednesday, May 3, 2023 3:02 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Opposition to recommended zoning change to a piece of land on East Randolph Road (10 acres)

Mr. Chairman,

I want to raise your attention to the rezoning application LMA H-145PFFCP H-145 for this plot of church property on East Randolph Road, which was submitted and subsequently withdrawn. It appears that the master plan also advises changing the zoning of this plot of church property from residential to commercial.

I humbly ask that the planning board rethink its choice for the reasons listed below: This is a peaceful residential neighborhood; there are homes, churches, schools, and temples all around.

And changing the zone from residential to commercial will affect the peaceful neighborhood and cause more traffic problems. Few existing commercial stores; safety for primary school students And with the new construction along Route 29, where there are shops and other amenities for people to use, additionally, the brand-new White Oak Town Center.

We request that the zoning of this church property remain as residential rather than being changed to commercial even if we are not opposed to the master plan initiatives.

Nischel Pedapudi

Fairland and Briggs Chaney Master Plan Work Session #1

From: Gertrude Jones <gertjon@outlook.com>;
Received: Thu May 04 2023 00:44:13 GMT-0400 (Eastern Daylight Time)
To: MCP-Chair@mncppc-mc.org <mcp-chair@mncppc-mc.org>
Cc: Gertrude Jones <gertjon@outlook.com>;
Subject: Re: May 4, 2023, 6PM Fairland Briggs Chaney Master Plan Meeting

I am not sure whether you want to use my email message below or not so I am providing my address:

13705 Modrad Way, Unit 32 Silver Spring, MD 20904 The Vineyards Condominium community

Thank you again and again.

Best,

Gertrude Jones Briggs Chaney, MD Resident

> On May 4, 2023, at 12:34 AM, Gertrude Jones <gertjon@outlook.com> wrote:

>

> Dear Chair of The Montgomery County MD Planning Board,

>

> I am reaching out to you as a resident of Briggs Chaney, MD, Montgomery County MD Planning Board Area, although I am a Montgomery County MD East County Citizens Advisory Board Member. I am, as well as many of my neighbors are I am sure are, relieved and glad that finally you are planning to address the needs of the Briggs Chaney area and particularly the Briggs Chaney shopping Center. Thank you for not overlooking the Briggs Chaney, MD area. We look forward to seeing, and not solely hearing about, improvements within the Briggs Chaney Shopping Center directly off of MD Highway 200.

>

> I will not be able to attend your May 4, 2023, meeting in person due to a prior commitment, and needed you to know the sentiments of the Briggs Chaney area citizenry. Will the meeting be aired via Zoom or another online accessible service for those who are interested but unable to attend in person? Thank you again for not forsaking the Briggs Chaney, East County, Montgomery County, MD area.

>

>Best,

>

> Gertrude Jones

> Briggs Chaney Resident

Fairland and Briggs Chaney Master Plan Work Session #1

From: Timothy Dugan <tdugan@beankinney.com>
Sent: Friday, May 5, 2023 11:08 AM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: Fairland and Briggs Chaney Public Hearing Draft Master Plan = Submission of Verizon Maryland
Written Testimony

(I am attaching a more legible pdf of the following message. I respectfully request that this communication be included in the Record concerning the Fairland and Briggs Chaney Public Hearing Draft Master Plan.)

May 5, 2023

By Email (mcp-chair@mncppc-mc.org) The Montgomery County Planning Board The Maryland-National Capital Park and Planning Commission 2425 Reedie Drive 4th Floor Wheaton, Maryland 20902

Re: Fairland and Briggs Chaney Public Hearing Draft Master Plan Verizon's Properties at 13100 Columbia Pike (West) and 13101 Columbia Pike (East)

To the Planning Board:

On behalf of our client, Verizon Maryland, LLC, the owner of the land and premises that flank Columbia Pike, at 13100 Columbia Pike (West) and 13101 Columbia Pike (East), we support the recommendations concerning 13100 Columbia Pike (West) and 13101 Columbia Pike (East).

We testified in support during the May 4, 2023 Public Hearing (during which we reiterated written testimony sent *via* our February 16, 2023 letter).

Many thanks to the Planning Staff for their hard work, technical acumen, and thoughtful consideration of the future development of the Fairland and Briggs Chaney Master Plan area, and of the Verizon properties in particular.

Verizon has no current plans to redevelop either 13100 Columbia Pike (West) or 13101 Columbia Pike (East). However, it is important to establish a flexible framework for a possible redevelopment that would fit well within the fabric of the Fairland and Briggs Chaney Master Plan area, considering the Master Plan's long-term vision. We respectfully request that the Planning Board advise the County Council to include such recommendations in the final Master Plan. Thank you for your consideration.

Very truly yours,

Timothy Dugan

cc:

Ms. Molline Jackson Mr. Patrick Butler

Mr. Clark Larson Mr. Don Zeigler Mobile: 301-922-4504

Office: 703-526-5583

Timothy Dugan





2311 Wilson Blvd., Suite 500 Arlington, VA 22201 703.526.5583 direct | 703.525.4000 main | 703.525.2207 fax tdugan@beankinney.com | vcard | bio beankinney.com

#### Attachment B – Written Testimony Fairland and Briggs Chaney Master Plan Work Session #1



2311 Wilson Boulevard 5th Floor Arlington, VA 22201 Phone 703.525.4000 Fax 703.525.2207

Timothy Dugan Admitted: VA, MD and DC Mobile: 301-922-4504 Office: (703) 526-5583 tdugan@beankinney.com

May 5, 2023

By Email (mcp-chair@mncppc-mc.org) The Montgomery County Planning Board The Maryland-National Capital Park and Planning Commission 2425 Reedie Drive 4th Floor Wheaton, Maryland 20902

Re: Fairland and Briggs Chaney Public Hearing Draft Master Plan Verizon's Properties at 13100 Columbia Pike (West) and 13101 Columbia Pike (East)

To the Planning Board:

On behalf of our client, Verizon Maryland, LLC, the owner of the land and premises that flank Columbia Pike, at 13100 Columbia Pike (West) and 13101 Columbia Pike (East), we support the recommendations concerning 13100 Columbia Pike (West) and 13101 Columbia Pike (East). We testified in support during the May 4, 2023 Public Hearing (during which we reiterated written testimony sent via our February 16, 2023 letter). Many thanks to the Planning Staff for their hard work, technical acumen, and thoughtful consideration of the future development of the Fairland and Briggs Chaney Master Plan area, and of the Verizon properties in particular. Verizon has no current plans to redevelop either 13100 Columbia Pike (West) or 13101 Columbia Pike (East). However, it is important to establish a flexible framework for a possible redevelopment that would fit well within the fabric of the Fairland and Briggs Chaney Master Plan area, considering the Master Plan's long-term vision. We respectfully request that the Planning Board advise the County Council to include such recommendations in the final Master Plan. Thank you for your consideration.

Very truly yours, Timothy Dugan Timothy Dugan

cc:

Ms. Molline Jackson Mr. Patrick Butler Mr. Clark Larson Mr. Don Zeigler

4875-4283-1202, v. 4

Fairland and Briggs Chaney Master Plan Work Session #1

From: djwilhelm@verizon.net <djwilhelm@verizon.net> Sent: Saturday, May 6, 2023 3:30 PM To: MCP-Chair <mcp-chair@mncppc-mc.org> Subject: Fairland Master Plan Comments

## **Greater Colesville Citizens Association**

PO Box 4087 Colesville, MD 20914 May 6, 2023

Montgomery County Planning Board Attn: Jeff Zyontz, Chair 2425 Reedie Drive Wheaton, MD 20902

Re: Comments on Fairland Briggs Chaney Master Plan

Dear Chairman Zyontz:

The Greater Colesville Citizens Association (GCCA) generally supports the recommendations in the staff draft plan except as noted below. The designation of Activity Centers is not in keeping with Thrive in that some of them are two [sic] small to create a complete community and as such they need to be adjusted. The key item that must be addressed is BRT. The plan as written confuses local bus and BRT. They are not the same. BRT in this plan must be integrate with BRT in the White Oak Science Gateway Master Plan, especially now that Viva White Oak is moving forward. Four of the 11 BRT corridors must be operated as a network to provide connectivity between locations that require a high level of mobility.

We think it is unreasonable to assume that a large number of churches and senior housing will be redeveloped over the life of this plan. We think it is reasonable to assume many gas stations will disappear but we don't think that same conclusion applies to auto dealers. The nature of retail and office is also changing, but it is probably too early to know what it will look like in 10-20-30 years.

#### **Activity Centers**

The preliminary plan labels areas to be developed as "activity centers." That term needs to be changed to something else (or labelled as rezoning) for all but two areas since it needs to be consistent with the recently approved Thrive Montgomery 2050 General Plan. That plan defines four levels of activity centers: Large, Medium, Smaller and Village/Neighborhood. Many areas within the county that have retail and/or commercial were not designated as an activity center. Recall that activity centers must be planned as a complete center to do achieve that it requires a certain size.

The definition of these categories from Thrive are as follows:

**"Large Centers** are envisioned as the highest intensity areas generally characterized by significant residential and/or commercial density, either existing or planned, and are typically close to high quality transit. They include the county's Central Business Districts existing and future employment centers the

municipalities of Gaithersburg and Rockville, and most of the Metrorail stations which provide an opportunity for significant redevelopment.

**Medium Centers** would be less intense and cover a smaller geography than Large Centers. The Medium Centers could include significant clusters of existing or planned residential density, as well as clusters of commercial density, including <u>large</u> shopping centers and office campuses. Medium Centers are likely to be close to transit. (White Oak, Burtonsville, and Olney are nearby examples)

**Smaller Centers** are generally characterized by low- to medium-density residential neighborhoods, with clusters of commercial activity, including shopping centers and neighborhood-serving retail. (Aspen Hill, Hillandale, and Montgomery Village are examples.)

**Villages and Neighborhood Centers** are the lowest intensity centers containing a small number of neighborhood-serving uses and located in rural areas and low-density residential neighborhoods. (Ashton, Colesville, and Cloverly are nearby examples)."

The draft master plan applies that term to the following five areas:

- 1. Old Columbia and Briggs Chaney Rd (proposed as a neighborhood center or small center). This area consists of one small shopping center which is much smaller than the three neighborhood examples and should not be labeled as an activity center. It could be part of the Briggs Chaney Activity Center.
- Old Columbia and Fairland Rd (proposed as small center). This is smaller than even the Old Columbia and Briggs Chaney area that consists of two gas stations, and several businesses. Therefore, it should not be labeled as an activity center. Prior studies have concluded that it does not justify a BRT station.
- 3. Old Columbia/US29 and Musgrove (proposed as neighborhood center). This area consists of one medical building and two large Verizon buildings. It could be labeled as neighborhood if the Verizon buildings are redeveloped. It is not reasonable to assume redevelopment of the existing senior housing facility. A BRT station would be justified at some future date if it redevelops or Verizon starts again to fully use the complex.
- 4. Old Columbia/US29 and East Randolph Rd (medium). This area consists of one gas station, a handful of very small retail stores, Adventist HQ and planned mixed use development. This is similar in size to Neighborhood centers and thus should be assigned as a Neighborhood Center. It is not reasonable to assume the redevelopment of the Adventist HQ, two churches or senior housing facility.
- 5. Castle Blvd/ & gov't center, north (medium) and Auto Sales Park, south (medium). These two areas need to be combined into a single center since they are adjacent to each other, Collectively it could be classified as a medium, like White Oak and Burtonsville.

#### Transportation

Improvements are needed primarily within the activity centers for walkers and bikers. People who will use them will primarily access public transportation to travel between centers.

Public transit consists of local bus (i.e., Ride On and MetroBus) and Flash (BRT). The primary purpose of local bus is to collect people from where they live, work, shop or play and get them to Flash stations. There is not sufficient housing, retail, or commercial use to justify the proposed provision of Flash along

Roby Rd and Greencastle. We agree that transit service improvements are needed in this area but it needs to be local bus.

The Flash network needs to be considered in a much larger geographic area than just this Master Plan. It must consider the development and BRT slated for the White Oak Science Gateway Master Plan and service to Burtonsville and Howard County. Some people residing in the two residential areas in this Fairland Master Plan will want to access retail in the Briggs Chaney Shopping Center and businesses (Auto dealers, Verizon, and Adventist HQ). More than that they will want to access the Life Science and White Oak centers. This includes large employers in Viva White Oak, White Oak Medical Center, Montgomery College, FDA, two large shopping Centers and a large number of office buildings. Some people within the White Oak Center and LifeSci Center (Viva is projected to add 5000 housing units) will want to access retail facilities, auto dealers, gov't center, Paint Branch High School and recreation center in Briggs Chaney area. The master planned BRT service does a poor job providing the needed connectivity and thus must be modified.

The proposed Flash configuration integrates four BRT corridors. (The US29 corridor is actually two: Blue from Burtonsville and Orange from Briggs Chaney.) The four corridors are US29 Blue and Orange, Randolph Road and New Hampshire Ave. The configuration is illustrated in Figure 1 and consists of the following:

- The Blue Line from Burtonsville is unchanged within Montgomery County but is extended to Howard County. DOT indicates an extension to Maple Lawn is only two years away. The provision of a dedicated lane along US29 is needed to provide truly rapid service.
- Orange Line from Briggs Chaney should use Old Columbia Pike to the Tech Road Station for two reasons. The first reason is to provide good transit to the two activity centers (see above). It will pick up four additional stations: Shopping Center/Auto Park, Old Columbia Rd/Briggs Chaney Rd (shopping, housing and Paint Branch HS), Verizon (if fully used looks empty now), and Adventist HQ/New mixed use development. The second reason is to stop at the US29 Tech Rd BRT station and then be able to turn east on Tech Rd. If US29 continues to be used, the BRT vehicle will not be able to undertake both actions.
- Orange Line routed through Life Science Activity Center rather the Stewart Ln. It picks up new stations at Montgomery College (New Apartment development, hotel/restaurants, businesses), WOMC (Businesses, shopping center, Riderwood), and Viva White Oak (12M sq ft of development).
- Orange Line crosses Paint Branch from Viva to WO Rec Ctr (new station) and picks up existing stations in the White Oak Activity Center. The connection to FDA will go directly from the White Oak Station. When the White Oak Shopping Center redevelops (eg Sears), the BRT station will be moved from Lockwood into that center and BRT routing will be changed to use the frontage road (these won't affect other stations.)
- Randolph Rd Corridor (red) will follow the above orange routing and connect with the New Hampshire Ave (Green) Corridor at the FDA station, effectively becoming a single red line.

The three diagrams and a table are attached that show BRT routes under three scenarios: existing Transit Master Plan; that Plan as modified by the White Oak Science Gateway Master Plan; and the recommended plan. The recommended plan is in keeping with the vision of those master plans but the details are changed. The attachment shows where BRT connectivity would exist and the number of different BRT vehicles (i.e., seats) that would need to be used between location pairs. The goal is to keep the number of seats as low as possible. The charts show connectivity between each of the 17 originations/destinations pairs. The destinations include the 13 identified stations within the three

activity centers (Life Sci, White Oak, Briggs Chaney) and the five roads outside those centers (US29 North, US29 southwest, New Hampshire southeast, E. Randolph and Cherry Hill.) New Hampshire Ave north of White Oak would have good local bus rather than BRT to Colesville and the BRT station there.

The following table tabulates the number of seats needed it will take to get between the 17 location pairs - not available, one, two or three.

	Master Plan (MP)	MP+VIVA	Recommended
one	21	22	117
Тwo	13	19	19
Three	2	3	0
None	117	109	17
Total	153	153	153

#### **Comments on Specific Paragraphs**

- Page 1. Figure at bottom of page. The enhanced BRT should be Enhanced BRT and Local Bus. We don't think "innovative food systems" is key to this plan and therefore doesn't need to be on this chart. Racial Equity and Social Justice is more important and should probably be on this chart.
- 2. Page 4, 2.B.2. To be economical and provide a high level of non-auto driver mode share (NADMS), the master plan must be integrated primarily with the White Oak Science Gateway (WOSG) Master Plan (MP) LifeSci and White Oak activity centers, especially Viva White Oak, White Oak Medical Center, Montgomery College, and FDA. Without this integration, the proposed development will just add congestion to the area, which is was we who live here have been combating for the last 40 years. High NADMS is required to address the environmental issues.
- 3. Page 4, 2.B.2 and page 15. US29 should not be used for walkers and bikers, but they should rather use Old Columbia Pike. US29 is a limited access road which needs to remain as such.
- 4. Page 5. A complete community must consider the broader area, especially the White Oak Science Gateway and Burtonsville Master Plans.
- 5. Page 9. The 1981 Master Plan was based upon "Transit Serviceability", which only, four decades later, is starting to be provided via BRT and improved local bus service. The failure of the County to provide that service lead the last two master plans for this area to limit planned development.
- Page 15, 2.D.4. Fairland and East County do NOT currently have a significant employment base. East County consists largely of residential Properties, and many additional jobs are needed in the area. This was probably the most hotly discussed issue when the Council considered the WOSG MP in the 2013-2014 timeframe.
- 7. Page 39. Recommendation 6. We oppose eliminating park and ride lots.
- 8. Page 39, Recommendation 7. Most people will continue to drive and the public wants drivethroughs which are needed to allow some businesses to economically survive. Therefore, they must not be discouraged.

- 9. Page 39, Recommendation 8. We oppose discouraging vehicle or equipment sales, storage rental and service. It is a long drive to obtain these services somewhere other than in this area.
- 10. Page 41. Transportation. The proposed BRT structure is key to much of the Plan goals being achieved, including housing, jobs, environment, and equity. The plan must address that dependence on the BRT and connection to the WOSG MP. The plan needs to address BRT on Randolph Rd.
- 11. Page 42. Recommendation 3.C, and Page 45. Downtown street types would apply to downtown areas (i.e., Large Activity Centers), which are not part of this area. Town Center street types would apply only to the Briggs Chaney activity center.
- 12. Page 43. Item 4. Agree with removing additional grade-separated interchanges, including at Industrial Pkwy. The existing ones must be retained.
- 13. Page 43. Item 6 and 8. The lane width of existing at-grade intersections needs to be retained for safety reasons. Also, the existing number of lanes, including left-turn lanes, must be maintained for safety reason and to avoid increasing congestion.
- 14. Page 50. Recommendation 3.C.4. See the above recommendation concerning transit service.
- 15. Page 61. Item 5. We question the need for another elementary school. MCPS has been modernizing buildings and at the same time expanding them. Also, a new Elementary School is slated for Viva White Oak.
- 16. Pages 64, 69, 73, 74, 79, 86, 92, 110 and 111. See the above discussions about activity centers and BRT.

#### Attachment

We have put together three possible BRT connectivity diagrams that cover the area from Briggs Chaney to New Hampshire Ave, east of US29/Old Columbia Pike. The three are:

- Transit Master Plan, which does not include VIVA. The Randolph Rd corridor stops at the Tech Rd station.
- Above Configuration plus extending Randolph Rd BRT along Cherry Hill Rd to FDA Blvd and thru Viva back to the Tech Rd station, where it terminates. See Page 62 of the WOSG MP.

The three diagrams are shown below and a table is provided for each that shows the routes that could be used to go between each of the 17 originations/destinations pairs. The destinations include the 13 identified stations within the three activity centers (Life Sci, White Oak, Briggs Chaney) and the five roads outside those centers (US29 North, US29 southwest, New Hampshire southeast, E. Randolph and Cherry Hill.) New Hampshire Ave north of White Oak would have good local bus rather than BRT to Colesville and the BRT station there.

The following table tabulates the number of routes required – not available, one, two or three.

	MP	MP+VIVA	Recommended
one	21	22	117
Тwo	13	19	19
Three	2	3	0
None	117	109	17
Total	153	153	153

Note that it takes two or three BRT vehicles to provide connectivity from Viva to locations (except west) and the route is much longer. This will discourage many people from using BRT to access Viva. With the recommended configuration, there are many locations that can access Viva using a single BRT vehicle. Granted local bus could be used rather than BRT, but we think many pairs will require one or two vehicle transfers and the frequency will likely be long.



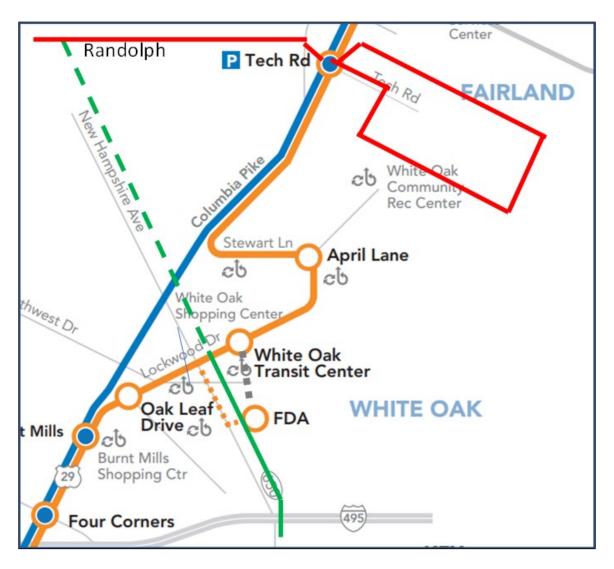
# Master Plan Configuration (with US29 As Built)

Blue: US29 Orange: Briggs Chaney Green: New Hampshire south (Hillandale) Red: E Randolph Rd west. Fairland and Briggs Chaney Master Plan Work Session #1

										E						<u> </u>			T
		Tech Rd				Stewart	WO		WO Rec	County									
		Station	Viva	MC	WOMC	Ln	Shop ctr	FDA	Ctr	Rec	Auto Pk	HS	Verizon	Adv HQ	North	SE	SW	West	East
Life Sci Ctr	Tech Rd Station																		
Life Sci Ctr	Viva																		
Life Sci Ctr	M College																		
Life Sci Ctr	WOMC																		
WO Ctr	Stewart Ln	Oran																	
WO Ctr	WO Shop Ctr	Oran				Oran													
WO Ctr	FDA	Oran				Oran	Oran												
WO Ctr	WO Rec Ctr																		
Briggs Ctr	, Rec/Castle	Oran				Oran	Oran	Oran											
Briggs Ctr	Shop ctr/Auto Pk																		
Briggs Ctr	Old Colimbia/HS																		
Briggs Ctr	Verizon																		
Briggs Ctr	Adv HQ/																		
	Burtonsville/Ma							Blue &		Blue &									
North	ple Lawn	Blue				Blue	Oran	Oran		Oran									<b></b>
															Red				
<b>CF</b>	Hillandale/DC/L					Green &	<b>C</b>	<b>C</b>		Green &					&Green				
SE	angley/Purple	Oran				Oran	Green	Green		Oran					& Oran				
	/					-	_	-		_						Green &			
SW	Four Corners/SS	Blue				Oran	Oran	Oran		Oran					Blue	Blue Red &			
	Colesville/Glenm					Red &	Red &	Red &		Red &					Red &	Oran &	Red &		
West	ont	Red				Oran*	Oran*	Oran*		Oran*					Blue	Green*	Blue		
East	PG County																		

# Master Plan Configuration Connectivity Matrix (From/To)

Yellow: No BRT Connection Clear: one BRT Vehicle Ride Blue: Two BRT Vehicle Ride Red: Three BRT Vehicle Ride



Master Plan Configuration Plus Viva White Oak

Blue: US29 Orange: Briggs Chaney Green: New Hampshire south (Hillandale) Red: E Randolph Rd west & Viva

Tech Rd Stewart WO W O Rec County мс WOMC Shop ctr FDA Auto Pk Adv HQ North Station l n HS Verizon SE SW West East Viva Ctr. Rec Life Sci Ctr Tech Rd Station Life Sci Ctr Viva Red Life Sci Ctr M College Life Sci Ctr WOMC Red & WO Ctr Stewart Ln Oran Oran Red & W O Shop Ctr WO Ctr Oran Oran Oran Red & WO Ctr FDA Oran Oran Oran 0 ran WO Ctr WO Rec Ctr Oran & Briggs Ctr E County Rec Oran Red Oran Oran Oran Briggs Ctr Shop ctr/Auto Pk Briggs Ctr Old Colimbia/HS Verizon Briggs Ctr Briggs Ctr Adv HQ/ Red & Burtonsville/Ma Blue & Blue & Blue & ple Lawn Blue Blue Oran Oran Oran North Blue ed & Hillandale/DC/L Green & Oran & Green & Green & Green & angley/Purple Oran Dran SE Oran Green Green Green Oran Red & Green & SW Four Corners/SS Blue Blue Oran 0 ran Oran Oran Blue Blue Colesville/Glenm Red & Red & Red & Red & Red & Dran & Red & Oran\* Oran\* Oran\* iree\* ont Red Red Oran\* Blue Blue West PG County East

# Master Plan Configuration Plus Viva White Connectivity Matrix (From/To)

#### To Briggs Chaney E. Randolph Rd enter WOMC College P Tech ĸ New Hampshire Ave сb enter Ctr iun<sup>it</sup>Viva Conf Stewart L pril Lane сb White Oak thwest Dr Shopping Cente White Oak Transit Center С cb Oak Leaf Drive <sub>ല്</sub>ര് WHITE OAK FDA t Mills сb $\bigcirc$ Burnt Mills Shopping Ctr 495 Four Corners

## **Recommended Configuration**

Fairland and Briggs Chaney Master Plan Work Session #1

	Rd				Stewart	Shop		wo	County	Auto			Adv					
	Station	Viva	MC	WOWC	Ln	ctr	FDA	Rec Ctr	Rec	Pk	HS	Verizon	НQ	North	SE	sw	West	East
Tech Rd Station																		
	Red or																	
Viva	Oran																	
	Red or	Red or																
M College	Oran	Oran																
	Red or	Red or	Red or															
WOMC	Oran	Oran	Oran															
	Red or		Red or	Red or														
Stewart Ln	Oran	Oran	Oran	Oran														
	Red or		Red or		Red or													
WO Shop Ctr	Oran	Oran	Oran	Oran	Oran													
	Red or	Red or	Red or	Red or	Red or	Red or												
FDA	Oran	Oran	Oran	Oran	Oran	Oran												
	Red or	Red or	Red or	Red or	Red or	Red or	Red or											
WO Rec Ctr	Oran	Oran	Oran	Oran	Oran	Oran	Oran											
E County Rec	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran										
Shop ctr/Auto																		
Pk .	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran									
Old																		
Colimbia/HS	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran								
Verizon	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran							
	Red or	Red or	Red or	Red or	Red or	Red or	R ed or	Red or	Red or	Red or	Red or	Red or						
Adv HQ/	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran						
		Blue &	Blue &	Blue &	Blue &	Blue &	Blue &		Blue &	Blue &	Blue &	Blue &	Blue &					
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angley/Purple	Red	Red	Red	Red	Red	Red	Red	Red	Red	Red	Red	Red	Red	Blue				
Four Corners/SS	Blue	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Oran	Blue			
Colesville/Glen									Red &	Red &	Red &	Red &		Red &		Red &		
mont	Red	Red	Red	Red	Red	Red	Red	Red	Oran	Oran	Oran	Oran	Red	Blue	Red	Blue		
PG County																		

# **Recommended Configuration Connectivity Matrix (From/To)**

Fairland and Briggs Chaney Master Plan Work Session #1

From: Seth Grimes <seth.grimes@waba.org>;
Received: Thu May 04 2023 17:57:20 GMT-0400 (Eastern Daylight Time)
To: MCP-Chair@mncppc-mc.org <mcp-chair@mncppc-mc.org>
Subject: WABA testimony on the Fairland and Briggs Chaney Master Plan (May 4, 2023)

I am pleased to submit written testimony on behalf of the Washington Area Bicyclist Association (WABA) in support of the Fairland and Briggs Chaney Master Plan, in conjunction with the May 4, 2023 public hearing.

Seth Grimes

--

Seth Grimes Maryland Organizer Washington Area Bicyclist Association (WABA.org) 240-556-2375 (voice/text)

#### Attachment B – Written Testimony Fairland and Briggs Chaney Master Plan Work Session #1



Fairland and Briggs Chaney Master Plan Public Hearing Montgomery County Planning Board

May 4, 2023

Chair Zyontz and Planning Board Members,

The Washington Area Bicyclist Association (WABA) offers brief comments on the Public Hearing draft of the Fairland and Briggs Chaney Master Plan.

WABA is a nonprofit organization with over 700 Montgomery County members. We envision a just and sustainable transportation system where walking, biking, and transit are the best ways to get around.

We fully endorse the draft master plan Transportation Goals found in Section 3.C and the steps outlined to achieve them.

We note and endorse Section 3.C.3. Bicycle and Pedestrian Network Recommendations including creation of a continuous trail and path network with public-area and HOA connections, creation of sidewalks or sidepaths along all public roads, completion of the Breezeway Network along U.S. 29 and MD 200 within the plan area, and expanded Capital Bikeshare infrastructure. WABA would be pleased to support applications for federal planning and construction grants suggested in the master plan.

We note and endorse Short-Term Capital Improvement Program Priorities including, notably, study of the feasibility of road diets on major arterials. Lane narrowing and speed-limit reductions are essential steps toward advancing roadway safety for vulnerable road users.

The draft master plan is excellent work. Please approve it with any necessary revisions that come to light.

Finally, we hope to see similar planning of similar bicycle and pedestrian network improvements, in conjunction with the planning and construction of US 29 bus rapid transit, for the full extent of US 29 from the Washington DC border to Howard County and on and along other identified Montgomery County transportation corridors.

Thank you for the opportunity to testify.

Seth Grimes, Maryland Organizer Washington Area Bicyclist Association seth.grimes@waba.org

Fairland and Briggs Chaney Master Plan Work Session #1

From: Matthew Gordon <mgordon@sgrwlaw.com>
Sent: Wednesday, May 10, 2023 12:52 PM
To: MCP-Chair <mcp-chair@mncppc-mc.org>
Subject: DARCARS Automotive Group's Written Comments for the Planning Board Public Hearing Record on Fairland & Briggs Chaney Master Plan

Chair Zyontz and Planning Board Commissioners,

Please see the attached written testimony submitted on behalf of DARCARS Automotive Group for the Planning Board public hearing record on the Fairland & Briggs Chaney Master Plan.

Thank you, Matt



Matthew Gordon | Partner | Attorney mgordon@sgrwlaw.com Direct: 301-634-3150 | Office: 301-986-9600 | Fax: 301-986-1301

4416 East West Highway, 4th Floor, Bethesda, MD 20814



Fairland and Briggs Chaney Master Plan Work Session #1



Matthew M. Gordon, Esquire <u>mgordon@sgrwlaw.com</u> Direct Dial: 301-634-3150

May 9, 2023

Via Email - <u>MCP-Chair@mncppc-mc.org</u> Mr. Jeff Zyontz, Chair And Members of the Planning Board Montgomery County Planning Board 2425 Reedie Drive, 14<sup>th</sup> Floor Wheaton, MD 20902

Re: DARCARS Automotive Group ("DARCARS") Written Testimony for the May 4<sup>th</sup> Planning Board Public Hearing on the Fairland & Briggs Chaney Master Plan (the "Master Plan")

Dear Chair Zyontz and Planning Board Commissioners:

On behalf of DARCARS, the owner of the properties located at 3110 and 3130 Automobile Boulevard in the Montgomery Auto Sales Park (the "Property"), please accept this written testimony for the May 4<sup>th</sup> public hearing on the Master Plan. DARCARS operates over 25 automotive dealerships across the east coast and is headquartered in Montgomery County. The Property is illustrated on the zoning map attached as <u>Exhibit "A"</u>. DARCARS has operated in Montgomery County for over 40 years and has operated an automobile dealership at this Property for over 10 years. We offer the following comments to the Master Plan with an emphasis on DARCARS' need to continue to operate automobile sales and service uses at the Property in a market responsive fashion.

By way of background, on December 4, 2018, the Planning Board issued resolutions approving Preliminary Plan No. 11985027A and Site Plan No. 820140140 that allow for development of up to 70,000 square feet of automobile sales and service uses on the southern portion of the Property (known as Lot 18) that presently consists of a gravel parking lot. These approvals were granted under the prior C-3 Zone<sup>1</sup> for the Property and contemplated the filing of a Site Plan amendment

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Selzer Gurvitch Rabin Wertheimer & Polott, P.C. 4416 East West Highway • Fourth Floor • Bethesda, MD 20814-4568 Phone: (301) 986-9600 • Fax: (301) 986-1301 • Toll Free: (888) 986-9600 www.selzergurvitch.com

<sup>&</sup>lt;sup>1</sup> The Property was comprehensively rezoned from C-3 to GR-1.5, H-85 on October 30, 2014, as part of the County's adoption of a comprehensive rezoning map stemming from a comprehensive update to the Zoning Ordinance.

in the future when DARCARS determined its ultimate design and layout of its sales and service facilities on Lot 18. Due to delays arising out of the pandemic, changing market conditions, volatile capital markets and heightened construction costs over the past 5 years, DARCARS is now approaching a stage where it will be ready to file a Site Plan amendment for the addition of auto sales and service facilities on the southern, under-utilized portion of the Property. In accordance with Section 59-7.7.1.B.3 of the Zoning Ordinance, this future Site Plan amendment will be processed under the grandfathered C-3 Zone. DARCARS has previously communicated its plans to M-NCPPC staff and the need for its desired improvements to both fully conform with the grandfathered C-3 Zone and allow for successful operation of an auto dealership in the near and long-term horizons. Given DARCARS near-term plans to construct improvements under the grandfathered C-3 Zone and the need for such improvements to allow for operations that meet market demands, we offer the following comments to several Master Plan recommendations.

#### Briggs Chaney (South) Activity Center Recommended Zoning, Map #19F

The Master Plan identifies the Property as Map #19F and recommends rezoning the Property from the current GR-1.5, H-85 Zone to CR-2.0, C-1.5, R-1.5, H-85 to "[a]llow for higherdensity, mixed-use development." (Master Plan, p. 97). As stated above, DARCARS' intention is to expand upon the automobile sales and service uses at the Property to allow for this use to continue for many decades into the future. Given that there is no intention to reposition this Property for mixed-use development, it is important that the Master Plan support and enhance continued automobile uses at the Property.

Short-term Recommendation 1.c. Apply 'main street' design principles on Briggs Chaney Road in conjunction with new development to establish building frontages closer to the street, wide sidewalks, street trees, and other 'cool' streetscape designs to mitigate urban heat island effects and improve the public realm for walking, rolling, and biking.

DARCARS intends to work with M-NCPPC staff as part of its Site Plan amendment for the Property to provide a minimum of 10% of Lot 18 as green area under the grandfathered C-3 Zone. In this respect, DARCARS endeavors to add green elements to the Property to mitigate the urban heat island effects and improve opportunities for pedestrian and bicycle circulation along this southern frontage on Automobile Boulevard. Notwithstanding the foregoing, the ultimate design of DARCARS improvements added to the Property need to allow for effective wayfinding and visibility of its showroom and vehicles for sale so that the business can successfully function.

# Short-term Recommendation 1.d Vehicle sales and service businesses should consider structured parking and/or the installation of pervious surfaces for vehicle storage to reduce impervious paving.

Current construction costs and market conditions do no support the investment necessary for structured parking in the Montgomery Auto Sales Park in the short-term. DARCARS will

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explore the feasibility of using impervious areas on portions of Lot 18 as part of its Site Plan amendment, but structured parking is not viable.

# Long-term Recommendation 2.d Provide a minimum 3-acre contiguous public open space as a part of future major redevelopment. Montgomery Parks will make recommendations on the ownership of new public open spaces at the time of development application.

Given that DARCARS has entitlements to implement automobile sales and service uses on Lot 18 under the prior C-3 Zone and that the Master Plan does not clearly define where this 3-acre public open space is to be located, we are noting for the public hearing record that it is not feasible (or legally required) to provide public open space as part of its future Site Plan amendment for the Property. As noted above, DARCARS will work with staff to provide green area in accordance with the applicable C-3 Zone standards.

Long-term Recommendation 3. To mitigate urban heat island effects, better manage stormwater, and provide publicly accessible open space in the Auto Sales Park, provide a linear open space amenity from within Automobile Circle that connects with existing open spaces and future trails along MD 200 (the ICC), continuing east along the ICC to connect with the Fairland Regional Park trail system in Prince George's County. The linear amenity should include shade trees, vegetated swales for collecting and conveying stormwater, and pedestrian amenities, such as outdoor furniture, shade structures, and wayfinding signs. (see also Map 36).

As illustrated on Map 36 in the Master Plan, the proposed linear space would run through the properties to the south of the DARCARS' Property. A copy of Map 36 from the Master Plan is attached as <u>Exhibit "B"</u>. As part of its future Site Plan amendment, DARCARS will work with M-NCPPC staff, as practical, to provide required green area on the Property in a manner that is compatible with the Master Plan's long-term vision for a linear open space on the properties to the south. Any green area and stormwater management facilities provided on the Property will need to also support DARCARS' ability to effectively operate an automobile showroom and service its customers vehicles.

We appreciate the opportunity to submit these written comments to the public hearing record for the Master Plan and look forward to the opportunity to process a Site Plan amendment for additional automobile uses at the Property that will enhance and support the continued economic vitality of the Montgomery Auto Sales Park in the short- and long-term.

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Very truly yours,

Selzer Gurvitch Rabin Wertheimer & Polott, P.C.

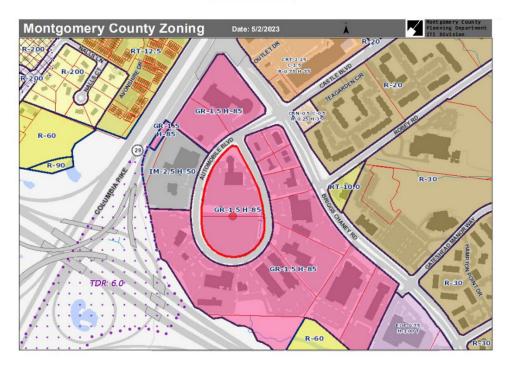
Matthew M. Gordon

By: \_\_\_\_\_\_Matthew M. Gordon

cc: Steve Hoffman, DARCARS Automotive Group Brian Ryder, DARCARS Automotive Group Tanya Stem Robert Kronenberg Patrick Butler Donnell Ziegler Clark Larson Molline Jackson

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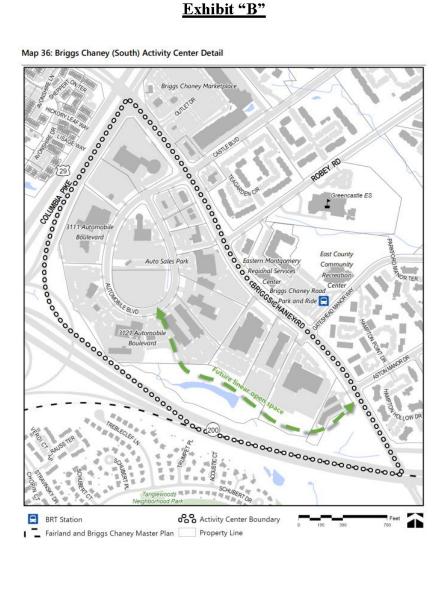




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### Exhibit "B"

Map 36: Briggs Chaney (South) Activity Center Detail



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Section	Topic(s)	Plan Section(s)	Plan Page(s)	Commenter	Comment/Issue	Response	Discussion/Recommendation
Community Facilities	Schools Context	2.D.7	20-21	Adrienne Karamihas, MCPS	Requests text revisions to clarify agency terms and procedures.	Agree	Staff supports the requested revisions.
Community Facilities	School Facility Planning	3.G.2.5.b and c	61	Adrienne Karamihas, MCPS	Requests deletion of the word "acquisition" regarding potential mechanisms to achieve a future school site.	Agree	Staff supports requested revisions. Removal of this term does not preclude its use, merely a potential method for obtaining a new school site.
Old Columbia Pike and Fairland Activity Center	School Facility Planning	4.A.4.3	69	Adrienne Karamihas, MCPS	Requests removal of recommendation for consideration of short-term leasing of the Fairland Center (holding school), with priority given to programs that benefit educational opportunities in the community, since this consideration is already a part of MCPS policy.	Ū	Staff recommends retaining relevant text to suggest possible priorities for any short-term leasing of the holding center, though allows that its deletion would not change the intent as it is already a part of MCPS policy.
Transportation	Bicycle and Pedestrian Recommendations	3.C.3.1	47	Cicero Salles, Eastern Montgomery RSC	Seeks clarification on who/what agencies would be responsible for developing the detailed plan for the 'inner' and 'outer' trail and path loops and how they would it be implemented	Agree	Staff supports identifying the potential implementing entities for this recommendation, including, Montgomery Parks, MCDOT, Montgomery Planning, HOAs, and private property owners. The "how" would be through park improvement projects, capital expenditures in the right-of-way, and conditions of approval for applicable private development.
Introduction	Plan Visions	2.B	4-5	Susan Llareus, Maryland Department of Planning	Suggests the master plan include reference to the State of Maryland's 12 Planning Visions and describe how the plan is expected to support them.	Agree	Staff supports incorporating the State's 12 Planning Visions as part of the master plan's Vision section (2.B).
Housing Context, Glossary	Housing	2.D.5, 6.B	17, 112-113	Susan Llareus, Maryland Department of Planning	Recommends including state definitions of, and ranges for, low-income and workforce housing in the glossary. Also recommends including reference to the July 2020 Montgomery County Housing Needs Assessment for consistency with Thrive 2050.	Agree	Staff supports including glossary definitions for low-income and workforce housing in the plan's Glossary, as well as including reference to the July 2020 Montgomery County Housing Needs Assessment.
Parks and Public Open Space	Public Open Space	4.B.4.2.d	92-94	Scott C. Wallace	Concern that recommended min. 3-acre contiguous public open space as a part of major redevelopment and possible location of a major public facility creates uncertainty in the planning and design of new projects. Requests that the recommendation be more clearly defined to allow MileOne and other properties and tenants to assess its impact.	Agree	Staff appreciates that the 3-acres contiguous public open space recommendation could be clarified to be applicable to large-scale future redevelopment, such as a development project comprising at least 20 acres, for instance.
Plan Vision	Vision Summary Graphic	1	1	Dan Wilhelm, Greater Colesville Citizens Association	The enhanced BRT should be Enhanced BRT and Local Bus. We don't think "innovative food systems" is key to this plan and therefore doesn't need to be on this chart. Racial Equity and Social Justice is more important and should probably be on this chart.	Disagree	Innovative Food Systems is a major element of the plan's attention to social justice and racial equity in the plan area and East County in general. While there is local bus service in the vicinity of the plan area, the primary focus of the master plan is how high-frequency BRT can be established as the backbone to the larger transportation system in the area. Montgomery County Department of Transportation is currently undertaking a planning effort for the local Ride On bus system, which this master plan defers to for system changes and improvements.
Plan Vision	Vision Statement	2.B.2	4	Dan Wilhelm, Greater Colesville Citizens Association	To be economical and provide a high level of non-auto driver mode share (NADMS), the master plan must be integrated primarily with the White Oak Science Gateway (WOSG) Master Plan (MP) LifeSci and White Oak activity centers, especially Viva White Oak, White Oak Medical Center, Montgomery College, and FDA.	Agree	Staff agrees that the plan should mention its close relationship with the White Oak Science Gateway MP and constituent parts.
Plan Vision	Vision Statement	2.B.2	4	Dan Wilhelm, Greater Colesville Citizens Association	US29 should not be used for walkers and bikers, but they should rather use Old Columbia Pike. US29 is a limited access road which needs to remain as such.	Agree	The Plan seeks to make crossing US 29 better for walkers and bikers, not travel along it. It may be worth clarifying this in the text where cited.
Plan Vision	Vision Statement	2.B.4	5	Dan Wilhelm, Greater Colesville Citizens Association	A complete community must consider the broader area, especially the White Oak Science Gateway and Burtonsville Master Plans.	Agree	Staff supports including mention of the nearby White Oak and Burtonsville master plans and communities.
Plan Area History	Transportation Legacy	2.C.2	9	Dan Wilhelm, Greater Colesville Citizens Association	The 1981 Master Plan was based upon "Transit Serviceability", which only, four decades later, is starting to be provided via BRT and improved local bus service. The failure of the County to provide that service lead the last two master plans for this area to limit planned development.	Agree	Staff supports expanding upon the context of 'Transit Serviceability' in relation to current plans and conditions.
Plan Area Today	Economic Context	2.D.4	15	Dan Wilhelm, Greater Colesville Citizens Association	Fairland and East County do NOT currently have a significant employment base. East County consists largely of residential Properties, and many additional jobs are needed in the area. This was probably the most hotly discussed issue when the Council considered the WOSG MP in the 2013-2014 timeframe.	Agree	Staff allows that the term, 'significant', may be mis-leading and suggests that it could be removed to avoid mis-representation.
Community Facilities	School Facility Planning	3.G.2.5	61	Dan Wilhelm, Greater Colesville Citizens Association	We question the need for another elementary school. MCPS has been modernizing buildings and at the same time expanding them. Also, a new Elementary School is slated for Viva White Oak.	Disagree	Based on forecasted student generation rates for the projected future land use under the draft plan's recommended zoning districts, Planning staff have projected the need for a new elementary school due to the potential for existing elementary school capacity to tbe exceeded if the plan is entirely built out.